

# STATE ROUTE 1 (PACIFIC COAST HIGHWAY) DRAINAGE RESTORATION PROJECT AND BRIDGE REPLACEMENT AT SOLSTICE CANYON CREEK

LOS ANGELES AND VENTURA COUNTIES, CALIFORNIA  
DISTRICT 7 | LA 001 [PM 37.67/62.86] / VEN 001 [PM 0.00/0.92]  
EA 07-31350 / E-FIS 0715000090  
SCH No. 2018111004

## INITIAL STUDY WITH MITIGATED NEGATIVE DECLARATION / ENVIRONMENTAL ASSESSMENT WITH FINDING OF NO SIGNIFICANT IMPACT [IS/EA with MND/FONSI]

Prepared by the State of California Department of Transportation

MARCH 2019

The environmental review, consultation, and any other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by Caltrans pursuant to 23 USC 327 and the Memorandum of Understanding dated December 23, 2016 and executed by FHWA and Caltrans.



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DISTRICT 7-LA-001 [PM 37.67/62.86] / VEN-001 [PM 0.0/0.92]  
EA 07-31350 / E-FIS 0715000090

State Route 1 (Pacific Coast Highway) Drainage Restoration Project  
From Temescal Canyon Road to just north of the Ventura County Line  
In the Cities of Los Angeles, and Malibu, and  
Unincorporated Areas within Los Angeles County (post miles 37.6 to 62.86) and  
Ventura County (post miles 0.0 to 0.92)

**DRAFT INITIAL STUDY WITH PROPOSED MITIGATED NEGATIVE DECLARATION /  
ENVIRONMENTAL ASSESSMENT**

Submitted Pursuant to: (State) Division 13, California Public Resources Code  
(Federal) 42 USC 4332(2)(C), 49 USC 303, and/or 23 USC 138

THE STATE OF CALIFORNIA  
Department of Transportation

*Oct 26, 2018*

Date of Approval

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**CALIFORNIA DEPARTMENT OF TRANSPORTATION  
FINDING OF NO SIGNIFICANT IMPACT (FONSI)**

**State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge  
Replacement at Solstice Canyon Creek**

**FOR**

The California Department of Transportation (Caltrans) has determined that Build Alternative 2 will have no significant impact on the human environment. This FONSI is based on the attached Environmental Assessment (EA) which has been independently evaluated by Caltrans and determined to adequately and accurately discuss the need, environmental issues, and impacts of the proposed project and appropriate mitigation measures. It provides sufficient evidence and analysis for determining that an Environmental Impact Statement is not required. Caltrans takes full responsibility for the accuracy, scope, and content of the attached EA.

The environmental review, consultation, and any other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by Caltrans pursuant to 23 USC 327 and the Memorandum of Understanding dated December 23, 2016 and executed by FHWA and Caltrans.

Notwithstanding any other provision of law, a claim arising under federal law seeking judicial review of a permit, license or approval issued by a federal agency for a highway or public transportation project shall be barred unless it is filed within 180 days after publication of a notice in the Federal Register announcing that the permit, license, or approval is the final pursuant to the law under which the agency action is taken, unless a shorter time is specified in the federal law pursuant to which judicial review is allowed.

*March 25, 2019*  
Date of Approval

*Ron Kosinski*  
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California Department of Transportation  
District 7 – Los Angeles

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## MITIGATED NEGATIVE DECLARATION

Pursuant to: Division 13, Public Resources Code

### Project Description

The California Department of Transportation (Caltrans) proposes a drainage restoration project at nineteen (19) locations on State Route 1 (Pacific Coast Highway) in the cities of Los Angeles, Malibu, and unincorporated areas within Los Angeles County (post miles 37.67 to 62.86) and Ventura County (post miles 0.00 to 0.92). The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, to prevent further deterioration, and ensure proper drainage in an area subject to erosion. The proposed improvements also include the replacement of the existing bridge/culvert at Solstice Canyon Creek with a new bridge structure with an underlying natural slope creek bottom to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area.

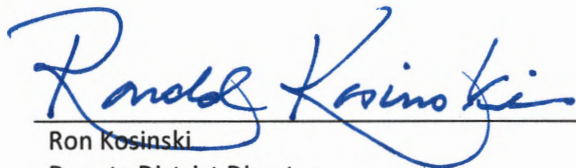
### Determination

Caltrans has prepared an Initial Study for this project, and following public review, has determined from this study that the proposed project would not have a significant effect on the environment for the following reasons:

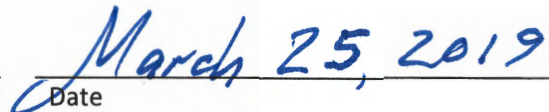
The proposed project will have no effect on aesthetics, agriculture/forest resources, cultural resources, geology/soils, land use and planning, mineral resources, population and housing, recreation, tribal cultural resources, and utilities/service systems.

In addition, the proposed project will have less than significant effects to air quality, hazards/hazardous materials, hydrology/water quality, noise, public services, and transportation/traffic.

With incorporation of mitigation measures, the proposed project will have less than significant effects related to biological resources. Mitigation measures that would reduce potentially significant impacts resulting from the proposed project to a level below significance are summarized in the Avoidance, Minimization, and/or Mitigation Summary in Appendix C.



Ron Kosinski  
Deputy District Director  
Division of Environmental Planning  
California Department of Transportation  
District 7 – Los Angeles



Date

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## SUMMARY

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California participated in the “Surface Transportation Project Delivery Pilot Program” (Pilot Program) pursuant to 23 USC 327, for more than five years, beginning July 1, 2007, and ending September 30, 2012. MAP-21 (P.L. 112-141), signed by President Obama on July 6, 2012, amended 23 USC 327 to establish a permanent Surface Transportation Project Delivery Program. As a result, the Department entered into a Memorandum of Understanding pursuant to 23 USC 327 (NEPA Assignment MOU) with FHWA. The NEPA Assignment MOU became effective October 1, 2012, and was renewed on December 23, 2016 for a term of five years. In summary, the Department continues to assume FHWA responsibilities under NEPA and other federal environmental laws in the same manner as was assigned under the Pilot Program, with minor changes. With NEPA Assignment, FHWA assigned and the Department assumed all of the United States Department of Transportation (USDOT) Secretary's responsibilities under NEPA. This assignment includes projects on the State Highway System and Local Assistance Projects off of the State Highway System within the State of California, except for certain categorical exclusions that FHWA assigned to the Department under the 23 USC 326 CE Assignment MOU, projects excluded by definition, and specific project exclusions.

The project as proposed and presented in this Initial Study/Environmental Assessment (IS/EA) by Caltrans is subject to state and federal environmental review requirements. The project documentation, therefore, has been prepared in compliance with both the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA). Caltrans is the lead agency under CEQA and NEPA. The Federal Highways Administration's (FHWA's) responsibility for environmental review, consultation, and any other action required in accordance with applicable Federal laws for this project is being, or has been, carried out by Caltrans under its assumption of responsibility pursuant to 23 U.S.C. 327.

Following receipt of public comments on this Draft IS/EA and distribution of the Final IS/EA, Caltrans will determine whether to certify the IS by issuing a Negative Declaration (ND) or Mitigated Negative Declaration (MND) under CEQA, and determine if it is appropriate to certify the EA with a Finding of No Significant Impact (FONSI) under NEPA.

**Proposed Project.** The California Department of Transportation (Caltrans) proposes a drainage restoration project at nineteen (19) locations on State Route 1 (Pacific Coast Highway) in the cities of Los Angeles, Malibu, and unincorporated areas within Los Angeles County (post miles 37.67 to 62.86) and Ventura County (post miles 0.00 to 0.92). The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, to prevent further deterioration, and ensure proper drainage in an area subject to erosion. The proposed improvements also include the replacement of the existing bridge/culvert at Solstice Canyon Creek with a new bridge structure with an underlying natural slope creek bottom to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area.

**Project Purpose.** The purpose of the proposed project is to achieve the following objectives:

- Restore and rehabilitate damaged drainage and culvert facilities to return to full functionality and ensure proper drainage, thereby preventing the need for frequent maintenance
- Extend service life, and prevent further deterioration of facilities
- Improve flood water conveyance and hydraulic conditions at the Solstice Canyon Creek Bridge (Bridge No. 53-0030) while restoring natural features of Solstice Canyon Creek to enable fish passage and facilitate movement for endangered Southern steelhead trout

**Project Need.** The need for the proposed project is based on the Caltrans District 7 Culvert Inspection Program that continually assesses the conditions of drainage facilities on SR-1/PCH. Inspection data showed evidence of joint separation, misalignment of culverts, concrete spalls at reinforced concrete pipe joints, and circumferential and longitudinal cracking at some facilities. Further deterioration of these drainage facilities is expected if not repaired or rehabilitated as proposed by this project.

The existing culvert at SR-1/PCH at Solstice Canyon Creek currently impedes the movement of the self-sustaining Southern steelhead trout population, and it is the last remaining barrier and component in a multi-agency habitat fish passage restoration effort. In 2010, the National Park Service and the Resource Conservation District of the Santa Monica Mountains removed eight in-stream barriers in Solstice Canyon Creek (4 low-water Arizona crossings and 4 check dams), which opened up approximately 1.5 miles of perennial stream habitat that will be available to the endangered Southern steelhead trout once the existing culvert at SR-1/PCH at Solstice Canyon Creek are removed and replaced with a new bridge structure. The existing culvert at SR-1/PCH at Solstice Canyon Creek is a concrete, tunnel-like structure that carries the stream under the roadway, but this design prevents trout from accessing and spawning in the rearing habitat upstream. Subsequently, the inability of the trout to move back-and-forth between the Pacific Ocean and Solstice Canyon Creek has resulted in the population becoming locally extinct. Recognizing the fact that the population of trout is in danger of extinction throughout all significant portions of its range (Santa Barbara County south to the U.S./Mexico border), the National Marine Fisheries Service (NMFS) declared this population an endangered species (August 1997) under the Endangered Species Act of 1973.

**Proposed Action and Alternatives Under Consideration.** The proposed alternatives were developed to meet the identified purpose and need of the project, which avoiding or minimizing environmental impacts. The proposed alternatives are Alternative 1 (No-Build Alternative), and Alternative 2 [Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope creek bottom (Location No. 10)]

**Alternative 1 | No Build-Alternative.** With the “No-Build Alternative,” none of the proposed improvements would be implemented or constructed and continued deterioration of the existing drainage system would present challenges that may compromise the safety of the roadway. Additionally, the existing concrete culvert at Solstice Canyon Creek would continue to be an impediment to the movement of endangered species, and would not fulfil commitments in the implementation of a riparian restoration project and recovery plan for the endangered Southern steelhead trout in Solstice Canyon Creek.

**Alternative 2 | Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope creek bottom (Location No. 10).** Alternative 2 proposes drainage and culvert restoration and/or replacement at 19 locations, removal of the existing, 70-year-old bridge/culvert at Location No. 10 (Bridge No. 53-0030), and construction of a new bridge structure with a smaller geomorphic footprint to allow a more natural channel to form at the crossing. The natural channel would be graded and lined with a natural slope and bottom (gravel, cobble, and boulders similar in size and composition to Solstice Canyon Creek upstream of this location).

## Summary of Potential Project Impacts

| <b>ENVIRONMENTAL RESOURCE</b>                     | <b>ALTERNATIVE 1 (NO-BUILD)</b>   | <b>ALTERNATIVE 2</b>   |
|---|---|--|
| <b>HUMAN ENVIRONMENT</b>                          |   |  |
| <b>Land Use</b>                                   | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding land use.                                  | While the acquisition of the parcel adjacent to project Location No. 10 is proposed, these actions would not cause any changes in land use, zoning, or activities, and would not create any meaningful alterations to existing land use patterns in the project study area.  |
| <b>Coastal Zone</b>                               | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding the Coastal Zone.                          | The proposed project is subject to review and approval by the California Coastal Commission, and the City of Malibu and Ventura County, who are responsible for carrying out the goals of the Coastal Act through the Malibu Local Coastal Program and the Ventura County Local Coastal Program. The proposed undertaking would be consistent with the goals and guidelines set forth in the Coastal Act, and restoration of fish passage and habitat at proposed project Location No. 10 at Solstice Canyon Creek would provide a net benefit to the coastal area within the vicinity of the coastal zone. Therefore, no impacts are anticipated within this context.         |
| <b>Parks and Recreation Facilities</b>            | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated on parks and recreational facilities.                | The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, and does not pose any significant effects on parks and recreational facilities in the project study area. No permanent or full acquisition, or displacement of any parks and recreation facilities is required. Therefore, no impacts are anticipated within this context.  |
| <b>Relocations and Real Property Acquisitions</b> | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding relocations and real property acquisition. | The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, none of the proposed alternatives require displacement or relocation of any persons or businesses, but the proposed project does have the potential to affect one property in terms of real property acquisition at Location No. 10. The parcel (AIN No. 4459-008-001) is currently occupied by the Calimigos Beach Club (26023 Pacific Coast Highway), which is satellite facility of the Calimigos Guest Ranch approximately 9.5 miles north west of the parcel on Latigo Canyon Road. |

## Summary of Potential Project Impacts (continued)

| ENVIRONMENTAL RESOURCE                      | ALTERNATIVE 1 (NO-BUILD)  | ALTERNATIVE 2  |
|---|---|--|
| <b>Utilities and Emergency Services</b>     | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding utilities and emergency services.          | The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure at project Location No. 10. Temporary, construction-related effects to utilities and emergency services are anticipated, particularly as they pertain to relocation of utilities.  |
| <b>Cultural Resources</b>                   | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding cultural resources.                        | A potential for encountering intact cultural/archaeological deposits exists at proposed project Locations No. 9 and 10, particularly as it pertains to excavation associated with construction of the new bridge structure at Solstice Canyon Creek, though the potential is low in consideration of an estimated maximum excavation depth of 15 feet – intact deposits are suspected at depths between 23 and 33 feet.  |
| <b>PHYSICAL ENVIRONMENT</b>                 |   |  |
| <b>Hydrology and Floodplain</b>             | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding hydrology and floodplains.                 | In general, the proposed replacement of the bridge at SR-1/PCH/Solstice Canyon Creek with a lengthened span structure will provide an increase in conveyance to the waterway with increased river flow underneath the structure that would push against coastal flooding effects and thus dampen its influence on upstream flooding. While modeling and analyses show a general increase in water surface elevation relative to the existing condition, the increases are not anticipated to inundate the roadway or significantly affect the proposed structure from properly conveying flows outside of the floodway and onto the beach environment and are thus considered insignificant. |
| <b>Water Quality and Storm Water Runoff</b> | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding water quality and storm water runoff.      | It is anticipated that the proposed project operations would slightly increase runoff volume, but it is not anticipated to affect downstream flow, discharge to lined channels, potential sediment loading, or cause other hydraulic changes to the storm drain system affecting downstream channel stability as a result of increases in Disturbed Soil Areas (DSAs) and Net Additional Impervious Areas (AIA).   |
| <b>Geology/Soils/ Seismic/Topography</b>    | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding geology, soils, seismicity, or topography. | Based on subsurface exploration information, the proposed bridge at Location No. 10 can be supported by spread footings, with bearing capacity of the spread footing to be determined once structural design requirements are refined. Groundwater elevation was measured at an elevation of 10.8 feet during subsurface exploration. The proposed footing bottom elevations vary from 3-to-5 feet, which is below measured groundwater elevation.   |

## Summary of Potential Project Impacts (continued)

| ENVIRONMENTAL RESOURCE                | ALTERNATIVE 1 (NO-BUILD)   | ALTERNATIVE 2   |
|---------------------------------------|--|---|
| <b>Hazardous Waste/<br/>Materials</b> | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding hazardous waste and/or materials. | It was determined that there is low potential of hazardous waste contamination associated with the scope of work for proposed Project Locations No. 1-9 and Project Locations No. 11-19. Soil excavation and earth-moving activities associated with proposed Project Location No. 10 present concerns regarding worker exposure to residual contamination in soil and groundwater due to Leaking Underground Storage Tanks (LUST). The contaminants include petroleum hydrocarbons, and heavy metals such as cadmium, chromium, copper, lead, zinc, etc. in groundwater. Based upon these findings, groundwater at this site is not expected to meet the National Pollution Discharge Elimination System (NPDES) permit discharge limitations and all groundwater will require treatment before discharge to comply with Regional Water Quality Control Board (RWQCB) regulations. |
| <b>BIOLOGICAL ENVIRONMENT</b>         |  |   |
| <b>Natural Communities</b>            | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding natural communities.              | The proposed project has the potential to impact approximately 3,300 square feet (0.08 acres) of Alder/Sycamore Riparian habitat, and 50,200 square feet (1.15 acres) of coastal scrub. The proposed project will not decrease or otherwise impede wildlife connectivity in the area.   |
| <b>Wetlands and Other Waters</b>      | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding wetlands and other waters.        | At Solstice Canyon Creek, approximately 12,600 sq. ft. (0.29 Acres) of Waters of the U.S. will be temporarily impacted by this project. Approximately 3,300 sq. ft. of riparian woodland habitat will be temporarily impacted by the project.   |
| <b>Plant Species</b>                  | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding plant species.                    | Several native trees and other non-native trees in the project study area may require removal or trimming as part of the proposed project.  |
| <b>Animal Species</b>                 | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding animal species.                   | Only minimal effects to animal species are anticipated as a result of implementation of the proposed project as many of the proposed project locations have experienced substantial human activity and disturbance, primarily due to typical beach activities and existing vehicular traffic on SR-1/PCH. Those potential effects are; disturbance of foraging, roosting, and nesting due to construction activities; temporary loss of habitat; potential relocation of individuals within construction footprints; disturbance due to noise, dust, and other construction activities, including dewatering within Solstice Canyon Creek.  |

**Summary of Potential Project Impacts (continued)**

| ENVIRONMENTAL RESOURCE                   | ALTERNATIVE 1 (NO-BUILD)  | ALTERNATIVE 2   |
|--|---|---|
| <b>Threatened and Endangered Species</b> | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, no impacts would be anticipated regarding threatened and endangered species.             | The project study area immediate to proposed project Location No. 10 at Solstice Canyon Creek has been identified as potential habitat (non-breeding) for the federal listed California Red-Legged frog, though individual species are not expected to be present within the project study area, and long-term modification to the habitat is expected to be positive. Therefore, Caltrans has made a determination of "May Affect, but not likely to Adversely Effect" this species. |
| <b>Invasive Species</b>                  | If the proposed project were not built, there would be no alterations or improvements to the existing highway drainage facilities or the culvert at Solstice Canyon Creek, posing no changes to the existing environment. Therefore, the spread of invasive species would not be intensified through construction activities. | It is possible that construction activities could cause the disturbance and spread of the identified invasive species in adjacent areas. These species, however, are not part of the California Noxious Weed List.  |



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## LIST OF TECHNICAL STUDIES

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- Archaeological Survey Report (ASR) | Caltrans Division of Environmental Planning, Cultural Resources Unit (September 2018)
- District Preliminary Geotechnical Report (DPGR) | Caltrans Division of Design – Office of Geotechnical Services (June 2018)
- Geologic and Geotechnical Memorandum | Caltrans Office of Geotechnical Design (February 2005)
- Historic Properties Survey Report (HPSR) | Caltrans Division of Environmental Planning, Cultural Resources Unit (September 2018)
- Initial Site Assessment for Hazardous Waste/Materials | Caltrans Division of Environmental Planning, Office of Environmental Engineering  
(November 2016, revised December 2017, and May 2018)
- Natural Environment Study (NES) Caltrans Division of Environmental Planning, Maintenance Biology Unit (September 2018)
- Preliminary Geotechnical Report | Caltrans Office of Geotechnical Design South – Mets and Geotechnical Services (November 2017)
- Preliminary Hydraulic Evaluation Report | Caltrans Division of Engineering Services – Office of Bridge Design Central (January 2018)
- Preliminary Storm Water Data Report (SWDR) | Caltrans Office of Design (June 2018)



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## 1.1 INTRODUCTION

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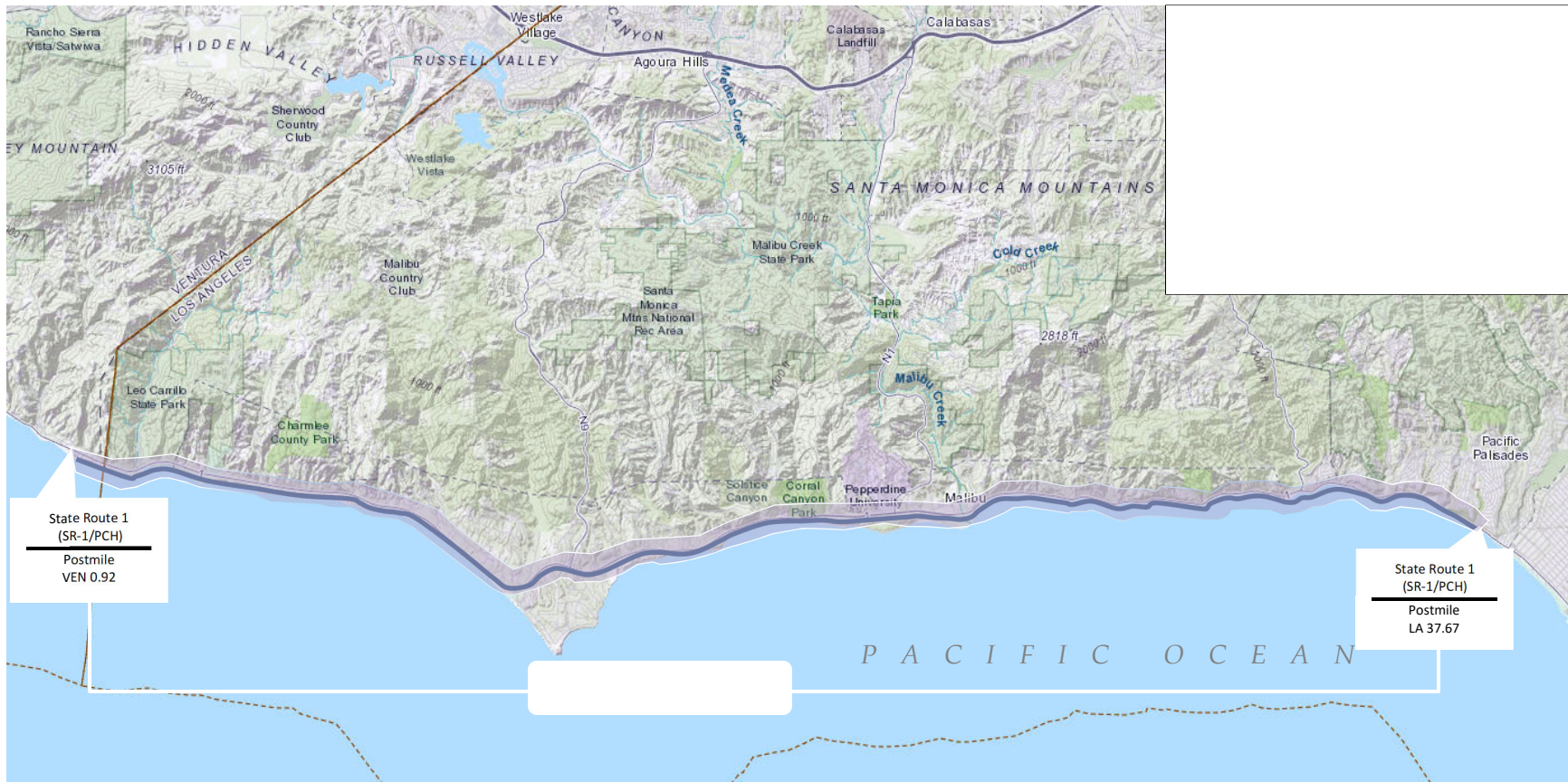
The California Department of Transportation (Caltrans) proposes a drainage restoration project at nineteen (19) locations on State Route 1 (Pacific Coast Highway) in the cities of Los Angeles, Malibu, and unincorporated areas within Los Angeles County (post miles 37.67 to 62.86) and Ventura County (post miles 0.00 to 0.92). The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, to prevent further deterioration, and ensure proper drainage in an area subject to erosion. The proposed improvements also include the replacement of the existing bridge/culvert at Solstice Canyon Creek with a new bridge structure with an underlying natural slope creek bottom to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area.

Caltrans is the lead agency under the National Environmental Policy Act (NEPA) under Caltrans' assumption of responsibility pursuant to 23 U.S.C. 327, and the lead agency under the California Environmental Quality Act (CEQA). The proposed project is eligible for Federal funding and is thus listed in the Federal Transportation Improvement Program (FTIP ID: LALS02) and is included in the current 2016 Southern California Association of Governments (SCAG) Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS), though the proposed undertaking is not "capacity-increasing" by nature, and therefore not required to conform to or achieve Federal air quality standards. Because the proposed project is exempt from air quality conformity finding contingencies associated with approval for Federal funding, it is not required for inclusion in SCAG's regional air quality model for non-attainment areas, and therefore not listed or designated a unique RTP ID in the 2016 SCAG RTP/SCS.

State Route 1 (SR-1), or Pacific Coast Highway (SR-1/PCH), is a major north-south state highway that runs along most of the California-Pacific coastline and originates at Interstate 5 (I-5) near Dana Point in Orange County, with the most northerly terminus at U.S. Highway 101 (US-101) near Leggett in Mendocino County. Through Los Angeles and Ventura Counties, SR-1/PCH serves the City of Long Beach on the south, and traverses the Los Angeles Harbor Region, South Bay Cities, Los Angeles International Airport, Venice/Santa Monica (intermittently as Lincoln Boulevard), and Pacific Palisades/Malibu as it approaches the Ventura County line and Point Mugu/Oxnard at the north.

Within project limits, the SR-1/PCH highway facility lays between the Pacific coastline and the Santa Monica Mountains, which are roughly 45 miles long and form an east-west range of low mountains along the coast from the City of Los Angeles to the Oxnard Plane. They are particularly characterized by long, south-draining canyons on their south flank, and north-draining canyons to U.S. Route 101 on their north flank. State Route 27 (SR-27/Topanga Canyon Boulevard), State Route 23 (SR-23), Malibu Canyon Road, and Kanan Dume Road are the main north-south passes through the Santa Monica Mountains between U.S. 101 and SR-1/PCH within project limits. The SR-1/PCH highway facility provides interregional, recreational, and local commuter service through a semi-urban, partly rural corridor, and consists of four lanes (two in each direction) within the proposed project limits. From Santa Monica, SR-1/PCH curves west through the Pacific Palisades neighborhood of Los Angeles before becoming Malibu's main thoroughfare to the Ventura County Line.

Figure 1.1-a Proposed Project Location and Vicinity



**Figure 1.1-b Locations of Construction | Western Segment – Locations No. 1-6**

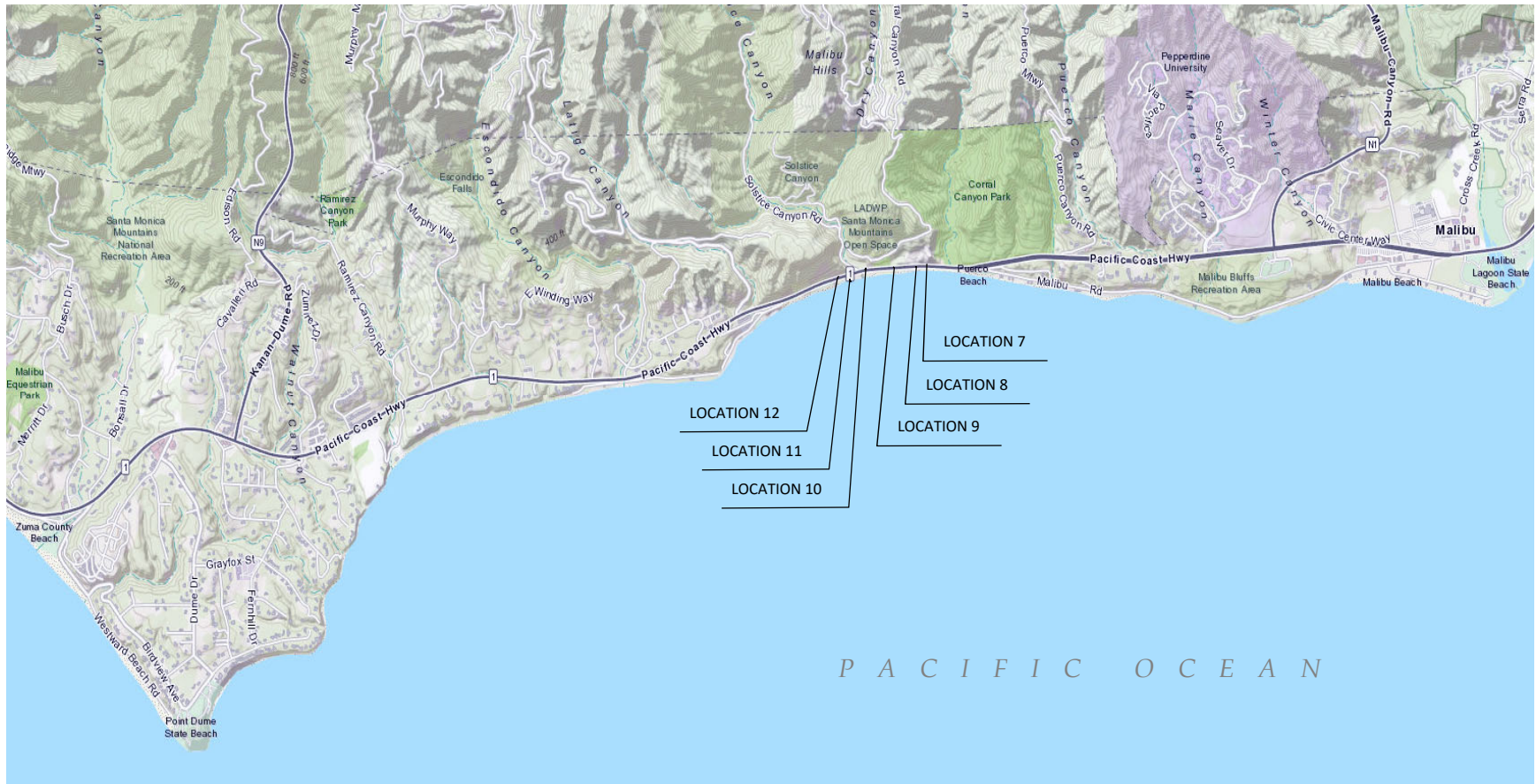


| Location No. | Post Mile | Activity  |
|--------------|-----------|---|
| 1            | LA 37.67  | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining   |
| 2            | LA 39.08  | Replace existing pipe with 24" RCP  |
| 3            | LA 40.16  | Replace 36" CMP   |
| 4            | LA 40.18  | Install culvert barrel lining (CIP) in upstream section of pipe, replace in-kind 24" RCP middle section of downstream pipe using Cut-and-Cover method, install culvert barrel lining downstream (CIP) section of pipe |
| 5            | LA 40.23  | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining   |
| 6            | LA 40.24  | Replace 36" RCP and 18" CMP sections  |

CMP = Corrugated Metal Pipe CSP = Corrugated Steel Pipe RCP = Reinforced Concrete Pipe CIP = Cured-In-Place pipe lining



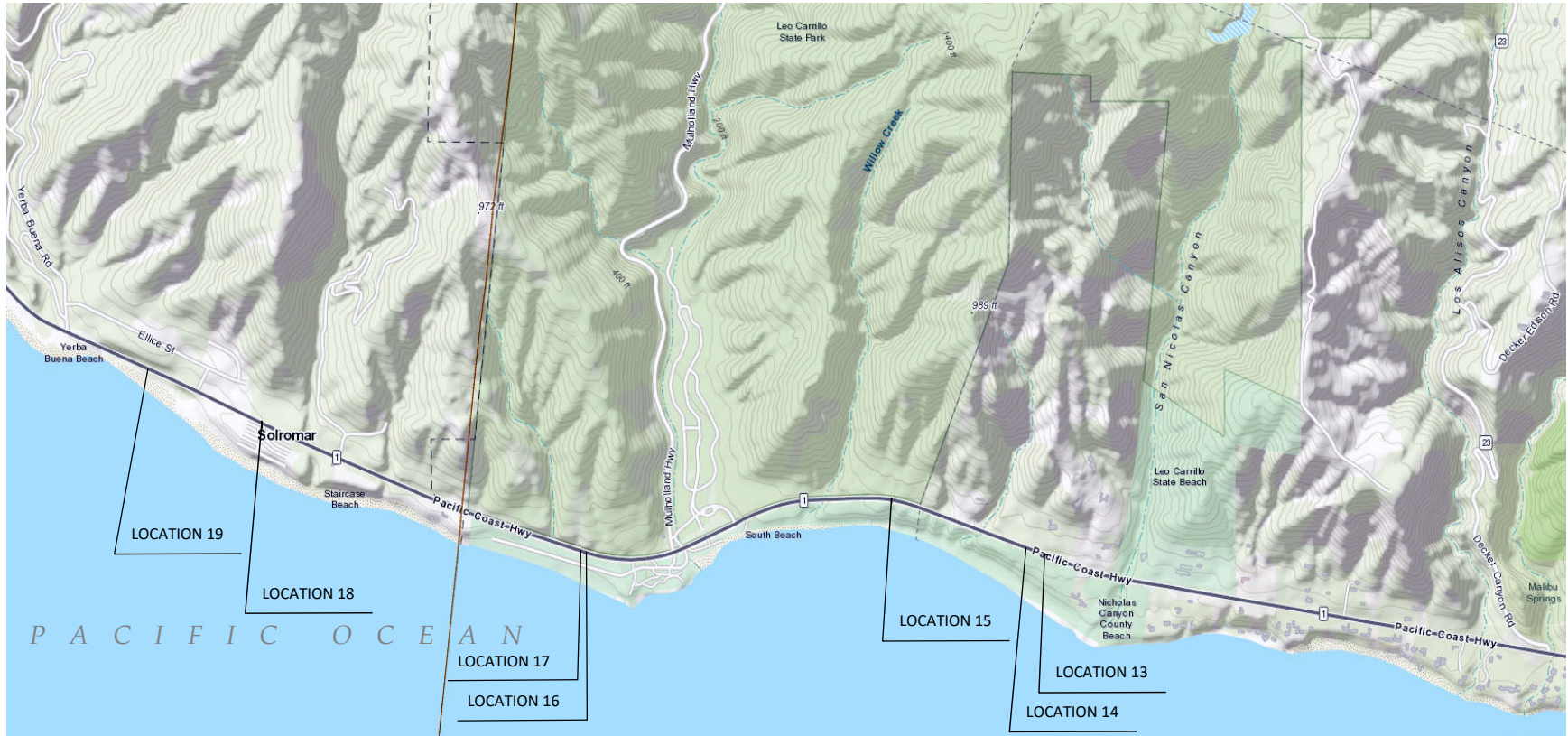
**Figure 1.1-c Locations of Construction | Central Segment – Locations No. 7-12**



| Location No. | Post Mile | Activity   |
|--------------|-----------|--|
| 7            | LA 50.05  | Replace 18" RCP  |
| 8            | LA 50.08  | Replace 24" CMP  |
| 9            | LA 50.28  | Install culvert barrel lining (CIP), repair joint seals at headwall and pipe, regrade channel and remove debris and vegetation at outlet |
| 10           | LA 50.36  | Replace bridge/culvert with new bridge with an underlying natural slope creek bottom   |
| 11           | LA 50.39  | Remove debris from drainage pipe, replace cured-in place pipe lining   |
| 12           | LA 50.42  | Install culvert barrel lining (CIP) in upstream section of existing pipe, replace 20" RCP on downstream end                              |

CMP = Corrugated Metal Pipe CSP = Corrugated Steel Pipe RCP = Reinforced Concrete Pipe CIP = Cured-In-Place pipe lining

Figure 1.1-d Locations of Construction | Eastern Segment – Locations No. 13-19



| Location No. | Post Mile | Activity  |
|--------------|-----------|---|
| 13           | LA 61.29  | Replace 30" RCP   |
| 14           | LA 61.35  | Replace 24" RCP   |
| 15           | LA 61.68  | Replace 24" RCP   |
| 16           | LA 62.51  | Replace 24" RCP on upstream section, joint seal manhole   |
| 17           | LA 62.55  | Install culvert barrel lining (CIP), remove debris and clear manhole, and replace 18" CMP on downstream section |
| 18           | VEN 0.67  | Install culvert barrel lining (CIP), replace lid/grate for upstream drop inlet                                  |
| 19           | VEN 0.92  | Install culvert barrel lining (CIP)   |

CMP = Corrugated Metal Pipe CSP = Corrugated Steel Pipe RCP = Reinforced Concrete Pipe CIP = Cured-In-Place pipe lining

## 1.2 PURPOSE AND NEED

---

**Project Purpose.** The purpose of the proposed project is to achieve the following objectives:

- Restore and rehabilitate damaged drainage and culvert facilities to return to full functionality and ensure proper drainage, thereby preventing the need for frequent maintenance
- Extend service life, and prevent further deterioration of facilities
- Improve flood water conveyance and hydraulic conditions at the Solstice Canyon Creek Bridge (Bridge No. 53-0030) while restoring natural features of Solstice Canyon Creek to enable fish passage and facilitate movement for endangered Southern steelhead trout

**Project Need.** The need for the proposed project is based on the Caltrans District 7 Culvert Inspection Program that continually assesses the conditions of drainage facilities on SR-1/PCH. Inspection data showed evidence of joint separation, misalignment of culverts, concrete spalls at reinforced concrete pipe joints, and circumferential and longitudinal cracking at some facilities. Further deterioration of these drainage facilities is expected if not repaired or rehabilitated as proposed by this project.

The existing culvert at SR-1/PCH at Solstice Canyon Creek currently impedes the movement of the self-sustaining Southern steelhead trout population, and it is the last remaining barrier and component in a multi-agency habitat fish passage restoration effort. In 2010, the National Park Service and the Resource Conservation District of the Santa Monica Mountains removed seven (7) in-stream barriers in Solstice Canyon Creek (3 low-water Arizona crossings and 4 check dams), which opened up approximately 1.5 miles of perennial stream habitat that will be available to the endangered Southern steelhead trout once the existing culvert at SR-1/PCH at Solstice Canyon Creek is removed and replaced with a new bridge structure. The existing culvert at SR-1/PCH at Solstice Canyon Creek is a concrete, tunnel-like structure that carries the stream under the roadway, but this design prevents trout from accessing and spawning in the rearing habitat upstream. Subsequently, the inability of the trout to move back-and-forth between the Pacific Ocean and Solstice Canyon Creek has resulted in the population becoming locally extinct. Recognizing the fact that the population of trout is in danger of extinction throughout all significant portions of its range (Santa Barbara County south to the U.S./Mexico border), the National Marine Fisheries Service (NMFS) declared this population an endangered species (August 1997) under the Endangered Species Act of 1973.

**Independent Utility and Logical Termini.** Federal Highway Administration (FHWA) regulations [23 CFR 771.111(f)] require that this evaluation of the proposed undertaking connects logical termini and be of sufficient length to address environmental matters on a broad scope. Further, it stipulates that the proposed project have independent utility or independent significance, in that it be usable and require a reasonable expenditure even if no additional transportation improvements in the area are made. Lastly, it stipulates that the proposed project does not restrict consideration of alternatives for other reasonably foreseeable transportation improvements.

The proposed project is a stand-alone project intended to restore and rehabilitate damaged drainage and culvert facilities and to replace a culvert structure with a bridge to assist in the implementation of a mandated fish passage restoration project and recovery plan for the endangered Southern steelhead trout. It is independent of other Caltrans projects on SR-1/PCH, and its purpose and need cannot be fulfilled by any other Caltrans project. Furthermore, the proposed project is in no way dependent on the implementation of other Caltrans projects on SR-1/PCH, prior or subsequent, to this proposed



undertaking. This environmental document studies the entire project area, and is in no way dependent on the environmental document or mitigation proposals of any other project. Lastly, the proposed project does not restrict consideration of alternatives for other reasonably foreseeable transportation improvements. Based on the aforementioned, and pursuant to 23 CFR 771.11(f), this project has independent utility and logical termini.

### 1.3 PROJECT DESCRIPTION

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This section describes the proposed actions and project alternatives that were developed to meet the identified purpose and need of the project. The proposed alternatives are Alternative 1 (No-Build Alternative), and Alternative 2 (Build Alternative). This project contains a number of standardized project measures which are employed on most, if not all, Caltrans projects and were not developed in response to any specific environmental impact resulting from the proposed project. These measures are addressed in more detail in the Environmental Consequences sections found in Chapter 2.

**Alternative 1 | No Build-Alternative.** With the “No-Build Alternative,” none of the proposed improvements would be implemented or constructed and continued deterioration of the existing drainage system would compromise the safety of the roadway. Additionally, the existing concrete culvert at Solstice Canyon Creek would continue to be an impediment to the movement of endangered fish and would not fulfil Caltrans’ commitments to implement a fish passage restoration project for the endangered Southern steelhead trout in Solstice Canyon Creek.

**Alternative 2 | Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope creek bottom (Location No. 10).** Alternative 2 proposes drainage and culvert restoration and/or replacement at 19 locations, as well as removal and replacement of the existing 70-year-old bridge/culvert at Location No. 10 (Bridge No. 53-0030), with a new bridge structure with a smaller geomorphic footprint to allow a more natural stream channel to form at the crossing. The natural stream channel would be graded and lined with a natural slope and bottom (gravel, cobble, and boulders similar in size and composition to Solstice Canyon Creek upstream of this location). Preliminary estimate of cost of the proposed project is currently \$37,286,000 for the current year. The proposed scope of work for all locations is detailed in the following table.

**Table. 1.3-a Proposed Locations of Repair/Construction**

| County | Location No. | Post Mile | Culvert System No.   | Diameter Size (in)             | Material | Scope of Work   |
|--------|--------------|-----------|--|--------------------------------|----------|---|
| LA     | 1            | 37.67     | 530010003767   | 48                             | CMP      | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining   |
| LA     | 2            | 39.08     | 530010003913   | 22.44                          | PPC      | Replace existing pipe with 24" RCP  |
| LA     | 3            | 40.16     | 530010004024   | 36                             | CMP      | Replace 36" CMP   |
| LA     | 4            | 40.18     | 530010004017   | 24                             | RCP      | Install culvert barrel lining (CIP) in upstream section of pipe, replace in-kind 24" RCP middle section of downstream pipe using Cut-and-Cover method, install culvert barrel lining downstream (CIP) section of pipe |
| LA     | 5            | 40.23     | 530010004021   | 18                             | CMP      | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining   |
| LA     | 6            | 40.24     | 530010004022   | 36/18                          | RCP/CMP  | Replace 36" RCP and 18" CMP sections  |
| LA     | 7            | 50.05     | 530010004995   | 18                             | RCP      | Replace 18" RCP   |
| LA     | 8            | 50.08     | 530010005000   | 24                             | CMP      | Replace 24" CMP   |
| LA     | 9            | 50.28     | 530010005028   | 24                             | RCP      | Install culvert barrel lining (CIP), repair joint seals at headwall and pipe, regrade channel and remove debris and vegetation at outlet  |
| LA     | 10           | 50.36     | 530014005036/<br>Solstice Canyon<br>Creek Bridge<br>No 53-0030 | Arch 21'<br>wide,<br>13.8'high | Concrete | Replace bridge/culvert with new bridge with underlying natural slope creek bottom   |
| LA     | 11           | 50.39     | 530010005039   | 18                             | CMP      | Remove debris from drainage pipe, replace cured-in place pipe lining  |
| LA     | 12           | 50.42     | 530010005042   | 24                             | RCP      | Install culvert barrel lining (CIP) in upstream section of existing pipe, replace 20" RCP on downstream end   |
| LA     | 13           | 61.29     | 530010006150   | 30                             | RCP      | Replace 24" RCP   |
| LA     | 14           | 61.35     | 530010006155   | 24                             | RCP      | Replace 24" RCP   |
| LA     | 15           | 61.68     | 530010006170   | 24                             | RCP      | Replace 24" RCP   |
| LA     | 16           | 62.51     | 530010006251   | 24                             | RCP      | Replace 24" RCP on upstream section, joint seal manhole   |
| LA     | 17           | 62.55     | 530010006260   | 18                             | CSP      | Install culvert barrel lining (CIP), remove debris and clear manhole, and replace 18" CMP on downstream section   |
| VEN    | 18           | 0.67      | 520010000067   | 18                             | RCP      | Install culvert barrel lining (CIP), replace lid/grate for upstream drop inlet  |
| VEN    | 19           | 0.92      | 520010000092   | 18                             | RCP      | Install culvert barrel lining (CIP)   |

CMP = Corrugated Metal Pipe CSP = Corrugated Steel Pipe RCP = Reinforced Concrete Pipe CIP = Cured-In-Place pipe lining

## Alternatives Previously Considered but Eliminated from Further Discussion

### **Rehabilitate Drainage at 20 Locations, Including Modification of Culvert at Solstice Canyon Creek.**

Initially, Caltrans had proposed rehabilitation of drainage facilities at 20 locations largely through a relining of existing drainage structures along the route, and a modification of the existing culvert at Solstice Canyon Creek to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area. The scope of work for the 19 locations outside of the Solstice Canyon Creek facility was modified after a culvert assessment was initiated to confirm the need for rehabilitation and repair. The assessment showed that some of the existing drainage and culvert facilities required full or partial pipe replacements, and that a relining of existing structures would be insufficient. The scope of work for the 19 locations outside of Solstice Canyon Creek was then updated to reflect the current scope of work. In consultation with the National Marine Fisheries Service (NMFS), a Steelhead Passage Stability Study (August 2017) was initiated to review the proposed Caltrans design for the modification of the culvert at Solstice Canyon Creek, address any deficiencies, and develop concepts to improve the design.

At the time, the Caltrans proposed a design which included the removal of the existing flat, concrete bottom of the culvert, and replacement with a trapezoidal, rock-lined channel. Upstream and downstream from the culvert, a rock-lined step-pool channel would be constructed, and downstream from the culvert, the rock-lined channel would follow a straight alignment to become perpendicular to the beach. The Steelhead Passage Stability Study showed that the Caltrans proposed modification of the culvert at Solstice Canyon Creek would be insufficient in facilitating the movement of endangered Southern steelhead trout.

With the proposed modification of the culvert at Solstice Canyon Creek, the Steelhead Passage Stability Study showed that design flow depths would be too shallow for swimming, and concerns arose regarding the structural integrity of the 70-year old culvert during and following construction. Upstream and downstream of the proposed culvert modification, the flow depths within the step-pool structures were deemed too shallow for leaping in some flow ranges, the head drop from pool-to-pool exceeded standards for upstream passage, and accumulation of sediment was also a concern. The study also showed that there would be a risk of the creek bypassing the rock-filled structure where the creek exits the culvert on the downstream end, and the design of the structure would not look like a natural feature on the beach. As a result, the study recommended three alternatives to the proposed Caltrans design for the modification of the culvert at Solstice Canyon Creek:

1. **Modified Caltrans Design** – modification of the proposed Caltrans design to address concerns as previously discussed.
2. **Natural Slope Concept** – removal of the bottom of the culvert, and regrading of the creek to mimic a natural slope through the culvert.
3. **Replace Culvert with Bridge** – replacement of bridge/culvert with new bridge structure with a smaller geomorphic footprint, allowing a more natural channel to form at the crossing.

The current iteration of the proposed improvements at Solstice Canyon Creek (replace existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom) is a hybrid of all three proposed alternatives as outlined in the Steelhead Passage Stability Study, combining features to provide optimum hydraulic conditions for flood water conveyance, and facilitation of movement of the endangered Southern steelhead trout population in the project study area.

## 1.4 IDENTIFICATION OF THE PREFERRED ALTERNATIVE

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After the close of the public circulation period on December 14, 2018, all comments were considered, and Caltrans selected Build Alternative 2 as the Preferred Alternative and made final determinations regarding the project's effect on the environment. Under the California Environmental Quality Act (CEQA), no unmitigable significant adverse impacts were identified, and Caltrans has prepared a Mitigated Negative Declaration (MND) accordingly. Similarly, Caltrans determined that the proposed actions do not significantly impact the environment, and Caltrans, as assigned by the Federal Highway Administration (FHWA) has issued a Finding of No Significant Impact (FONSI) in accordance with the National Environmental Policy Act (NEPA).

### Deciding Factors in the Identification of the Preferred Alternative

**General Maintenance and Rehabilitation of Deteriorating Drainage Infrastructure.** Maintenance of drainage facilities related to Caltrans infrastructure is important to ensure the proper collection, treatment, and removal of storm water from facilities and the surrounding environment. Proper maintenance of facilities ensures:

- Maximum and efficient public use of the roadway
- Prevention of damage to highway structures and facilities
- Protection of natural resources
- Protection of abutting properties from physical damage
- Compliance with applicable storm water management permits

Build Alternative 2 will maintain (as nearly as possible) the condition and capacity for which the facilities were originally designed and constructed. Inspection data as obtained by the Caltrans District 7 Culvert Inspection Program indicates evidence of joint separation, misalignment of culverts, concrete spalls at reinforced concrete joints, and circumferential and longitudinal cracking at some facilities. Further deterioration of these drainage facilities is expected if not repaired or rehabilitated, or if no action is taken (or selection of Alternative 1 – No Build Alternative).

**Urgent Need for Drainage Rehabilitation Post Woolsey Fire.** On November 8, 2018, the Woolsey Fire started in Woolsey Canyon on the Santa Susana Field Laboratory property in the Santa Susana Mountains above Simi Valley, and near the boundary between Los Angeles and Ventura Counties. The Santa Ana winds, which are often a factor for Southern California fires, pushed the fire in a southerly direction and ever closer to the project study area for this proposed undertaking. In all, The Woolsey Fire burned approximately 96,949 acres of land, and the entire portion of the Malibu coast west to the community of Solromar (just west of Leo Carillo State Park) incurred extensive damage before the fire was fully contained on November 21, 2018. As a result, Caltrans is required to take measures to restore the highway and prevent any long-term damage to highway facilities, including clearing of drainage inlets/outlets and rehabilitation of drainage facilities. Rehabilitation and restoration of drainage facilities along the route is now more urgent considering the extensive loss of vegetation on adjacent slopes and the potential for increased erosion and runoff.

**Replacement of Bridge at Solstice Canyon Creek as Final Component of Fish Passage Restoration.** In 2010, the National Park Service and the Resource Conservation District of the Santa Monica Mountains removed eight in-stream barriers in Solstice Canyon Creek, which opened up approximately 1.5 miles of perennial stream habitat that will be available to the endangered Southern steelhead trout once the existing culvert at SR-1/PCH at Solstice Canyon Creek is removed and replaced with the proposed new bridge structure. The design of the existing culvert currently prevents trout from accessing and spawning in the rearing habitat upstream, which subsequently, has resulted in the Southern steelhead trout population becoming locally extinct. Replacing the existing culvert with a new bridge structure with an underlying natural slope bottom is the last component in this multi-agency habitat fish passage restoration effort., which will not only facilitate the movement of endangered Southern steelhead trout, but also provide optimum hydraulic conditions for flood water conveyance.

## 1.5 PERMITS AND APPROVALS NEEDED

---

The following permits, licenses, agreements, and certifications (PLACs) are required for project construction:

| Agency   | PLAC  | Status   |
|--|---|--|
| California Department of Fish and Wildlife (CDFW)                                  | 1602 Agreement for Streambed Alteration   | Application for 1602 permit expected after Final IS/EA approval                      |
| California Coastal Commission  | Federal Coastal Consistency Certification   | Consistency Certification expected after Draft IS/EA distribution                    |
| California Water Resources Board   | Section 401 Water Discharge Permit/Certification  | Application for Section 401 permit/certification expected after Final IS/EA approval |
| City of Malibu, Los Angeles County Department of Regional Planning, Ventura County | Coastal Development Permit (CDP)  | Application for CDP expected after Final IS/EA and during next project phase         |
| Multiple Agencies  | Right-of-Entry permitting for temporary construction easements and temporary access roads | Applications for Right-of-Entry expected after final IS/EA approval                  |
| United States Army Corps of Engineers  | Section 404 Permit for filing or dredging waters of the United States                     | Application for Section 404 permit expected after Final IS/EA approval               |

**CHAPTER 2 | AFFECTED ENVIRONMENT, ENVIRONMENTAL  
CONSEQUENCES, AND AVOIDANCE, MINIMIZATION AND/OR  
MITIGATION MEASURES**

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## 2.1 ENVIRONMENTAL TOPICS CONSIDERED BUT DETERMINED NOT TO BE RELEVANT

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As part of the scoping and environmental analysis carried out for the proposed project, the following environmental issues were considered but no adverse impacts were identified. As a result, there is no further discussion about these issues in this document.

### AIR QUALITY | CONTEXT FOR OMISSION

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and is not capacity-increasing by nature, and in consideration of the scope of the proposed work, regional and/or project-level air quality conformity is not required and is exempt from the respective analyses. The proposed project is exempt from air quality conformity under 40 CFR 93.126, under Table 2 – “projects that correct, improve, or eliminate a hazardous location or feature.”

**Regulatory Setting.** *The Federal Clean Air Act (FCAA), as amended, is the primary federal law that governs air quality while the California Clean Air Act (CCAA) is its companion state law. These laws, and related regulations by the United States Environmental Protection Agency (U.S. EPA) and the California Air Resources Board (ARB), set standards for the concentration of pollutants in the air. At the federal level, these standards are called National Ambient Air Quality Standards (NAAQS). NAAQS and state ambient air quality standards have been established for six transportation-related criteria pollutants that have been linked to potential health concerns: carbon monoxide (CO), nitrogen dioxide (NO<sub>2</sub>), ozone (O<sub>3</sub>), particulate matter (PM)—which is broken down for regulatory purposes into particles of 10 micrometers or smaller (PM<sub>10</sub>) and particles of 2.5 micrometers and smaller (PM<sub>2.5</sub>)—and sulfur dioxide (SO<sub>2</sub>). In addition, national and state standards exist for lead (Pb), and state standards exist for visibility reducing particles, sulfates, hydrogen sulfide (H<sub>2</sub>S), and vinyl chloride. The NAAQS and state standards are set at levels that protect public health with a margin of safety, and are subject to periodic review and revision. Both state and federal regulatory schemes also cover toxic air contaminants (air toxics); some criteria pollutants are also air toxics or may include certain air toxics in their general definition.*

*Federal air quality standards and regulations provide the basic scheme for project-level air quality analysis under the National Environmental Policy Act (NEPA). In addition to this environmental analysis, a parallel “Conformity” requirement under the FCAA also applies.*

*The conformity requirement is based on FCAA Section 176(c), which prohibits the U.S. Department of Transportation (USDOT) and other federal agencies from funding, authorizing, or approving plans, programs, or projects that do not conform to State Implementation Plan (SIP) for attaining the NAAQS. “Transportation Conformity” applies to highway and transit projects and takes place on two levels: the regional (or planning and programming) level and the project level. The proposed project must conform at both levels to be approved.*

*Conformity requirements apply only in nonattainment and “maintenance” (former nonattainment) areas for the NAAQS, and only for the specific NAAQS that are or were violated. U.S. EPA regulations at 40 Code of Federal Regulations (CFR) 93 govern the conformity process. Conformity requirements do not apply in unclassifiable/attainment areas for NAAQS and do not apply at all for state standards regardless of the status of the area.*

*Regional conformity is concerned with how well the regional transportation system supports plans for attaining the NAAQS for carbon monoxide (CO), nitrogen dioxide (NO<sub>2</sub>), ozone (O<sub>3</sub>), particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>), and in some areas (although not in California), sulfur dioxide (SO<sub>2</sub>). California has nonattainment or maintenance areas for all of these transportation-related “criteria pollutants” except SO<sub>2</sub>, and also has a nonattainment area for lead (Pb); however, lead is not currently required by the FCAA to be covered in transportation conformity analysis. Regional conformity is based on emission analysis of Regional Transportation Plans (RTPs) and Federal Transportation Improvement Programs (FTIPs) that include all transportation projects planned for a region over a period of at least 20 years (for the RTP) and 4 years (for the FTIP). RTP and FTIP conformity uses travel demand and emission models to determine whether or not the implementation of those projects would conform to emission budgets or other tests at various analysis years showing that requirements of the FCAA and the SIP are met. If the conformity analysis is successful, the Metropolitan Planning Organization (MPO), Federal Highway Administration (FHWA), and Federal Transit Administration (FTA) make the determinations that the RTP and FTIP are in conformity with the SIP for achieving the goals of the FCAA. Otherwise, the projects in the RTP and/or FTIP must be modified until conformity is attained. If the design concept and scope and the “open-to-traffic” schedule of a proposed transportation project are the same as described in the RTP and FTIP, then the proposed project meets regional conformity requirements for purposes of project-level analysis.*

*Project-level conformity is achieved by demonstrating that the project comes from a conforming RTP and TIP; the project has a design concept and scope that has not changed significantly from those in the RTP and TIP; project analyses have used the latest planning assumptions and EPA-approved emissions models; and in PM areas, the project complies with any control measures in the SIP. Furthermore, additional analyses (known as hot-spot analyses) may be required for projects located in CO and PM nonattainment or maintenance areas to examine localized air quality impacts.*

## **COMMUNITY IMPACTS – COMMUNITY CHARACTER AND COHESION | CONTEXT FOR OMISSION**

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to affect social or economic change in the project study area.

**Regulatory Setting.** *The National Environmental Policy Act of 1969 (NEPA), as amended, established that the federal government use all practicable means to ensure that all Americans have safe, healthful, productive, and aesthetically and culturally pleasing surroundings (42 United States Code [USC] 4331[b][2]). The Federal Highway Administration in its implementation of NEPA (23 United States Code [USC] 109[h]) directs that final decisions on projects are to be made in the best overall public interest. This requires taking into account adverse environmental impacts, such as destruction or disruption of human-made resources, community cohesion, and the availability of public facilities and services.*

*Under the California Environmental Quality Act (CEQA), an economic or social change by itself is not to be considered a significant effect on the environment. However, if a social or economic change is related to a physical change, then social or economic change may be considered in determining whether the physical change is significant. Since this project would result in physical change to the environment, it is appropriate to consider changes to community character and cohesion in assessing the significance of the project’s effects.*

## COMMUNITY IMPACTS – ENVIRONMENTAL JUSTICE | CONTEXT FOR OMISSION

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to affect social or economic change on minority and/or low-income populations in the project study area. To identify and determine any potential effects to minority and/or low-income populations, a project study area was defined, utilizing a roughly 1-mile radius surrounding the proposed project location, and further defined by delineating boundaries via census tracts as drawn by the U.S. Census Bureau. As a result, no minority or low-income populations that would be adversely affected by the proposed project have been identified. Therefore, Build Alternative 2 will not cause disproportionately high and/or adverse effects on any minority or low-income populations in accordance with the provisions of Executive Order 12898. No further environmental justice analysis is required.

**Regulatory Setting.** *All projects involving a federal action (funding, permit, or land) must comply with Executive Order (EO) 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, signed by President William J. Clinton on February 11, 1994. This EO directs federal agencies to take the appropriate and necessary steps to identify and address disproportionately high and adverse effects of federal projects on the health or environment of minority and low-income populations to the greatest extent practicable and permitted by law. Low income is defined based on the Department of Health and Human Services poverty guidelines.*

*All considerations under Title VI of the Civil Rights Act of 1964 and related statutes have also been included in this project. The Department's commitment to upholding the mandates of Title VI is demonstrated by its Title VI Policy Statement, signed by the Director, which can be found in the appendices of this document.*

## FARMLANDS/TIMBERLANDS | CONTEXT FOR OMISSION

The proposed project is located in a semi-urban, somewhat rural setting, but consists only of improvements to existing roadway drainage facilities, and no potential exists for direct or indirect irreversible conversion of protected farmlands or timberlands.

**Regulatory Setting.** *The National Environmental Policy Act (NEPA) and the Farmland Protection Policy Act (FPPA, 7 United States Code [USC] 4201-4209; and its regulations, 7 Code of Federal Regulations [CFR] Part 658) require federal agencies, such as the Federal Highway Administration (FHWA), to coordinate with the Natural Resources Conservation Service (NRCS) if their activities may irreversibly convert farmland (directly or indirectly) to nonagricultural use. For purposes of the FPPA, farmland includes prime farmland, unique farmland, and land of statewide or local importance.*

*The California Environmental Quality Act (CEQA) requires the review of projects that would convert Williamson Act contract land to non-agricultural uses. The main purposes of the Williamson Act are to preserve agricultural land and to encourage open space preservation and efficient urban growth. The Williamson Act provides incentives to landowners through reduced property taxes to discourage the early conversion of agricultural and open space lands to other uses.*

## GROWTH | CONTEXT FOR OMISSION

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to affect growth in the project study area.

**Regulatory Setting.** *The Council on Environmental Quality (CEQ) regulations, which established the steps necessary to comply with the National Environmental Policy Act (NEPA) of 1969, require evaluation of the potential environmental effects of all proposed federal activities and programs. This provision includes a requirement to examine indirect consequences, which may occur in areas beyond the immediate influence of a proposed action and at some time in the future. The CEQ regulations (40 Code of Federal Regulations [CFR] 1508.8) refer to these consequences as indirect impacts. Indirect impacts may include changes in land use, economic vitality, and population density, which are all elements of growth.*

*The California Environmental Quality Act (CEQA) also requires the analysis of a project's potential to induce growth. The CEQA guidelines (Section 15126.2[d]) require that environmental documents "...discuss the ways in which the proposed project could foster economic or population growth, or the construction of additional housing, either directly or indirectly, in the surrounding environment..."*

## NOISE | CONTEXT FOR OMISSION

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential for adverse effects in terms of noise in the project study area. Additionally, noise abatement is not required under 23 CFR 772 as the proposed undertaking is not classified as a Type I project, which is defined as:

1. The construction of a highway on a new location; or
2. The physical alteration of an existing highway where there is either:
  - a. Substantial horizontal alteration. A project that halves the distance between the traffic noise source and the closest receptor between the existing condition to the future build condition; or
  - b. Substantial vertical alteration. A project that removes shielding thereby exposing the line-of-sight between the receptor and the traffic noise source. This is done by altering either the vertical alignment of the highway or the topography between the highway traffic noise source and the receptor; or
3. The addition of a through-traffic lane(s). This includes the addition of a through-traffic lane that functions as a high-occupancy vehicle (HOV) lane, high-occupancy toll (HOT) lane, or truck climbing lane; or
4. The addition of an auxiliary lane, except for when the auxiliary lanes is a turn lane; or
5. The addition or relocation of interchange lanes or ramps added to a quadrant to complete an existing partial interchange; or
6. Restriping existing pavement for the purpose of adding a through traffic lane or an auxiliary lane; or
7. The addition of a new or substantial alteration of a weigh station, rest stop, ride-share lot, or toll plaza.

**Regulatory Setting.** *The National Environmental Policy Act (NEPA) of 1969 and the California Environmental Quality Act (CEQA) provide the broad basis for analyzing and abating highway traffic noise effects. The intent of these laws is to promote the general welfare and to foster a healthy environment. The requirements for noise analysis and consideration of noise abatement and/or mitigation, however, differ between NEPA and CEQA.*

*CEQA requires a strictly baseline versus build analysis to assess whether a proposed project will have a noise impact. If a proposed project is determined to have a significant noise impact under CEQA, then CEQA dictates that mitigation measures must be incorporated into the project unless those measures are not feasible. The CEQA noise analysis is included at the end of this section.*

*For highway transportation projects with FHWA (and the Department, as assigned) involvement, the federal-Aid Highway Act of 1970 and the associated implementing regulations (23 CFR 772) govern the analysis and abatement of traffic noise impacts. The regulations require that potential noise impacts in areas of frequent human use be identified during the planning and design of a highway project. The regulations include noise abatement criteria (NAC) that are used to determine when a noise impact would occur. The NAC differ depending on the type of land use under analysis. For example, the NAC for residences (67 dBA) is lower than the NAC for commercial areas (72 dBA).*

## **PALEONTOLOGY | CONTEXT FOR OMISSION**

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, type and extent of excavation, and the geologic setting (e.g. proximity of fossiliferous strata), it was determined that paleontological resources are not any issue of concern.

**Regulatory Setting.** *Paleontology is a natural science focused on the study of ancient animal and plant life as it is preserved in the geologic record as fossils. A number of federal statutes specifically address paleontological resources, their treatment, and funding for mitigation as a part of federally authorized or funded projects. 23 United States Code (USC) 1.9(a) requires that the use of federal-aid funds must be in conformity with federal and state law. 23 United States Code (USC) 305 authorizes the appropriation and use of federal highway funds for paleontological salvage as necessary by the highway department of any state, in compliance with 16 USC 431-433 above and state law. Under California law, paleontological resources are protected by the California Environmental Quality Act (CEQA).*

## **TRAFFIC AND TRANSPORTATION/PEDESTRIAN AND BICYCLE FACILITIES | CONTEXT FOR OMISSION**

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to adversely affect traffic and transportation and/or pedestrian and bicycle facilities in the project study area.

**Regulatory Setting.** *The Department, as assigned by FHWA, directs that full consideration should be given to the safe accommodation of pedestrians and bicyclists during the development of federal-aid highway projects (see 23 Code of Federal Regulations [CFR] 652). It further directs that the special needs of the elderly and the disabled must be considered in all federal-aid projects that include pedestrian facilities. When current or anticipated pedestrian and/or bicycle traffic presents a potential conflict with motor*

vehicle traffic, every effort must be made to minimize the detrimental effects on all highway users who share the facility.

*In July 1999, the U.S. Department of Transportation (USDOT) issued an Accessibility Policy Statement pledging a fully accessible multimodal transportation system. Accessibility in federally assisted programs is governed by the USDOT regulations (49 CFR Part 27) implementing Section 504 of the Rehabilitation Act (29 United States Code [USC] 794). FHWA has enacted regulations for the implementation of the 1990 Americans with Disabilities Act (ADA), including a commitment to build transportation facilities that provide equal access for all persons. These regulations require application of the ADA requirements to federal-aid projects, including Transportation Enhancement Activities.*

## **VISUAL/AESTHETICS | CONTEXT FOR OMISSION**

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to adversely affect visual resources or aesthetics in the project study area.

**Regulatory Setting.** *The National Environmental Policy Act of 1969 as amended (NEPA) establishes that the federal government use all practicable means to ensure all Americans safe, healthful, productive, and aesthetically (emphasis added) and culturally pleasing surroundings (42 United States Code [USC] 4331[b][2]). To further emphasize this point, the Federal Highway Administration (FHWA) in its implementation of NEPA (23 USC 109[h]) directs that final decisions on projects are to be made in the best overall public interest taking into account adverse environmental impacts, including among others, the destruction or disruption of aesthetic values.*

*The California Environmental Quality Act (CEQA) establishes that it is the policy of the state to take all action necessary to provide the people of the state “with...enjoyment of aesthetic, natural, scenic and historic environmental qualities” (CA Public Resources Code [PRC] Section 21001[b]).*

## **WILD AND SCENIC RIVERS | CONTEXT FOR OMISSION**

No Wild and/or Scenic Designated rivers exist with the project study area, therefore the proposed project does not have the potential to adversely affect resources protected by the National Wild and Scenic Rivers Act (16 United States Code ([USC] 1271) and the California Wild and Scenic Rivers Act (CA Public Resources Code [PRC] Section 5093.50 et seq.).

**Regulatory Setting.** *Projects affecting Wild and Scenic Rivers are subject to the National Wild and Scenic Rivers Act (16 United States Code ([USC] 1271) and the California Wild and Scenic Rivers Act (CA Public Resources Code [PRC] Section 5093.50 et seq.).*

*There are three possible Wild and Scenic Designations:*

1. *Wild: undeveloped, with river access by trail only.*
2. *Scenic: undeveloped, with occasional river access by road.*
3. *Recreational: some development is allowed, with road access.*

## 2.2 HUMAN ENVIRONMENT

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### 2.2.1 LAND USE

#### Existing and Future Land Use

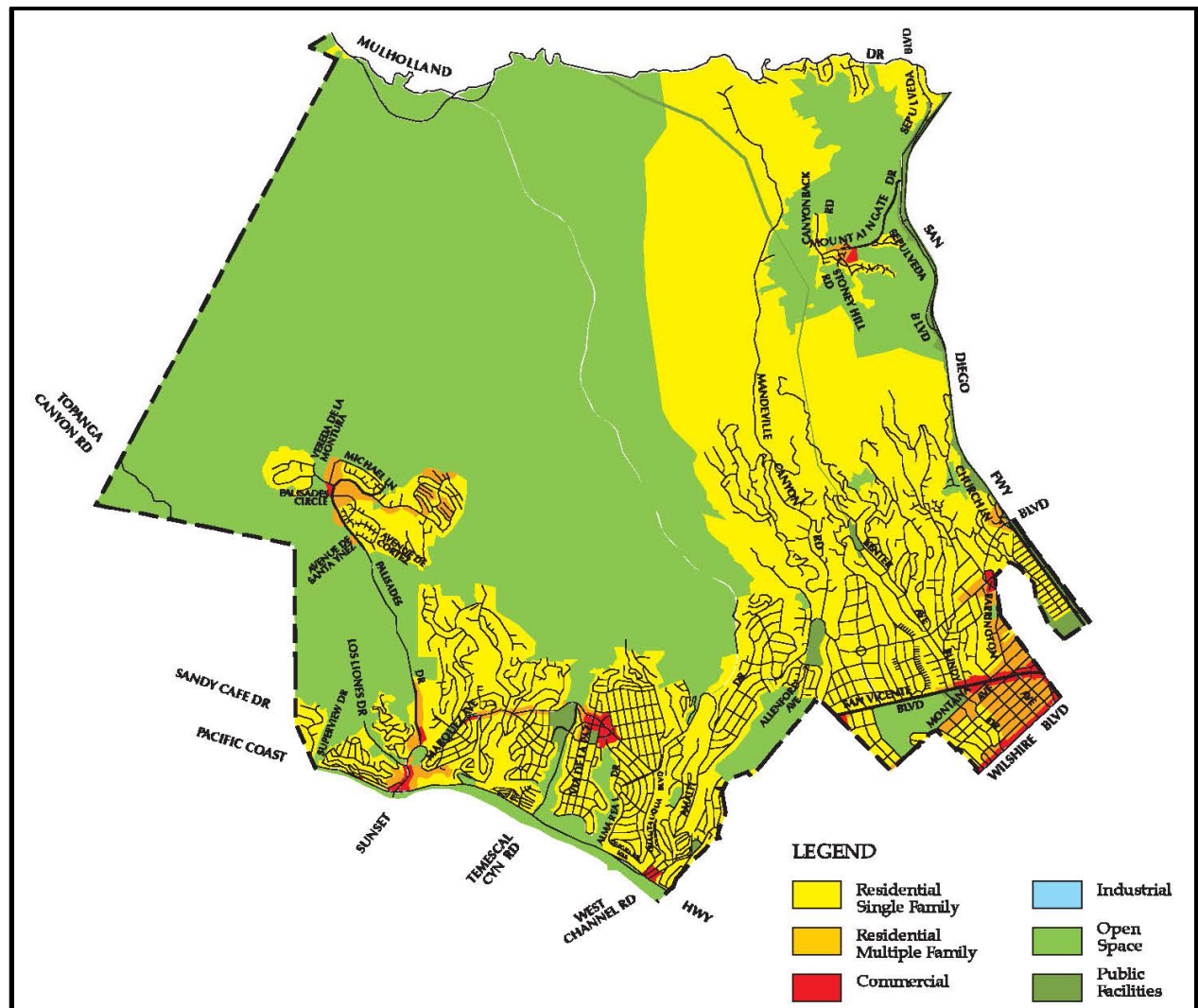
Within project limits, the SR-1/PCH facility sits between the Pacific coastline and the Santa Monica mountains and spans a number of municipalities with a portion of the City of Los Angeles (Pacific Palisades neighborhood) at the easternmost limits, through the City of Malibu, and unincorporated areas of Los Angeles and Ventura Counties for the remainder of the westerly project limits. The SR-1/PCH facility provides interregional, recreation, and local commuter service through a generally semi-urban, partly rural corridor that serves as the main thoroughfare for the City of Malibu.

**Pacific Palisades (City of Los Angeles).** Only one proposed project location (Location No. 1 at post mile 37.67) exists within the project study area as centered on the Pacific Palisades neighborhood which comprises only a portion of the Brentwood-Pacific Palisades Community Plan – a component of the City of Los Angeles General Plan (2006-2014). The community planning area contains approximately 24,163 acres, or about eight percent of the City of Los Angeles planning area, bordered on the southwest by the Pacific Ocean; on the south by the City of Santa Monica and Wilshire Boulevard; on the east by Interstate 405 (San Diego Freeway); and on the north by Mulholland Drive. The western border is adjacent to an unincorporated area of Los Angeles County which abuts the City of Malibu. A large portion of the acreage contained within the community plan is mountainous, with public open space accounting for approximately 55 percent of land area (gross area). The predominant land use within the Pacific Palisades neighborhood is “Residential Single Family,” with “Residential Multiple Family” land uses clustered around areas zoned as “Commercial” in the vicinity of Palisades Circle on Palisades Drive, Sunset Boulevard at Pacific Coast Highway, and on Sunset Boulevard and Via de la Paz in what is considered the central business district (locally referred to as Palisades Village).

Development in the Pacific Palisades neighborhood has been centered on Palisades Village, where redevelopment of the shopping core received approval from the Los Angeles City Council in 2016. The 116,000-square-foot complex on Swarthmore Avenue bordering Sunset Boulevard will include a movie theater, community space, retail, and some residential multiple family units. The development project aims to revitalize this central business district, and is scheduled to open in 2018. Development in other areas of Pacific Palisades is less rampant, due to the physical geography of the area, and a process for development approval that aims to preserve the general coastal habitat. Pacific Palisades sits between the Pacific coastline and the Santa Monica Mountains, and development adjacent to the edges of hillsides and bluffs is inherently hazardous. Because of this, development is restricted by the City of Los Angeles Department of City Planning and conditions are often required for adherence to special geotechnical specifications, appropriate set-backs from landforms, and erosion protection measures to minimize risk to life and property that are associated with development on hillsides and bluffs. A large portion of Pacific Palisades also lies within the jurisdiction of the California Coastal Commission, in which a Coastal Development Permit (CDP) and preparation of a Local Coastal Program (LCP) that is in conformity with the Coastal Act is also required, though to date, no LCP for the Pacific Palisades coastal zone has been adopted or certified by the California Coastal Commission, so development is reviewed and approved on a case-by-case basis. The following figure illustrates the current land use planning

designations as outlined in the 2006 Brentwood – Pacific Palisades Community Plan (a component of the City of Los Angeles General Plan).

**Figure 2.2.1-a Generalized Land Use, Brentwood – Pacific Palisades**



Source: City of Los Angeles General Plan – Generalized Land Use, Brentwood – Pacific Palisades Community Plan, 2006

**City of Malibu.** Project Locations No. 2 through 17 exist within project limits that encompass the jurisdiction of the City of Malibu, with unincorporated areas of Los Angeles County interspersed within. Malibu, as a city, was developed as a primarily residential community with occasional neighborhood service facilities located on or adjacent to SR-1/PCH, and while it continues to maintain a coastal, semi-rural characteristic, development continues to expand into the canyons and hillside, though it is severely limited by land that is not suitable for development because of steep terrain, unstable geological conditions, fire hazards, and sensitive environmental resources. The General Plan of the City of Malibu (1995), supplemented and updated through March 2016, was established to guide development and direct growth, and the Land Use Element, in particular, establishes zoning by desired land use types and



includes standards for population and building density. The city planning area contains approximately 12,252 acres, and approximately 60 percent of the land is vacant and undeveloped because of the aforementioned constraints. The dominant land use in the project study area is “Residential,” which comprises 21.6 percent of the land area, followed by “Open Space” at roughly 15 percent, which includes local/regional parks, wildlife preserves, arboreta, beach parks, and open space/recreation.

Like the Pacific Palisades neighborhood, Malibu is located within the California coastal zone, and all development and activity occurring within city limits is subject to the Malibu Local Coastal Program (LCP), which was adopted and certified by the California Coastal Commission in 2002. The Malibu LCP is an extension of State law (i.e. the California Coastal Act) implemented at the local level, and is intended to guide zoning, land use, and development in the protection of sensitive coastal resources and maintenance of public access along the Pacific coastline. The policies and regulations of the LCP supersede any policy or regulation of the General Plan of the City of Malibu and zoning code, though the City is granted the authority to review and approve Coastal Development Permits (CDPs).

Development and land use patterns vary considerably in the City of Malibu, and commercial and residential development flanks SR-1/PCH from Topanga to Point Dume. The Malibu Civic Center, located at the base of Malibu Canyon, and Point Dume Plaza, at the intersection of Heathercliff Road and SR-1/PCH, comprise the major commercial areas within the City. The following figures as excerpted from the City of Malibu Local Coastal Program – Land Use Plan (2002) illustrate the current land use planning designation and current development patterns in the City of Malibu.

**Figure 2.2.1-b Malibu Land Use Map 1 – Nicholas Canyon to Trancas Beach**

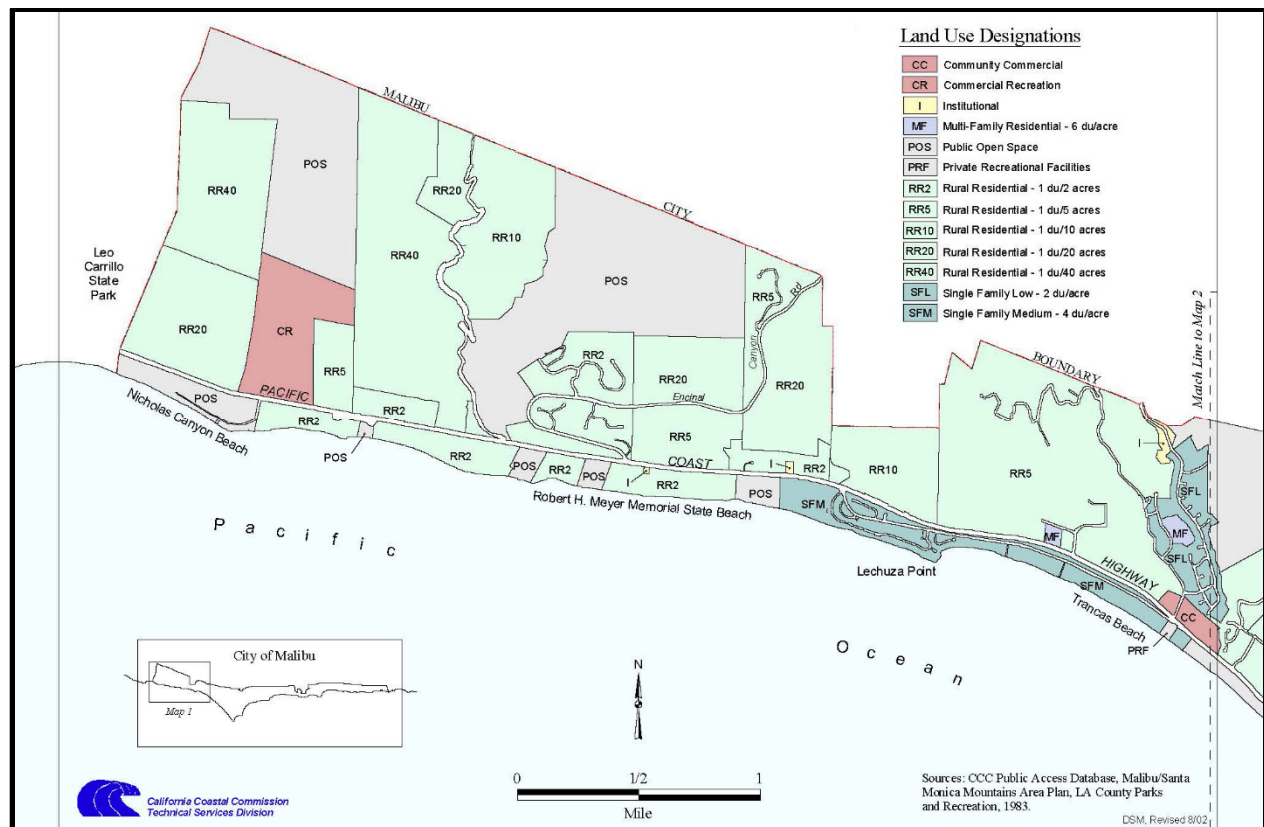


Figure 2.2.1-c Malibu Land Use Map 2 – Zuma Beach to Escondido Beach

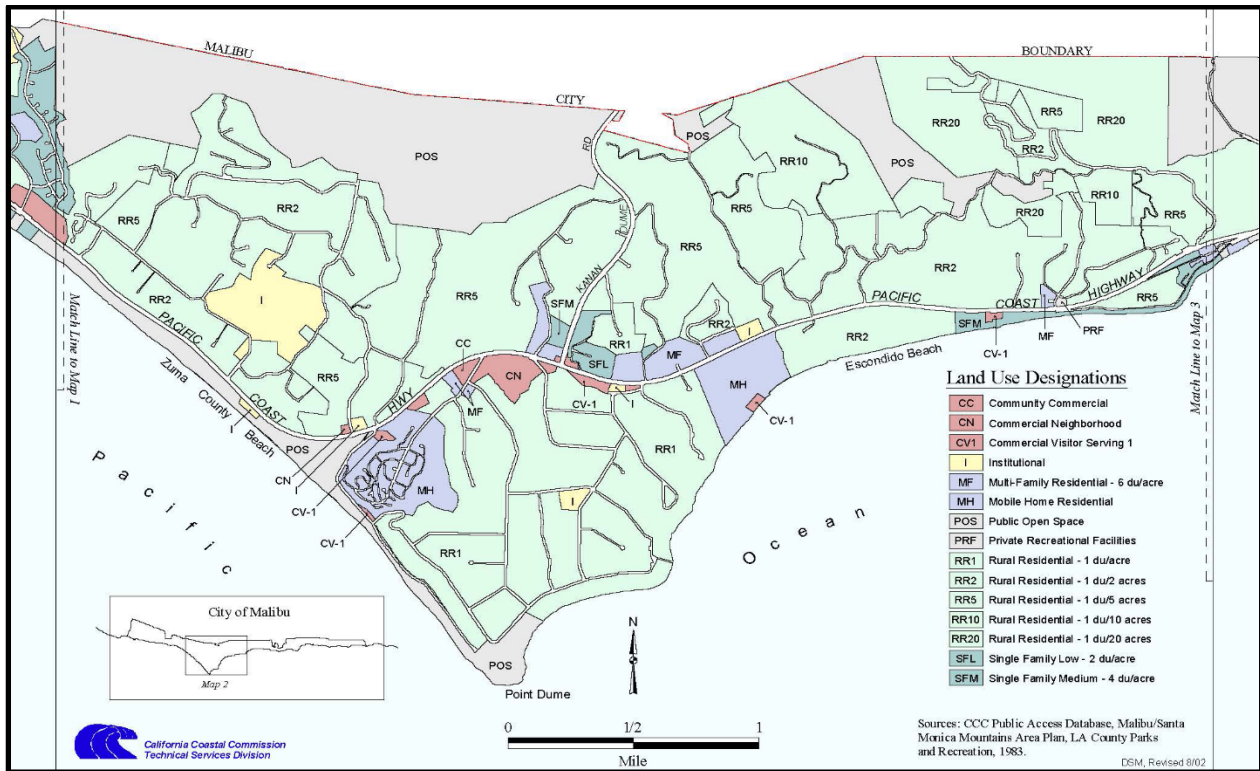


Figure 2.2.1-d Malibu Land Use Map 3 – Dan Blocker to Malibu Pier

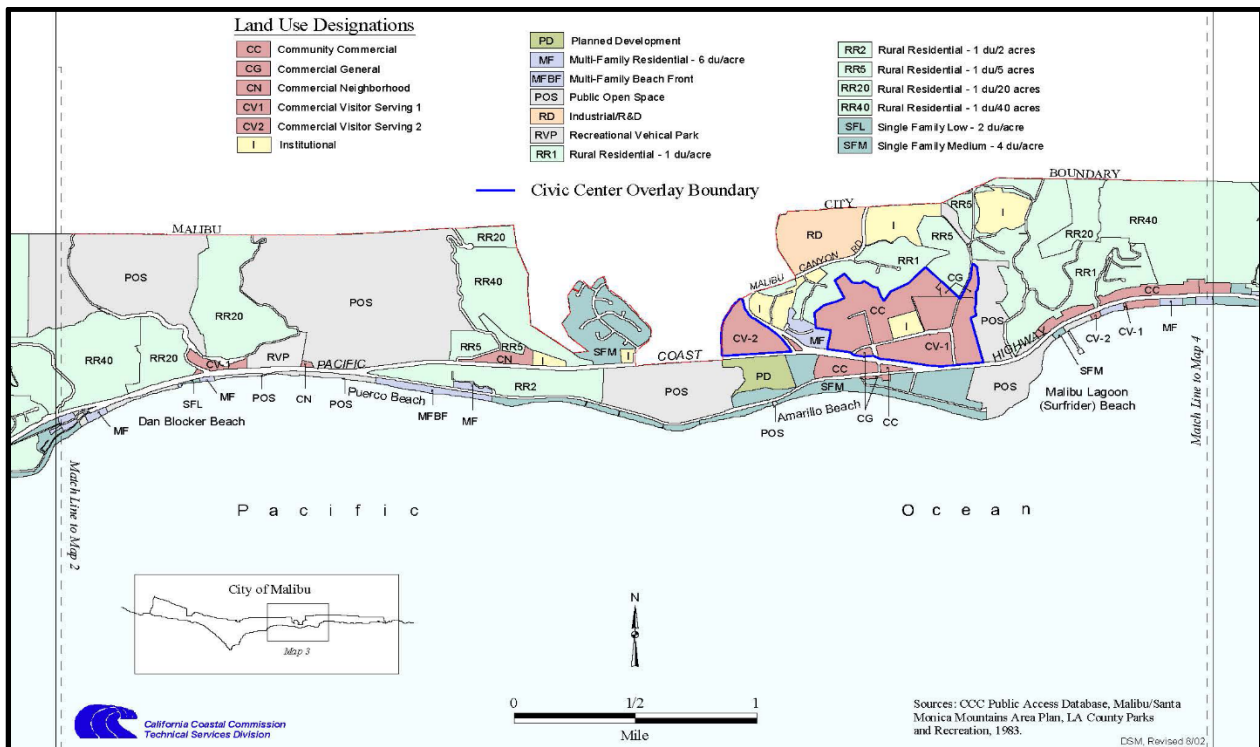


Figure 2.2.1-e Malibu Land Use Map 4 – Carbon Beach to Topanga Beach

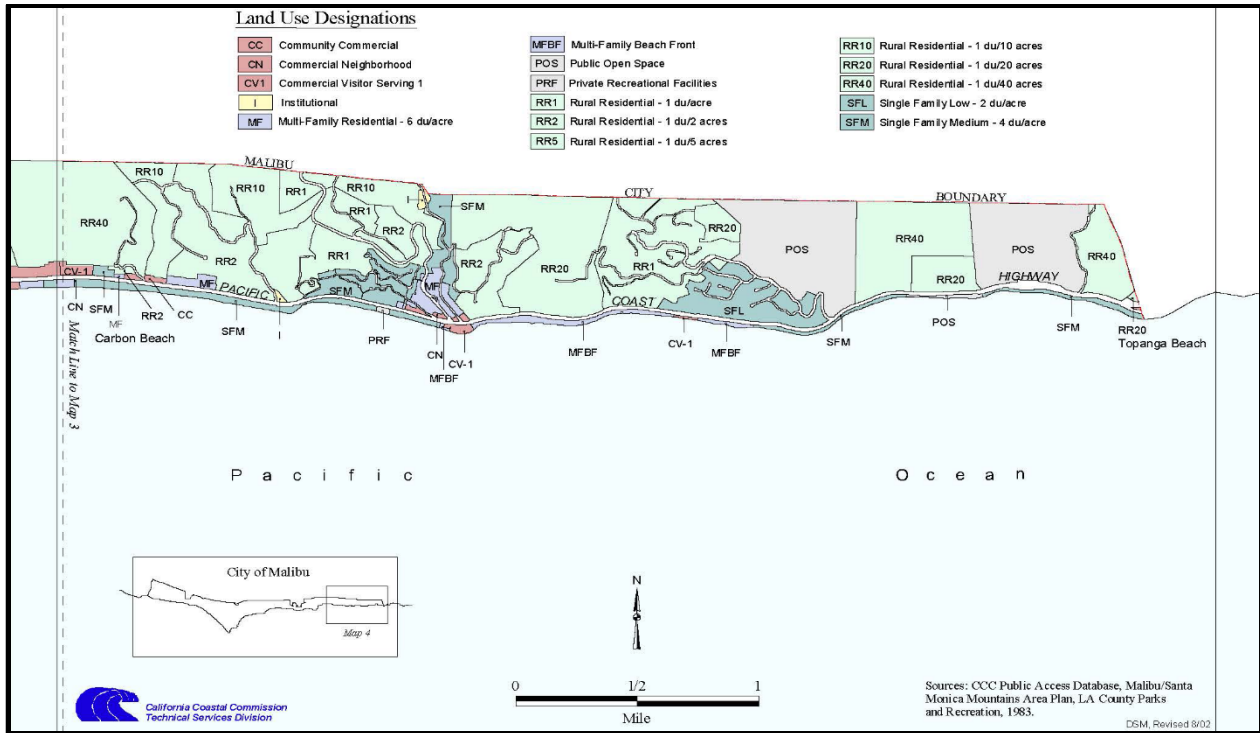
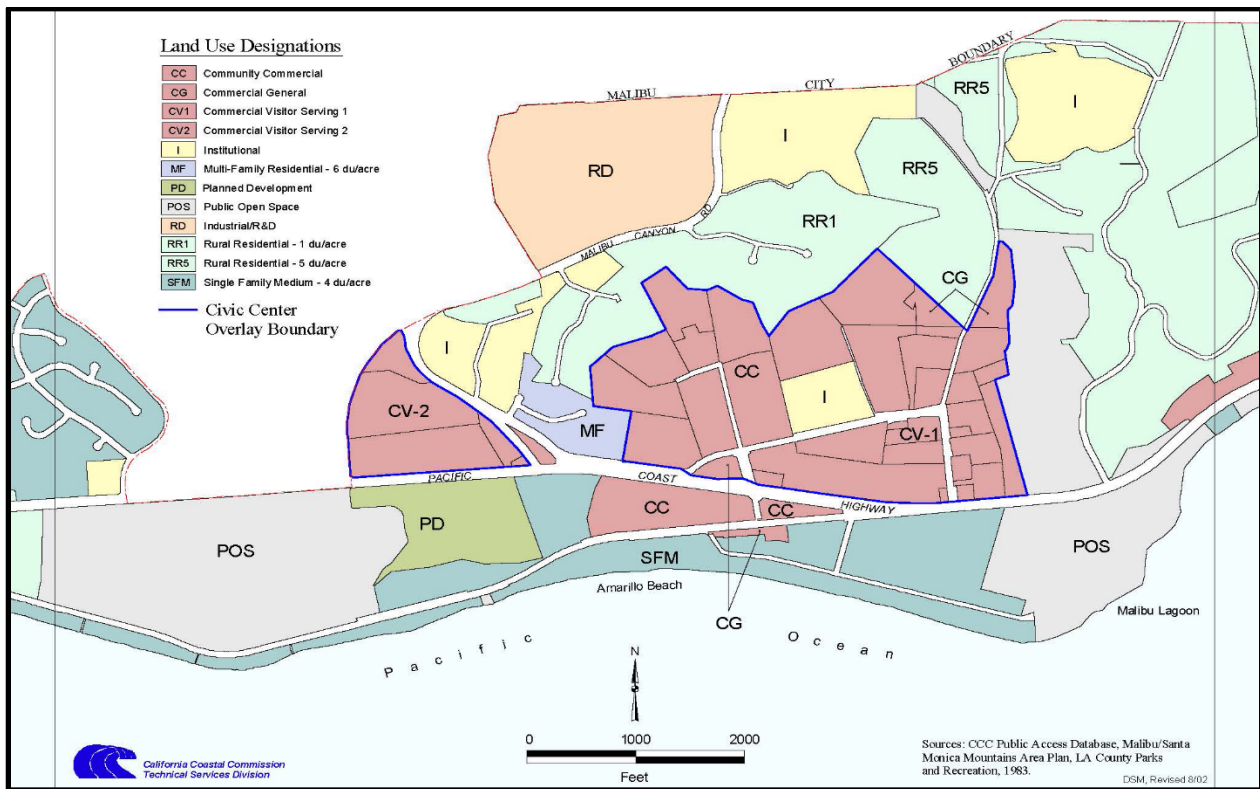


Figure 2.2.1-f Malibu Land Use Map 5 – Civic Center Overlay Area



**Table 2.2.1-a Development Trends in Malibu**

| <b>Name of Development/ Location</b>  | <b>Lead Agency/ Jurisdiction</b>        | <b>Proposed Use</b>  | <b>Current Status</b>                                      |
|---|---|--|--|
| <b>Malibu Institute, The</b><br><i>Encinal Canyon Road at Clubhouse Drive</i>             | Los Angeles County                      | Sports-oriented educational retreat to complement remodeled 18-hole golf course on 650-acre property. Construction of a combined 224,760 square feet of structures.  | Draft environmental studies complete. Development on-hold. |
| <b>Malibu Memorial Park</b><br><i>Pacific Coast Highway and Malibu Canyon Road</i>        | City of Malibu                          | Memorial park consisting of a chapel, 176 parking spaces, 47 mausoleum structures with a total square footage of 9,400, approximately 28,265 in-ground burial plot spaces, 3,644 interments/well crypt structures, and approximately 65,036 square feet of walking trails on approximately 21 acres of the 27.8-acre site. | Final City Approval on June 5, 2017.                       |
| <b>Malibu Surfrider Plaza</b><br><i>Pacific Coast Highway and Sweetwater Canyon Drive</i> | City of Malibu                          | Demolition of existing surface parking lot and construction of new commercial plaza providing 7,713 gross square feet of floor area between two buildings, and 82 surface and subterranean parking spaces.   | Draft environmental studies complete.                      |
| <b>Rancho Malibu Hotel Project</b><br><i>Malibu Canyon road and Civic Center Way</i>      | City of Malibu                          | Development of a 146-room luxury hotel resort, with approximately 274,775 square feet for both the main hotel building and the 21 detached, two-story secondary hotel buildings.   | Draft environmental studies complete.                      |
| <b>Santa Monica College – Malibu Campus</b><br><i>Civic Center Way and Webb Way</i>       | Santa Monica Community College District | Demolition of existing building, and construction of a new 25,310 square foot educational facility.  | In construction.   |
| <b>Whole Foods and the Park</b><br><i>Civic Center Way and Cross Creek Road</i>           | City of Malibu                          | Development of two vacant parcels to include a 38,425-square foot community shopping center in the Civic Center area of Malibu.  | Environmental studies complete. Development on-hold.       |

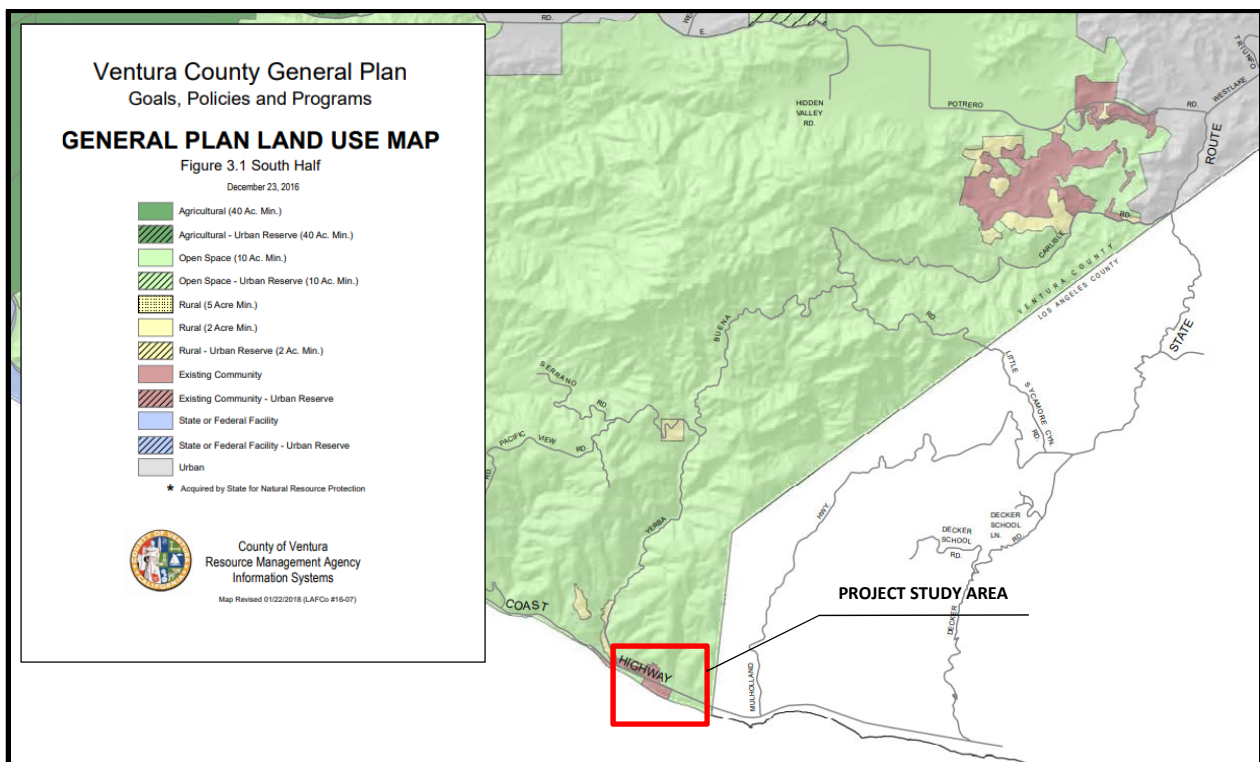
**Unincorporated Ventura County.** Proposed project Locations No. 18 and 19 exist within an unincorporated area of Ventura County just west of the Los Angeles County/Ventura County line. Similar to the City of Malibu, this portion of unincorporated Ventura County maintains a coastal, semi-rural characteristic, but with more limited development that is characterized by land zoned primarily as agricultural, with occasional existing residential zoned uses along the coast. The Ventura County General Plan (1988) is currently being updated, to more accurately reflect the goals, policies, and programs the County will implement to manage future growth and land uses. The coastal area of unincorporated Ventura County where proposed project Locations No. 18 and 19 exist are managed



through the Ventura County Local Coastal Program (LCP) as an extension of the California Coastal Act. The Ventura LCP consists of the Ventura County Coastal Area Plan and the Coastal Zoning Ordinance (CZO) that aim to ensure that land use and zoning meet the requirements of, and implement the provisions and policies of the California Coastal Act at the local level. Like Malibu, the policies and regulations of the LCP supersede any policy or regulation of the Ventura County General Plan, though the County is granted the authority to review and approval Coastal Development Permits (CDPs).

Development in the immediate area of proposed project Locations No. 18 and 19 is fairly limited characterized by land that is zoned as “open space,” with “existing community” land uses interspersed within. SR-1/PCH through this area provides primary access to Malibu beaches on the east, and Leo Carillo State Park/Beach, Point Mugu, and Oxnard on the west before connecting to U.S. Route 101. The following figure as excerpted from the Ventura County General Plan illustrates the current land use planning designations and current development patterns within the vicinity of proposed project Locations No. 18 and 19.

**Figure 2.2.1-g Land Use for Unincorporated Ventura County in the Vicinity of Proposed Project Locations 18/19**



**Consistency with State, Regional, and Local Plans and Programs**

**Federal Transportation Improvement Program (FTIP) and the 2016 Southern California Association of Governments (SCAG) Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS).** The proposed project is listed in the FTIP (FTIP ID: LALS02) as it is eligible for Federal funding, and is included in the current 2016 SCAG RTP/SCS, though the proposed undertaking is not “capacity increasing” by

nature, and not required to conform to or achieve the plans laid out in such. The proposed project does not have the potential to affect existing local or regional traffic conditions, and simply aims to repair, rehabilitate, and enhance existing drainage facilities to restore full functionality, prevent future deterioration, and enhance local habitat through context-sensitive solutions.

**Los Angeles County General Plan (2014) and Ventura County General Plan (2014).** The Los Angeles and Ventura County General Plans, mandated by State law, are guides for long-term, physical development and conservation through a framework of goals, policies, and implementation programs. They also provide the policy framework for where the unincorporated areas will grow, and establish the goals, policies, and programs to foster healthy, livable, and sustainable communities. The proposed project does not have the potential to affect existing growth patterns on a local or county-wide level, and simply aims to repair, rehabilitate, and enhance existing drainage facilities to restore full functionality, prevent future deterioration, and enhance local habitat through context-sensitive solutions.

**City of Los Angeles General Plan (1995) / Brentwood – Pacific Palisades Community Plan (2006-2014).** The City of Los Angeles General Plan is a strategy for long-term growth which sets a citywide context to guide the update of the community plan and citywide elements. The General Plan responds to State and Federal mandates to plan for the future using population forecasts provided by the Southern California Associate of Governments (SCAG), though it does not mandate or encourage growth. California State law (Government Code Section 65300) requires that each city prepare and adopt a comprehensive, long-term general plan that contain seven elements, including land use, circulation, housing, conservation, open space, noise, and safety. In fulfillment of the State’s requirements, the General Plan contains citywide elements for all the aforementioned topics except Land Use, for which Community Plans establish policy and standards for each of the city’s 35 geographic areas.

The Brentwood-Pacific Palisades Community Plan is the official guide to the future development in this geographic area and is intended to promote an arrangement of land uses, streets, and services which encourage and contribute to the economic, social, and physical health, safety, welfare, and convenience of the people who live and work in the community. The Community Plan ensures that sufficient land is designated which provides for the housing, commercial, employment, educational, cultural, social, and aesthetic needs of its residents. The proposed project does not have the potential to affect existing growth patterns within this context, and simply aims to repair, rehabilitate, and enhance existing drainage facilities to restore full functionality and prevent future deterioration. Only one proposed project location (Location No. 1 at post mile 37.67) exists within this geographic location, with a limited scope of work that includes the removal of debris from an existing corrugated steel drainage pipe, and replacement of cured-in-place pipe lining – this scope of work will have no effect on land use or development plans whatsoever.

**Malibu General Plan (1995).** The Malibu General Plan serves as the major tool for directing growth while maintaining an attractive, viable, and safe environment, and outlines a vision of what the city should be, and also establishes policies to achieve the objectives. It provides an analysis of existing conditions in the city, including physical, social, cultural and environmental resources and opportunities. It looks at trends, issues, and concerns that effect the region and provides policies to guide development and change by identifying common goals, objectives and programs. Like the City of Los Angeles General Plan, the Malibu General Plan was developed to form and contain seven state-mandated elements: Land Use Element, Conservation Element, Open Space and Recreation Element, Circulation and Infrastructure Element, Safety and Health Element, Noise Element, and a Housing Element. All of these elements,

taken together, establish a comprehensive plan, setting forth a consistent guide to future development in the city. In addition, the General Plan relates to several requirements of the California Coastal Act in which the Malibu Local Coastal Program was developed.

The proposed project does not have the potential to affect existing growth patterns on a local level, and simply aims to repair, rehabilitate, and enhance existing drainage facilities to restore full functionality and prevent future deterioration, but its goals in enhancing local habitat through context-sensitive solutions, particularly at Solstice Canyon Creek, assist in fulfilling goals as outlined in the Conservation Element as laid out in the Malibu General Plan.

The Conservation Element serves as a guide for the conservation, protection, restoration, and management, development, and appropriate and responsible utilization of the city's existing natural resources. Solstice Canyon, in particular, is a relatively undisturbed watershed with a riparian woodland that support white alder (*Alnus rhombifolia*), coast live oak, western sycamore, and California bay (*Umbellularia californica*). A large native wildlife population is present in this watershed due to both the lack of disturbance and the well-developed vegetation. The presence of white alder throughout the entire watershed indicates a perennial supply of water, but while the riparian woodland extends downstream, there is no natural stream habitat south of Pacific Coast Highway (project study area), but the proposed improvements associated with this project would aid in the recovery of such.

**City of Malibu Local Coastal Program (2002).** In October 1972, the United State Congress passed Title 16 U.S.C. 1451-1464, which established a federal coastal zone management policy and created a federal coastal zone. By that legislation, the Congress declared a national interest in the effective management, beneficial use, protection and development of the coastal zone in order to balance the nation's natural, environmental, and aesthetic resource needs with commercial-economic growth. The California Coastal Zone Conservation Act of 1972 (Proposition 20) was a temporary measure passed by the voters of the state as a ballot initiative. It set up temporary regional Coastal Commissions with permit authority and a directive to prepare a comprehensive coastal plan. The California Coastal Act of 1976 is the permanent enactive law approved by the State legislature. The Coast Act established a different set of policies, a different boundary line, and different permitting procedures than Proposition 20. Further, it provided for the transfer of permitting authority, with certain limitations reserved for the State, to local governments like the City of Malibu through adoption and certification of Local Coastal Programs (LCPs) by the Coastal Commissions.

Certified by the California Coastal Commission in 2002, the Malibu LCP consists of the city's land use plans, zoning ordinances, zoning district maps, and within sensitive coastal resource areas, other implementing actions, which, when taken together, meet the requirements of, and implements the provisions and policies of the Coastal Act at the local level. The Land Use Plan component of the Malibu LCP indicates and drive the kind, location, and intensity of land uses, the applicable resource protection and development policies, and where necessary, a listing of implementing actions. The proposed project does not have the potential to affect land use within this context as it simply aims to repair, rehabilitate, and enhance existing drainage facilities to restore full functionality and prevent future deterioration, but the proposed improvements do fulfil objectives of the Coastal Act in the preservation, protection, and enhancement of coastal resources, including land and marine habitats, and water quality. In particular, the proposed improvements at Solstice Canyon Creek are anticipated to restore, protect, and enhance an environmentally sensitive habitat area in order to maintain biological productivity and general quality of coastal waters.

**Ventura County Local Coastal Program (2017).** Similar to the City of Malibu Local Coastal Program, the Ventura County Local Coastal Program (LCP) was initiated in response to the 1976 mandate by the California Legislature for management, conservation, and development of coastal resources through this comprehensive planning and regulatory program. The Ventura LCP consists of the Ventura County Coastal Area Plan and the Coastal Zoning Ordinance (CZO) with the primary goal of ensuring that local government's land use plan, zoning ordinances, zoning maps, and implemented actions meet the requirements of, and implement the provisions and policies of the Coastal Act at the local level.

In addition to being an element of Ventura County's LCP, the Coastal Area Plan is also an Area Plan for the unincorporated coastal portions of Ventura County, and particularly where proposed project Locations No. 18 and 19 are located. The Coastal Area Plan addresses topics such as shoreline access and public trails; development in scenic areas, coastal hazards, and coastal bluffs; environmentally sensitive habitat areas; cultural resources; transportation; public services; and more. The LCP specifically applies to development undertaken in the unincorporated portions of the Coastal Zone of Ventura County. The proposed undertaking will be completely consistent with the goals set forth in the Ventura County LCP, and is subject to approval by Ventura County prior to commencement of construction.

**Solstice Canyon Creek Fish Passage Restoration – California Coastal Conservancy (2005).** In 2005, the California Coastal Conservancy authorized the disbursement of funds to the National Park Service (NPS) to initiate a plan to remove fish passage barriers and restore habitat conditions to facilitate passage for Southern steelhead trout in the Solstice Creek watershed. The proposed actions would support the removal of human-made fish passage barriers, and restore stream habitat to both facilitate steelhead restoration and serve as a location for environmentally sensitive educational outreach and public use. The plan and proposal involved the removal of three check dams and four Arizona crossings (a low-water crossing that provides a bridge when water flow is low) to ensure a significant length of streambed is available for spawning of southern steelhead trout.

The aforementioned proposal was designed to complement two other projects in the Solstice Creek watershed funded by other sources – the modification of the Corral Canyon Road Bridge and the modification of the culvert at Pacific Coast Highway (SR-1/PCH), both downstream of the proposed project area. In 2008, the City of Malibu, in conjunction with the California Department of Fish and Wildlife (CDFW), completed the removal of barriers preventing fish passage which included the demolition, removal, and replacement of the old concrete bridge located on Corral Canyon Road, and just north of the Caltrans facility at SR-1/PCH. Caltrans modification of the culvert at SR-1/PCH as proposed in this project, in combination with the aforementioned projects by the City of Malibu, CDFW, NPS and the California Coastal Conservancy would provide the southern steelhead trout with a continuous, unobstructed fish passage route to the rich upstream spawning areas of Solstice Canyon.



## 2.2.2 COASTAL ZONE

### Regulatory Setting

This project has the potential to affect resources protected by the Coastal Zone Management Act (CZMA) of 1972. The CZMA is the primary federal law enacted to preserve and protect coastal resources. The CZMA sets up a program under which coastal states are encouraged to develop coastal management programs. States with an approved coastal management plan are able to review federal permits and activities to determine if they are consistent with the state's management plan.

California has developed a coastal zone management plan and has enacted its own law, the California Coastal Act of 1976, to protect the coastline. The policies established by the California Coastal Act are similar to those for the CZMA: They include the protection and expansion of public access and recreation; the protection, enhancement, and restoration of environmentally sensitive areas; the protection of agricultural lands; the protection of scenic beauty; and the protection of property and life from coastal hazards. The California Coastal Commission is responsible for implementation and oversight under the California Coastal Act.

Just as the federal CZMA delegates power to coastal states to develop their own coastal management plans, the California Coastal Act delegates power to local governments to enact their own local coastal programs (LCPs). This project is subject to the City of Malibu's LCP and the Ventura County LCP. LCPs contain the ground rules for development and protection of coastal resources in their jurisdiction consistent with the California Coastal Act goals. A Federal Consistency Certification will be needed as well. The Federal Consistency Certification process will be initiated prior to FED and will be completed to the maximum extent possible during the NEPA process.

### Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

All proposed project locations fall within the Coastal Zone Boundary established in the Coastal Act, and within the jurisdiction of the California Coastal Commission. As previously mentioned, the transfer of permitting authority was transferred to the City of Malibu in the certification of the Malibu Local Coastal Program (Malibu LCP) in 2002, which consists of the city's land use plans, zoning district maps, and within sensitive coastal resource areas, other implementing actions, which, when taken together, meet the requirements of, and implements the provisions and policies of the Coastal Act at the local level. Certified by the California Coastal Commission in 2004, the Santa Monica Mountains LCP is administered by Los Angeles County and applies to the unincorporated portion of the Santa Monica Mountains west of the City of Los Angeles, east of Ventura County, and south of the coastal zone boundary, excluding the City of Malibu. The Santa Monica Mountains LCP consists of the Land Use Plan (LUP) and implementing actions including the Local Implementation Program (LIP), a series of ordinance sections

added to the Zoning Ordinance, Title 22 of the County Code, and a zoning consistency program. Enacted in 1983, the Ventura County LCP consists of the Coastal Area Plan (CAP), the Coastal Zoning Ordinance (CZO), and two Categorical Exclusion Orders – all of which are subject to the Coastal Act (PRC § 30000 et seq.) and corresponding Coastal Regulations (14 Cal. Code of Regs. § 13000 et seq.).

Significant coastal resources vary throughout the project study area and include environmentally sensitive habitat areas (coastal sage scrub and/or chaparral, riparian areas and wetlands), near shore shallow-water fish habitat, areas utilized by sea lions, Pismo Clam habitat, kelp beds, and various streams that flow from the Santa Monica Mountains to the Pacific Ocean.

### **Environmental Consequences**

In general, the goals of the Coastal Act, the Malibu LCP, the Santa Monica Mountains LCP, and the Ventura County LCP are to protect, maintain, and where feasible, enhance and restore the overall quality of the coastal zone environment and its natural and artificial resources. This assures an orderly, balanced utilization and conservation of coastal zone resources, while accounting for the social and economic needs of the community. The Coastal Act also aims to maximize public access along the coast and maximize public recreational opportunities in the coastal zone consistent with sound resource conservation principles and constitutionally protected rights of private property owners. The following tables summarize anticipated impacts to coastal resources, if any, in consideration of the proposed project improvements, and the relevant technical studies initiated to determine such. The tables also demonstrate the proposed project's consistency with policies set forth in both the Malibu LCP, the Santa Monica Mountains LCP, and the Ventura LCP as derived from the Coastal Act of 1976.

**Table 2.2.2-a Proposed Project Consistency with Malibu Local Coastal Program (Malibu LCP), Malibu Land Use Plan (Malibu LUP)**

| Policy Chapter in the Malibu LUP | Policy Subject                      | Discussion   |
|----------------------------------|-------------------------------------|--|
| <b>Chapter 2</b>                 | <b>Public Access and Recreation</b> | <p><b>Temporary, Construction-Related Lane Closures.</b> Temporary, construction-related effects to public access of the coast are anticipated, particularly as they relate to lane closures during construction at drainage locations, and during the construction of the new bridge structure at project Location No. 10. Caltrans continues to coordinate with local jurisdictions, and a Transportation Management Plan (TMP) will be implemented accordingly to provide detailed access and detour strategies that would minimize any effects related to such.</p> <p><b>Beach Access.</b> None of the improvements associated with the proposed project include any permanent impacts to public access to the coast, though beach access will be required for construction vehicles and equipment at Will Rogers State Beach, Dan Blocker Beach, and Leo Carillo State Beach. Caltrans shall maintain access to these facilities during the duration of construction and continues to coordinate with respective jurisdictional agencies to minimize any effects during construction.</p>  |
| <b>Chapter 3</b>                 | <b>Marine and Land Resources</b>    | <p><b>Environmentally Sensitive Habitats.</b> Any potential effects to environmentally sensitive habitat areas and significant coastal resources are only anticipated at Project Location No. 10, where it is proposed that the existing bridge/culvert be replaced with a new bridge structure with an underlying natural slope. This riparian corridor landward of the proposed new bridge structure matches the description of the California Sycamore series as described by the Sawyer and Keeler-Wolf vegetation classification system. Solstice Canyon Creek terminates onto a coastal beach habitat leading to the Pacific Ocean. During times of high flows, a large portion of the sand bar is breached, exposing more of the downstream channel. Coastal regional migratory birds often use riparian habitats for resting and foraging. It is estimated that approximately 3300 square feet (0.08 acres) of Alder/Sycamore Riparian habitat will be impacted but offset by a proposed replanting of 0.08 acres on-site, and 0.08 acres off-site. At the same project location, it is estimated that 50,200 square feet (1.15 acres) of Coastal Scrub will be impacted during construction of the new bridge structure but offset by a proposed replanting of 1.15 acres on-site (hydroseeding with 2-year watering). Determinations and appropriate measures will be reviewed by the City of Malibu during the Local Coastal Development permit application process.</p> <p><b>Water Quality Impacts Related to Disturbed Soil Area (DSA) and Net Additional Impervious Area.</b> It is anticipated that the proposed project operations would slightly increase runoff volume, but it is not anticipated to affect downstream flow, discharge to lined channels, potential sediment loading, or cause other hydraulic changes to the storm drain system affecting downstream channel stability as a result of increases in Disturbed Soil Areas (DSAs) and Net Additional Impervious Areas (AIA).</p> <p><b>Water Quality Impacts Related to Total Maximum Daily Loads (TMDLs).</b> The proposed project lies within the Santa Monica Bay, Malibu Creek, and Ventura Coastal Streams watersheds, and storm water runoff in the project study area discharges through the storm drain systems and eventually out into a number of receiving 303(d) listed water bodies. The 303(d) list is a list of impaired and threatened waters (stream/river segments, lakes) that the Clean Water Act (CWA) requires prioritization and development of TMDLs based on the severity of pollution and the sensitivity of the uses to be made of the waters. Regional water quality control board special requirements/concerns, including TMDLs and/or effluent limits as they pertain to the proposed project will occur in the next design phase. Caltrans will comply with the pertinent TMDL standards, and project engineers shall consider treatment controls for the proposed project and consult with the Caltrans NPDES Storm Water Coordinator to be in compliance.</p> |

**Table 2.2.2-a (continued) Proposed Project Consistency with Malibu Local Coastal Program (Malibu LCP), Malibu Land Use Plan (Malibu LUP)**

| Policy Chapter in the Malibu LUP | Policy Subject                          | Discussion  |
|----------------------------------|---|---|
| Chapter 4                        | Hazards and Shoreline/Bluff Development | <p><b>Earthquakes.</b> The project study area exists within a seismically active region of Southern California, and close to a number of faults that are considered to be active or potentially active, with a shear wave velocity (VS30) of 883 feet/second (270 meters/second). Location No. 10 is located 0.05 miles north of the Malibu Coast on a strike-slip fault, for which the magnitude of the maximum credible earthquake (MCE) is 6.6. The design median peak ground acceleration (PGA) at Location No. 10 is approximately 0.69g. Other nearby faults, including the Anacapa-Dume Alt 1 fault and the Santa Monica fault would be expected to have a lesser impact on the proposed bridge structure. While seismicity/earthquakes pose a minimal hazard threat to project locations where improvements are limited to existing drainage facilities, the proposed new bridge structure at project Location No. 10 will be designed to minimize impacts regarding such.</p> <p><b>Tsunamis.</b> Coastal communities in Southern California, including the coastal areas within the City of Malibu, are vulnerable to tsunamis. Tsunamis may be generated immediately offshore of Malibu by surface ground rupture of faulting or by the occurrence of submarine landslides. Run-up heights along the City of Malibu shoreline are estimated between five and seven feet for the 100-year zone, and between eight and twelve feet for the 500-year zone. While tsunamis pose a minimal hazard threat to project locations where improvements are limited to existing drainage facilities, the proposed new bridge structure at project Location No. 10 will be designed to minimize impacts regarding such.</p> <p><b>Liquefaction.</b> Impacts related to liquefaction are not anticipated to be significant at project locations where improvements are limited to existing drainage facilities. According to the map of the Earthquake Fault Zones and Seismic Hazard Zones of Malibu Beach 7.5 Minute Quadrangles released on August 16, 2007, project Location No. 10 is within an area delineated as a liquefaction zone, but based on the SPT N values and groundwater table levels from previous logs of test borings, the on-site soils have a minimal potential to be liquefiable during a seismic event.</p> |

**Table 2.2.2-b Proposed Project Consistency with Santa Monica Mountains Local Coastal Program (Santa Monica Mountains LCP), Santa Monica Mountains Land Use Plan (Santa Monica Mountains LUP)**

| Policy in the Santa Monica Mountains LUP | Policy Subject   | Discussion  |
|--|--|---|
| CO-9                                     | Water Quality, Management of Temporary Storage of Construction Materials   | <b>Temporary Construction Staging and Water Quality BMPs.</b> Temporary construction staging for all proposed project locations will occur within the prism of the existing roadway and/or within existing easements and a Water Pollution Control Program (WPCP) shall be implemented to improve construction site water quality practices, and control the impacts of storm water pollution through Best Management Practices (BMPs).   |
| CO-31                                    | Stream Policies, Channelizations or Other Substantial Alterations of Streams   | <b>Replacement of culvert/bridge at Proposed Project Location No. 10 (Solstice Canyon Creek) with a new bridge with Underlying Natural Slope Bottom.</b> The scope of work as proposed at Project Location No. 10 (Solstice Canyon Creek) and creation of fish passage is consistent with Policy CO-31 of the Santa Monica Mountains LUP in that the removal of the existing culvert and replacement with a new bridge structure with an underlying natural slope bottom will enhance and improve habitat for endangered Southern steelhead trout.  |
| SN-15                                    | Flood Hazards, Protection of Drainage Courses in their Natural State   | <b>Replacement of culvert/bridge at Proposed Project Location No. 10 (Solstice Canyon Creek) with a new bridge with Underlying Natural Slope Bottom.</b> The scope of work as proposed at Project Location No. 10 (Solstice Canyon Creek) is consistent with Policy SN-15 of the Santa Monica Mountains LUP in that the removal of the existing culvert and replacement with a new bridge structure with an underlying natural slope bottom will return the stream crossing to a natural state and improve floodwater conveyance.   |
| CO-209                                   | Archaeological, Paleontological, and Historic Cultural Resources – Preservation and Protection of Native American Cultural Resources | <b>Preservation and Protection of Archaeological Resources at Proposed Project Locations No. 9/10.</b> Any potential effects to archaeological resources are limited to the project study area within the vicinity of proposed project Locations No. 9 and 10. The Area of Potential Effects (APE) in this area encompasses the boundaries of archaeological site CA-LAN-210, though background research and examination of previous technical reports and maps for the area show that the totality of the APE has been previously disturbed by road construction (including associated culverts and drainage systems) and other development activities. While the potential is low for encountering intact archaeological deposits during construction and excavation activities, archaeological and Native American monitoring will be implemented to ensure any effect would be minimal. |

**Table 2.2.2-c Proposed Project Consistency with the Ventura County Local Program (Ventura County LCP), Ventura County Coastal Zoning Ordinance (Ventura CZO)**

| Section of the Ventura CZO | Policy Subject                    | Discussion  |
|----------------------------|-----------------------------------|---|
| 8178-2.4c                  | Creek Corridors                   | Any potential effects to relevant and significant coastal resources are only anticipated at Project Location No. 10, where it is proposed that the existing bridge/culvert be replaced with a new bridge structure with an underlying natural slope. This riparian corridor landward of the proposed new bridge structure matches the description of the California Sycamore series as described by the Sawyer and Keeler-Wolf vegetation classification system. Solstice Canyon Creek terminates onto a coastal beach habitat leading to the Pacific Ocean. During times of high flows, a large portion of the sand bar is breached, exposing more of the downstream channel. Coastal regional migratory birds often use riparian habitats for resting and foraging.   |
| 8178-3                     | Archaeological/Historic Resources | Any potential effects to archaeological resources are limited to the project study area within the vicinity of proposed project Locations No. 9 and 10. The Area of Potential Effects (APE) in this area encompasses the boundaries of archaeological site CA-LAN-210, though background research and examination of previous technical reports and maps for the area show that the totality of the APE has been previously disturbed by road construction (including associated culverts and drainage systems) and other development activities. While the potential is low for encountering intact archaeological deposits during construction and excavation activities, archaeological and Native American monitoring will be implemented to ensure any effect would be minimal.  |
| 8178-4                     | Mitigation of Potential Hazards   | <p><b>Earthquakes.</b> The project study area exists within a seismically active region of Southern California, and close to a number of faults that are considered to be active or potentially active, with a shear wave velocity (VS30) of 883 feet/second (270 meters/second). Location No. 10 is located 0.05 miles north of the Malibu Coast on a strike-slip fault, for which the magnitude of the maximum credible earthquake (MCE) is 6.6. The design median peak ground acceleration (PGA) at Location No. 10 is approximately 0.69g. Other nearby faults, including the Anacapa-Dume Alt 1 fault and the Santa Monica fault would be expected to have a lesser impact on the proposed bridge structure. While seismicity/earthquakes pose a minimal hazard threat to project locations where improvements are limited to existing drainage facilities, the proposed new bridge structure at project Location No. 10 will be designed to minimize impacts regarding such.</p> <p><b>Tsunamis.</b> Coastal communities in Southern California, including the coastal areas within the City of Malibu, are vulnerable to tsunamis. Tsunamis may be generated immediately offshore of Malibu by surface ground rupture of faulting or by the occurrence of submarine landslides. Run-up heights along the City of Malibu shoreline are estimated between five and seven feet for the 100-year zone, and between eight and twelve feet for the 500-year zone. While tsunamis pose a minimal hazard threat to project locations where improvements are limited to existing drainage facilities, the proposed new bridge structure at project Location No. 10 will be designed to minimize impacts regarding such.</p> <p><b>Liquefaction.</b> Impacts related to liquefaction are not anticipated to be significant at project locations where improvements are limited to existing drainage facilities. According to the map of the Earthquake Fault Zones and Seismic Hazard Zones of Malibu Beach 7.5 Minute Quadrangles released on August 16, 2007, project Location No. 10 is within an area delineated as a liquefaction zone, but based on the SPT N values and groundwater table levels from previous logs of test borings, the on-site soils have a minimal potential to be liquefiable during a seismic event.</p> |
| 8178-6                     | Beach Access                      | <b>Beach Access.</b> None of the improvements associated with the proposed project include any permanent impacts to public access to the coast, though beach access will be required for construction vehicles and equipment at Will Rogers State Beach, Dan Blocker Beach, and Leo Carillo State Beach. Caltrans shall maintain access to these facilities during the duration of construction, and continues to coordinate with respective jurisdictional agencies to minimize any effects during construction.   |
| 8178-7                     | Tree Protection Regulations       | Any potential effects to trees are only anticipated at Project Location No. 10, where it is proposed that the existing bridge/culvert be replaced with a new bridge structure with an underlying natural slope. This riparian corridor landward of the proposed new bridge structure matches the description of the California Sycamore series as described by the Sawyer and Keeler-Wolf vegetation classification system. It is estimated that approximately 3300 square feet (0.08 acres) of Alder/Sycamore Riparian habitat will be impacted, but offset by a proposed replanting of 0.08 acres on-site, and 0.08 acres off-site.   |

## 2.2.3 PARKS AND RECREATIONAL FACILITIES

Within project limits, Pacific Palisades and Malibu are home to many parks and open space areas that are available for public enjoyment. Depending on location along SR-1/PCH, these facilities are owned, managed and operated by the National Park Service, State of California Department of Parks and Recreation, County of Los Angeles Department of Beaches and Harbors, Ventura County Local Coastal Program, City of Los Angeles Department of Recreation and Parks, or the City of Malibu. Only parks and recreational facilities within 0.5 miles of the project study area were analyzed for any potential effects as a result of the proposed project improvements as detailed in the following table:

**Table 2.2.3-a Parks and Recreational Facilities within the Project Study Area**

| Park/Recreational Facility           | Post Mile | Jurisdiction   |
|--------------------------------------|-----------|--|
| Potrero Canyon Park                  | 37.50     | City of Los Angeles Department of Recreation and Parks |
| Temescal Canyon Park                 | 38.02     | City of Los Angeles Department of Recreation and Parks |
| Will Rogers State Beach              | 38.45     | State of California Department of Parks and Recreation |
| Topanga State Park                   | 40.70     | State of California Department of Parks and Recreation |
| Las Tunas Beach                      | 41.85     | Los Angeles County Department of Beaches and Harbors   |
| Las Flores Creek Park                | 44.12     | City of Malibu Parks and Recreation                    |
| Malibu Surfrider Beach               | 46.64     | Los Angeles County Department of Beaches and Harbors   |
| Malibu Lagoon State Beach            | 46.98     | State of California Department of Parks and Recreation |
| Malibu Legacy Park                   | 47.26     | City of Malibu Parks and Recreation                    |
| Malibu Bluffs Park                   | 48.20     | City of Malibu Parks and Recreation                    |
| Dan Blocker Beach                    | 50.48     | Los Angeles County Department of Beaches and Harbors   |
| Solstice Canyon Park                 | 50.81     | National Park Service (NPS)                            |
| Point Dume State Beach               | 54.41     | State of California Department of Parks and Recreation |
| Zuma Beach                           | 55.39     | Los Angeles County Department of Beaches and Harbors   |
| Robert H. Meyer Memorial State Beach | 58.88     | State of California Department of Parks and Recreation |
| Nicholas Canyon Beach                | 61.23     | Los Angeles County Department of Beaches and Harbors   |
| Leo Carillo State Park               | 62.35     | State of California Department of Parks and Recreation |

**California Public Park Preservation Act of 1971.** *Public Resources Code* Section 5400-5409, as codified in the Public Park preservation Act of 1971, states that “No city, city and county, county, public district, or agency of the state, including any division department or agency of the state government, or public utility, shall acquire any real property, which property is in use as a public park at the time of such acquisition, for the purposes of utilizing such property for any non-park purpose, unless the acquiring entity pays or transfers to the legislative body of the entity operating the park sufficient compensation or land, or both.”

No permanent full or partial acquisition, or displacement of the listed community/public park facilities would be required with either Alternative 1 (No-Build Alternative) or Alternative 2 [Rehabilitate Drainage at 19 Locations, including Replacement of Bridge/Culvert with New Bridge Structure with and Underlying Natural Slope creek bottom at Solstice Canyon Creek (Location No. 10)]. Therefore, there would be no effect to the listed community facilities within the context of the California Public Park Preservation Action of 1971.

**Section 4(f) / Code of Federal Regulations, Title 23, Part 774 (23 CFR 774).** Since the mid-1960s, federal transportation policy has reflected an effort to preserve publicly owned parks and recreation areas, waterfowl and wildlife refuges, and historic sites considered to have national, state, or local significance.

The Department of Transportation Act of 1996 included a special provision to carry out this effort, which was 23 CFR 774, or Section 4(f). Section 4(f) stipulated that the Federal Highway Administration (FHWA) and other U.S. Department of Transportation agencies cannot approve the use of land from a significant publicly owned park, recreation area, wildlife or waterfowl refuge, or any significant historic site unless there is no feasible and prudent alternative to the use of land; and the action includes all possible planning to minimize harm to the property resulting from use.

Caltrans considered the proposed project alternatives within the context of Section 4(f), and because it was found that there is no potential for effects on waterfowl and wildlife refuges, analyses were focused on 1) publicly owned parks and recreation areas within the project study area, and 2) historic sites considered to have national, state, or local significance. With Alternative 1 (No-Build Alternative), the proposed project would not be constructed, there would be no alternations or improvements to the existing drainage systems, and no replacement of the existing bridge/culvert with an underlying natural slope creek bottom. Consequently, there would be no potential effect on Section 4(f) resources/facilities in the project study area.

While all of the previously listed parks and recreational facilities within the project study area qualify as protected Section 4(f) properties, Alternative 2 [Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope creek bottom (Location No. 10)], as currently proposed, does not have to potential to affect every property. Caltrans further screened all Section 4(f) protected properties in the project study area and found that the proposed undertaking would only have the potential to affect four (4) publicly owned parks and recreation areas in the project study area. Section 4(f) protections also extend to historic sites within the project study area and one (1) property was identified where the proposed undertaking had the potential to affect the resource. The following table summarizes the results of this screening, and a more detailed analysis of Section 4(f) resources in the project study area can be referenced in Appendix A of this environmental document entitled, "Resources Evaluated Relevant to the Requirements of Section 4(f)."



**Table 2.2.3-b Results of Screening of Section 4(f) Properties and Proposed Use Determinations**

| Section 4(f) Protected Resource/Facility         | Post Mile | Jurisdiction   | Project Locations within Vicinity of Resource/Facility | Scope of Work  | Section 4(f) Use Determination  | Remarks   |
|--|-----------|--|--|--|---------------------------------|---|
| <b>Publicly Owned Parks and Recreation Areas</b> |           |  |  |  |                                 |   |
| Will Rogers State Beach                          | 38.45     | State of California Department of Parks and Recreation | Location 1   PM 37.67                                  | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Beach access required for temporary access road. Duration of access less than duration of construction of full project.   |
|  |           |  | Location 2   PM 39.08                                  | Replace existing pipe with 24" RCP   | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe.   |
| Dan Blocker Beach                                | 50.48     | Los Angeles County Department of Beaches and Harbors   | Location 7   PM 50.05                                  | Replace 18" RCP  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe.   |
|  |           |  | Location 8   PM 50.08                                  | Replace 24" CMP  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe.   |
|  |           |  | Location 9   PM 50.28                                  | Install culvert barrel lining (CIP), repair joint seals at headwall and pipe, regrade channel and remove debris and vegetation at outlet | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe.   |
| Nicholas Canyon Beach                            | 61.23     | Los Angeles County Department of Beaches and Harbors   | Location 13   PM 61.29                                 | Replace 24" RCP  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. Beach access required for temporary access road. Duration of access less than duration of construction of full project. |
|  |           |  | Location 14   PM 61.35                                 | Replace 24" RCP  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. Beach access required for temporary access road. Duration of access less than duration of construction of full project. |
|  |           |  | Location 15   PM 61.68                                 | Replace 24" RCP  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. Beach access required for temporary access road. Duration of access less than duration of construction of full project. |

**Table 2.2.3-b (continued) Results of Screening of Section 4(f) Properties and Proposed Use Determinations**

| Section 4(f) Protected Resource/Facility  | Post Mile | Jurisdiction   | Project Locations within Vicinity of Resource/Facility | Scope of Work  | Section 4(f) Use Determination  | Remarks  |
|---|-----------|--|--|--|---------------------------------|--|
| Leo Carillo State Park and Beach  | 62.35     | State of California Department of Parks and Recreation   | Location 17   PM 62.55                                 | Install culvert barrel lining (CIP), remove debris and clear manhole, and replace 18" CMP on downstream section                          | Temporary occupancy (Exception) | No permanent acquisition of lands required.  |
|   |           |  | Location 19   PM 0.92                                  | Install culvert barrel lining (CIP)  | Temporary occupancy (Exception) | No permanent acquisition of lands required.  |
| <b>Historic Sites Considered to Have National, State, or Local Significance</b> |           |  |  |  |                                 |  |
| Archaeological Site CA-LAN-210  | 50.48     | No public ownership or ties to any jurisdictional agency | Location 9   PM 50.28                                  | Install culvert barrel lining (CIP), repair joint seals at headwall and pipe, regrade channel and remove debris and vegetation at outlet | No Use                          | No permanent acquisition of lands required. Minor excavation limited to regrading of existing channel and vegetation removal at outlet of drainage pipe.   |
|   |           |  | Location 10   PM 50.39                                 | Replace bridge/culvert with new bridge with underlying natural slope creek bottom  | No Use                          | No permanent acquisition of lands required. Intact cultural deposits likely to occur at depths of 23 and 33 feet. Maximum excavation for construction of bridge structure is 15 feet – potential for effects as a result of exaction is low. |

CMP = Corrugated Metal Pipe CSP = Corrugated Steel Pipe RCP = Reinforced Concrete Pipe CIP = Cured-In-Place pipe lining

## **2.2.4 COMMUNITY IMPACTS**

### **Relocations and Real Property Acquisitions**

#### **Regulatory Setting**

The Department's Relocation Assistance Program (RAP) is based on the Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (Uniform Act), and Title 49 Code of Federal Regulations (CFR) Part 24. The purpose of the RAP is to ensure that persons displaced as a result of a transportation project are treated fairly, consistently, and equitably so that such persons will not suffer disproportionate injuries as a result of projects designed for the benefit of the public as a whole.

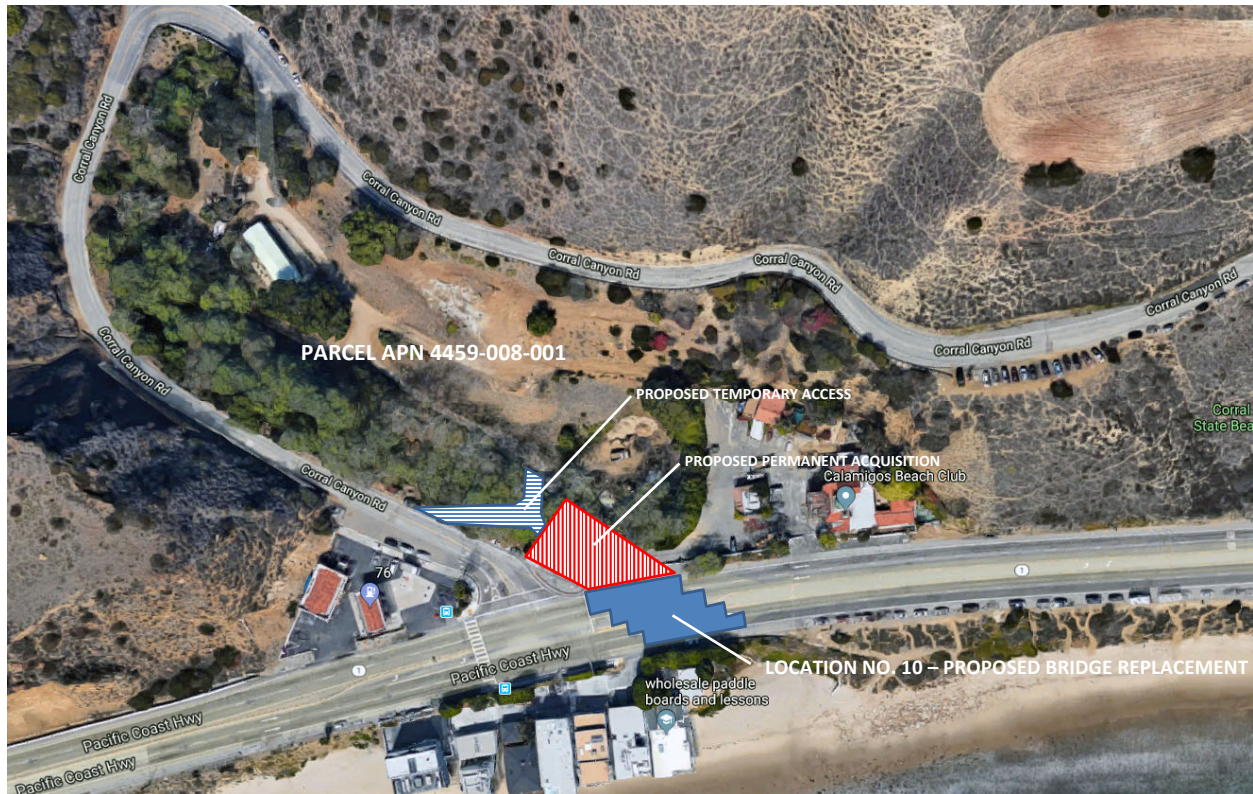
All relocation services and benefits are administered without regard to race, color, national origin, persons with disabilities, religion, age, or sex. Please see the appendices of this document for a copy of the Department's Title VI Policy Statement.

#### **Affected Environment**

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, none of the proposed alternatives require displacement or relocation of any persons or businesses, but the potential for real property acquisition exists at project Location No. 10 at Solstice Canyon Creek (replace bridge/culvert with new bridge with an underlying natural slope creek bottom). State Route 1 (Pacific Coast Highway) traverses east-west through the project study area, and the nature of the potentially affected property (AIN No. 4459-008-001) on the northern side of the highway is predominantly commercial/industrial and totals approximately 4,975 square feet in size. Currently, Solstice Canyon Creek occupies the western side of the parcel, with existing structures occupying the eastern and northern portions. The parcel as it exists now contains a restaurant with gift shop and one single family residence on the east, and a warehouse structure on the north. The proposed acquisition is required for activities related to the removal of the existing bridge structure and culvert within Solstice Canyon Creek, and to construct the new wider bridge structure with an underlying natural slope creek bottom. Permanent acquisition is limited to the area surrounding the inlet on the north side of the proposed bridge structure at project Location No. 10 (Solstice Canyon Creek). Additionally, a temporary access road will be required from the eastern side of Corral Canyon Road to access the creek. The following figure illustrates the proposed permanent acquisition and temporary access required to construct the new bridge structure, and the general nature of the parcel within the project study area.

Figure 2.2.4-a Proposed Acquisition Associated with Project Location No. 10



### Environmental Consequences

**Alternative 1 (No-Build Alternative).** With the selection of Alternative 1 (No-Build Alternative), there would be no potential to affect any properties or parcels surrounding the interchange in terms of acquisition if the proposed project were not built; therefore, selection of Alternative 1 (No-Build Alternative) would present no potential impacts regarding relocation or real property acquisition.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** As previously mentioned, The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, none of the proposed alternatives require displacement or relocation of any persons or businesses, but the proposed project does have the potential to affect one property in terms of real property acquisition at Location No. 10 as detailed in the previous figure. The parcel (AIN No. 4459-008-001) is currently occupied by the Calimigos Beach Club (26023 Pacific Coast Highway), which is satellite facility of the Calimigos Guest Ranch approximately 9.5 miles north west of the parcel on Latigo Canyon Road. Selection of proposed Alternative 2 does not have the potential to cause disproportionately high and adverse effects on any minority or low-income populations in accordance with the provisions of Executive Order 12898, and no environmental justice analysis is required.

## **Avoidance, Minimization, and/or Mitigation Measures**

Because none of the proposed alternatives require displacement or relocation of any persons or businesses, no avoidance, minimization, and/or mitigation measures are required, but because selection of Alternative 2 would require the partial acquisition of the aforementioned property in the project study area, project funds shall be adequately budgeted to cover acquisition expenses associated with the selection of the Alternative 2.

### **2.2.5 UTILITIES/EMERGENCY SERVICES**

#### **Affected Environment**

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

The following information regarding utilities/emergency services were obtained from Caltrans Right-of-Way Estimates and Data Reports, and general research performed by the Caltrans Division of Environmental Planning.

#### **Public and Private Utilities**

**Electricity.** Southern California Edison (SCE) provides electricity to the City of Malibu. SCE delivers power to more than 14 million people with a service area of approximately 50,000 square miles that covers central, coastal, and Southern California. Electricity in the project study area is provided by the Latigo, Rindge, Reclaim, and Crater substations.

**Natural Gas.** The Southern California Gas Company (SoCalGas) provides natural gas to the City of Malibu. SoCalGas is the nation's largest natural gas distribution utility, providing energy to 20.9 million consumers through 5.8 million meters in more than 500 communities. The company's service territory encompasses approximately 20,000 square miles of diverse terrain throughout central and Southern California, from Visalia to the Mexican border.

**Wastewater.** There is no municipal sewer in the City of Malibu or the neighboring unincorporated portions of the county because most wastewater is treated and disposed of on-site. The City of Malibu Wastewater Management Program administers permitting, plan review, and oversight programs for On-site Wastewater Discharge Systems (OWDSs). In 2016, the City of Malibu began constructing the first phase of the Civic Center Wastewater Treatment Facility, which is a response to regulatory actions taken by the Los Angeles Regional Water Quality Control Board (LARWQCB) and the State Water Resources Control Board (SWRCB) to prohibit discharges from septic systems in the Civic Center area, and to ban new septic systems based on a phased schedule.

**Water Supply.** Water is conveyed (or retailed) to the City of Malibu by Los Angeles County Waterworks District No. 29 (District 29), with wholesale supplies purchased from West Basin Municipal Water District (West Basin). West Basin, in turn, imports its supplies predominantly from the Metropolitan Water District of Southern California (MWD). MWD, in turn, obtains its water from the State Water Project and the Colorado River.

District 29 currently supplies water to the City of Malibu, and unincorporated portions of the County, including Topanga Canyon. The City's water service area comprises a narrow strip along the coastline, bounded on the north by the Santa Monica Mountains, on the east by Topanga Canyon, on the west by Ventura County, and on the south by the Pacific Ocean. District 29 occupies an area of approximately 47 square miles and has served the Malibu area since 1967. District 29 currently serves an estimated population of 31,229 through approximately 7,790 active meters.

**Telephone and Cable Services.** Frontier Communications (formerly Verizon FiOS) and Spectrum (formerly Charter Communications) are the major telephone and cable service providers in the City of Malibu, with cable and fiber optic infrastructure throughout the project study area.

### **Emergency Services**

**Fire Protection Services.** The County of Los Angeles Fire Department serves the City and the unincorporated area surrounding Malibu. Four local fire stations (Nos. 70, 71, 88, and 99) serve Malibu and the surrounding area. Combined, these stations have four staff engine companies, two paramedic rescue squads, one battalion chief, and a swift water rescue team that is staffed during inclement weather.

**Police Protection Services.** Police protection services in the project study area are contracted with the Los Angeles County Sheriff's Department established in March 1991, when the City was incorporated. The City's enforcement service is provided by the Malibu/Lost Hills Sheriff's Station located in the City of Agoura.

**Medical Institutions.** There are no emergency rooms in the project study area, and the closest medical facilities are in the Civic Center area – UCLA Health (family medicine, internal medicine, and pediatrics), and Malibu Urgent Care for community urgent care needs.

### **Environmental Consequences**

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment, and no disturbance to utilities and/or emergency services; therefore, it would present no potential for effects to such.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure at project Location No. 10. Temporary, construction-related effects to utilities and emergency services are anticipated, and are summarized as follows:

**Temporary Utility Relocation at Project Location No. 10.** Temporary relocation of local gas (SoCalGas), water (Los Angeles County Water Works, Malibu Water, Yerba Buena Water), and telephone/cable services (Frontier/Verizon) will be required for the duration of construction of the new bridge structure at project Location No. 10. Construction of a temporary utility bridge will be necessary to carry these utilities while construction is ongoing, and an agreement with utility owners will be necessary for the temporary relocation and permanent location of utility services.

**Temporary, Construction-Related Effects on Local Accessibility and Use by Emergency Service Vehicles.** Temporary, construction-related effects related to lane closures are anticipated during construction at drainage locations, and during the construction of the new bridge structure at project Location No. 10. Caltrans continues to coordinate with local jurisdictions, and a Transportation Management Plan (TMP) will be implemented accordingly to provide detailed access and detour strategies that would minimize any effects related to such.

### **Avoidance, Minimization, and/or Mitigation Measures**

**UTL-01 | Early and Continuing Coordination with Utility Providers.** Early communication and planning with affected utility providers before and during construction will ensure that all affected infrastructure will be relocated with consideration, and to minimize any disruption of services and any effects as much as possible.

**TMP-01 | Transportation Management Plan (TMP).** A Transportation Management Plan (TMP) shall be implemented to provide detailed access and detour strategies that would minimize any effects on response times for fire, police, and emergency services. Caltrans shall maintain close coordination with local agencies and jurisdictions, including fire protection services, police, schools, and park agencies via a public outreach campaign during the construction phase of the proposed project.

**TMP-02 | Early and Continuing TMP Coordination with the City of Malibu.** Caltrans shall initiate early coordination with the City of Malibu to achieve consensus and obtain concurrence on traffic management strategies during construction, and to ensure public access and availability of emergency and public services during the construction period.

## 2.2.6 CULTURAL RESOURCES

### Regulatory Setting

The term “cultural resources,” as used in this document, refers to the “built environment” (e.g., structures, bridges, railroads, water conveyance systems, etc.), places of traditional or cultural importance, and archaeological sites (both prehistoric and historic), regardless of significance. Under federal and state laws, cultural resources that meet certain criteria of significance are referred to by various terms including “historic properties,” “historic sites,” “historical resources,” and “tribal cultural resources.” Laws and regulations dealing with cultural resources include:

The National Historic Preservation Act (NHPA) of 1966, as amended, sets forth national policy and procedures for historic properties, defined as districts, sites, buildings, structures, and objects included in or eligible for listing in the National Register of Historic Places (NRHP). Section 106 of the NHPA requires federal agencies to take into account the effects of their undertakings on historic properties and to allow the Advisory Council on Historic Preservation (ACHP) the opportunity to comment on those undertakings, following regulations issued by the ACHP (36 Code of Federal Regulations [CFR] 800). On January 1, 2014, the First Amended Section 106 Programmatic Agreement (PA) among the Federal Highway Administration (FHWA), the ACHP, the California State Historic Preservation Officer (SHPO), and the Department went into effect for Department projects, both state and local, with FHWA involvement. The PA implements the ACHP’s regulations, 36 CFR 800, streamlining the Section 106 process and delegating certain responsibilities to the Department. The FHWA’s responsibilities under the PA have been assigned to the Department as part of the Surface Transportation Project Delivery Program (23 United States Code [USC] 327).

The Archaeological Resources Protection Act (ARPA) applies when a project may involve archaeological resources located on federal or tribal land. The ARPA requires that a permit be obtained before excavation of an archaeological resource on such land can take place.

Historic properties may also be covered under Section 4(f) of the U.S. Department of Transportation Act, which regulates the “use” of land from historic properties (in Section 4(f) terminology—historic sites). See Appendix A for specific information about Section 4(f).

The California Environmental Quality Act (CEQA) requires the consideration of cultural resources that are historical resources and tribal cultural resources, as well as “unique” archaeological resources. California Public Resources Code (PRC) Section 5024.1 established the California Register of Historical Resources (CRHR) and outlined the necessary criteria for a cultural resource to be considered eligible for listing in the CRHR and, therefore, a historical resource. Historical resources are defined in PRC Section 5020.1(j). In 2014, Assembly Bill 52 (AB 52) added the term “tribal cultural resources” to CEQA, and AB 52 is commonly referenced instead of CEQA when discussing the process to identify tribal cultural resources (as well as identifying measures to avoid, preserve, or mitigate effects to them). Defined in PRC Section 21074(a), a tribal cultural resource is a CRHR or local register eligible site, feature, place, cultural landscape, or object which has a cultural value to a California Native American tribe. Tribal cultural resources must also meet the definition of a historical resource. Unique archaeological resources are referenced in PRC Section 21083.2.



PRC Section 5024 requires state agencies to identify and protect state-owned historical resources that meet the NRHP listing criteria. It further requires the Department to inventory state-owned structures in its rights-of-way. Sections 5024(f) and 5024.5 require state agencies to provide notice to and consult with the State Historic Preservation Officer (SHPO) before altering, transferring, relocating, or demolishing state-owned historical resources that are listed on or are eligible for inclusion in the NRHP or are registered or eligible for registration as California Historical Landmarks. Procedures for compliance with PRC Section 5024 are outlined in a Memorandum of Understanding (MOU) between the Department and SHPO, effective January 1, 2015. For most Federal-aid projects on the State Highway System, compliance with the Section 106 PA will satisfy the requirements of PRC Section 5024.

## **Affected Environment**

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

The ensuing discussion has been excerpted from the Archaeological Survey Report (ASR), Finding of Effect (FOE), and Historic Properties Survey Report (HPSR) as prepared for the proposed project by the Caltrans Division of Environmental Planning, Cultural/Archaeological Resources Branch, August 2018.

## **Study Methods**

A records search was conducted at the South Central Coastal Information Center (SCCIC) situated at California State University, Fullerton, California, on May 2, 2018, for the 19 project locations comprising the project study area, or Area of Potential Effects (APE), and encompassing a 0.25 mile radius around each of the proposed locations. A records search of the Caltrans Cultural Resources Database (CCRD) was also conducted. Additional sources consulted as part of the records search included:

- National Register of Historic Places (NRHP)
- National Historic Landmark (NHL)
- California Register of Historical Resources (CRHR)
- California Historical Landmarks (CHL)
- Department of Parks and Recreation (DPR) Series 523 Forms
- Caltrans Historic Bridge Inventory List
- Historic United States Geological Survey (USGS) Topographic Quadrangle Maps
- Regional historic maps of Los Angeles County
- Caltrans Historical Architectural Survey Report for Big Sycamore Maintenance Station and Las Flores Maintenance Station (Sheid 1993)
- General Land Office (GLO) Land Patents
- General Land Office (GLO) Historic Survey Plats

The records search resulted in a total of 44 previously conducted cultural resource studies within the 0.25-mile records search radius of the APE. Nine (9) previously recorded resources were identified within a 0.25-mile records search radius for the discontinuous APE. Of the nine (9) previously recorded resources, only one (1) archaeological site falls within the proposed APE, Site P-19-000210/CA-LAN-210, at project Locations No. 9 and 10.

Site P-19-000210/CA-LAN-210 was described as a prehistoric habitation site with associated burials. Previous archaeological investigations of the portion of the site within the current study area indicate that the deposits in this area are sparse and consist of redeposited materials; however, intact deposits may occur at depths 10 feet below State Route 1. The NAHC's Sacred Lands File search did not identify any cultural sites, nonetheless consultation with Native American representatives confirmed the sensitivity of the area and the presence of the site at Solstice Creek.

**Native American Consultation.** On February 1, 2018, a Sacred Lands File and Native American Contacts List Request form and a map depicting the project location was sent to the Native American heritage Commission (NAHC). The Sacred Lands File and Native American Contacts List Request form requested that the NAHC search their Sacred Lands Database and provide a list of potentially interested Native American representatives for the project area. The NAHC responded in writing on February 2, 2018. The NAHC stated that their Sacred Lands File search did not show Native American cultural resources within the project locations. The NAHC provided a list of 16 Native American representatives to contact for further information. Letters describing the project locations and project area maps were sent to the 16 Native American individuals on February 9, 2018. Project status letters were mailed to the Native American representatives on July 09, 2018 to provide a project update and the results of the current study. Native American consultation for the proposed project is ongoing.

**Archaeological Surveys.** Caltrans archaeologists conducted an archaeological survey of the project area on August 7, 2017 and on March 19, 2018. The scope of survey efforts was focused primarily in the areas that have the potential to be impacted by construction activities, the proposed easements, and staging and storage locations. Areas along the coast that were too steep to walk over were not surveyed. No archaeological resources were identified within the APE during the survey efforts.

**Area of Potential Effects (APE).** The APE for the proposed project was established to ensure identification of significant historical, architectural, and archaeological resources regarding listing or eligibility for inclusion not just in the National Register of Historic Places, but also the California Register of Historic Resources, and whether the proposed undertaking would have the potential for direct or indirect effects on any resources of concern.

In accordance with Section 106 Programmatic Agreement Stipulation VIII.A, the Area of Potential Effects (APE) for the proposed project was established, totaling approximately 5 acres and spanning nineteen (19) discontinuous areas that include the locations of proposed culvert work, bridge replacement, temporary construction easements, staging areas, and areas where temporary construction signs would be placed. The APE also encompasses the known boundaries of archaeological site CA-LAN-210. The majority of the proposed project ground disturbance will occur within the previously disturbed footprint of existing culverts and drainages. However, the replacement of the existing bridge at Solstice Creek will require excavation depths of a maximum of 15 feet, which may include undisturbed soils.

## General Setting

**Physical Environment.** The Project is located on a marine cut terrace directly above the Pacific coastline, just below the southern slope of the Santa Monica Mountains, within the Transverse Ranges Geologic/Geomorphologic Province of California (Figure 5). The proposed project APE is located along the coastline of the Pacific Ocean, with a maximum elevation of 1000 feet in certain locations and minimum of approximately 800 feet. Ground surface elevation at the proposed project locations is around 200 feet or less above Mean Sea Level (MSL). All project locations have been disturbed by modern earthmoving for construction of the Pacific Coast Highway as well as the placement of the existing culverts, drainages, and the existing Solstice Canyon Creek bridge. Some areas immediately outside of the present Caltrans right-of-way have also been extensively disturbed, primarily by housing and business development. Soils within the APE are poorly developed and are composed of fill and other imported materials. Soils outside the proposed project APE include both very sandy deposits, which are indicative of the shoreline, and more organic and developed soils that are indicative of the nearby Santa Monica Mountains. Coastal Sage Scrub is the native and typical vegetation within the APE, but the environment has been altered by non-native plantings and dry grasses (for soil stabilization) along the northern portion of State Route 1/Pacific Coast Highway, especially where there are no buildings.

In terms of geomorphology, the project consists of a mixture of beach sand (Qs), alluvium (Qa), gravel, clay of flatlands, volcanic diabase/ basalt (db), and clay, shale, and sandstone of the Lower Topanga formation (Tt1c) (Dibblee 2010: Figure 5). These types of alluvial soils offer low potential for encountering buried archaeological deposits in the first several feet of soil. This is due to the episodic nature of alluvial sedimentation as rapid burial of artifacts is highly probable, especially where steep slopes are adjacent to shoreline. However, possible superficial deposits may have already been eroded onto the beach or ocean.

The most extensive ground disturbance is anticipated to occur at project Location No. 10 at Solstice Canyon Creek and within the project APE – a previously recorded archaeological site exists at this location, which warrants further discussion. Solstice Creek is a perennial water source that sustains a variety of plant and animal life. Currently the creek supports a number of tree species such as the Western Sycamore (*Platanus racemosa*), Fremont cottonwood (*Populus fremontii*), and Coastal Live Oak (*Quercus agrifolia*). Understory species also occur within this community, and they include wild berry (*Rubus sp.*) and exotic forbs and grasses. Prehistorically, the creek was likely more verdant, containing many more trees and plants such as California Laurel (*Umbellularia californica*), Pacific Mandrone (*Arbutus meniesii*), rushes (*Juncus sp.*), bulrushes (*Scirpus sp.*), sedges (*Cyperu sp.*), and cattails (*Typha sp.*). Wildlife may have been more plentiful, providing Native American inhabitants' ample food year around. Maritime resources such as shellfish, fish, and sea mammals were also likely important to Native American residents.

Geologically, Solstice Canyon Creek originates from a narrow canyon which has its reaches in the Castro Peak area, with a watershed of approximately five square miles. The canyon is steep on the coastal side and is susceptible to erosion during rainy season. Large debris flows are not uncommon during severe storms. Within the Solstice Canyon Creek project location (near the mouth of Solstice Canyon) the landforms are characterized by small stream terraces and adjacent steep canyon walls. Terraces are underlain by bedrock comprising early Miocene to Middle Miocene andesitic breccia of the Zuma Volcanics and are without exception, modified by past and recent grading activities. Grading activity of soils is evident throughout the project location. Original soils were likely alluvial, containing cobbles,

gravel, and pebbles. Some of these soils are evident in isolated locations and have been shown to have been mixed by intensive grading operations. Also evident is the relatively recent (1947) channelization of the creek within the project area. It is likely that the first 200 feet of the creek north of the box culvert was dug out by Caltrans to accommodate the existing box culvert built in 1947. This excavation was extensive in scope and reached depths exceeding 15 feet from the original ground surface. Additional disturbance to the area was likely derived from the construction of the box culvert and Pacific Coast Highway.

The majority of the APE has been disturbed by previous highway and road construction as well as construction of features such as culverts and ditches/drainages. These areas are unlikely to preserve intact buried archaeological deposits since previous earthmoving construction was extensive. Areas adjacent to the APE and outside of the State right of way have also been extensively modified by non-roadway construction activities and are also unlikely to preserve intact buried archaeological deposits.

**Ethnography.** The APE is situated within the traditional territory of the Chumash Indians, who occupied the California mainland region from along the San Luis Obispo to Malibu Canyon coastline and inland toward the San Joaquin Valley, as well as the islands in the Santa Barbara Channel area. Specifically, the APE is located on the Malibu Coastline, which was occupied by the Ventureño Chumash at the time of contact. The earliest, yet fragmentary, written accounts of the Chumash come from the diaries of Spanish explorers: notably Juan Rodríguez Cabrillo's 1542 expedition in which he encountered numerous Chumash settlements in the coastal mainland and Channel Islands and Gaspar de Portolá's 1769 expedition to Monterey Bay that passed through the Chumash coastal territory.

Altogether, early historic accounts and subsequent ethnographic and archaeological studies indicate that at the time of contact, the Chumash territory boasted a high indigenous population occupying what appear to have been year-round and/or seasonal village sites consisting of multiple residential units united under a leader. Groups of villages crosscutting variable ecological zones could also be united under a single leader, with intermarriages and resulting kinship ties serving as a uniting force. Research suggests that marriages tended to occur across ecological boundaries so as to ensure greater access to non-local goods.

The Chumash subsistence system was generally focused on marine and terrestrial resources, but there was less emphasis on ocean resources in the subsistence economy of more inland groups. There is definitive evidence for craft specialization among the Chumash—particularly in the production of shell beads, microblade technology, and the plank canoe (tomol), which indicates a degree of social stratification that is relatively rare among hunter-gatherer-fisher populations. The Chumash also participated in a regional exchange system that involved indigenous groups throughout southern California, and perhaps beyond. Evidence of Chumash trade goods is generally in the form of shell beads or ornaments recovered from archaeological sites throughout this region.

Little is known regarding Chumash ceremonial life. Observations by early explorers indicate that Chumash villages did contain large sweathouses or ceremonial chambers that undoubtedly were associated with some form of sacred ritual(s). Chumash mortuary practices included mourning ceremonies and inhumation in dedicated cemeteries. Interestingly, mourning ceremonies were practiced by much of southern California's indigenous populations, but cremation of the dead rather than inhumation was the common practice among most groups in the region.

## Identification of Historic Properties

Background research and examination of previous technical reports and maps for the area show that the totality of the APE has been previously disturbed by road construction (including associated culverts and drainage systems) and other development activities. Much of the proposed project work will occur within the previously disturbed footprint of existing culverts and drainages. However, the proposed work at Solstice Creek is much more extensive and will reach depths of approximately 15 feet.

**Archaeological Site CA-LAN-210 at Project Locations No. 9 and 10.** The APE encompasses the known boundaries of archaeological site CA-LAN-210, where the replacement of the existing bridge at Solstice Canyon Creek will require excavation depths to a maximum of 15 feet. The site is assumed eligible for inclusion in the NRHP and CRHR under Criterion D/4 for the purposes of this project and has been identified as a Native American habitation site with associated burials. Previous archaeological investigations of the portion of the site within the current APE indicate that the cultural deposits in this area are sparse and consist of redeposited materials; however, intact deposits are suspected at depths between 23 and 33 feet under State Route 1.

The entire study area at Solstice Canyon Creek has experienced some form of alteration for the last 80-90 years, including redirection of the creek itself and construction of SR-1 and the existing/associated culvert/bridge structure, as well as the nearby buildings and parking lot. Intact cultural deposits, if any, at Solstice Canyon Creek and within the APE are likely to occur at depths below 10 feet at proposed project Location No. 10. Considering a maximum excavation depth of 15 feet, and the aforementioned historical disturbance in the project study area, the potential for encountering intact deposits is low. Regardless, archaeological monitoring of project construction at Solstice Canyon Creek will be carried out because of the archaeological sensitivity of the immediate surrounding area.

## Environmental Consequences

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment, and no disturbance to soils; therefore, it would present no potential for effects to cultural and/or archaeological resources of historical significance.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** Background research and examination of previous technical reports and maps for the area show that the totality of the APE has been previously disturbed by road construction (including associated culverts and drainage systems) and other development activities. Much of the proposed project work will occur within the previously disturbed footprint of existing culverts and drainages, though the potential to affect to cultural/archaeological resources exists at project Location No. 10 at Solstice Creek, as the general scope of work and the associated excavation is much more extensive, will depths to approximately 15 feet.

**Finding of No Adverse Effect without Standard Conditions (FNAE-No SC) for Archaeological Site CA-LAN-210 and the Project as a Whole.** A potential for encountering intact deposits exists at project Locations No. 9 and 10, particularly as it pertains to excavation associated with construction of the new bridge structure at Solstice Canyon Creek, though the potential is low in consideration of an estimated maximum excavation depth of 15 feet – intact deposits are suspected at depths between 23 and 33 feet. Pursuant to Stipulation VIII.C.4 of the Section 106 PA and as applicable Stipulation VIII.C.4 of the PRC 5024 MOU, Caltrans has assumed eligibility of archaeological site CA-LAN-210, under Criterion D for the site’s data potential for the purposes of this project only.

**Discovery of Cultural Materials.** If cultural materials are discovered during construction, all earth-moving activity within and around the immediate discovery area will be diverted until a qualified archaeologist can assess the nature and significance of the find.

**Discovery of Human Remains.** If human remains are discovered, California Health and Safety Code (H&SC) Section 7050.5 states that further disturbances and activities shall stop in any area or nearby area suspected to overlie remains, and the County Coroner contacted. If the remains are thought by the coroner to be Native American, the coroner will notify the Native American Heritage Commission (NAHC), who, pursuant to PRC Section 5097.98, will then notify the Most Likely Descendent (MLD). At the time of discovery, the person who finds the remains will contact Sarah Mattiussi-Gutierrez, PQS Co-Principal Investigator Prehistoric Archaeology at Caltrans District 7 Division of Environmental Planning, so that they may work with the MLD on the respectful treatment and disposition of the remains. Further provisions of PRC 5097.98 are to be followed as applicable.

**Native American Consultation.** Caltrans contacted the Native American Heritage Commission (NAHC) to request a search of the Sacred Lands file on February 1, 2018. The NAHC responded in writing on February 2, 2018, stating that their Sacred Lands File search did not show Native American cultural resources within the project locations. The NAHC provided a list of 16 Native American contacts throughout Los Angeles and Ventura Counties, nevertheless – letters describing the project locations were sent to those individuals on February 9, 2018.

- The Barbareño/Ventureño Band of Mission Indians responded on February 14, 2018, informing Caltrans of further required consultation on their part, and requesting a meeting with Caltrans to further discuss the proposed project. Additional project status letters were mailed to all appropriate Native American representatives on July 09, 2018, providing a project update and the results of the current study. On July 25, 2018, the Barbareño/Ventureño Band of Mission Indians requested a map depicting all the locations listed.
- On July 26, 2018 the Coastal Band of the Chumash Nation informed Caltrans via email about the desire to initiate consultation with regards to the project and all adverse impacts to potential cultural resources located within the proposed project limits. On August 2, 2018 Caltrans received a phone call from the Coastal Band of the Chumash Nation (CBCN), requesting that the CBCN tribe be included in the Native American Consultation efforts. Additionally, the CBCN stated that if it is determined that monitoring is needed during construction, they request to be present.

- Caltrans received phone calls from the Fernandeno Tataviam Band of Mission Indians and the Gabrielino Tongva Indians of California Tribal Council on July 17, 2018 requesting inclusion in the Native American consultation efforts and requested regular updates on the project. The Gabrielino Tongva Indians of California Tribal Council specifically informed Caltrans that areas of the proposed project are within sacred family lands, and that the project locations are highly sensitive for cultural resources and, thus, the tribes would like to be involved in any monitoring activities during the construction phase.

**Status of Consultation with the State Historic Preservation Officer (SHPO).** On January 25, 2019, the State Historic Preservation Officer (SHPO) concurred with Caltrans' Finding of No Adverse Effect without Standard Conditions (FNAE-No SC), pursuant to 36 CFR 880.5© and Section 106 PA Stipulation X.B.2. Pursuant to Stipulation VIII.C.4 of the Section 106 PA, Caltrans will consider CA-LAN-210 as eligible under Criterion D for inclusion in the NRHP for the purposes of this undertaking only because evaluation was not possible. Access restrictions caused by the presence of an active highway overlying CA-LAN-210 preclude Caltrans from conducting studies to identify the presence or absence of intact soils within a very small segment of the Area of Potential Effects (APE) where they may still exist. However, Caltrans' identification efforts concluded that the vast majority of CA-LAN-210 within the APE has been extensively disturbed through prior stream engineering, and road and highway projects. Due to the minor access issues, Caltrans will implement a minor phased identification, evaluation, and effects determination in accordance with Stipulation XII.B of the Section 106 PA. Caltrans has developed a PCIP and PRDMP to guide the minor phasing and continued consultation with Caltrans' Cultural Studies Office and the SHPO on the proposed finding of no adverse effect with non-standard conditions in accordance with X.B.2.

**Section 4(f) Protected Historic Resources in the Project Study Area.** In addition to publicly owned parks and recreation areas, Section 4(f) protections also extend to historic sites, sometimes referred to as cultural resources. In order to qualify for protection under Section 4(f), a historic site must meet the following criteria:

- It must be of national, state or local significance.
- It must be on or eligible for listing on the National Register of Historic Places (NRHP).

Unlike the other Section 4(f) property categories—parks, recreation areas, and refuges—historic sites do not require public ownership in order to qualify for protection under Section 4(f). Additionally, Section 4(f) applies to cultural resources such as archeological sites that are on or eligible for listing on the NRHP, including those discovered during construction, except when the resource is important chiefly because of what can be learned by data recovery and has minimal value for preservation in place. Judgments about a site's importance and preservation value are made by Caltrans after consultation with the State Historic Preservation Officer (SHPO), Federally recognized Indian Tribe as appropriate, and the Advisory Council on Historic Preservation (ACHP) if participating in the project.

While Caltrans has assumed that Archaeological Site CA-LAN-210 is eligible for inclusion in the NHRP and the CRHR, it is solely for planning purposes associated with the proposed undertaking and not because the site's primary value warrants preservation in place. Therefore, excavation associated with the scope

of work at proposed project Locations No. 9 and 10 does not constitute a “use” within the context of Section 4(f), which is supported by archaeological studies that show a low potential to encounter intact cultural deposits during excavation in consideration of maximum vertical excavation depths.

In compliance with AB52, Caltrans contacted the Native American Heritage Commission (NAHC) to request a search of the Sacred Lands file on February 1, 2018. The NAHC responded in writing on February 2, 2018. The NAHC stated that their Sacred Lands File search did not show Native American cultural resources within the project locations. The NAHC provided a list of 16 Native American contacts throughout Los Angeles and Ventura Counties, and letters describing the project locations were sent to the individuals on February 9, 2018. Customarily, Caltrans, in applying the Criteria of Adverse Effect, proposes that a Finding of No Adverse Effect (FNAE) without Standard Conditions is appropriate and is seeking concurrence from the State Historic Preservation Officer (SHPO) as the official with jurisdiction over Archaeological Site CA-LAN-210. Caltrans’ “no use” determination under Section 4(f) is considered finalized and approved with SHPO concurrence on the FNAE. SHPO consultation was initiated on September 7, 2018 and concurrence with the FNAE was received on January 25, 2019. Reference Appendix A of this environmental document entitled, “Resources Evaluated Relative to the Requirements of Section 4(f)” for additional details.

### **Avoidance, Minimization, and/or Mitigation Measures**

#### **ARC-01 | Archaeological and Native American Monitoring During Construction Excavation Activities.**

Through background research and Native American consultation, the portion of the APE located at project Locations No. 9 and 10 has been identified as potentially sensitive for subsurface archaeological deposits, but only if project construction reaches depths below 20 feet (intact deposits are expected below 25 feet). While the potential is low for encountering intact deposits during excavation activities at both project locations, archaeological and Native American monitoring is recommended within the boundaries of archaeological site CA-LAN-210. These activities will be governed by an Environmentally Sensitive Area (ESA) Action Plan with responsibilities outlined as follows:



**Table 2.2.6-a ESA Action Plan**

| <b>Project Phase</b>       | <b>Responsible Parties</b><br><i>*denotes primary responsibility</i>  | <b>Task</b>  |
|----------------------------|---|--|
| <b>Pre-Construction</b>    | Caltrans Archaeologist*<br>Caltrans Environmental Planner<br>Caltrans Design Engineer*  | The Caltrans Archaeologist will review for approval the PS&E Package at the 35%, 65%, and 95% and 100% stages to ensure that the ESA Action Plan requirements for the project are clearly described and illustrated in the PS&E Package.   |
|                            | Caltrans Archaeologist*<br>Caltrans Environmental Planner   | The Caltrans Archaeologist, and Environmental Planner will ensure the ESA Action Plan and the conditions it proposes are in the Environmental Commitments Record (ECR).  |
|                            | Caltrans Resident Engineer<br>Caltrans Archaeologist  | Caltrans will ensure the Archaeological Monitor and Native American Monitor are provided with the PRDMP  |
|                            | Caltrans Resident Engineer<br>Caltrans Archaeologist*<br>Lead Archaeological Monitor<br>Archaeological Monitor<br>Native American Monitor<br>Construction Firm Foreman<br>Construction Crew | The responsible parties listed to the left will attend a preconstruction and field review of the project one week prior to construction. The preconstruction meeting with the responsible parties listed to the left, will consist of providing information related to cultural resources including, but not limited to: the location and extent of ESAs, cultural resources monitoring roles, responsibilities, and authority; restricted areas and approved vehicle corridors; the types of sites and artifacts that may be encountered; penalties for unauthorized collection of artifacts; and the need to temporarily halt construction at the location of any unanticipated discovery until it is adequately documented and treated. A field review will visit the locations of ESA and cultural resources within the project area. Any ESA fencing/signage required will be installed at this time. |
| <b>During Construction</b> | Native American Monitor*<br>Caltrans Archaeologist<br>Caltrans Resident Engineer  | Archaeological and Native American monitoring will be imposed for ground-disturbing activities, including but not limited to mechanical boring, grubbing, scrapping, and excavating below artificial fill comprising the roadbed, any sidewalk base, and the existing culvert. See PRDMP for monitoring and post-review discovery procedures.  |
|                            | Caltrans Resident Engineer<br>Caltrans Archaeologist<br>Archaeological Monitor  | Should the ESA for CA-LAN-210 be breached, the lead archaeological monitor will immediately halt all work within the ESA, and notify both the Caltrans Archaeologist and the Caltrans Resident Engineer. Caltrans Resident Engineer and Caltrans Archaeologist will assess any damage to the site as a result of the ESA violation.  |
| <b>Post-Construction</b>   | Native American Monitor<br>Caltrans Archaeologist<br>Caltrans Resident Engineer<br>Consulting Archaeological Firm   | The Consulting Archaeological Firm will ensure that all archaeological collections, final reports, field notes, photographs, and other standard documentation collected during the Project, if any, is permanently curated at a facility that meets the California Office of Historic Preservation’s Guidelines for the Curation of Archaeological Collections.  |
|                            |   | The Consulting Archaeological Firm shall be required to secure a written agreement with a recognized museum repository regarding the final disposition and permanent storage and maintenance of any unique archaeological resources recovered as a result of the archaeological monitoring, as well as provenance data that might result from the specified monitoring program, and any evaluation and data recovery archaeological investigations conducted.  |
|                            | Caltrans Archaeologist*   | A final Monitoring Report detailing the results of the monitoring program will be completed by the Consulting Archaeological Firm, and submitted to Caltrans Archaeologist for review and approval.<br><br>Following the completion of the project and receiving confirmation that all conditions proposed in the ESA Action Plan were successfully followed, the Caltrans Archaeologist will update this log and note its successful completion.  |

**CUL-01 | Discovery of Cultural Materials.** If cultural materials are discovered during construction, all earth-moving activity within and around the immediate discovery area will be diverted until a qualified archaeologist can assess the nature and significance of the find.

**CUL-02 | Discovery of Human Remains.** If human remains are discovered, California Health and Safety Code (H&SC) Section 7050.5 states that further disturbances and activities shall stop in any area or nearby area suspected to overlie remains, and the County Coroner contacted. If the remains are thought by the coroner to be Native American, the coroner will notify the Native American Heritage Commission (NAHC), who, pursuant to PRC Section 5097.98, will then notify the Most Likely Descendent (MLD). At this time, the person who discovered the remains will contact Sarah Mattiussi-Gutierrez, PQS Co-Principal Investigator Prehistoric Archaeology at Caltrans District 7 Division of Environmental Planning, so that they may work with the MLD on the respectful treatment and disposition of the remains. Further provisions of PRC 5097.98 are to be followed as applicable.

## 2.3 PHYSICAL ENVIRONMENT

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### 2.3.1 HYDROLOGY AND FLOODPLAIN

#### Regulatory Setting

Executive Order (EO) 11988 (Floodplain Management) directs all federal agencies to refrain from conducting, supporting, or allowing actions in floodplains unless it is the only practicable alternative. The Federal Highway Administration (FHWA) requirements for compliance are outlined in 23 Code of Federal Regulations (CFR) 650 Subpart A.

To comply, the following must be analyzed:

- The practicability of alternatives to any longitudinal encroachments.
- Risks of the action.
- Impacts on natural and beneficial floodplain values.
- Support of incompatible floodplain development.
- Measures to minimize floodplain impacts and to preserve/restore any beneficial floodplain values affected by the project.

The base floodplain is defined as “the area subject to flooding by the flood or tide having a one percent chance of being exceeded in any given year.” An encroachment is defined as “an action within the limits of the base floodplain.”

#### Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

Of the 19 locations proposed for drainage restoration, 18 locations do not require hydraulic analyses as the scope of work simply involves replacement-in-kind of drainage pipes, and/or replacement of lining of existing drainage structures. The nature of this work does not qualify as a significant encroachment on a base floodplain as all work will occur within the footprint of existing facilities. The design improvements proposed with the culvert modification at Location No. 10 (Solstice Canyon Creek) does, however, qualify for hydraulic analyses, and the ensuing discussion is based on a review of the Preliminary Hydraulic Evaluation for the Bridge Replacement Project on the Solstice Canyon Creek Culvert (Bridge Number 53-0030) [January 2018], and the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map (FIRM) for the project area on SR-1/PCH at Solstice Canyon Creek (February 2018).

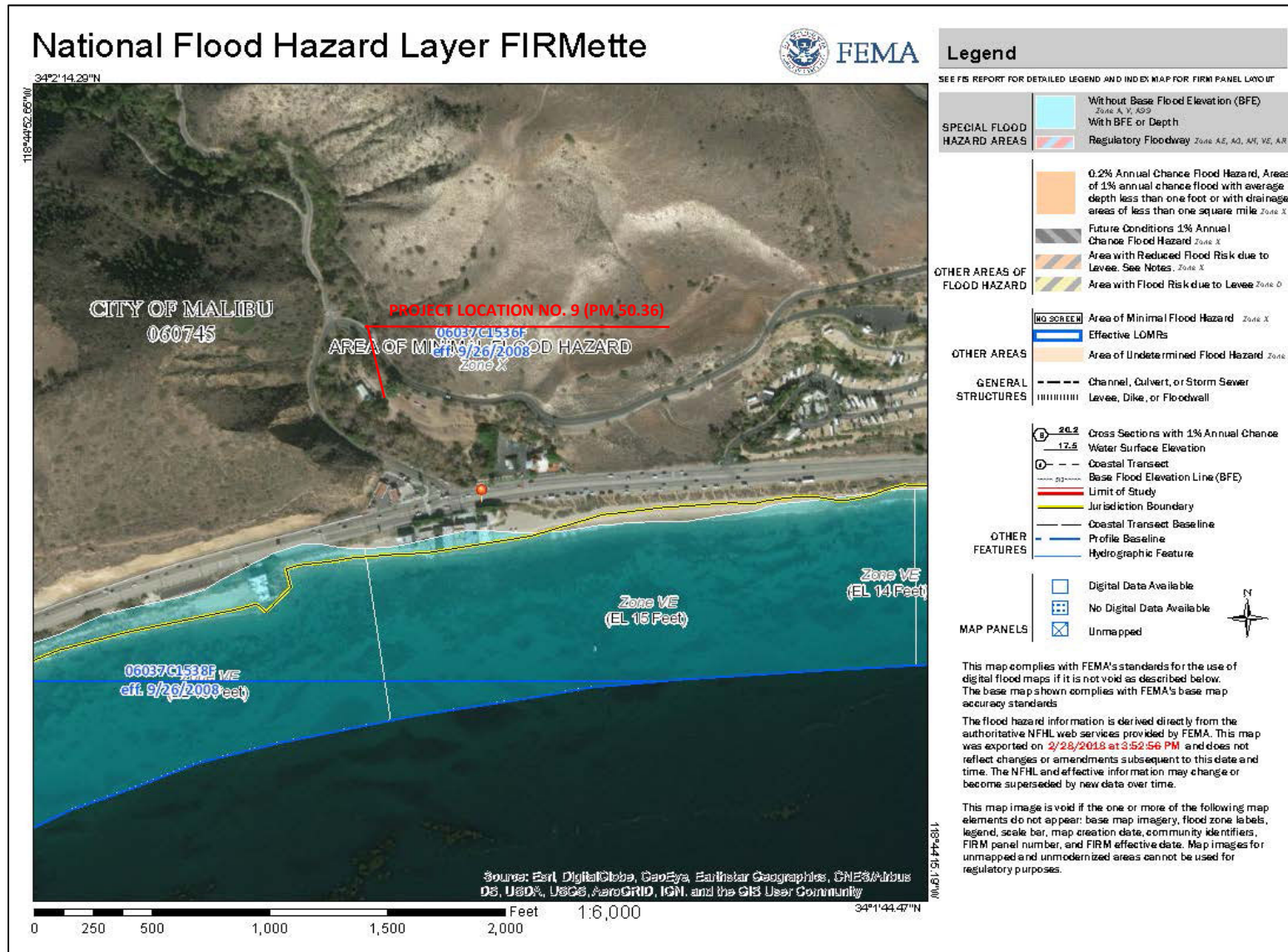
Historically, the segment of SR-1/PCH from Pacific Palisades through Malibu, and to the Los Angeles/Ventura county line is, and continues to be susceptible to major storms and unpredictable

seasonal rainfall. In general, Malibu and the project study area have a warm-summer Mediterranean climate, which is strongly influenced by the Pacific Ocean. In general, Mediterranean climates are characterized by dry summers where subtropical high-pressures dominate and mild, rainy winters where the bulk of annual precipitation is incurred. While winter rainfall in the project study area can be scant, the region is subject to periods of intense and sustained precipitation that often results in flooding. Localized flooding tends to occur along the coast, in lagoons, and in creeks during peak storm events, which can become hazardous in areas where human activity has encroached onto floodplains, where the landscape has been modified with a customary increase in the amount of impervious surfaces, and/or where structures are built in areas that are meant to convey excess water during these events.

**Hydrology at Location No. 10 (SR-1/PCH/Solstice Canyon Creek).** Location No. 10 at post mile 50.36 is located downstream of the Solstice Canyon Creek watershed, which drains a land area of approximately 4.7 square miles (mi<sup>2</sup>). Solstice Canyon Creek is a small, perennial, spring-fed creek that drains directly into the Pacific Ocean approximately 2.3 miles east of the City of Malibu. The creek begins in its headwaters as a small spring at an approximate elevation of 2,100 feet, and the watershed lies completely within the Santa Monica Mountains National Recreation Area – a part of the larger coastal mountain range of the Transverse Ranges. Solstice Canyon Creek flows in a southeasterly direction; flowing approximately 5 miles before reaching the Pacific Ocean at Dan Blocker State Beach. The watershed has a mean basin elevation of 1,331 feet with a maximum basin elevation of 2,785 feet. Solstice Canyon Creek is a high gradient mountain stream that has an averaged slope of approximately 3% at the project location, and is a rural watershed covered by roughly 31% forest, and contains very little development, with the exception of a small cluster of housing (approximately 10% of the watershed) on its lower, easterly side.

**Designated Flood Zones.** FEMA Flood hazard areas identified on the FIRM are identified as a Special Flood Hazard Area (SFHA). SFHA are defined as the area that will be inundated by the flood event having a 1-percent chance of being equaled or exceeded in any given year. The 1-percent annual chance flood is also referred to as the base flood or 100-year flood. SFHAs are labeled as Zone A, Zone AO, Zone AH, Zones A1-A30, Zone AE, Zone A99, Zone AR, Zone AR/AE, Zone AR/AO, Zone AR/A1-A30, Zone AR/A, Zone V, Zone VE, and Zones V1-V30. Moderate flood hazard areas, labeled Zone B or Zone X (shaded) are also shown on the FIRM, and are the areas between the limits of the base flood and the 0.2-percent-annual-chance (or 500-year) flood. The areas of minimal flood hazard, which are the areas outside the SFHA and higher than the elevation of the 0.2-percent-annual-chance flood, are labeled Zone C or Zone X (unshaded). The bridge replacement and culvert modification proposed at Location No. 10 is not located within a 100-year base floodplain, and exists within a FEMA Zone X (unshaded) area, which is considered to be of minimal flood hazard as illustrated in the following figure:

Figure 2.3.1-a Project Location No. 10 within FEMA Designated Zone X (unshaded) area of FIRM



**Methodology for Design Flood Discharges at Solstice Canyon Creek.** Solstice Canyon Creek is an ungaged/unregulated watershed making the prediction of peak flood magnitudes problematic. However, three nearby watersheds with stream gaging stations were used to predict flood magnitudes at Solstice Canyon Creek. There are two U.S. Geological Survey (USGS) stream gages and one stream gage operated by the Los Angeles County Flood Control District (LACFCD). There is the USGS stream gage on Malibu Creek (USGS gage station 11105500) approximately 3.9-miles away, the USGS stream gage on the Topanga Creek watershed (USGS gage station 11104000) approximately 9.2-miles away, and the LACFCD stream gage at Zuma Canyon Creek (Station F53-R) approximately 4.4 miles away.

Using the annual peak streamflows, an annual peak flood flow frequency analysis (following the Bulletin 17-B guidelines for a log-Pearson Type III distribution) was calculated at each of the aforementioned gages. The results from this analysis were then compared to the peak flood flow analysis of the regional regression flood-frequency equations for rural ungaged streams developed by the USGS in their publication *Methods for Determining Magnitude and Frequency of Flood in California*. According to the FEMA flood insurance study, and proved through in the above analysis, comparison of the results obtained from the log-Pearson Type III analysis of the three stream gages produced higher peak flow rates as compared to the results from the regional regression equations from the USGS publication. Therefore, the analyses from the log-Pearson Type III distribution were used for determination of flood flows at Solstice Canyon Creek.

Once the peak flood flows were determined for each stream gage, the flood flows were then transferred to the Solstice Canyon Creek location using the basin-to-basin transfer method; adjusting the peak discharges for the difference in drainage areas of each watershed. Reviewing the hydrological (watershed) characteristics for each of the stream-gaged watersheds, Zuma Canyon Creek and Solstice Canyon Creek shared many approximate hydrological results such as the mean annual precipitation, drainage area, and mean basing elevation. Therefore, it was determined that the peak flood flows from Zuma Canyon Creek would be basin transferred to the Solstice Canyon Creek watershed. The design flood discharge (cubic feet/second) are expressed in the following table.

**Table 2.3.1-a Design Flood Discharges for the Solstice Canyon Creek Waterway at SR-1/PCH**

| Flood Frequency | Design Flood Discharge (cubic feet/second) |
|-----------------|--|
| 2-Year          | 217  |
| 10-Year         | 1,225                                      |
| 50-Year         | 2,650                                      |
| 100-Year        | 3,360                                      |

**Effects of Sea Level Rise (SLR) and Ocean Storm Flooding Conditions.** In 2008, California Governor’s Executive Order S-13-08 was issued to direct State agencies’ planning of construction projects in areas vulnerable to Sea Level Rise (SLR) to address the potential impacts of such by considering a range of SLR scenarios for the years 2050 and 2100. Changes in climate have caused the global mean sea level to rise, primarily due to the rising of global temperatures causing ocean water to expand and land ice to melt. When Caltrans implements projects on the State Highway System in areas that are vulnerable to SLR, the aforementioned SLR scenarios are integrated into the assessment of existing conditions and modeling within the context of proposed improvements.

The proposed improvements at Location No. 10 (bridge replacement and culvert modification) at Solstice Canyon Creek are in close proximity to the coast of the Pacific Ocean, and the potential impacts of SLR must be taken into account. Utilizing the guidance of SLR projections from the report, “*State of California Sea-level Rise Guidance, 2018 Update*,” developed by the California Ocean Protection Council and adopted by the California Coastal Commission, the preliminary hydraulic analysis for the proposed bridge at Solstice Canyon Creek will account for the varying degree of SLR projections for the year of 2100. Table 2.3.1-b provides the SLR projections (depth above existing ocean sea levels) for the Pacific Ocean near Santa Monica, California for the projected year of 2100. The Low, Medium-High, and Extreme (H++) scenarios account for the various projections for greenhouse gas emissions.

The “*State of California Sea-level Rise Guidance, 2018 Update*” utilizes two global greenhouse emissions scenarios based on the Intergovernmental Panel on Climate Change’s Fifth Assessment Report and are called Representative Concentration Pathways (RCP). The scenarios outlined are the RCP 8.5 and the RCP 2.6. RCP 8.5 is often referred to as the “business as usual” scenario, where global efforts to limit or reduce emissions of greenhouse gasses are minimal. RCP 2.6 most closely aligned with the 2015 UN Paris Agreement. As of November 2018, 194 states and the European Union have signed, signifying their agreement in reducing emissions. Although the United States has indicated it may leave the group, it still has a rapidly expanding industry developing alternatives. California, which accounts for a large portion of the United States emissions due to population and transportation needs, has its own strict emissions reduction targets to be implemented through legislation and technological advances. However, since the proposed replacement bridge structure at project Location No. 10 (Solstice Canyon Creek) is estimated to have a lifespan of 75 years and cannot easily adapt to significant changes in sea level, only the High emissions scenario (RCP 8.5) are reported for this project.

**Table 2.3.1-b Sea Level Rise (SLR) Projections for RCP 8.5 at Santa Monica, California, Relative to the Year 2100**

| Projected Year | GHG Scenario                          | Sea Level Rise Projection (feet) |
|----------------|---------------------------------------|----------------------------------|
| 2100           | Low (High Emissions, RCP 8.5)         | 3.3                              |
|                | Medium-High (High Emissions, RCP 8.5) | 6.8                              |
|                | Extreme (H++)                         | 10.0                             |

In addition to the effects of SLR with the proposed improvements at Location No. 10, the effects of coastal flooding from the Pacific Ocean for various ocean storm frequencies were analyzed and utilized in the hydraulic model as downstream boundary conditions. Total Water Elevation is a coastal engineering term that defines the elevation of the combined effects of astronomical tides, El Niño, storm surge, and wave effect. Primary wave effect types include “static and dynamic setup,” and “wave run-up.” Total Water Elevations were developed by FEMA and are based on the most recent FEMA Flood Insurance Study for Los Angeles County. To determine the full effect of coastal flooding hazards at project Location No. 10 at Solstice Canyon Creek, the Total Water Elevations in the following table plus the riverine effects of the creek were analyzed together at the appropriate flood recurrence intervals.

**Table 2.3.1-c Total Water Levels for Various Storm Frequencies from the Pacific Ocean near the Project Site**

| Ocean Storm Frequency | Total Water Elevation <sup>(1)</sup> (feet) |
|-----------------------|---|
| 2-year                | 15.2  |
| 10-year               | 17.3  |
| 50-year               | 19.2  |
| 100-year              | 20.2  |

<sup>1</sup> Total Water Elevations as developed by FEMA, and based on most recent Flood Insurance Study for Los Angeles County, using vertical datum derived from the North American Vertical Datum of 1988 (NAVD-88)

In combining Total Water Elevation and projected SLR, determinations were made regarding coastal hazard potential for both the existing condition and projections with varying degrees of SLR. Ocean floodwater elevations are used as downstream boundary conditions within hydraulic models, and the results of this analysis are detailed in the following table.

**Table 2.3.1-d Total Water Elevation plus SLR Conditions at the Mouth of Solstice Canyon Creek**

| Flood Frequency | Current Ocean Conditions (feet) | Plus Low SLR Projections (feet) | Plus Medium-High SLR Projections (feet) | Plus Extreme SLR Projections (feet) |
|-----------------|---------------------------------|---------------------------------|---|-------------------------------------|
| 2-year          | 15.2                            | 18.5                            | 22.0                                    | 25.2                                |
| 10-year         | 17.3                            | 20.6                            | 24.1                                    | 27.3                                |
| 50-year         | 19.2                            | 22.5                            | 26.0                                    | 29.2                                |
| 100-year        | 20.2                            | 23.5                            | 27.0                                    | 30.2                                |

**Hydraulic Modeling and Presentation through Distinct Flooding Condition Scenarios.** Hydraulic analyses for both existing conditions and proposed conditions (with proposed improvements at Location No. 10) are presented through five distinct flooding scenarios, or conditions, as follows:

- 1) *Normal Depth Flow Conditions* – this hydraulic analysis assumes there are no influences from the Pacific Ocean. At this flooding condition, the upland riverine flooding is allowed to flow downstream unimpeded by ocean effects. Normal depth is used as the downstream boundary condition in hydraulic modeling.
- 2) *Ocean Flow Conditions* – this hydraulic analysis uses the Total Water Elevations due to ocean storm events from the Pacific Ocean as downstream boundary conditions in hydraulic modeling.
- 3) *Low SLR Conditions* – this hydraulic analysis uses the combined effects of ocean flow conditions and the low-projected SLR conditions (+3.3 feet) as the downstream boundary conditions in hydraulic modeling.
- 4) *Medium-High SLR Conditions* – this hydraulic analysis uses the combined effects of ocean flow conditions and the medium-projected SLR conditions (+6.8 feet) as the downstream boundary conditions in hydraulic modeling.
- 5) *Extreme (H++) SLR Conditions* – this hydraulic analysis uses the combined effects of ocean flow conditions and the high-projected SLR conditions (+10.0 feet) as the downstream boundary conditions in hydraulic modeling.



**Existing Conditions at the Solstice Canyon Creek Culvert (Location No. 10).** Analysis of existing hydraulic conditions provides a baseline comparison to the proposed conditions analyses and is expressed through a modeled measurement of water surface elevation and average channel velocities. The results are further defined by flow conditions (Normal Depth and Ocean Flow Conditions, and Low/Medium-High/Extreme SLR Conditions) and flood frequency at the project location. The following tables detail preliminary water elevations and average channel velocities at the Solstice Canyon Creek culvert (Location No. 10).

**Table 2.3.1-e Preliminary Water Surface Elevations at Solstice Canyon Creek (Location No. 10) in the Existing Condition**

| Flood Frequency   | Available Freeboard (feet) | Water Surface Elevations (feet) |                       |                         |                                 |                             |
|---|----------------------------|---------------------------------|-----------------------|-------------------------|---------------------------------|-----------------------------|
|   |                            | Normal Depth Flow Conditions    | Ocean Flow Conditions | With Low SLR Conditions | With Medium-High SLR Conditions | With Extreme SLR Conditions |
| <i>Upstream Edge of Bridge Deck (River Station 309.552)</i>   |                            |                                 |                       |                         |                                 |                             |
| 2-year  | 13.8                       | 14.21                           | 14.21                 | 18.49                   | 22.00                           | 25.21                       |
| 10-year   | 7.4                        | 20.57                           | 20.57                 | 20.88                   | 24.34                           | 27.65                       |
| 50-year   | 1.6                        | 26.33                           | 26.33                 | 24.46                   | 27.72                           | 31.51                       |
| 100-year  | -1.2                       | 29.11                           | 29.11                 | 29.11                   | 30.22                           | 34.47                       |
| <i>Downstream Edge of Bridge Deck (River Station 134.243)</i> |                            |                                 |                       |                         |                                 |                             |
| 2-year  | 12.1                       | 13.22                           | 15.17                 | 18.49                   | 22.00                           | 25.20                       |
| 10-year   | 11.7                       | 13.62                           | 16.76                 | 20.39                   | 24.00                           | 27.24                       |
| 50-year   | 9.2                        | 16.12                           | 16.12                 | 21.80                   | 25.66                           | 29.14                       |
| 100-year  | 8.1                        | 17.24                           | 17.24                 | 22.55                   | 26.52                           | 30.12                       |

\*Soffit at upstream side of existing culvert ~28.0 feet – at downstream side of existing culvert ~25.4 feet

**Table 2.3.1-f Preliminary Average Channel Velocities at Solstice Canyon Creek (Location No. 10) in the Existing Condition**

| Flood Frequency   | Average Channel Velocities (feet/second) |                       |                         |                                 |                             |
|---|--|-----------------------|-------------------------|---------------------------------|-----------------------------|
|   | Normal Depth Flow Conditions             | Ocean Flow Conditions | With Low SLR Conditions | With Medium-High SLR Conditions | With Extreme SLR Conditions |
| <i>Upstream Edge of Bridge Deck (River Station 309.552)</i>   |  |                       |                         |                                 |                             |
| 2-year  | 14.24                                    | 14.24                 | 1.99                    | 1.15                            | 0.82                        |
| 10-year   | 7.87                                     | 7.87                  | 7.53                    | 5.04                            | 3.81                        |
| 50-year   | 9.14                                     | 9.14                  | 10.77                   | 8.19                            | 6.19                        |
| 100-year  | 9.35                                     | 9.35                  | 9.35                    | 8.59                            | 2.34                        |
| <i>Downstream Edge of Bridge Deck (River Station 134.243)</i> |  |                       |                         |                                 |                             |
| 2-year  | 3.48                                     | 1.94                  | 1.10                    | 0.74                            | 0.54                        |
| 10-year   | 16.93                                    | 8.03                  | 4.97                    | 3.39                            | 2.62                        |
| 50-year   | 19.45                                    | 19.45                 | 9.17                    | 6.38                            | 2.90                        |
| 100-year  | 20.39                                    | 20.39                 | 10.73                   | 7.57                            | 3.38                        |

Preliminary analyses show that for the 50 and 100-year flood events, the effects of SLR do not begin to affect water surface elevations, at the upstream edge of deck, until the projected Medium-High SLR condition. In the Normal Depth Flow, Ocean Flow, and Low SLR conditions, the 100-year riverine flood even dominates the local hydraulics, and the larger upland riverine flow pushes against the rise of sea levels, preventing coastal flooding upstream of the existing ~culvert. In contrast, and during lower

riverine flows, the increase in sea levels dominate the local hydraulics and come up to, and past the existing culvert. It should be noted, at all flooding conditions, the water surface elevations do not inundate the local PCH/SR-1 roadway. All floodwaters stay within the banks of Solstice Canyon Creek and only flood the beach downstream of the existing culvert.

## **Environmental Consequences**

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing drainage systems, and no replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom. Consequently, there would be no disturbance of soils or increase in impervious areas, and selection of Alternative 1 (No-Build Alternative) would not present any potential impacts in terms of hydrology and/or floodplain encroachment.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** As previously mentioned, only one of the eighteen (19) locations proposed for drainage restoration qualifies for more extensive hydraulic analyses – Location No. 10 at SR-1/PCH/Solstice Canyon Creek. As a result, the ensuing section details only the environmental consequences of the proposed improvements associated with the bridge replacement and culvert modification at Location No. 9 at SR-1/PCH/Solstice Canyon Creek. There is no further discussion of the additional 17 locations as the scope of work simply involves replacement-in-kind of drainage pipes, and/or replacement of lining of existing drainage structures which do not require extended analyses.

Hydraulic analyses for proposed project Location No. 10 at SR-1/PCH/Solstice Canyon Creek were calculated using the one-dimensional river analysis hydraulic modeling software HEC-RAS (v. 5.0.3) developed by the U.S. Army Corps of Engineers (USACE); HY-8 Culvert Analysis Program (v. 8.7.50) developed by the Federal Highways Administration (FHWA); topographical land surveys collected by the Caltrans District 7 Office of Surveys; and the latest FEMA Flood Insurance Study and FIRM for Los Angeles County (dated January 6, 2016). The existing hydraulic and scour information in these analyses are preliminary and subject to change pending further detailed analysis to be completed as part of the Final Hydraulic Report in the next project phase.

**Environmental Consequences as a Result of Proposed Improvements at Location No. 10 (SR-1/PCH/Solstice Canyon Creek).** In general, the proposed replacement of the bridge at SR-1/PCH/Solstice Canyon Creek with a lengthened span structure will provide an increase in conveyance to the waterway with increased river flow underneath the structure that would push against coastal flooding effects and thus dampen its influence on upstream flooding. While modeling and analyses show a general increase in water surface elevation relative to the existing condition, the increases are not anticipated to inundate the roadway or significantly affect the proposed structure from properly conveying flows outside of the floodway and onto the beach environment and are thus considered insignificant. Nevertheless, the following tables detail water surface elevation as modeled and analyzed relative to the existing condition at both the upstream and downstream edges of the proposed bridge deck and present the results through the four flood frequency scenarios and five distinct flooding conditions.

**Table 2.3.1-g Preliminary Water Surface Elevations at Solstice Canyon Creek (Location No. 10) in the Proposed Condition**

| Flood Frequency   | Available Freeboard <sup>(1)</sup> (feet) | Normal Depth Flow Conditions | Water Surface Elevations (feet) |                         |                                 |                             |
|---|---|------------------------------|---------------------------------|-------------------------|---------------------------------|-----------------------------|
|   |   |                              | Ocean Flow Conditions           | With Low SLR Conditions | With Medium-High SLR Conditions | With Extreme SLR Conditions |
| <b>Upstream Edge of Bridge Deck (River Station 309.552)</b>   |   |                              |                                 |                         |                                 |                             |
| 2-year  | 7.2                                       | 16.29                        | 16.32                           | 18.52                   | 22.00                           | 25.20                       |
| 10-year   | 5.1                                       | 21.13                        | 18.96                           | 20.82                   | 24.14                           | 27.31                       |
| 50-year   | 3.1                                       | 24.53                        | 24.53                           | 23.01                   | 26.12                           | 29.26                       |
| 100-year  | 2.1                                       | 25.95                        | 25.95                           | 24.20                   | 27.17                           | 30.29                       |
| <b>Downstream Edge of Bridge Deck (River Station 134.243)</b> |   |                              |                                 |                         |                                 |                             |
| 2-year  | 5.4                                       | 13.32                        | 15.18                           | 18.49                   | 22.00                           | 25.20                       |
| 10-year   | 3.3                                       | 14.89                        | 16.95                           | 20.47                   | 24.04                           | 27.27                       |
| 50-year   | 1.5                                       | 16.28                        | 18.02                           | 22.08                   | 25.81                           | 29.09                       |
| 100-year  | 0.6                                       | 17.18                        | 17.18                           | 22.95                   | 26.74                           | 30.05                       |

Notes: <sup>(1)</sup> The available freeboard was calculated from the estimated soffit elevations for the upstream and downstream edges of bridge deck of 32.4 feet and 30.6 feet, respectively, and the calculated highest water surface elevation.

Utilizing estimated soffit elevations of 32.4-feet and 30.6-feet for the upstream and downstream edge of the bridge deck respectively, modeling results in the preceding table show that there is ample freeboard available for the proposed bridge structure under all flood conditions. The available freeboard is calculated utilizing the estimated soffit elevations and the highest calculated water surface elevations for each flooding scenario.

**Table 2.3.1-h Preliminary Average Channel Velocities at Solstice Canyon Creek (Location No. 10) in the Proposed Condition**

| Flood Frequency   | Normal Depth Flow Conditions | Average Channel Velocities (feet/second) |                         |                                 |                             |
|---|------------------------------|--|-------------------------|---------------------------------|-----------------------------|
|   |                              | Ocean Flow Conditions                    | With Low SLR Conditions | With Medium-High SLR Conditions | With Extreme SLR Conditions |
| <b>Upstream Edge of Bridge Deck (River Station 309.552)</b>   |                              |  |                         |                                 |                             |
| 2-year  | 4.92                         | 4.82                                     | 1.91                    | 0.97                            | 0.66                        |
| 10-year   | 6.24                         | 9.64                                     | 6.57                    | 4.17                            | 3.08                        |
| 50-year   | 8.65                         | 8.65                                     | 10.32                   | 7.39                            | 5.71                        |
| 100-year  | 9.52                         | 9.52                                     | 11.36                   | 8.54                            | 6.70                        |
| <b>Downstream Edge of Bridge Deck (River Station 134.243)</b> |                              |  |                         |                                 |                             |
| 2-year  | 2.84                         | 1.63                                     | 0.92                    | 0.58                            | 0.41                        |
| 10-year   | 9.85                         | 6.52                                     | 4.00                    | 2.63                            | 1.93                        |
| 50-year   | 15.86                        | 12.02                                    | 7.07                    | 4.77                            | 3.60                        |
| 100-year  | 17.25                        | 17.25                                    | 8.11                    | 5.54                            | 4.25                        |

With the proposed bridge replacement, an analysis of average channel velocities show an overall trend in the decrease of velocities as ocean flooding and projected SLR increase. Modeling shows an increase in velocity for Low SLR conditions only in the 50-year and 100-year flood condition, on the upstream side of the bridge.

**Hydraulic Analysis for Fish Passage at Solstice Canyon Creek.** The proposed design of a single-span bridge structure spanning 30-feet is sufficient to meet analysis requirements set forth by the California Department of Fish and Wildlife (CDFW) culvert/bridge criteria for the design method – *Stream Simulation Option*. According to the CDFW, the Stream Simulation Option is a design process that is intended to mimic the natural stream processes within a culvert/bridge. Determination of the high and low fish passage design flows, water velocity, and water depth is not required for this option since the stream hydraulic characteristics within the bridge are designed to mimic the stream conditions upstream and downstream of the bridge crossing. CDFW design requirements for the Stream Simulation Option are: 1) expand the bridge crossing to be as wide, or wider than, the bankfull channel, and 2) grade/slope the channel bed inside the bridge at a gradient similar to that of the adjacent stream reach.

With the design of the proposed bridge, Caltrans has met the design requirements for the Stream Simulation Option. The proposed 30-foot bridge opening is as wide as the bankfull channel. Modeling and analyses show that all flood flows will be contained within the natural upstream creek channel, and flows through the proposed bridge structure are not anticipated to raise the floodwater elevations above the bankfull channel elevation. Finally, the channel bed slope will be regraded to match the upstream and downstream natural slope after removal of the existing culvert and its concrete apron.

**Preliminary Scour Analysis for Proposed Bridge Structure at Project Location No. 10 (Solstice Canyon Creek).** Bridge scour is known as the removal of sediment such as sand and gravel from around bridge abutments or piers, caused by swiftly moving water, which have the potential to scoop out scour holes and compromise the integrity of a structure. A scour analysis was performed for the proposed bridge structure at project Location No. 10 at Solstice Canyon Creek utilizing the 100-year flood event through the proposed structure, and in accordance with guidelines set forth by the FHWA’s *Hydraulic Engineering Circular Number 18 – Evaluating Scour at Bridges, 5<sup>th</sup> Edition*, and the National Cooperative Highway Research Program’s *NCHRP Report 24-20 – Estimation of Scour at Bridge Abutments*. The following tables provide preliminary total scour conditions for the proposed bridge replacement and the proposed wingwalls, respectively.

**Table 2.3.1-i Preliminary Scour Analysis for Proposed Bridge Structure at Solstice Canyon Creek (Location No. 10)**

| Substructure Component | Long-Term Scour Depths |                          | Short-Term Scour Depths | Total Scour Depth (feet) |
|------------------------|------------------------|--------------------------|-------------------------|--------------------------|
|                        | Degradation (feet)     | Contraction Scour (feet) | Local Scour (feet)      |                          |
| Abutment 1             | 5.0                    | 0.2                      | 7.4                     | 12.6                     |
| Abutment 2             | 5.0                    | 0.2                      | 7.4                     | 12.6                     |

**Local Abutment Scour.** The abutments within the main channel cause a significant local abutment scour component to the total scour analysis. Using procedures outlined in the *NCHRP Report 24-20*, the local abutment scour was estimated at a depth of 7.4-feet.

**Table 2.3.1-j Preliminary Scour Analysis for Proposed Upstream Wingwalls of Bridge Structure at Solstice Canyon Creek (Location No. 10)**

| <b>Upstream Wingwall Location</b> | <b>Maximum Scour Depth (feet)</b> |
|-----------------------------------|-----------------------------------|
| Left Bank                         | 9.3                               |
| Right Bank                        | 9.1                               |

**Upstream Wingwall Scour.** The preliminary scour analyses for the proposed bridge and wingwalls assumes there is nothing unique about the soils supporting the proposed foundations that would prevent scour from reaching the predicted scour depths. During the next project phase, the Caltrans Office of Geotechnical Services will determine if the subsurface conditions at proposed project Location No. 10 at Solstice Canyon Creek can resist the total scour depths.

**Long Term Degradation Changes.** Without historical cross-sections available at proposed project Location No. 10 at Solstice Canyon Creek (due to the existing culvert having a concrete invert), there was not a reasonable way to determine long-term degradation of the proposed bridge structure. However, through observations from Caltrans Bridge Maintenance Staff and bridge inspection reports, there is documentation of approximately 4-to-6-feet of degradation at the end of the concrete invert. Therefore, for preliminary analysis, a long-term degradation rate of 5.0-feet was utilized.

**Contraction Scour.** At proposed project Location No. 10 at Solstice Canyon Creek, the channel flows straight through the existing culvert – with the proposed replacement bridge structure, the various flood flows would be contained within the natural stream bank. Additionally, the lengthened span of the proposed bridge structure (approximately the width of the upstream channel), there is very little concern with contraction scour. The calculated contraction scour, as shown in Table 2.3.1-j, is 0.2-feet.

**Avoidance, Minimization, and/or Mitigation Measures**

While modeling and analyses show a general increase in water surface elevation relative to the existing condition, the increases are not anticipated to inundate the roadway or significantly affect the proposed structure from properly conveying flows outside of the floodway and onto the beach environment. Overall, the effects on the existing environment are considered insignificant, and as a result, no avoidance, minimization, and/or mitigation measures are proposed.

## 2.3.2 WATER QUALITY AND STORM WATER RUNOFF

### Federal Requirements: Clean Water Act

In 1972, Congress amended the Federal Water Pollution Control Act, making the addition of pollutants to the waters of the United States (U.S.) from any point source<sup>1</sup> unlawful unless the discharge is in compliance with a National Pollutant Discharge Elimination System (NPDES) permit. This act and its amendments are known today as the Clean Water Act (CWA). Congress has amended the act several times. In the 1987 amendments, Congress directed dischargers of storm water from municipal and industrial/construction point sources to comply with the NPDES permit scheme. The following are important CWA sections:

- Sections 303 and 304 require states to issue water quality standards, criteria, and guidelines.
- Section 401 requires an applicant for a federal license or permit to conduct any activity that may result in a discharge to waters of the U.S. to obtain certification from the state that the discharge will comply with other provisions of the act. This is most frequently required in tandem with a Section 404 permit request (see below).
- Section 402 establishes the NPDES, a permitting system for the discharges (except for dredge or fill material) of any pollutant into waters of the U.S. Regional Water Quality Control Boards (RWQCBs) administer this permitting program in California. Section 402(p) requires permits for discharges of storm water from industrial/construction and municipal separate storm sewer systems (MS4s).
- Section 404 establishes a permit program for the discharge of dredge or fill material into waters of the U.S. This permit program is administered by the U.S. Army Corps of Engineers (USACE).

The goal of the CWA is “to restore and maintain the chemical, physical, and biological integrity of the Nation’s waters.”

The USACE issues two types of 404 permits: General and Individual. There are two types of General permits: Regional and Nationwide. Regional permits are issued for a general category of activities when they are similar in nature and cause minimal environmental effect. Nationwide permits are issued to allow a variety of minor project activities with no more than minimal effects.

Ordinarily, projects that do not meet the criteria for a Regional or Nationwide Permit may be permitted under one of the USACE’s Individual permits. There are two types of Individual permits: Standard permits and Letters of Permission. For Individual permits, the USACE decision to approve is based on compliance with U.S. Environmental Protection Agency’s (U.S. EPA) Section 404 (b)(1) Guidelines (40 Code of Federal Regulations [CFR] Part 230), and whether the permit approval is in the public interest. The Section 404(b)(1) Guidelines (Guidelines) were developed by the U.S. EPA in conjunction with the USACE, and allow the discharge of dredged or fill material into the aquatic system (waters of the U.S.) only if there is no practicable alternative which would have less adverse effects. The Guidelines state that the USACE may not issue a permit if there is a least environmentally damaging practicable alternative (LEDPA) to the proposed discharge that would have lesser effects on waters of the U.S. and not have any other significant adverse environmental consequences. According to the Guidelines,

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<sup>1</sup> A point source is any discrete conveyance such as a pipe or a man-made ditch.

documentation is needed that a sequence of avoidance, minimization, and compensation measures has been followed, in that order. The Guidelines also restrict permitting activities that violate water quality or toxic effluent<sup>2</sup> standards, jeopardize the continued existence of listed species, violate marine sanctuary protections, or cause “significant degradation” to waters of the U.S. In addition, every permit from the USACE, even if not subject to the Section 404(b)(1) Guidelines, must meet general requirements. See 33 CFR 320.4. A discussion of the LEDPA determination, if any, for the document is included in the Wetlands and Other Waters section.

### **State Requirements: Porter-Cologne Water Quality Control Act**

California’s Porter-Cologne Act, enacted in 1969, provides the legal basis for water quality regulation within California. This act requires a “Report of Waste Discharge” for any discharge of waste (liquid, solid, or gaseous) to land or surface waters that may impair beneficial uses for surface and/or groundwater of the state. It predates the CWA and regulates discharges to waters of the state. Waters of the state include more than just waters of the U.S., like groundwater and surface waters not considered waters of the U.S. Additionally, it prohibits discharges of “waste” as defined, and this definition is broader than the CWA definition of “pollutant.” Discharges under the Porter-Cologne Act are permitted by Waste Discharge Requirements (WDRs) and may be required even when the discharge is already permitted or exempt under the CWA.

The State Water Resources Control Board (SWRCB) and RWQCBs are responsible for establishing the water quality standards (objectives and beneficial uses) required by the CWA and regulating discharges to ensure compliance with the water quality standards. Details about water quality standards in a project area are included in the applicable RWQCB Basin Plan. In California, RWQCBs designate beneficial uses for all water body segments in their jurisdictions and then set criteria necessary to protect those uses. As a result, the water quality standards developed for particular water segments are based on the designated use and vary depending on that use. In addition, the SWRCB identifies waters failing to meet standards for specific pollutants. These waters are then state-listed in accordance with CWA Section 303(d). If a state determines that waters are impaired for one or more constituents and the standards cannot be met through point source or non-point source controls (NPDES permits or WDRs), the CWA requires the establishment of Total Maximum Daily Loads (TMDLs). TMDLs specify allowable pollutant loads from all sources (point, non-point, and natural) for a given watershed.

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<sup>2</sup> The U.S. EPA defines “effluent” as “wastewater, treated or untreated, that flows out of a treatment plant, sewer, or industrial outfall.”

## **State Water Resources Control Board and Regional Water Quality Control Boards**

The SWRCB administers water rights, sets water pollution control policy, and issues water board orders on matters of statewide application, and oversees water quality functions throughout the state by approving Basin Plans, TMDLs, and NPDES permits. RWCQBs are responsible for protecting beneficial uses of water resources within their regional jurisdiction using planning, permitting, and enforcement authorities to meet this responsibility.

### **National Pollutant Discharge Elimination System (NPDES) Program**

#### **Municipal Separate Storm Sewer Systems (MS4)**

Section 402(p) of the CWA requires the issuance of NPDES permits for five categories of storm water discharges, including Municipal Separate Storm Sewer Systems (MS4s). An MS4 is defined as “any conveyance or system of conveyances (roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, human-made channels, and storm drains) owned or operated by a state, city, town, county, or other public body having jurisdiction over storm water, that is designed or used for collecting or conveying storm water.” The SWRCB has identified the Department as an owner/operator of an MS4 under federal regulations. The Department’s MS4 permit covers all Department rights-of-way, properties, facilities, and activities in the state. The SWRCB or the RWQCB issues NPDES permits for five years, and permit requirements remain active until a new permit has been adopted.

The Department’s MS4 Permit, Order No. 2012-0011-DWQ (adopted on September 19, 2012 and effective on July 1, 2013), as amended by Order No. 2014-0077-DWQ (effective July 1, 2014) and Order No. 2015-0036-EXEC (effective April 7, 2015) has three basic requirements:

1. The Department must comply with the requirements of the Construction General Permit (see below);
2. The Department must implement a year-round program in all parts of the State to effectively control storm water and non-storm water discharges; and
3. The Department storm water discharges must meet water quality standards through implementation of permanent and temporary (construction) Best Management Practices (BMPs), to the maximum extent practicable, and other measures as the SWRCB determines to be necessary to meet the water quality standards.

To comply with the permit, the Department developed the Statewide Storm Water Management Plan (SWMP) to address storm water pollution controls related to highway planning, design, construction, and maintenance activities throughout California. The SWMP assigns responsibilities within the Department for implementing storm water management procedures and practices as well as training, public education and participation, monitoring and research, program evaluation, and reporting activities. The SWMP describes the minimum procedures and practices the Department uses to reduce pollutants in storm water and non-storm water discharges. It outlines procedures and responsibilities for protecting water quality, including the selection and implementation of BMPs. The proposed project will be programmed to follow the guidelines and procedures outlined in the latest SWMP to address storm water runoff.



## **Construction General Permit**

Construction General Permit, Order No. 2009-2009-DWQ (adopted on September 2, 2009 and effective on July 1, 2010), as amended by Order No. 2010-0014-DWQ (effective February 14, 2011) and Order No. 2012-0006-DWQ (effective on July 17, 2012). The permit regulates storm water discharges from construction sites that result in a Disturbed Soil Area (DSA) of one acre or greater, and/or are smaller sites that are part of a larger common plan of development. By law, all storm water discharges associated with construction activity where clearing, grading, and excavation result in soil disturbance of at least one acre must comply with the provisions of the General Construction Permit. Construction activity that results in soil disturbances of less than one acre is subject to this Construction General Permit if there is potential for significant water quality impairment resulting from the activity as determined by the RWQCB. Operators of regulated construction sites are required to develop Storm Water Pollution Prevention Plans (SWPPPs); to implement sediment, erosion, and pollution prevention control measures; and to obtain coverage under the Construction General Permit.

The Construction General Permit separates projects into Risk Levels 1, 2, or 3. Risk levels are determined during the planning and design phases, and are based on potential erosion and transport to receiving waters. Requirements apply according to the Risk Level determined. For example, a Risk Level 3 (highest risk) project would require compulsory storm water runoff pH and turbidity monitoring, and before construction and after construction aquatic biological assessments during specified seasonal windows. For all projects subject to the permit, applicants are required to develop and implement an effective SWPPP. In accordance with the Department's SWMP and Standard Specifications, a Water Pollution Control Program (WPCP) is necessary for projects with DSA less than one acre.

## **Section 401 Permitting**

Under Section 401 of the CWA, any project requiring a federal license or permit that may result in a discharge to a water of the U.S. must obtain a 401 Certification, which certifies that the project will be in compliance with state water quality standards. The most common federal permits triggering 401 Certification are CWA Section 404 permits issued by the USACE. The 401 permit certifications are obtained from the appropriate RWQCB, dependent on the project location, and are required before the USACE issues a 404 permit.

In some cases, the RWQCB may have specific concerns with discharges associated with a project. As a result, the RWQCB may issue a set of requirements known as WDRs under the State Water Code (Porter-Cologne Act) that define activities, such as the inclusion of specific features, effluent limitations, monitoring, and plan submittals that are to be implemented for protecting or benefiting water quality. WDRs can be issued to address both permanent and temporary discharges of a project.

## Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

The ensuing discussion regarding water quality and storm water runoff has been excerpted from multiple sources, including the Preliminary Storm Water Data Report as prepared by the Caltrans Office of Design (2018), the Ventura River Watershed Management Plan as prepared by the Ventura River Watershed Council (2015), and independent research performed by the Caltrans Division of Environmental Planning.

The project study area for the proposed project lies within the Santa Monica Bay, Malibu Creek, and Ventura Coastal Streams watersheds. The Santa Monica Bay Watershed covers approximately 43 square miles and extends along the crest of the Santa Monica Mountains from the Ventura-Los Angeles County Line on the west, to the Ballona Creek Watershed on the east. This watershed contains 27 subwatersheds that are separated into seven jurisdictions, with much of the terrain in the northern portion characterized by rugged, open space, containing many canyons that carry runoff directly to the Santa Monica Bay. Topanga and Malibu Creeks are the two largest watercourses in the area, fed both by tributary creeks and by channelized storm drains in and near developed areas.

The Malibu Creek watershed covers approximately 109 square miles at the northwestern end of Los Angeles County and the southern end of Ventura County. Nearly 80 percent of the watershed is open space with a suburban corridor along State Route 101. The watershed poses unique challenges due to the topography of the land, with steep ravines and densely vegetated riparian corridors. The Malibu Creek watershed has a variety of different receiving waters, including creeks, lakes, and a lagoon, with some of the lakes resulting from construction of dams in the watershed. Additionally, a geologic formation known as the Monterey/Modelo formation – an extensive Miocene oil-rich geological sedimentary formation in Malibu Creek’s northern headwaters – presents significant natural sources of water quality impairments.

The Ventura River Watershed is located in western Ventura County and covers approximately 226 square miles, with the Ventura River running through its center, draining numerous tributaries along a 33.5-mile run from its headwaters in the Transverse Ranges to the Pacific Ocean. The main stem of the Ventura River originates at the junction of Matilija Creek and North Fork Matilija Creek, 16.2 miles from the Pacific Ocean. The Ventura River is fed by five significant tributaries that form “subwatersheds” nested within the larger Ventura River watershed. These tributaries, and subwatersheds, include Matilija Creek, North Fork Matilija Creek, San Antonio Creek, Cañada Larga Creek, and Coyote Creek. Ridges form the rims of these watersheds, and the main stem of the Ventura River forms a sixth watershed. Two small coastal watersheds – the Ventura Coastal Streams Watershed and the Buenaventura watershed – flank the Ventura River Watershed’s lower section and are dependent on its water. The westernmost limits of the project study are within the Ventura Coastal Streams Watershed, and have a natural and undeveloped character, in general. Most primary streams and drainages are unchannelized, and agriculture is the dominant land use within the watershed. Despite relatively good

water quality, all of the watershed’s major water bodies are on the Clean Water Act Section 303(d) list of impaired water bodies – these are water bodies where states are required to identify pollutants causing impairment, and assign a priority for development of Total Maximum Daily Loads (TMDL) based on the severity of pollution and the sensitivity of the uses to be made of the waters, among other factors.

**Environmental Consequences**

**Disturbed Soil Area (DSA) and Net Additional Impervious Area.** Disturbed soil areas (DSAs) include all proposed project construction activity that disturbs native soil and fill within project limits. This does not include routine or preventative maintenance activities to maintain existing highways (facilities), structures, and existing functions. Asphalt concrete, Portland cement concrete, aggregate base, should backing, bridge decks, sidewalks, buildings, road side ditches, gutters, dikes, and culverts are all part of existing highway facilities, and are not considered in the calculation of DSA.

Proposed project construction can involve grading and soil compaction, an increase in impervious surfaces (roadways, roofs, sidewalks, parking lots, etc.), or a reduction of vegetative cover, all of which reduce infiltration and increase the amount of rainfall that ends up as runoff. When precipitation soaks into the ground, or infiltrates, some of it moves very slowly toward stream channels as groundwater and is gradually released over days, weeks, or months. Increasing the tributary area by paving undeveloped areas and draining into the existing storm drain system would increase impervious areas, thus collecting more surface runoff, which in general, tends to move more rapidly into channels than infiltration. Therefore, increasing the amount of impervious area in a watershed increases the total amount of water that a receiving channel must convey, and also increases the peak flow rate.

It is anticipated that the proposed project operations would slightly increase runoff volume, but it is not anticipated to affect downstream flow, discharge to lined channels, potential sediment loading, or cause other hydraulic changes to the storm drain system affecting downstream channel stability as a result of increases in Disturbed Soil Areas (DSAs) and Net Additional Impervious Areas (AIA). The following table summarizes estimated DSA and Net Additional Impervious Area by project alternative.

**Table 2.3.2-a Estimated Project Disturbed Soil Area (DSA) and Net Additional Impervious Area**

| <b>Project Alternative</b>                  | <b>Total Disturbed Soil Area (DSA) in acres</b> | <b>Net Additional Impervious Area in acres</b> |
|---|---|--|
| <b>Alternative 1 (No-Build Alternative)</b> | 0   | 0  |
| <b>Alternative 2</b>                        | 1.5   | 0  |

**Total Maximum Daily Loads (TMDL).** As previously stated, the proposed project lies within the Santa Monica Bay, Malibu Creek, and Ventura Coastal Streams Watersheds, and storm water runoff in the project study area discharges through the storm drain systems and eventually out into a number of receiving 303(d) listed water bodies. The 303(d) list is a list of impaired and threatened waters (stream/river segments, lakes) that the Clean Water Act (CWA) requires prioritization and development of TMDLs based on the severity of pollution and the sensitivity of the uses to be made of the waters. The 303(d) listed water bodies within the project study area are as follows:

|                                     |                                    |  |
|-------------------------------------|------------------------------------|--|
| Will Rogers Beach                   | Malibu Creek                       | Zuma Beach (Westward Beach)              |
| Santa Monica Bay Offshore/Nearshore | Malibu Lagoon Beach (Surfrider)    | Trancas Beach (Broad Beach)              |
| Castlerock Beach                    | Malibu Beach                       | Sea Level Beach                          |
| Topanga Beach                       | Amarillo Beach                     | Robert H. Meyer Memorial Beach           |
| Las Tunas Beach                     | Puerco Beach                       | Nicholas Canyon Beach                    |
| Big Rock Beach                      | Dan Blocker Memorial (Coral) Beach | Leo Carillo Beach (South of County Line) |
| Las Flores Beach                    | Solstice Canyon Creek              | Staircase Beach (North of County Line)   |
| La Costa Beach                      | Escondido Beach                    | County Line Beach                        |
| Carbon Beach                        | Paradise Cove Beach                |  |
| Malibu Lagoon                       | Point Dume Beach                   |  |

A TMDL or Total Maximum Daily Load is a calculation of the maximum amount of a pollutant that a waterbody can receive and still meet water quality standards, and an allocation of that amount to the pollutant's sources. Water quality standards are set by the California Regional Water Quality Control Board, who identifies the uses for each waterbody, for example, drinking water supply, contact recreation (swimming), and aquatic life support (fishing), and the scientific data to support that use. A TMDL is the sum of allowable loads of a single pollutant from all contributing point and nonpoint sources. The calculation must include a margin of safety to ensure that the waterbody can be used for the purposes the State has designated. The calculation must also account for seasonal variation in water quality. The Clean Water Act (CWA), Section 303, establishes the water quality standards and TMDL programs.

### **Established TMDLs for Santa Monica Bay**

**Dry Weather Bacteria TMDL for the Santa Monica Bay Beaches and Wet Weather Bacteria TMDL for the Santa Monica Bay Beaches.** The Dry Weather Bacteria TMDL for the Santa Monica Bay Beaches focuses on storm drain flows during summer and winter dry weathers. Caltrans is in compliance with the TMDL. The Wet Weather Bacteria TMDL for the Santa Monica Bay Beaches outlines 7 Jurisdiction Groups in the Santa Monica Bay coastal watersheds and assigns a Primary Responsible Jurisdiction and the Additional Responsible Jurisdictions and Agencies to each Jurisdiction Group. Caltrans participates in the Jurisdiction Groups as an Additional Responsible Agency and is working cooperatively with other Responsible Agencies toward compliance of the TMDL.

**Santa Monica Bay Nearshore and Offshore Debris TMDL.** The Santa Monica Bay Nearshore and Offshore Debris TMDL became effective on March 20, 2012. The TMDL requires the Responsible Agencies in the Santa Monica Bay, Ballona Creek and Malibu Creek Watersheds, including Caltrans, to reduce amount of trash and plastic pellets in the storm water discharges to "zero" in eight (8) years. Responsible Agencies may implement a Minimum Frequency of Assessment and

Collection (MFAC) Program in or adjacent to the waterbody or place full capture devices at the drainage outfalls.

**Santa Monica Bay Total Maximum Daily Load for DDT and PCBs.** The Santa Monica Bay Total Maximum Daily Load for DDT and PCBs was adopted by the United States Environmental Protection Agency (USEPA) on March 26, 2012. The TMDL assigns waste load allocations for DDT and PCB to the Responsible Agencies in the Santa Monica Bay, Ballona Creek and Malibu Creek Watersheds, including Caltrans. Caltrans will be working with other Responsible Agencies to jointly comply with the TMDL.

#### **Established TMDLs for Malibu**

**Malibu Creek Watershed Bacteria TMDL.** The Malibu Creek Watershed Bacteria TMDL became effective on January 24, 2006. Caltrans is working cooperatively with a group of Responsible Agencies to jointly comply with the TMDL.

**Malibu Creek Watershed Trash TMDL.** The Malibu Creek Trash TMDL became effective on July 7 2009. The TMDL requires the Responsible Agencies, including Caltrans to reduce amount of trash deposited in the waterbody and in the storm water discharges to "zero" in eight (8) years. Responsible Agencies may implement a Minimum Frequency of Assessment and Collection Program in or adjacent to the waterbody or place full capture devices at the drainage outfalls.

**Malibu Creek Watershed Nutrients TMDL.** EPA established and approved Total Maximum Daily Loads (TMDLs) for Malibu Creek Watershed (Malibu Lagoon, Malibu Creek and its tributaries and four urban lakes) for nutrients (such as nitrogen and phosphorus) on March 21, 2003 under a consent decree deadline. The TMDLs have numeric targets for dissolved oxygen (DO), ammonia toxicity, algae/chlorophyll a, and nitrogen and phosphorus. Separate loading capacities for nitrogen and phosphorus are established for summer and winter, respectively. The TMDLs include recommendations for implementation, monitoring, and special studies. Caltrans is working cooperatively with other responsible agencies in the watershed to jointly comply with the TMDL.

**Malibu Creek and Lagoon Sedimentation and Nutrients TMDL.** Total Maximum Daily Loads (TMDLs) for Malibu Creek and Lagoon for sedimentation and nutrients to address benthic community impairments became effective on May 16, 2017. The water quality objectives apply to the support and protection of aquatic life in the Malibu Creek Watershed. The TMDLs set numeric targets for Malibu Creek and its major tributaries for SC-IBI, CSCI, benthic algal coverage, chlorophyll a, dissolved oxygen, natural sedimentation rate, and nutrient concentration, and set targets for Malibu Lagoon for benthic community diversity, dissolved oxygen, and nutrient concentrations. Wasteload allocations and load allocations are established for summer and winter, respectively, for sedimentation, and for total nitrogen (TN) and total phosphorus (TP) in Malibu Creek and main tributaries. An adaptive management approach to implementation is recommended. Caltrans is working cooperatively with other responsible agencies in the watershed to jointly comply with the TMDL.

**Santa Monica Bay Nearshore and Offshore Debris TMDL.** The Santa Monica Bay Nearshore and Offshore Debris TMDL became effective on March 20, 2012. The TMDL requires the Responsible Agencies in the Santa Monica Bay, Ballona Creek and Malibu Creek Watersheds, including Caltrans, to reduce amount of trash and plastic pellets in the storm water discharges to "zero" in eight (8) years. Responsible Agencies may implement a Minimum Frequency of Assessment and Collection (MFAC) Program in or adjacent to the waterbody or place full capture devices at the drainage outfalls.

**Santa Monica Bay Total Maximum Daily Load for DDT and PCBs.** The Santa Monica Bay Total Maximum Daily Load for DDT and PCBs was adopted by the United States Environmental Protection Agency (USEPA) on March 26, 2012. The TMDL assigns waste load allocations for DDT and PCB to the Responsible Agencies in the Santa Monica Bay, Ballona Creek and Malibu Creek Watersheds, including Caltrans. Caltrans will be working with other Responsible Agencies to jointly comply with the TMDL

#### **Established TMDLs for Miscellaneous Ventura Coastal Watersheds – Oxnard Subwatershed**

There are 4 coastal subwatersheds grouped under the Miscellaneous Ventura Coastal Watersheds, Pitas Point, Buenaventura, Oxnard and Ventura Coastal Streams Subwatersheds. These subwatersheds are physically independent from one and other (see pdf maps). Oxnard is the only subwatershed that currently has an established TMDL - the Total Maximum Daily Loads for Santa Clara River Estuary/Surfers' Knoll, McGrath State Beach, and Mandalay Beach Coliform and Beach Closures.

**The Total Maximum Daily Loads for Santa Clara River Estuary/Surfers' Knoll, McGrath State Beach and Mandalay Beach Coliform and Beach Closures.** Caltrans is not a responsible party in the TMDL.

Regional water quality control board special requirements/concerns, including TMDLs and/or effluent limits as they pertain to the proposed project will occur in the next design phase. Caltrans will comply with the pertinent TMDL standards, and project engineers shall consider treatment controls for the proposed project and consult with the Caltrans NPDES Storm Water Coordinator to be in compliance.

## Avoidance, Minimization, and/or Mitigation Measures

**WDP-01/GDP-01 | Measures Relating to Section 404 of the Clean Water Act (CWA).** Improvements associated with the proposed project and Location No. 10 (Replace bridge/culvert with new bridge with an underlying natural slope creek bottom at Solstice Canyon Creek) are subject to Section 404 of the Clean Water Act (CWA), which was established to regulate the discharge of dredged or fill material into waters of the United States, including wetlands. The basic premise of the program is that no discharge of dredged or fill material may be permitted if: (1) a practicable alternative exists that is less damaging to the aquatic environment or (2) the nation's waters would be significantly degraded. A Section 404 Nationwide Permit Program (NWP) No. 14 (Linear Transportation Project), and NWP No. 33 (Temporary Construction, Access, and Dewatering), will need to be obtained from the United States Army Corps of Engineers (ACOE) in compliance with the CWA for proposed activities in "Waters of the United States." During construction of the proposed project, the following measures will be implemented as they relate to Section 404 of the CWA:

- **WDP-01.** A Water Diversion Plan shall be developed and implemented in consultation with the National Oceanic and Atmospheric Administration (NOAA), California Department of Fish and Wildlife (CDFW), United States Fish and Wildlife Service (USFWS) and the Regional Water Quality Control Board (RWQCB) to divert water through the project site to reduce turbidity and prevent sediments from entering the lagoon downstream of the project site.
- **GDP-01.** A Stream Restoration Plan will be developed by Caltrans in conjunction with a qualified hydraulics engineer to ensure that the morphology of the stream will not be affected in such a way as to prevent fish migration and passage through the project area.

**WPC-01 | Water Pollution Control Program (WPCP) and Temporary Construction BMPs.** Generally, construction projects with a Disturbed Soil Area (DSA) of less than one (1) acre do not require a Storm Water Pollution Prevention Plan (SWPPP), and a Water Pollution Control Program (WPCP) prepared prior to commencement of soil-disturbing activities is suitable for compliance. While the Disturbed Soil Area (DSA) for all nineteen (19) proposed project locations is estimated at 1.5 acres, the total is non-contiguous throughout all project locations and thus qualifies for the preparation of a WPCP, rather than a more extensive SWPPP. A WPCP shall be implemented to improve construction site water quality practices, and control the impacts of storm water pollution through Best Management Practices (BMPs).

Construction work for the full project is estimated to cover approximately 3 years. The temporary construction BMP categories suitable for controlling potential pollutants to be considered for the proposed project will be refined during the next design phase, and shall include:

- Soil stabilization measures
- Sediment control measures
- Tracking control
- Wind erosion control
- Non-storm Water Management
- Waste management and Materials Pollution Control

### 2.3.3 GEOLOGY/SOILS/SEISMIC/TOPOGRAPHY

#### Regulatory Setting

For geologic and topographic features, the key federal law is the Historic Sites Act of 1935, which establishes a national registry of natural landmarks and protects “outstanding examples of major geological features.” Topographic and geologic features are also protected under the California Environmental Quality Act (CEQA).

This section also discusses geology, soils, and seismic concerns as they relate to public safety and project design. Earthquakes are prime considerations in the design and retrofit of structures. Structures are designed using the Department’s Seismic Design Criteria (SDC). The SDC provides the minimum seismic requirements for highway bridges designed in California. A bridge’s category and classification will determine its seismic performance level and which methods are used for estimating the seismic demands and structural capabilities. For more information, please see the Department’s Division of Engineering Services, Office of Earthquake Engineering, Seismic Design Criteria.

#### Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

The ensuing discussion regarding geology/soils/seismicity/topography has been excerpted from multiple sources, including the Geologic and Geotechnical Memorandum (Caltrans Office of Geotechnical Design, 2005), the Preliminary Geotechnical Report (Caltrans Office of Geotechnical Design South – Mets and Geotechnical Services, 2017), and the District Preliminary Geotechnical Report (Caltrans Division of Design – Office of Geotechnical Services, Geotechnical Design South, June 2018)

**Regional Geology.** The proposed project site is located within the southern slopes of the Santa Monica Mountains – part of the southern-most portion of the western Transverse Ranges geomorphic province of Southern California. The western Transverse Ranges are characterized as a belt of east/west-trending folds (anticlines and synclines) with associated thrusts that formed in response to northeast crustal shortening. The province has undergone intense deformation with many reversed faults and folds a result of north-south compressive forces produced by the convergence of the Pacific and North American Plates. The province extends about 320 miles (520 kilometers) from Point Arguello and San Miguel Island on the west to the mountains of Joshua Tree National Monument on the east where the province merges with the Mojave and Colorado Plateau. From northwestern Ventura County east to Cajon Pass, the San Andreas fault system forms the northern boundary of the province, which is subdivided into multiple individual ranges and intervening valleys that are generally bounded by reverse faults and/or thrust faults. The Transverse Ranges, in general, incorporate a greater spectrum of rock types and structure than any other province in the state of California.



The stratigraphic nomenclature of the Santa Monica Mountains, and the Malibu Coast Fault in particular, represent the boundary between two different geologic terranes. On the north side of the fault, a basement of Santa Monica Slate and granodiorite is overlain by Upper Cretaceous through upper Miocene deposits, and on the south, a basement of Catalina Schist is overlain by Miocene and younger deposits. The proposed project site is located south of the Malibu Coast Fault with the sequence of bedrock units consisting of lower-to-middle- Miocene Trancas Formation and Zuma Volcanics and the middle-to-upper Miocene Monterey Formation. The Trancas Formation is exposed in fault sections in the southwest and south-central part of the map area and is composed of marine sandstone, mudstone, silty shale and claystone. The Zuma Volcanics crops out in the southwest corner of the area and consists primarily of mudflow breccia. The Monterey Formation intertongues with and overlies the Trancas Formation and the Zuma Volcanics. The Monterey Formation is composed of marine clay shale, laminate to platy siltstone, and interbedded altered vitric tuffs and fine-to-medium grained sandstone. The relationship between the Zuma Volcanics, Trancas, and Monterey Formation units are very difficult to interpret since the site is located within the Malibu Coast Fault deformation zone and the units are very tightly folded, fractured, and faulted.

Upper Pleistocene marine and nonmarine coastal terrace deposits in the southern part of the Malibu Quadrangle unconformably overlie the Monterey Formation and older bedrock units. Along the flanks and the canyons and valleys are scattered remnants of upper Pleistocene stream-terrace deposits. Quarternary surficial deposits in the Malibu Beach Quadrangle consist of upper Pleistocene to Holocene undifferentiated surficial deposits, fan deposits, landslide deposits, dunes, beach deposits, colluvium, undifferentiated alluvial deposits, alluvial floodplain deposits, alluvium in active channels, and artificial fill.

**Geology and Soils at Proposed Project Location No. 10 (Bridge Replacement/Culvert Removal at Solstice Canyon Creek).** The Caltrans Office of Geotechnical Design, South completed a subsurface investigation at proposed Location No. 10 to obtain information on the physical properties of soil and rock around the site in order to design earthworks and foundations for the proposed bridge structure and culvert removal. The subsurface investigation entailed a drilling of five exploratory mud rotary sample borings that were advanced using a self-casing wireline drilling method. The following materials were encountered during the subsurface investigation – interpreted as artificial fill, marine deposits, alluvial deposits, and bedrock.

**Artificial Fill Material.** Artificial fill material was found to overlay most of the natural site. The fill material generally consisted of medium-to-loose density silty gravel with sand, clayey gravel with sand, cobbles, rootlets, and concrete debris. Cobble encountered during the drilling ranged in size from 0.1 meters (0.3 feet) to 0.2 meters (0.6 feet) and are hard, moderately weathered, and sub-rounded. Concrete rubble was encountered from an elevation of 9.7 meters (31.8 feet) to 9.2 meters (30.2 feet). Multiple pieces of concrete debris were observed lying in the creek near the inlet of the existing culvert and near the southeast wing wall located at the outlet of the existing culvert. Semi-square shaped concrete debris ranged in size from 0.6 meters X 1.2 m (2.0 feet X 4.0 feet) to 1.2 meters X 1.5 meters (4.0 feet X 5.0 feet) with a thickness of approximately 0.3 meters X 0.5 meters (1.0 feet X 1.6 feet). Multiple cobbles and boulders were visible within the slopes of the wash (from the slopes to the bottom of the wash). They were also observed scattered in the bottom of the wash. The boulders were hard, moderately weathered, sub-rounded to round, and ranged from approximately 0.3 meters to

1.0 meters (0.9 feet to 3.3 feet) in size. The fill material extended to a minimum elevation of approximately 5.7 meters (18.7 feet) in all borings, with the exception of one, where the fill material extended to a minimum elevation of 7.2 meters (23.6 feet).

**Marine Deposits.** Marine deposits were found throughout the site and consisted of loose, organic, rich, black, fine grained silty sand with an abundance of shell fragments. The marine deposits were found to be generally consistent in thickness in all of the borings, except one. Across the site, the general thickness of this layer was approximately 1.0 meters (3.3 feet) and in one boring, the thickness of this layer was approximately 2.3 meters (7.5 feet). The marine deposits extended to a minimum elevation of 4.9 meters (16.1 feet).

**Alluvial Deposits.** Alluvial deposits were encountered across the site and consisted primarily of medium-to-very dense silty sand/gravel, silty gravel/sand, clayey gravel/sand, and sandy lean clay/gravel. Also incorporated with the alluvial/fan deposits were cobbles and boulders. Cobbles encountered during the drilling ranged in size from 0.1 meters (0.3 feet) to 0.3 meters (1.0 feet) and were hard, moderately weathered, sub-angular to sub-rounded, and consisted primarily of andesite and sandstone. Boulders encountered during drilling ranged in size from approximately 0.3 meters (1.0 feet) to 0.5 meters (1.5 feet), were hard, moderately to lightly weathered, sub-angular to sub-rounded, and consisted primarily of andesite. The alluvial deposits extended to a minimum elevation of 0.3 meters (0.9 feet).

**Bedrock.** The bedrock encountered during drilling consisted of volcanic rock, andesitic breccia, sedimentary rock, and shale/siltstone. The andesitic breccia was encountered in all borings, with the exception of one, encountered at a minimum elevation of 0.4 meters (1.3 feet). The andesitic breccia was interpreted as belonging to the Zuma Volcanics that includes basaltic and andesitic flows, breccias, pillow lavas, mudflow breccias, and local interlayers of siltstone and mudstone. The shale/siltstone was encountered in two borings, encountered at a minimum elevation of -12.2 meters (-40.0 feet) – the maximum depth explored during the subsurface investigation. The shale/siltstone was interpreted as belonging to either the Trancas or Monterey Formation. The relationship between the Zuma Volcanics, Trancas and Monterey Formation units at the site is very difficult to interpret since the site is located within the Malibu Coast Fault deformation zone and the stratigraphic units are very tightly folded, fractured, and faulted.

**Groundwater.** Following the completion of the subsurface investigation, groundwater was measured, and it was found that the approximate groundwater elevation was measure at 3.3 meters (10.8 feet). Seasonal fluctuations of the site groundwater conditions are expected to occur with changes in annual precipitation and may also be influenced by tidal changes. However, historical records indicate that groundwater may fluctuate between a depth of 1.5 meters (5.0 feet) and 3.0 meters (10.0 feet) below the existing ground surface.

**Tsunamis.** A tsunami is a series of waves of extremely long wavelength and long period generated in a body of water by an impulsive disturbance that displaces the water. Tsunamis are primarily associated with earthquakes in oceanic and coastal regions. Landslides, volcanic eruptions, nuclear explosions, and even impacts of objects from outer space (such as meteorites, asteroids, and comets) can also generate tsunamis. Large earthquakes off the coast of South and Central America, Alaska, and Japan generate most major Pacific Ocean tsunamis.

The only tsunami to cause appreciable damage and loss of life along the California coastline occurred on March 27, 1967, as a result of the Great Alaska Earthquake. Coastal communities in Southern California, including the coastal areas within the City of Malibu, are vulnerable to tsunamis. Tsunamis may be generated immediately offshore of Malibu by surface ground rupture of faulting or by the occurrence of submarine landslides. Run-up heights along the City of Malibu shoreline are estimated between five and seven feet for the 100-year zone, and between eight and twelve feet for the 500-year zone.

**Corrosion.** The Caltrans Office of Testing and Technology Services, Corrosive Technology Branch tested composite samples for corrosive potential. A site is considered to be corrosive if one or more of the following conditions exist for the representative soil and/or water samples taken at the site: chloride concentration at 550 parts-per-million (ppm) or greater, sulfate concentration at 2000 ppm or greater, or a potential of hydrogen (pH) at 5.5 or less. The results of the laboratory test determined that the composite samples were considered to be corrosive. The controlling corrosive parameters for the site consist of 568 ppm or chloride and 5073 ppm sulfate, and remedial measures to protect against a corrosive environmental at all foundation locations will be implemented in design of the proposed bridge structure.

**Seismicity.** The existing culvert is located within a seismically active region of Southern California, and close to a number of faults that are considered to be active or potentially active, with a shear wave velocity ( $V_{s30}$ ) of 883 feet/second (270 meters/second). Location No. 10 is located 0.05 miles north of the Malibu Coast on a strike-slip fault, for which the magnitude of the maximum credible earthquake (MCE) is 6.6. The design median peak ground acceleration (PGA) at Location No. 10 is approximately 0.80g. Other nearby faults, including the Anacapa-Dume Alt 1 fault and the Santa Monica fault would be expected to have a lesser impact on the proposed bridge structure.

**Liquefaction.** According to the map of the Earthquake Fault Zones and Seismic Hazard Zones of Malibu Beach 7.5 Minute Quadrangles released on August 16, 2007, Location No. 10 is within an area delineated as a liquefaction zone, and based on the SPT N values and groundwater table levels from previous logs of test borings, the potential for liquefaction and seismically induced settlement exists at this site.

## Environmental Consequences

**Alternative 1 (No Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing drainage system, and no replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom. Consequently, selection of this alternative would present no potential impacts on geologic resources.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** Based on a 2004 Log of Test Borings for the subject bridge, subsurface material consists of granular soil with cobbles and boulders overlying shallow bedrock. Therefore, conventional driven sheet piles for temporary shoring may not be feasible, and alternate methods for shoring construction should be considered, with the details of such to be finalized during the next project phase.

It is recommended that remedial measures should be taken to minimize the effect of groundwater and soil excavation during construction. Shoring and a dewatering system may be required during footing construction and the stability of these excavations is dependent on the total time the excavation is exposed, groundwater conditions, granular nature of the soil, and contractor operations. The soils encountered in the borings are mostly granular, including sand, silt, gravel, cobbles, and boulders, and are susceptible to raveling.

### **Avoidance, Minimization, and/or Mitigation Measures**

**GW-01 | Minimization of the Effects of Groundwater and Soil Excavation during Construction.** It is recommended that remedial measures should be taken to minimize the effect of groundwater and soil excavation during construction. Shoring and a dewatering system may be required during footing construction and the stability of these excavations is dependent on the total time the excavation is exposed, groundwater conditions, granular nature of the soil, and contractor operations. The soils encountered in the borings are mostly granular, including sand, silt, gravel, cobbles, and boulders, and are susceptible to raveling.

**GT-01 | Additional Geologic Testing.** Further engineering analyses are required to provide the appropriate recommendations to ensure the design of the proposed bridge structure, foundation, paving, and grading associated with the proposed project is geologically sound. The result of these efforts shall be presented in the final Foundation Report (FR) and will include the following:

- Evaluation of soil strength, moisture, classification, particle size distribution, consolidation, collapse potential, compaction, and corrosion potential utilizing previous boring data and laboratory test results at Solstice Canyon Creek bridge
- Further analyses of site geology and subsurface conditions based on previous subsurface exploration at Solstice Canyon Creek bridge
- Seismic studies to include further evaluation of liquefaction potential and seismically induced settlement
- Evaluation of all geotechnical data and production of a final report that summarizes all data and the resulting design recommendations

## 2.3.4 HAZARDOUS WASTE/MATERIALS

### Regulatory Setting

Hazardous materials, including hazardous substances and wastes, are regulated by many state and federal laws. Statutes govern the generation, treatment, storage and disposal of hazardous materials, substances, and waste, and also the investigation and mitigation of waste releases, air and water quality, human health, and land use.

The primary federal laws regulating hazardous wastes/materials are the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) of 1980, and the Resource Conservation and Recovery Act (RCRA) of 1976. The purpose of CERCLA, often referred to as “Superfund,” is to identify and cleanup abandoned contaminated sites so that public health and welfare are not compromised. The RCRA provides for “cradle to grave” regulation of hazardous waste generated by operating entities. Other federal laws include:

- Community Environmental Response Facilitation Act (CERFA) of 1992
- Clean Water Act
- Clean Air Act
- Safe Drinking Water Act
- Occupational Safety and Health Act (OSHA)
- Atomic Energy Act
- Toxic Substances Control Act (TSCA)
- Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA)

In addition to the acts listed above, Executive Order (EO) 12088, Federal Compliance with Pollution Control Standards, mandates that necessary actions be taken to prevent and control environmental pollution when federal activities or federal facilities are involved.

California regulates hazardous materials, waste, and substances under the authority of the CA Health and Safety Code and is also authorized by the federal government to implement RCRA in the state. California law also addresses specific handling, storage, transportation, disposal, treatment, reduction, cleanup, and emergency planning of hazardous waste. The Porter-Cologne Water Quality Control Act also restricts disposal of wastes and requires cleanup of wastes that are below hazardous waste concentrations but could impact ground and surface water quality. California regulations that address waste management and prevention and cleanup of contamination include Title 22 Division 4.5 Environmental Health Standards for the Management of Hazardous Waste, Title 23 Waters, and Title 27 Environmental Protection.

Worker and public health and safety are key issues when addressing hazardous materials that may affect human health and the environment. Proper management and disposal of hazardous material is vital if it is found, disturbed, or generated during project construction.

## Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

The ensuing discussion has been excerpted from the Initial Site Assessment for the proposed project as prepared by the Caltrans Office of Environmental Engineering (November 2016, revised December 2017 and May 2018), and supported by independent research performed by the Caltrans Division of Environmental Planning.

State Route 1 (SR-1), or Pacific Coast Highway (SR-1/PCH) is a four-lane state highway that traverses in an east-to-west direction along the coastline of the Pacific Ocean, and is a major artery providing access to the many canyons of the Santa Monica Mountains and several major beaches. The facilities exist within an area that is primarily residential with occasional neighborhood service facilities located on or adjacent to SR-1/PCH, and while it continues to maintain a coastal, semi-rural characteristic, development continues to expand into the canyons and hillside, though it is severely limited by land that is not suitable for development because of steep terrain, unstable geological conditions, fire hazards, and sensitive environmental resources.

During the initiation phase of the proposed project, a general screening was performed to determine the potential to encounter hazardous waste, hazardous materials, and contamination, and assess the need for subsequent studies. This screening generally consists of project evaluation, a departmental record review, regulatory agency records review, and a general field visit. Because the proposed project requires minor acquisition of right of way (particularly at Location No. 10 at Solstice Canyon Creek), and includes structure demolition, modification, and excavation, it was deemed that a more in-depth Initial Site Assessment (ISA) was necessary to more accurately identify the potential to encounter known hazardous waste, hazardous materials, and/or contamination in the project study area.

**Project Locations No. 1-9 and Locations No. 11-19.** For proposed project locations where culvert barrel linings will be replaced, it is anticipated that soil disturbance will be minor during construction and the generation of surplus soils will not occur. For proposed project locations where full and/or partial culvert system replacement using a cut-and-cover method is required, the asphalt concrete (AC) will be saw cut, and the soil beneath the AC will be excavated, stockpiled, and backfilled after the work is complete. For proposed project locations where culvert system replacement requires a jack-and-bore method, holes will be drilled underground and horizontally between the inlet and outlet, and replacement pipe will be sent and received without disturbing the surface between the pits at either end. No groundwater is expected to be encountered at any of the proposed project locations, with the exception of Location No. 10 at Solstice Canyon Creek, where a dewatering method will be required to control groundwater by pumping, to locally lower groundwater levels in the vicinity of the excavation. Based upon the analysis in the ISA, it was determined that there is low potential of hazardous waste contamination associated with the scope of work for these proposed project locations.

**Project Location No. 10 at Solstice Canyon Creek.** The proposed replacement of the existing bridge structure and culvert, and construction of a new bridge with an underlying natural slope creek bottom will require major soil excavation, which will require a water control method called dewatering. Dewatering is the process of dealing with groundwater to allow excavation for construction to be carried out in workable dry conditions. Encounter with groundwater is anticipated during construction as project work extends to an elevation below existing groundwater levels. The dewatering method to be applied to this location will require pumping of groundwater, to locally lower groundwater levels within the vicinity of the excavation. When groundwater is pumped at a high enough pump rate, radial flow is induced with a reduction in hydraulic “head” or “drawdown,” thus, generating a cone of depression. The “drawdown” results in groundwater flowing in the down-gradient direction to the well. A previous site investigation (November 2006) indicated that the depth of groundwater at this location is estimated at 18.54 feet above mean sea level.

The ISA performed for the proposed project, and particularly at this project location, indicated potential concerns regarding groundwater pollution in consideration of its proximity to a gas station adjacent, and just west of the site (Union 76 Gas Station at 26101 Pacific Coast Highway, APN No. 4459-005-011). Utilizing the Geotracker database as maintained by the California State Water Resources Control Board (SWRCB), it was determined that several Leaking Underground Storage Tanks (LUST) clean-up sites exist adjacent to this property with the potential for residual contamination in soil and groundwater from past releases. The Regional Water Quality Control Board (RWQCB) has since closed these site cases under the “low threat closure policy,” which allows residual contamination to remain in groundwater without further action required.

Laboratory results indicate that other contaminants (such as cadmium, chromium, copper, lead, zinc, et. Al) in the groundwater exceed the National Pollutant Discharge Elimination System (NPDES) discharge limits. Additionally, six groundwater samples from a supplemental site investigation report (January 2008) indicated a potential for contamination from heavy metals in groundwater at this site due to suspended and settled solids. Because the groundwater and surface water quality sampling were conducted more than 10 years ago, updated sampling will be required in the next project phase. Based upon the aforementioned findings, groundwater at this site is not expected to meet the NPDES permit discharge limitations and all groundwater will require treatment before discharge to comply with Regional Water Quality Control Board (RWQCB) regulations.

**Aerially Deposited Lead (ADL).** Soils within the project vicinity, particularly in areas that are unpaved, have the potential for ADL contamination, related to previous and historical use of leaded gasoline additives. Particulate emissions in engine exhaust contained lead from leaded gasoline, which was deposited in unpaved areas adjacent to most roadways and potentially from runoff to roadway embankments and adjacent right-of-way. However, the potential for occurrence of ADL contamination at hazardous levels in the project study area is low because most proposed work and soil disturbance is anticipated to occur at culvert inlets and outlets that are 30-to-60 feet from the roadway. A previous ADL Site Investigation (SI) completed in 2013 indicated that concentrations of total lead and soluble lead in soil samples were less than the regulatory threshold concentrations to be considered hazardous waste. In general, soils within the project study area are most likely non-hazardous, and sediment inside drainage systems are likely derived from the same soils and considered to have a low potential to be considered hazardous.

**Asbestos Containing Materials (ACM).** Structural demolition work relating to the replacement of the bridge/culvert at Project Location No. 10 at Solstice Canyon Creek has the potential to generate Asbestos Containing Materials (ACMs) as the structure was built in the 1960s. ACM may be present in construction materials used in drainage piping, joint seals, and railing shim plates. Bridges are considered regulated structures by the U.S. Environmental Protection Agency (USEPA) and local air quality management district, which states that demolition and renovation activities relating to such structures require an asbestos survey, which will be performed during the next project phase. The survey will more accurately evaluate the potential of ACMs in the existing bridge/culvert structure to be replaced during construction.

**Potential Occurrence of Contamination in Parcels Associated with the Proposed Project.** The Caltrans Office of Environmental Engineering performed a preliminary environmental database search of the properties that require acquisition associated with the proposed undertaking. It was found that no hazardous waste sites exist in relation to all proposed project locations, with the exception of Location No. 10 as detailed previously. A more in-depth evaluation and assessment of risks associated with such will be included in an additional Site Assessment and Site Investigation in the next project phase.

## **Environmental Consequences**

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment, and no disturbance to soils; therefore, it would present no potential for exposure to hazardous waste and/or materials.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** As previously stated, it was determined that there is low potential of hazardous waste contamination associated with the scope of work for proposed Project Locations No. 1-9 and Project Locations No. 11-19. Soil excavation and earth-moving activities associated with proposed Project Location No. 10 present concerns regarding worker exposure to residual contamination in soil and groundwater due to Leaking Underground Storage Tanks (LUST). The contaminants include petroleum hydrocarbons, and heavy metals such as cadmium, chromium, copper, lead, zinc, et. Al in groundwater. Based upon these findings, groundwater at this site is not expected to meet the NPDES permit discharge limitations and all groundwater will require treatment before discharge to comply with Regional Water Quality Control Board (RWQCB) regulations.

Structural demolition work relating to the replacement of the bridge/culvert at Project Location No. 10 at Solstice Canyon Creek has the potential to generate Asbestos Containing Materials (ACMs) as the structure was built in the 1960s. An asbestos survey, will be performed during the next project phase to more accurately evaluate the potential of ACMs in the existing bridge/culvert structure to be replaced during construction.

Because the ISA identified potentially contaminated sites or properties at proposed Project Location No. 10, further investigation and evaluation is required to more adequately determine contamination, and the risks associated with remediation. An additional Site Investigation is recommended to assess the nature and extent of remaining soil impacts on the parcels with constituents of concern including



Aerially Deposited Lead (ADL), and sampling of soils to evaluate any residual Total Petroleum Hydrocarbons (TPH) or the presence of fuel-related constituents, given the proximity to former Underground Storage Tanks (USTs). The investigation will also screen for contaminant levels relating to cadmium, chromium, copper, lead, zinc, et. Al, and contaminant levels relating to heavy metals in groundwater at this site due to suspended and settled solids. The results of this investigation will be used to prepare a remediation plan to manage, handle, and dispose of impacted soils during construction and post-construction, should long-term monitoring or remedial actions be required.

Aerially deposited lead (ADL) from the historical use of leaded gasoline, exists along roadways throughout California. If encountered, soil with elevated concentrations of lead as a result of ADL on the state highway system right of way within the limits of the project will be managed under the July 1, 2016, ADL Agreement between Caltrans and the California Department of Toxic Substances Control. This ADL Agreement allows such soils to be safely reused within the project limits as long as all requirements of the ADL Agreement are met.

### **Avoidance, Minimization, and/or Mitigation Measures**

**ADL-01 | Aerially Deposited Lead (ADL).** During construction, excess ADL soils will require special handling and waste management, especially when disturbed during earth-moving activities. A project-specific ADL site investigation will be performed to evaluate excess soils with ADL contamination and determine whether they are classified as Federal waste, which will require off-site disposal at a permitted Class I California hazardous waste (RCRA) disposal facility. Collectively, the site investigation data will assist in the preparation of the necessary Lead Compliance Plan as required under California Code of Regulations (8CCR), Title 8, Section 1532.1, "Lead," and Cal-OSHA Construction Safety Order.

**ACM-01 | Asbestos Containing Materials (ACM).** Surveying and sampling will be required to determine procedures for the proper removal, handling and disposal of ACM during construction. Upon completion and analyses of surveys and sampling, an Asbestos Compliance Plan (ACP) shall be completed and signed by a Certified Asbestos Consultant (CAC), which outlines potential risks and appropriate monitoring plans, as well as safety measures to reduce the risk of worker exposure to contamination. Additionally, the production of a Dust Control Plan (DCP) is required by the South Coast Air Quality Management District (SCAQMD) under Rule 403 for large operations of 50 or more acres of disturbed surface area, or any earth moving operation with daily earth moving volumes of 3,850 cubic meters (5,000 cubic yards). Similarly, the Ventura County Air Pollution Control District (VCAPCD) invokes Rule 55 as it relates to production of a DCP for fugitive dust emissions. The DCP will outline procedures to prevent dust emissions during excavation, stockpiling, transportation, or placement of materials containing ACM.

**SIR-01 | Remediation of Parcels Associated with the Proposed Project.** Site investigation work is required to include sampling and evaluation of any residual concentrations of contamination that may be present at Project Location No. 10, and all proposed parcels requiring acquisition. The results of the additional site investigations will be used to prepare the appropriate remediation cost estimates to manage, handle, and dispose of any impacted soils during construction and following construction, should long-term monitoring or remedial actions be required.

## 2.4 BIOLOGICAL ENVIRONMENT

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### 2.4.1 NATURAL COMMUNITIES

This section of the document discusses natural communities of concern. The focus of this section is on biological communities, not individual plant or animal species. There are three (3) Natural Habitat Communities within the project Biological Study Area, these are Coastal bluff scrub, Alder/Sycamore Riparian, and Sandy Beach. This section also includes information on wildlife corridors, fish passage, and habitat fragmentation. Wildlife corridors are areas of habitat used by wildlife for seasonal or daily migration. Habitat fragmentation involves the potential for dividing sensitive habitat and thereby lessening its biological value. Habitat areas that have been designated as critical habitat under the Federal Endangered Species Act are discussed below in the Threatened and Endangered Species section. Wetlands and other waters are also discussed below. Discussion of fish passage is included under the Threatened and Endangered Species section as a component of Federal consultation.

#### **Affected Environment**

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

A series of field investigations were performed to survey the existing biological environment and how the proposed project alternatives and undertaking would affect such. The findings of these investigations were incorporated in the Natural Environment Study (NES) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek, published July 2018, by the Caltrans Division of Environmental Planning, Biology Unit – District 7. The NES is based on the aforementioned field investigations, reviews of relevant literature on the biological resources of the project study area and the surrounding vicinity (including biological databases), and a search for any applicable regional Habitat Conservation Plan (HCP) or Multiple Species Conservation Plan (MSCP).

The Biological Study Area (BSA) encompasses a portion of the City of Los Angeles (Pacific Palisades) on its western end, most of the City of Malibu (LA-1 post miles 37.67 to 62.86) and extends just west of the Ventura County border (VEN-1 post miles 0.00 to 0.92). The proposed scope of work includes a total of nineteen (19) project locations – eighteen (18) of which are small culvert project sites and one (1) bridge/culvert location. In general, the flora found at the majority of the project sites consists of disturbed roadway landscape and ruderal vegetation, intermixed with some common native coastal bluff/scrub species. The Natural Community for these sites would be classified as primarily ruderal vegetation with some native coastal scrub species mixed in. However, five (5) of the small culvert project locations (project Locations No. 13-17, PM 61.29 to 62.55) have substantial native vegetation that is summarized as follows.

- **Proposed Project Locations No. 13-15.** Vegetation within the basins of project Locations No. 13, 14, and 15 can be classified as a mix of Coastal Scrub, Chaparral, and non-native shrub and herbaceous species, with substantial non-native tree species present at the outlet of the existing drainage as project Location No. 13. At project Locations No. 13 and 14, the culvert inlets occur within medium-to-heavily vegetated drainage basins, while the outlets extend approximately 175 feet from the edge of the roadway onto a heavily vegetated steep roadway fill slope. Proposed project Location No. 15 outlets into a deep erosional canyon which has caused segments of the existing pipe to fail, leaving it hanging over the void. Access to these locations on the beach side of the roadway will be along Sandy Beach habitat.
- **Proposed Project Locations No. 16/17.** Proposed Project Locations No. 16 and 17 exist within a vegetated strip between SR-1/PCH and Beach Access Road, to Leo Carillo State Park. The vegetation/natural community at these locations can be classified as a mix of heavily disturbed Coastal Scrub, Chaparral shrub, and herbaceous species with ruderal non-natives interspersed within.

Certified by the California Coastal Commission (CCC) in 2003, the City of Malibu Local Coastal Program (LCP) identifies Environmentally Sensitive Habitat Areas (ESHA) in which plant or animal life, or their habitats, are either rare or especially valuable because of their special nature or role in the ecosystem, and which could be easily disturbed or degraded by human activity and development. ESHAs are further defined as “major riparian corridors; oak woodlands (including those in proximity to existing highways and/or residential development); coastal wetlands and estuaries; offshore rocks and rocky shoreline areas; marine resources; kelp beds; undeveloped sandy beaches; coastal bluffs, and coastal sand dunes between Arroyo Sequit and Paradise Cove.” Proposed project Locations No. 13-15 are located within a designated ESHA, which warrants protection against significant disruption of habitat values, with only particular resource dependent uses permitted within.

**Solstice Canyon Creek (Project Location No. 10).** Solstice Canyon Creek – at proposed project Location No. 10 where Caltrans proposes fish passage restoration at SR-1/PCH – drains approximately 4.4 square miles of steep terrain in the Santa Monica Mountains, and flows through Solstice Canyon to the Pacific Ocean at Dan Blocker County Beach. The perennial creek is spring-fed with a relatively constant low-flow, in-channel volume during typical summer low-flow conditions, with seeps and springs in the canyon that are associated with the Malibu Coast Fault (Klein R. et al., 2002). Solstice Canyon Creek is adjacent and connected to a National Recreation Area and it provides a link between the coastal strand and upstream habitats. Solstice Canyon Creek terminates onto a coastal beach habitat that leads to the Pacific Ocean, and during times of high flows, a large portion of the sand bar is breached, exposing more of the downstream channel.

Solstice Canyon has diverse natural resources with plant communities such as chaparral, coastal sage scrub, and southern sycamore alder riparian woodland. The riparian corridor landward of the highway matches the description of the California Sycamore series as described in the Sawyer and Keeler-Wolf vegetation classification system. Southern Sycamore Alder Riparian Woodland is a tall, open, broad-leaved, winter-deciduous woodland dominated by California sycamore and, often, White Alder (*Alnus rhombifolia*). These stands seldom form closed canopy forests and are known to occur in very rocky streambeds subject to seasonal, high-intensity flooding. Alder increases in abundance on more perennial streams, while sycamore favors more intermittent hydrographs. Distribution is common in the Transverse and Peninsular ranges from Point Conception south into Baja California Norte.

## Environmental Consequences

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment. Therefore, it would present no potential for adverse effects on habitat and/or wildlife connectivity.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** A functional network of connected habitats is essential to the continued existence of California’s diverse species and natural communities in the face of both human land use and climate change and is key to the conservation of fish and wildlife. Due to the project being located directly along the coast, the potential for adverse effects on habitat connectivity is extremely low. The proposed project will not decrease or otherwise impede wildlife connectivity in the area.

At proposed project Location No. 10, it is anticipated that 3,300 square feet of Alder/Sycamore Riparian Woodland habitat will be affected. Several native trees that may need to be removed and/or trimmed as part of the project, include: two (2) mature western sycamores (*Platanus racemosa*) with diameter-at-breast-height (DBH) of approximately 18-20 inches, two willows (*Salix lasiolepis*.) one cottonwood (*Populus fremontii*) (DBH approx. 15 inches) in an ornamental setting and one juvenile coast live oak (*Quercus agrifolia*). Other non-native trees in an ornamental setting along the roadway edge may be removed as well – these include two Japanese black bark pines (*Pinus thunbergii*) and one *Eucalyptus sp.*

At proposed project Location No. 13, it is estimated that 20,400 square feet of coastal scrub habitat will require removal. At the outlet, two (2) 50’-60’ tall, non-native Mexican fan palms (*Washingtonia robusta*) will be removed as well as several non-native *Myoporum laetum*. The area immediately around the culvert outlet has a small grove of non-native Eucalyptus trees (*Eucalyptus sp.*) of which one or two may need to be trimmed or removed as well.

At proposed project Location No 14 and 15 it is estimated that 10,300 square feet and 14,500 square feet of coastal scrub habitat will require removal, respectively. At proposed project Locations No. 16 and 17, it is estimated that 5,000 square feet of disturbed coastal sage/bluff scrub habitat will require removal. The total estimated habitat impacts and proposed replanting ratios are quantified in the following table.

**Table 2.4.3-a Estimated Habitat Impacts and Replanting Ratios – Plant Species**

| Habitat Type                                    | Amount of habitat anticipated to be impacted       | Proposed Replanting Ratio            |
|---|--|--------------------------------------|
| Alder/Sycamore Riparian (Solstice Canyon Creek) | Approx. 3,300 sq. ft. (0.08 Acres)<br>[temporary]  | On-site: 3,300 sq. ft. (0.08 Acres)  |
| Coastal scrub                                   | Approx. 50,200 sq. ft. (1.15 Acres)<br>[temporary] | On-site: 50,094 sq. ft. (1.15 Acres) |

## Avoidance, Minimization, and/or Mitigation Measures

**RPT-01 | Replanting of Impacted Alder/Sycamore Riparian Habitat.** Impacts to Alder/Sycamore Riparian Habitat shall be replanted at a ratio of 1:1.

**RPT-02 | Replanting of Impacted Coastal Scrub Habitat.** Impacts to Coastal Scrub Habitat shall be replanted at a ratio of 1:1.

## 2.4.2 WETLANDS AND OTHER WATERS

### Regulatory Setting

Wetlands and other waters are protected under a number of laws and regulations. At the federal level, the Federal Water Pollution Control Act, more commonly referred to as the Clean Water Act (CWA) (33 United States Code [USC] 1344), is the primary law regulating wetlands and surface waters. One purpose of the CWA is to regulate the discharge of dredged or fill material into waters of the U.S., including wetlands. Waters of the U.S. include navigable waters, interstate waters, territorial seas, and other waters that may be used in interstate or foreign commerce. The lateral limits of jurisdiction over non-tidal water bodies extend to the ordinary high-water mark (OHWM), in the absence of adjacent wetlands. When adjacent wetlands are present, CWA jurisdiction extends beyond the OHWM to the limits of the adjacent wetlands. To classify wetlands for the purposes of the CWA, a three-parameter approach is used that includes the presence of hydrophytic (water-loving) vegetation, wetland hydrology, and hydric soils (soils formed during saturation/inundation). All three parameters must be present, under normal circumstances, for an area to be designated as a jurisdictional wetland under the CWA.

Section 404 of the CWA establishes a regulatory program that provides that discharge of dredged or fill material cannot be permitted if a practicable alternative exists that is less damaging to the aquatic environment or if the nation's waters would be significantly degraded. The Section 404 permit program is run by the U.S. Army Corps of Engineers (USACE) with oversight by the U.S. Environmental Protection Agency (U.S. EPA).

The USACE issues two types of 404 permits: General and Individual. There are two types of General permits: Regional and Nationwide. Regional permits are issued for a general category of activities when they are similar in nature and cause minimal environmental effect. Nationwide permits are issued to allow a variety of minor project activities with no more than minimal effects.

Ordinarily, projects that do not meet the criteria for a Regional or Nationwide Permit may be permitted under one of USACE's Individual permits. There are two types of Individual permits: Standard permits and Letters of Permission. For Individual permits, the USACE decision to approve is based on compliance with U.S. EPA's Section 404(b)(1) Guidelines (40 Code of Federal Regulations [CFR] 230), and whether permit approval is in the public interest. The Section 404 (b)(1) Guidelines (Guidelines) were developed by the U.S. EPA in conjunction with the USACE, and allow the discharge of dredged or fill material into the aquatic system (waters of the U.S.) only if there is no practicable alternative which would have less adverse effects. The Guidelines state that the USACE may not issue a permit if there is a "least environmentally damaging practicable alternative" (LEDPA) to the proposed discharge that would

have lesser effects on waters of the U.S., and not have any other significant adverse environmental consequences.

The Executive Order for the Protection of Wetlands (EO 11990) also regulates the activities of federal agencies with regard to wetlands. Essentially, EO 11990 states that a federal agency, such as FHWA and/or the Department, as assigned, cannot undertake or provide assistance for new construction located in wetlands unless the head of the agency finds: (1) that there is no practicable alternative to the construction and (2) the proposed project includes all practicable measures to minimize harm. A Wetlands Only Practicable Alternative Finding must be made.

At the state level, wetlands and waters are regulated primarily by the State Water Resources Control Board (SWRCB), the Regional Water Quality Control Boards (RWQCBs) and the California Department of Fish and Wildlife (CDFW). In certain circumstances, the Coastal Commission (or Bay Conservation and Development Commission or the Tahoe Regional Planning Agency) may also be involved. Sections 1600-1607 of the California Fish and Game Code require any agency that proposes a project that will substantially divert or obstruct the natural flow of or substantially change the bed or bank of a river, stream, or lake to notify CDFW before beginning construction. If CDFW determines that the project may substantially and adversely affect fish or wildlife resources, a Lake or Streambed Alteration Agreement will be required. CDFW jurisdictional limits are usually defined by the tops of the stream or lake banks, or the outer edge of riparian vegetation, whichever is wider. Wetlands under jurisdiction of the USACE may or may not be included in the area covered by a Streambed Alteration Agreement obtained from the CDFW.

The RWQCBs were established under the Porter-Cologne Water Quality Control Act to oversee water quality. Discharges under the Porter-Cologne Act are permitted by Waste Discharge Requirements (WDRs) and may be required even when the discharge is already permitted or exempt under the CWA. In compliance with Section 401 of the CWA, the RWQCBs also issue water quality certifications for activities which may result in a discharge to waters of the U.S. This is most frequently required in tandem with a Section 404 permit request. Please see the Water Quality section for more details.

## Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

A series of field investigations were performed to survey the existing biological environment and how the proposed project alternatives and undertaking would affect such. The findings of these investigations were incorporated in the Natural Environment Study (NES) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek, published July 2018, by the Caltrans Division of Environmental Planning, Biology Unit – District 7. The ensuing discussion regarding Wetlands has been excerpted from this report. Wetlands are areas frequently inundated or saturated by surface water or groundwater sufficient to support vegetation adapted for life in saturated soil conditions (ACOE 1987). Riparian areas are the areas adjacent to streams and rivers, and have a distinct vegetative community associated with the higher groundwater level adjacent to the drainages.

Streams and other waters with a defined bed and bank are subject to the jurisdiction of the California Department of Fish and Wildlife (CDFW), in accordance with Fish and Game Code Sections 1600-1607. The CDFW regulates activities that would alter the flow, bed, channel or bank of streams, lakes and other drainages by requiring a Streambed Alteration Agreement (SAA). In riparian areas, CDFW jurisdictional limits are usually delineated by the top of the stream or lake banks, or the outer edge of riparian vegetation; whichever is wider.

Waters of the U.S. include all navigable waters and their tributaries, all interstate waters and their tributaries, all wetlands adjacent to these waters, and all impoundments of these waters. These waters are regulated by U.S. Army Corps of Engineers (USACE) and the Regional Water Quality Control Board (RWQCB) pursuant to Sections 404 and 401 of the Clean Water Act, respectively. Wholly upland waters, such as intermittent tributaries with no flow and no riparian vegetation (i.e. no hydrological or biological connectivity to Waters of the U.S.), are not regulated by the USACE and the RWQCB pursuant to Sections 404 and 401 of the Clean Water Act, respectively. Of the 19 project locations, only proposed project Location No. 10 at Solstice Canyon Creek is classified as riverine wetland/riparian habitat. The location of jurisdictional Waters of the U.S. at proposed project Location No. 10 is illustrated in the following figure.

**Figure 2.4.2-a Jurisdictional Waters of the U.S. at Proposed Project Location No. 10**



### **Environmental Consequences**

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment. Therefore, it would present no potential for adverse effects on wetlands and other waters.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** Proposed project Locations No. 10 (Solstice Canyon Creek) and No. 13 will be subject to CDFW, USACE, and Water Board jurisdiction and permitting, upon completion and finalization of this CEQA/NEPA document. In addition, sites 14 and 15 will be subject to CDFW jurisdiction and permitting. Any beach access that is within the Mean High Tide Line (MHTL) will require permitting from the Regional Water Quality Control Board and U.S. Army Corps of Engineers as well, this includes proposed project Locations No. 3, 4, 5, 6, 10, 13, 14, and 15.

Regardless, as is standard practice, Caltrans shall consult with the regulatory agencies regarding all locations and aspects of this project and ensure that all necessary permitting is obtained prior to the commencement of construction.



At Solstice Canyon Creek, approximately 12,600 sq. ft. (0.29 Acres) of Waters of the U.S. will be temporarily impacted by this project. Approximately 3,300 sq. ft. of riparian woodland habitat will be temporarily impacted by the project.

**Executive Order 11990 - Wetlands Only Practicable Alternative Finding.** Per the requirements under Executive Order 11990, alternatives that avoid wetlands must be considered. If wetland impacts cannot be avoided, then all practicable measures to minimize harm must be included.

Of the 19 project locations, only proposed project Location No. 10 at Solstice Canyon Creek is classified as riverine wetland/riparian habitat. The National Marine Fisheries Service (NMFS) mandated the Solstice Canyon Creek fish passage restoration location via an Administrative Settlement signed in 1999. Caltrans has considered various alternatives at Solstice Canyon Creek over the years and in coordination with NMFS, it was determined that the natural bottom creek beneath the new bridge will widen and restore the creek to its natural condition, and create the potential for a net positive/increase to wetlands.

Because project-related impacts to Waters of the U.S. are only temporary, and replacement of the existing culvert with a new bridge structure with an underlying natural slope bottom will create a net-increase in wetlands, compliance with Executive order 11990 is not required.

### **Avoidance, Minimization, and/or Mitigation Measures**

**BIO-01 | Biological Monitoring.** A biological monitor will be on-site at all times while work is occurring within or adjacent to a beach or tidal environment. This includes on-site monitoring during construction at proposed project Location No. 10 at Solstice Canyon Creek.

### **2.4.3 PLANT SPECIES**

#### **Regulatory Setting**

The U.S. Fish and Wildlife Service (USFWS) and California Department of Fish and Wildlife (CDFW) have regulatory responsibility for the protection of special-status plant species. “Special-status” species are selected for protection because they are rare and/or subject to population and habitat declines. Special status is a general term for species that are provided varying levels of regulatory protection. The highest level of protection is given to threatened and endangered species; these are species that are formally listed or proposed for listing as endangered or threatened under the Federal Endangered Species Act (FESA) and/or the California Endangered Species Act (CESA). Please see the Threatened and Endangered Species section in this document for detailed information about these species.

This section of the document discusses all other special-status plant species, including CDFW species of special concern, USFWS candidate species, and California Native Plant Society (CNPS) rare and endangered plants.

The regulatory requirements for FESA can be found at 16 United States Code (USC) Section 1531, et seq. See also 50 Code of Federal Regulations (CFR) Part 402. The regulatory requirements for CESA can be

found at California Fish and Game Code, Section 2050, et seq. Department projects are also subject to the Native Plant Protection Act, found at California Fish and Game Code, Section 1900-1913, and the California Environmental Quality Act (CEQA), found at California Public Resources Code, Sections 21000-21177.

## Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

A series of field investigations were performed to survey the existing biological environment and how the proposed project alternatives and undertaking would affect such. The findings of these investigations were incorporated in the Natural Environment Study (NES) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek, published July 2018, by the Caltrans Division of Environmental Planning, Biology Unit – District 7. The ensuing discussion has been excerpted from this report.

Flora through this stretch of highway consists of disturbed roadside landscaped and ruderal vegetation intermixed with some common native coastal bluff scrub species. Sites 10 and 13-17 have the most substantial amount of native vegetation within the project impact area. All other sites are primarily either unvegetated or made up of ruderal/non-native vegetation with just a handful of native species mixed in. Generally speaking, the species include pampas grass (*Cortaderia selloana*), fountain grass (*Pennisetum setaceum*), laurel sumac (*Malosma laurina*), Russian thistle (*Salsola tragus*), cliff aster (*Malacothrix saxatilis*), common ice plant (*Mesembryanthemum crystallinum*), tree tobacco (*Nicotiana glauca*), castor bean (*Ricinus communis*), canyon sunflower (*Venegasia carpesioides*), white sweet clover (*Melilotus albus*), and Australian saltbush (*Atriplex semibaccata*). The Natural Community for these sites would be classified as ruderal vegetation with some native coastal scrub species mixed in.

**Proposed Project Location No. 10 at Solstice Canyon Creek.** On the south side area of the bridge along the roadway, several ornamental and native plants were observed. Native plants include California sagebrush (*Artemisia californica*), coyote brush (*Baccharis pilularis*), California encelia (*Encelia californica*), laurel sumac (*Rhus laurina*), and buckwheat (*Eriogonum sp.*). Non-native, invasive/non-native species observed include iceplant (*Carpobrotus edulis*), myoporum (*Myoporum laetum*), fountain grass (*Pennisetum setaceum*), *Euphorbia terracina* and castor bean (*Ricinus communis*). The Natural Community here can be classified as ruderal/disturbed.

On the north side area of the bridge, dominant native species observed include western sycamore (*Platanus racemosa*) and white alder (*Alnus rhombifolia*). Grasses (*Bromus sp.*), sea rocket (*Cakile maritima*), scarlet monkeyflower (*Mimulus cardinalis*), bermuda buttercup (*Oxalis pes-caprae*), red valverian (*Plictritus ciliosa*), watercress (*Rorippa nasturtium*), and poison oak (*Toxicodendron diversilobum*) were observed along the streambed. The Natural Community here can be classified as Alder/Sycamore Riparian.

**Proposed Project Location No. 13.** Vegetation within the inlet basin is classified as Coastal sage/bluff scrub and is primarily made up of coyote bush (*Baccharis pilularis*), California sagebrush (*Artemisia californica*) with some mulefat (*Baccharis salicifolia*), tree tobacco (*Nicotiana glauca*) and black mustard (*Brassica nigra*) mixed in. Other species observed include: cliff aster (*Malacothrix saxatilis*), laurel sumac (*Malosma laurina*), ashyleafed buckwheat (*Eriogonum cinereum*), California encelia (*Encelia californica*), toyon (*Heteromeles arbutifolia*), chaparral yucca (*Yucca whipplei*), telegraph weed (*Heterotheca grandiflora*), Russian thistle (*Salsola tragus*), tree tobacco (*Nicotiana glauca*), horehound (*Marrubium vulgare*), and fountain grass (*Pennisetum setaceum*). Chalk Dudleya (*Dudleya pulverulenta*) plants were observed on the side of the basin slope, outside of the proposed work area/access area. The Natural Community here can be classified as coastal scrub.

At the outlet, the immediate project area is primarily made up of non-native Mousehole tree (*Myoporum laetum*) along the toe of the slope near the beach, and two 50-60' tall Mexican fan palms (*Washingtonia robusta*). The area immediately around the culvert outlet has a small grove of non-native Eucalyptus trees (*Eucalyptus sp.*), that may be affected by the project as well. Other vegetation in the area includes: coyote bush (*Baccharis pilularis*), tree tobacco (*Nicotiana glauca*), coreopsis (*Coreopsis gigantea*), California sagebrush (*Artemisia californica*), Mexican elderberry (*Sambucus mexicana*), laurel sumac (*Malosma laurina*), and Canyon sunflower (*Venegasia carpesioides*). The Natural Community here can be classified as ruderal vegetation with some native coastal scrub species mixed in.

**Proposed Project Location No. 14.** Vegetation at the inlet and surrounding the standpipe includes coyote bush (*Baccharis pilularis*), California brickelbush (*Brickellia Californica*), western vervain (*Verbena lasiostachys*), mulefat (*Baccharis salicifolia*), lemonade berry (*Rhus integrifolia*), morning glory (*Calystegia occidentalis ssp. occidentalis*), cliff aster (*Malacothrix saxatilis*), telegraph weed (*Heterotheca grandiflora*), ashyleafed buckwheat (*Eriogonum cinereum*), California sagebrush (*Artemisia californica*), California encelia (*Encelia californica*), purple sage (*Salvia leucophylla*), bladder pod (*Isomeris arborea*), everlasting (*Gnaphalium californicum*), sweet fennel (*Foeniculum vulgare*), black mustard (*Brassica nigra*), yellow star-thistle (*Centaurea solstitialis*), red brome (*Bromus madritensis L. ssp. rubens*), jimson weed (*Datura stramonium*). The Natural Community here can be classified as coastal sage/bluff scrub.

At the outlet, the immediate impact area is primarily made up of non-native *Myoporum laetum*, *Arundo donax*, and coastal goldenbush (*Isocoma menziesii*). Other species include coastal sage scrub species such as California sagebrush (*Artemisia californica*), Ashyleafed buckwheat (*Eriogonum cinereum*) and laurel sumac (*Malosma laurina*). The Natural Community here can be classified as heavily disturbed coastal bluff scrub.

**Proposed Project Locations No. 15/16.** The inlet is located within the paved surface of the roadway. At the outlet, the immediate impact area is primarily vertical unvegetated erosional canyon slopes on the downstream side and the inlet is within the immediate shoulder of the roadway. However, the vegetated areas adjacent to the vertical slope will be impacted by the reconstruction of the eroded slope. This area is vegetated with native coastal sage scrub species such as ashyleaf buckwheat (*Eriogonum cinereum*), California sagebrush (*Artemisia californica*), deer weed (*Lotus scoparius*), coyote bush (*Baccharis pilularis*), canyon sunflower (*Venegasia carpesioides*), laurel sumac (*Malosma laurina*), giant coreopsis (*Coreopsis gigantea*), and sugarbush (*Rhus ovata*). The Natural Community here can be classified as coastal sage/bluff scrub.

## Environmental Consequences

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment. Therefore, it would present no potential for adverse effects on plant species.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** As previously mentioned, several native trees that may need to be removed and/or trimmed as part of the project, include: two (2) mature western sycamores (*Platanus racemosa*) with diameter-at-breast-height (DBH) of approximately 18-20 inches, two willows (*Salix lasiolepis*), one cottonwood (*Populus fremontii*) (DBH approx. 15 inches) in an ornamental setting and one juvenile coast live oak (*Quercus agrifolia*). Other non-native trees in an ornamental setting along the roadway edge may be removed as well – these include two Japanese black bark pines (*Pinus thunbergii*) and one *Eucalyptus sp.*

## Avoidance, Minimization, and/or Mitigation Measures

**BIO-02 | Delineation of Environmentally Sensitive Areas (ESAs).** Project work limits shall be delineated by ESA fencing at each proposed project location prior to the initiation of any construction activities.

**RPT-01 | Replanting of Impacted Alder/Sycamore Riparian Habitat.** Impacts to Alder/Sycamore Riparian Habitat shall be replanted at a ratio of 1:1.

**RPT-02 | Replanting of Impacted Coastal Scrub Habitat.** Impacts to Coastal Scrub Habitat shall be replanted at a ratio of 1:1.

## 2.4.4 ANIMAL SPECIES

### Regulatory Setting

Many state and federal laws regulate impacts to wildlife. The U.S. Fish and Wildlife Service (USFWS), the National Oceanic and Atmospheric Administration's National Marine Fisheries Service (NOAA Fisheries Service), and the California Department of Fish and Wildlife (CDFW) are responsible for implementing these laws. This section discusses potential impacts and permit requirements associated with animals not listed or proposed for listing under the federal or state Endangered Species Act. Species listed or proposed for listing as threatened or endangered are discussed in the Threatened and Endangered Species Section later in this chapter. All other special-status animal species are discussed here, including CDFW fully protected species and species of special concern, and USFWS or NOAA Fisheries Service candidate species.

Federal laws and regulations relevant to wildlife include the following:

- National Environmental Policy Act

- Migratory Bird Treaty Act
- Fish and Wildlife Coordination Act

State laws and regulations relevant to wildlife include the following:

- California Environmental Quality Act
- Sections 1600 – 1603 of the California Fish and Game Code
- Sections 4150 and 4152 of the California Fish and Game Code

The Marine Mammal Protection Act (MMPA) establishes a federal responsibility to conserve marine mammals. The MMPA is the main regulatory vehicle that protects marine mammal species and their habitats in an effort to maintain sustainable populations. In doing so, the statute outlines prohibitions, required permits, criminal and civil penalties, and international aspects in addressing marine mammals. The act requires consultation on any action that may adversely affect marine mammals and provides a mechanism for an “incidental” take of species not listed under the federal Endangered Species Act.

### **Affected Environment**

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

A series of field investigations were performed to survey the existing biological environment and how the proposed project alternatives and undertaking would affect such. The findings of these investigations were incorporated in the Natural Environment Study (NES) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek, published July 2018, by the Caltrans Division of Environmental Planning, Biology Unit – District 7. The ensuing discussion has been excerpted from this report.

Common fauna, or animal species, expected to inhabit the general area include raccoon (*Procyon lotor*), coyote (*Canis latrans*), mule deer (*Odocoileus hemionus*), Audubon’s cottontail (*Sylvilagus audubonii*), woodrat (*Neotoma sp.*), ringtail (*Bassariscus astutus*), deer mouse (*Peromyscus maniculatus*), California mouse (*Peromyscus californicus*), western harvest mouse (*Reithrodontomys megalotis*) and possibly California pocket mouse (*Chaetodipus californicus*), bobcat (*Lynx rufus*), and opossum (*Didelphis virginiana*).

Many different bat species may forage for insects within the project study area. At proposed project Location No. 10, acoustic surveys were conducted for bat species in August 2017, and it was found that foraging of the Hoary bat (*Lasiurus cinereus*) and little brown bat (*Myotis lucifugus*) were detected in the vicinity of the proposed project site. The existing arch culvert at this location does not provide suitable roost characteristics for bats due to the lack of crevices and culvert size. Therefore, it is anticipated that the culvert is not suitable for roosting. In addition, evidence of bat signs (guano, urine stains) were not detected during surveys.

Coastal region migratory birds often use riparian habitats as resting and foraging area. Therefore, although some species may breed in the project vicinity, most bird species in the project area are expected to be migrating in the spring and fall. Common bird species previously observed from previous surveys performed by the National Park Service (NPS), Caltrans, and Christopher A. Joseph and Associates, and which are expected in the project area, include Pacific slope flycatcher (*Empidonax difficilis*), Bewick's wren (*Thryomanes bewickii*), house finch (*Carpodacus mexicanus*), California towhee (*Pipilo maculatus*), spotted towhee (*Pipilo maculatus*), California thrasher (*Toxostoma redivivum*), American robin (*Turdus migratorius*), western scrub jay (*Aphelocoma californica*), northern mockingbird (*Mimus polyglottos*), Anna's hummingbird (*Calypte anna*), rufous hummingbird (*Selaphorus rufus*), western kingbird (*Tyrannus verticalis*), rufous crowned sparrow (*Aimophila ruficeps*), bushtit (*Psaltriparus minimus*), red-tailed hawk (*Buteo jamaicensis*), hooded oriole (*Icterus cucullatus*), song sparrow (*Melospiza melodia*), white crowned sparrow (*Zonotrichia leucophrys*), and yellow-rump warbler (*Dendroica coronata*).

## Environmental Consequences

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment. Therefore, it would present no potential for adverse effects on animal species.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** Only minimal effects to animal species are anticipated as a result of implementation of the proposed project as many of the proposed project locations have experienced substantial human activity and disturbance, primarily due to typical beach activities and existing vehicular traffic on SR-1/PCH. Those potential effects are as follows:

- Disturbance of foraging, roosting, and nesting due to construction activities
- Temporary loss of habitat
- Potential relocation of individuals within construction footprints
- Disturbance due to noise, dust, and other construction activities, including dewatering within Solstice Canyon Creek

## Avoidance, Minimization, and/or Mitigation Measures

**BIO-01 | Biological Monitoring.** A biological monitor will be on-site at all times while work is occurring within or adjacent to a beach or tidal environment. This includes on-site monitoring during construction at proposed project Location No. 10 at Solstice Canyon Creek.

**BIO-03 | Bat Surveys Prior to Vegetation Removal.** No trees will be cut down or trimmed without first being surveyed by a qualified biologist for the presences of bats roosting. Should bats be located within trees that are to be removed or trimmed, Caltrans will coordinate with CDFW to determine how best to minimize impacts to these species.

## 2.4.5 THREATENED AND ENDANGERED SPECIES

### Regulatory Setting

The primary federal law protecting threatened and endangered species is the Federal Endangered Species Act (FESA): 16 United States Code (USC) Section 1531, et seq. See also 50 Code of Federal Regulations (CFR) Part 402. This act and later amendments provide for the conservation of endangered and threatened species and the ecosystems upon which they depend. Under Section 7 of this act, federal agencies, such as the Federal Highway Administration (FHWA) (and the Department, as assigned), are required to consult with the U.S. Fish and Wildlife Service (USFWS) and the National Oceanic and Atmospheric Administration's National Marine Fisheries Service (NOAA Fisheries Service) to ensure that they are not undertaking, funding, permitting, or authorizing actions likely to jeopardize the continued existence of listed species or destroy or adversely modify designated critical habitat. Critical habitat is defined as geographic locations critical to the existence of a threatened or endangered species. The outcome of consultation under Section 7 may include a Biological Opinion with an Incidental Take statement or a Letter of Concurrence. Section 3 of FESA defines take as "harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect or any attempt at such conduct."

California has enacted a similar law at the state level, the California Endangered Species Act (CESA), California Fish and Game Code Section 2050, et seq. CESA emphasizes early consultation to avoid potential impacts to rare, endangered, and threatened species and to develop appropriate planning to offset project-caused losses of listed species populations and their essential habitats. The California Department of Fish and Wildlife (CDFW) is the agency responsible for implementing CESA. Section 2080 of the California Fish and Game Code prohibits "take" of any species determined to be an endangered species or a threatened species. Take is defined in Section 86 of the California Fish and Game Code as "hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture, or kill." CESA allows for take incidental to otherwise lawful development projects; for these actions an incidental take permit is issued by CDFW. For species listed under both FESA and CESA requiring a Biological Opinion under Section 7 of FESA, the CDFW may also authorize impacts to CESA species by issuing a Consistency Determination under Section 2080.1 of the California Fish and Game Code.

Another federal law, the Magnuson-Stevens Fishery Conservation and Management Act of 1976, was established to conserve and manage fishery resources found off the coast, as well as anadromous species and Continental Shelf fishery resources of the United States, by exercising (A) sovereign rights

for the purposes of exploring, exploiting, conserving, and managing all fish within the exclusive economic zone established by Presidential Proclamation 5030, dated March 10, 1983, and (B) exclusive fishery management authority beyond the exclusive economic zone over such anadromous species, Continental Shelf fishery resources, and fishery resources in special areas.

## **Affected Environment**

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

A series of field investigations were performed to survey the existing biological environment and how the proposed project alternatives and undertaking would affect such. The findings of these investigations were incorporated in the Natural Environment Study (NES) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek, published July 2018, by the Caltrans Division of Environmental Planning, Biology Unit – District 7. The ensuing discussion has been excerpted from this report.

**Federal Endangered Species Act (FESA) Consultation.** All proposed project locations, with the exception of Location No. 10, consist primarily of improvements to existing roadway drainage facilities, and do not pose any potential to effect endangered species. Therefore, FESA consultation is limited to the scope of work as proposed at project Location No. 10 at Solstice Canyon Creek. For the past 18+ years, through various iterations of the proposed fish passage restoration at Solstice Canyon Creek (proposed project Location No. 10), Caltrans has had ongoing technical assistance and coordination with the National Park Service, the California Department of Fish and Wildlife, the U.S. Army Corps of Engineers, the Regional Water Quality Control Board, the National Marine Fisheries Service, the California Coastal Commission, and the City of Malibu.

**Federal Fisheries and Essential Fish Habitat (EFH) Consultation.** In March 2006, NOAA Fisheries' approved a plan to establish and protect more than 130,000 square miles of marine waters off the coasts of Washington, Oregon and California, as Essential Fish Habitat (EFH) for groundfish. The plan prohibits fishing methods that can cause long-term damage to the ocean floor, such as bottom trawling, within much of this area. Developed by the Pacific Fishery Management Council, the plan is aimed at replenishing fish stocks. It covers an area from Canada to Mexico, out to 200 nautical miles in some places. (NOAA, 2018).

The project falls under the Construction/maintenance of bank stabilization section of the programmatic consultation between NMFS and Army Corps of Engineers (NFMS, 2005). All work will be limited to beach areas above the current mean high tide line (MHTL/MHW). No special aquatic sites are present within the project footprint and no adverse effects to EFH are expected.

**California Endangered Species Act (CESA) Consultation Summary.** There are no state agency consultation procedures under CESA. For projects that affect both a state and federal listed species,



compliance with the Federal Endangered Species Act (FESA) may satisfy CESA if the California Department of Fish and Wildlife (CDFW) determines that the federal incidental take authorization is “consistent” with CESA under Fish & Game Code § 2080.1. For project that will result in a “take” of a state-only listed species, Caltrans must apply for an incidental take permit under Fish & Game Code § 2080(b). Because no impacts are anticipated to any State-only/CESA Listed Species, no consultation has been initiated.

**Existing Adverse Conditions for Fish Passage at Solstice Canyon Creek.** The existing culvert at SR-1/PCH at Solstice Canyon Creek currently impedes the movement of the self-sustaining Southern steelhead trout population, and it is the last remaining barrier and component in a multi-agency habitat fish passage restoration effort. In 2010, the National Park Service and the Resource Conservation District of the Santa Monica Mountains removed eight in-stream barriers in Solstice Canyon Creek (4 low-water Arizona crossings and 4 check dams), which opened up approximately 1.5 miles of perennial stream habitat that will be available to the endangered Southern steelhead trout once the existing culvert at SR-1/PCH at Solstice Canyon Creek are removed and replaced with a new bridge structure. The existing culvert at SR-1/PCH at Solstice Canyon Creek is a concrete, tunnel-like structure that carries the stream under the roadway, but this design prevents trout from accessing and spawning in the rearing habitat upstream. Subsequently, the inability of the trout to move back-and-forth between the Pacific Ocean and Solstice Canyon Creek has resulted in the population becoming locally extinct. Recognizing the fact that the population of trout is in danger of extinction throughout all significant portions of its range (Santa Barbara County south to the U.S./Mexico border), the National Marine Fisheries Service (NMFS) declared this population an endangered species (August 1997) under the Endangered Species Act of 1973. The existing culvert at Solstice Canyon Creek is a barrier to fish passage and considered adverse to the federally-listed Southern steelhead trout. Without remediation of existing fish passage barriers, the potential for this subspecies to continue to decline and possibly become extinct will remain high. The proposed undertaking is intended to contribute to the continued stabilization and eventual recovery of the species.

## Environmental Consequences

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment. Therefore, it would present no potential for adverse effects on threatened and/or endangered species.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** Under Section 7 of the Endangered Species Act, Federal agencies, including Caltrans are required to “request the Secretary of the Interior information whether any species which is listed or proposed to be listed may be present in the area of a proposed action.” In compliance with Section 7, Caltrans has requested an official species list from the United State Fish and Wildlife Service (USFWS) as part of the endangered species review process, which contains information (list of species and critical habitat) to assist in evaluation of potential impacts of the proposed project. The USFWS species list is supplemented by a jurisdictional species list from the National Marine Fisheries Service (NMFS) containing listed marine species and critical habitats. The findings of the evaluation are summarized in the following table.

**Table 2.4.5-a FESA Effect Findings for Federal Listed Threatened/Endangered Species in the Project Study Area**

| <b>Common Name<br/>Scientific Name</b>  | <b>Status</b>         | <b>Responsible Agency</b> | <b>Effect Finding pursuant to FESA</b> | <b>Effect Finding for Critical Habitat (if applicable)</b> | <b>Rationale</b>  |
|---|-----------------------|---------------------------|--|--|---|
| <b>Plants</b>   |                       |                           |  |  |   |
| <b>Agoura Hills dudleya</b><br><i>Dudleya cymosa ssp. Agourensis</i>                | Federal<br>Threatened | USFWS                     | No Effect                              | Not Applicable   | Rocky volcanic slopes are not present. Elevation is not appropriate for this species.   |
| <b>Braunton's milk-vetch</b><br><i>Astragalus brauntonii</i>                        | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Soils present in areas with chaparral and coastal sage scrub (Sites 13-17) do not have appropriate calcium carbonate heavy soils present.   |
| <b>California orcutt grass</b><br><i>Orcuttia californica</i>                       | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Vernal pool habitat is not present within the project area.   |
| <b>Coastal dunes milk-vetch</b><br><i>Astragalus tener var. titi</i>                | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Coastal terrace grassland and vernal pools are not present within the project area.   |
| <b>Gambel's watercress</b><br><i>Rorippa gambellii</i>                              | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Fresh to brackish marsh habitat is not present within the project area.   |
| <b>Lyon's pentachaeta</b><br><i>Pentachaeta lyonii</i>                              | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | On volcanic rocky red-clay soils at the interface between chaparral and valley grassland habitats. Appropriate soils and habitat interface is not present within the project area.  |
| <b>Marcescent dudleya</b><br><i>Dudleya cymosa ssp. Marcescens</i>                  | Federal<br>Threatened | USFWS                     | No Effect                              | Not Applicable   | Sheer volcanic rock canyon walls are not present within the project area.   |
| <b>Marsh sandwort</b><br><i>Arenaria paludicola</i>                                 | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Freshwater marsh habitat is not present within the project area.  |
| <b>Salt marsh bird's-beak</b><br><i>Cordylanthus maritimus ssp. Maritimus</i>       | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Coastal dune/salt marsh habitat is not present within the project area.   |
| <b>Santa Monica Mountains dudleya</b><br><i>Dudleya cymosa ssp. Ovatifolia</i>      | Federal<br>Threatened | USFWS                     | No Effect                              | Not Applicable   | Shaded deep canyon bottoms with rocky volcanic outcrops or slopes are not present within the project area.  |
| <b>Spreading navarretia</b><br><i>Navarretia fossalis</i>                           | Federal<br>Threatened | USFWS                     | No Effect                              | Not Applicable   | Freshwater marsh and vernal pool habitat is not present within the project area.  |
| <b>Ventura marsh milk-vetch</b><br><i>Stragalus pycnostachyus var. lanosissimus</i> | Federal<br>Endangered | USFWS                     | No Effect                              | Not Applicable   | Salt marsh habitat is not present within the project area.  |
| <b>Verity's dudleya</b><br><i>Dudleya verity</i>                                    | Federal<br>Threatened | USFWS                     | No Effect                              | Not Applicable   | Coastal sage scrub habitat with north facing rock outcroppings is not present within the project area.  |
| <b>Invertebrates</b>  |                       |                           |  |  |   |
| <b>Range Black Abalone</b><br><i>Haliotis cracherodii</i>                           | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | Rocky intertidal and subtidal reefs along the California and Baja California coast. The project is expected to have no effect on intertidal or subtidal habitat.  |
| <b>Range White Abalone</b><br><i>Haliotis sorenseni</i>                             | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | Pacific Ocean from Point Conception, California, to Punta Abreojos, Baja California, Mexico. They are usually found at depths of 50 to 180 feet on rocky substrates alongside sand channels on the ocean floor. The project is expected to have no effect on off-shore habitat. |

**Table 2.4.5-a (continued) FESA Effect Findings for Federal Listed Threatened/Endangered Species in the Project Study Area**

| <b>Common Name<br/>Scientific Name</b>                                     | <b>Status</b>                        | <b>Responsible Agency</b> | <b>Effect Finding pursuant to FESA</b>            | <b>Effect Finding for Critical Habitat (if applicable)</b> | <b>Rationale</b>   |
|--|--------------------------------------|---------------------------|---|--|--|
| <b>Riverside fairy shrimp</b><br><i>Streptocephalus woottoni</i>           | Federal<br>Endangered                | USFWS                     | No Effect   | Not Applicable   | Vernal pool habitat is not present within the project area.  |
| <b>Vernal pool fairy shrimp</b><br><i>Branchinecta lynchi</i>              | Federal<br>Threatened                | USFWS                     | No Effect   | Not Applicable   | Vernal pool habitat is not present within the project area.  |
| <b>Birds</b>   |                                      |                           |   |  |  |
| <b>California least tern</b><br><i>Sterna antillarum browni</i>            | Federal<br>Endangered                | USFWS                     | No Effect   | Not Applicable   | Sand beach habitat present. This species is only found in large colonies along major estuaries. The nearest known colony is located at Venice Beach. Therefore, the presence of this species is not expected. This species is discussed further in the following section of this document. |
| <b>Coastal California gnatcatcher</b><br><i>Poliophtila californica</i>    | Federal<br>Threatened                | USFWS                     | No Effect   | Not Applicable   | There is only degraded and fragmented Coastal bluff scrub habitat present within the project area. Therefore, the presence of this species is not expected. This species is discussed further in the following section of this document.   |
| <b>Least Bell's vireo</b><br><i>Vireo bellii pusillus</i>                  | Federal<br>Endangered                | USFWS                     | No Effect   | Not Applicable   | Dense riparian forest habitat is not present within the project area.  |
| <b>Light-footed clapper rail</b><br><i>Rallus longirostris levipes</i>     | Federal<br>Endangered                | USFWS                     | No Effect   | Not Applicable   | Salt marsh habitat is not present within the project area.   |
| <b>Marbled murrelet</b><br><i>Brachyramphus marmoratus</i>                 | Federal<br>Threatened                | USFWS                     | No Effect   | Not Applicable   | Mature conifer habitat is not present within the project area.   |
| <b>Southwestern willow flycatcher</b><br><i>Empidonax traillii extimus</i> | Federal<br>Endangered                | USFWS                     | No Effect   | Not Applicable   | Wide flood plains with dense riparian vegetation are not present within the project area.  |
| <b>Western snowy plover</b><br><i>Charadrius alexandrinus nivosus</i>      | Federal<br>Threatened                | USFWS                     | No Effect   | Not Applicable   | Coastal beach habitat is present at Solstice Creek. However, the U.S. FWS's 2016 Summer Window Survey, and CDFW's 2017 Winter Window Survey for Snowy Plovers on the U.S. Pacific Coast found no snowy plovers on Dan Blocker State Beach. No impacts to this species are expected.        |
| <b>Amphibians and Reptiles</b>   |                                      |                           |   |  |  |
| <b>California red-legged frog</b><br><i>Rana draytonii</i>                 | Federal<br>Threatened                | USFWS                     | May Affect, but is Not Likely to Adversely Affect | Not Applicable   | Permanent deep-water breeding habitat is not present within the project area. However, non-breeding habitat is present within the project limits at Solstice Creek. Protocol surveys were undertaken.  |
| <b>East Pacific Green Sea Turtle</b><br><i>Chelonia mydas</i>              | Federal<br>Threatened                | NMFS                      | No Effect   | Not Applicable   | Rare sightings in off-shore waters along the California coast. The project is expected to have no effect on off-shore habitat.   |
| <b>Leatherback Sea Turtle</b><br><i>Dermochelys coriacea</i>               | Federal<br>Endangered                | NMFS                      | No Effect   | Not Applicable   | Generally found over the continental slope and more rarely in continental shelf waters. The project is expected to have no effect on off-shore habitat.  |
| <b>North Pacific Loggerhead Sea Turtle</b><br><i>Caretta caretta</i>       | Federal<br>endangered                | NMFS                      | No Effect   | Not Applicable   | Rarely found in off-shore habitat along southern California. The project is expected to have no effect on off-shore habitat.   |
| <b>Olive Ridley Turtle</b><br><i>Lepidochelys olivacea</i>                 | Federal<br>Threatened/<br>Endangered | NMFS                      | No Effect   | Not Applicable   | Rarely found in off-shore habitat along southern California. The project is expected to have no effect on off-shore habitat.   |

**Table 2.4.5-a (continued) FESA Effect Findings for Federal Listed Threatened/Endangered Species in the Project Study Area**

| <b>Common Name<br/>Scientific Name</b>                        | <b>Status</b>         | <b>Responsible Agency</b> | <b>Effect Finding pursuant to FESA</b> | <b>Effect Finding for Critical Habitat (if applicable)</b> | <b>Rationale</b>   |
|---|-----------------------|---------------------------|--|--|--|
| <b>Mammals</b>  |                       |                           |  |  |  |
| <b>Blue Whale</b><br><i>Balaenoptera musculus</i>             | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>Fin Whale</b><br><i>Balaenoptera physalus</i>              | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>Guadalupe Fur Seal</b><br><i>Arctocephalus townsendi</i>   | Federal<br>Threatened | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on coastal rocky habitats immediately adjacent to ocean.   |
| <b>Humpback Whale</b><br><i>Megaptera novaeangliae</i>        | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>Southern Resident Killer Whale</b><br><i>Orcinus orca</i>  | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>North Pacific Right Whale</b><br><i>Eubalaena japonica</i> | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>Sei Whale</b><br><i>Balaenoptera borealis</i>              | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>Sperm Whale</b><br><i>Physeter microcephalus</i>           | Federal<br>Endangered | NMFS                      | No Effect                              | Not Applicable   | The project is expected to have no effect on off-shore deep water habitat.   |
| <b>Fish</b>   |                       |                           |  |  |  |
| <b>Green Sturgeon</b><br><i>Acipenser medirostris</i>         | Federal<br>Threatened | NMFS                      | No Effect                              | Not Applicable   | Southern DPS of Green Sturgeon only spawn in the Sacramento River Basin, however they are occasionally found in marine and estuarine waters from Baja California to Alaska. The project is expected to have no effect on this species.   |
| <b>Tidewater goby</b><br><i>Eucyclogobius newberryi</i>       | Federal<br>Endangered | USFWS                     | No Effect                              | No Effect  | Coastal lagoon/salt marsh habitat is not present within the project area.  |
| <b>Southern steelhead trout</b><br><i>Oncorhynchus mykiss</i> | Federal<br>Endangered | NMFS                      | No Effect                              | No Effect  | Habitat is present at Solstice Creek. However, the species is considered extirpated from Solstice Creek. The proposed fish restoration at Solstice Creek is expected to remediate the existing barrier and allow re-colonization of this species into Solstice Creek. No impacts to this species are expected. |

**Table 2.4.5-a (continued) FESA Effect Findings for Federal Listed Threatened/Endangered Species in the Project Study Area**

| Common Name<br><i>Scientific Name</i> | Status         | Responsible Agency | Effect Finding pursuant to FESA | Effect Finding for Critical Habitat (if applicable) | Rationale                        |
|---------------------------------------|----------------|--------------------|---------------------------------|---|----------------------------------|
| <b>Essential Fish Habitat (EFH)</b>   |                |                    |                                 |   |                                  |
| <b>Groundfish EFH</b>                 | Not Applicable | NMFS               | No Effect                       | No Effect   | Not present within project area. |
| <b>Coastal Pelagics EFH</b>           | Not Applicable | NMFS               | No Effect                       | No Effect   | Not present within project area. |
| <b>Highly Migratory Species EFH</b>   | Not Applicable | NMFS               | No Effect                       | No Effect   | Not present within project area. |

**Discussion of Effect Findings for Southern Steelhead Trout.** Southern steelhead trout (*Oncorhynchus mykiss*) are listed as Endangered within the Southern California Evolutionarily Significant Unit (ESU) as of October 17, 1997. The Southern California ESU extends from the Santa Maria River in San Luis Obispo County south to the southern extent of their range. Fish within the Southern California ESU are considered “winter-run” or ocean-maturing steelhead. These anadromous fish are born in fresh water, where they spend one to three years before migrating to the ocean. After spending one to four years in the ocean, they return to their natal stream to spawn as four-or-five year-olds. Migration within this ESU generally occurs from November through March. Spawning typically takes place from December through June, with a peak during the months of February and March.

The only record of Southern steelhead trout (*Oncorhynchus mykiss*) in the Solstice Canyon Creek watershed is anecdotal, with the last observations in the 1940s. Southern steelhead trout are currently believed to be extirpated from Solstice Canyon Creek. During general site surveys completed between 2016 and 2018, the reach of Solstice Canyon Creek at SR-1 was observed to be dry during the summer months – because of this, Southern steelhead trout (*Oncorhynchus mykiss*) are not likely to be present during construction.

Proposed project Location No. 10 does not exist within designated Critical Habitat (CH) for Southern steelhead trout, which is defined as those areas both inside and outside of the geographical area occupied by the species in which the physical or biological features are found that are essential to the conservation of the species and which may require special management considerations or protection. The final critical habitat designation for the Southern California Steelhead Distinct Population Segment (DPS) was issued on September 2, 2005 (70 FR 52488), and includes those river reaches and estuarine areas accessible to steelhead in coastal river basins.

The proposed project will have no effect on Southern steelhead trout as the species are not currently present in Solstice Canyon Creek. The proposed project will yield a substantial beneficial effect on Southern steelhead trout in the removal of the existing culvert barrier, and replacement with a new bridge structure with an underlying natural slope bottom. This will open 2.7 miles of suitable trout habitat for passage from the ocean and allow Southern steelhead trout to repopulate in Solstice Canyon Creek.

**California Endangered Species Act (CESA) Consultation Summary.** As previously mentioned, there are no state agency consultation procedures under CESA. For projects that affect both a state and federal listed species, compliance with the Federal Endangered Species Act (FESA) may satisfy CESA if the California Department of Fish and Wildlife (CDFW) determines that the federal incidental take authorization is “consistent” with CESA under Fish & Game Code § 2080.1. For project that will result in a “take” of a state-only listed species, Caltrans must apply for an incidental take permit under Fish & Game Code § 2080(b). No impacts are anticipated to any State-only/CESA Listed Species, and no consultation has been initiated – the following table summarizes analyses performed to make these determinations under CESA, nevertheless.

**Table 2.4.5-b CESA Effect Findings for State Listed Threatened/Endangered Species in the Project Study Area**

| Common Name<br>Scientific Name  | Status                        | Responsible Agency | Proposed Take Finding pursuant to CESA                                     | Rationale   |
|---|-------------------------------|--------------------|--|---|
| <b>Plants</b>   |                               |                    |  |   |
| <b>Beach spectaclepod</b><br><i>Dithyrea maritima</i>                               | State<br>Threatened           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Coastal dunes, sandy coastal scrub habitat is not present. While sandy beach habitat is present, the Solstice creek project area is outside the known historical habitat of this species. The project area is routinely scoured by heavy surf and storm flows each year down to the cobble substrate. As such the species is not expected to be present within the project areas. |
| <b>Coastal dunes milk-vetch</b><br><i>Astragalus tener var. titi</i>                | State<br>Endangered           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Coastal terrace grassland and vernal pools are not present within the project areas.  |
| <b>Lyon’s pentachaeta</b><br><i>Pentachaeta lyonina</i>                             | State<br>Endangered           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | On volcanic rocky red-clay soils at the interface between chaparral and valley grassland habitats. Appropriate soils and habitat interface is not present within the project area.  |
| <b>Salt marsh bird’s-beak</b><br><i>Cordylanthus maritimus ssp. Maritimus</i>       | State<br>Endangered           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Coastal dune/salt marsh habitat is not present within the project areas.  |
| <b>Ventura marsh milk-vetch</b><br><i>Stragalus pycnostachyus var. lanosissimus</i> | State<br>Endangered           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Salt marsh habitat is not present within the project areas.   |
| <b>Birds</b>  |                               |                    |  |   |
| <b>Tricolored blackbird</b><br><i>Agelaius tricolor</i>                             | State Candidate<br>Endangered | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Marsh and swamp habitat is not present within the project areas.  |
| <b>Swainson’s hawk</b><br><i>Buteo swainsoni</i>                                    | State<br>Threatened           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Appropriate foraging habitat is not present in areas adjacent to the project area. Species unlikely to utilize nesting habitat within Solstice Creek riparian corridor without appropriate foraging habitat nearby. Pre-construction surveys for nesting birds will be completed prior to construction to ensure that no active nests are affected by the project.                |
| <b>Least Bell’s vireo</b><br><i>Vireo bellii pusillus</i>                           | State<br>Endangered           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Dense riparian forest habitat is not present within the project areas.  |
| <b>Bank Swallow</b><br><i>Riparia riparia</i>                                       | State<br>Threatened           | CDFW               | The proposed project is not anticipated to result in Take of this Species. | Required cliff/bank habitat with fine textured soils is not present within or near the project areas.   |

## **Avoidance, Minimization, and/or Mitigation Measures**

**BIO-04 | Construction Window and Restrictions (Partial).** No construction work shall occur at proposed project Locations No. 13 and 14 (PMs 61.29 and 61.35) between the months of January and August. Construction work at these sites shall be restricted to the time period between September 1<sup>st</sup> and December 31<sup>st</sup>.

**BIO-02 | Delineation of Environmentally Sensitive Areas (ESAs).** Project work limits shall be delineated by ESA fencing at each project location prior to initiation of construction activities.

**BIO-05 | Fish Exclusionary Measures at Solstice Canyon Creek.** Exclusionary nets shall be installed at proposed project Location No. 10 to exclude fish from the project site prior to installation of the proposed water diversion in Solstice Canyon Creek. Any fish found within the project site shall be moved upstream of the project site and released. All exclusionary and removal activities shall be conducted by an ichthyologist as approved by the National Oceanic and Atmospheric Administration (NOAA) and the United States Fish and Wildlife Service (USFWS), who possesses experience in identification and handling of Southern Steelhead trout and Arroyo chub.

**BIO-06 | Multi-Agency Project Reporting.** Upon completion all monitoring and construction of the proposed project, a Final Project Report will be submitted to the United States Fish and Wildlife Service (USFWS), National Oceanic and Atmospheric Administration (NOAA), California Department of Fish and Wildlife (CDFW), United States Army Corps of Engineers (ACOE), and the Regional Water Quality Control Board (RWQCB).

**BIO-07 | Pre-Construction Protocol Surveys for California Gnatcatcher.** Caltrans will conduct pre-construction protocol surveys at least one year prior to the initiation of construction activities. The surveys shall follow the appropriate protocols for locating and identifying coastal California gnatcatcher (*Poliophtila californica californica*), and shall be performed by a qualified ornithologist, approved by USFWS prior to initiation of work. No construction work shall commence until Caltrans has completed formal consultation with the USFWS.

**BIO-08 | Pre-Construction Protocol Surveys for California Red-Legged Frog.** Caltrans shall conduct pre-construction protocol surveys for California red-legged frog at seasonal intervals beginning in 2018 and continuing through the start of construction in 2021. The surveys shall be conducted in conjunction with a permitted herpetologist with experience in locating and identifying California red-legged frog (*Rana draytonii*).

**BIO-09 | Pre-Construction Surveys for Cooper's Hawk.** Caltrans shall conduct pre-construction surveys for Cooper's Hawk (*Accipiter cooperii*) in conjunction with a qualified ornithologist as approved by CDFW. Work shall not commence if any Cooper's hawk are found within 500 feet of the project site and cannot recommence until nesting is complete and the birds have left the area.

**BIO-10 | Pre-Construction Surveys for Nesting Birds.** Caltrans shall conduct nesting bird surveys prior to any vegetation removal. Nesting surveys must be done within 72 hours of commencement of vegetation removal. If any active nests are found, all work shall halt within 150 feet of the active nest (500 feet for Raptors). Work shall not recommence until the young have fledged and the nest is considered inactive.

**BIO-11 | Pre-Construction Surveys for Rare Plants.** Caltrans shall conduct pre-construction surveys in conjunction with a qualified botanist with experience in locating and identifying rare plants, prior to initiation of work. If any rare plants are located within the project footprint they will be re-located to a safe location as determined by the botanist and in coordination with the California Department of Fish and Wildlife (CDFW).

**BIO-12 | Pre-Construction Surveys for Southern Steelhead Trout and Arroyo Chub.** Caltrans shall conduct pre-construction surveys in conjunction with an NOAA/CDFW approved and qualified ichthyologist who possesses experience in locating and identifying Southern Steelhead trout and Arroyo Chub.

**BIO-13 | Pre-Construction Surveys for Southwestern Willow Flycatcher and Least Bell's Vireo.** Caltrans shall conduct pre-construction surveys in conjunction with a qualified ornithologist [approved by the United States Fish and Wildlife Service (USFWS)] following the appropriate protocols for locating and identifying Southwestern willow flycatcher (*Empidonax traillii extimus*) and Least Bell's vireo (*Vireo bellii pusillus*). Work shall not commence if any Southwestern willow flycatcher or Least Bell's vireo are found within 500 feet of the construction site. Work shall not recommence until nesting is complete and the birds have left the area, and Caltrans has completed formal consultation.

**BIO-14 | Pre-Construction Surveys for Two-Striped Garter Snake, California Mountain Kingsnake, and Coastal Whiptail.** Caltrans shall conduct pre-construction surveys in conjunction with a qualified herpetologist with experience in locating and identifying Two-striped garter snake (*Thamnophis hammondi*), California mountain kingsnake (*Lampropeltis multifasciata*), and Coastal whiptail (*Aspidoscelis tigris stejnegeri*). If any of these species are identified within project limits, they shall be relocated to a safe location as deemed by the herpetologist, and in coordination with CDFW.

**BIO-15 | Pre-Construction Surveys for Western Snowy Plover.** Caltrans shall conduct pre-construction surveys in conjunction with a qualified ornithologist approved by the USFWS, following appropriate protocols for locating and identifying Western snowy plover (*Charadrius alexandrinus nivosus*). Work cannot commence if any snowy plover are found within 500 feet of the construction site. Work shall not recommence until nesting is complete and the birds have left the area, and Caltrans has completed formal consultation.

**BIO-16 | Presence of Marine Mammals During Construction.** All work shall stop/halt if any marine mammals are observed within 500 feet of construction activities, including access roads. Work shall not recommence until the observed marine mammal has left the project area on its own accord.

**BIO-17 | Stream Restoration Plan.** Caltrans shall develop a Stream Restoration Plan in conjunction with a qualified hydraulics engineer to ensure that the morphology of the stream will not be affected in such a way as to prevent fish migration and passage through the project area.

**BIO-18 | Water Diversion Plan at Solstice Canyon Creek.** A Water Diversion Plan shall be developed and implemented in consultation with NOAA, CDFW, USFWS, ACOE, and the RWQCB, to divert water through the project site at Solstice Canyon Creek to reduce turbidity and prevent sediments from entering the lagoon during construction and downstream of the project site (Location No. 10).



**BIO-19 | Water Quality Best Management Practices (BMPs).** All applicable construction BMPs for water quality shall be implemented to minimize effects to downstream areas.

**BIO-20 | Sandy Beach Grunion Work Window.** No equipment shall access sandy beach habitat during the Grunion spawning season (March 1<sup>st</sup> – August 31<sup>st</sup>) except to access the Solstice Canyon Creek bridge site with appropriate night surveys to ensure that Grunion are not spawning in the area.

## 2.4.6 INVASIVE SPECIES

### Regulatory Setting

On February 3, 1999, President William J. Clinton signed Executive Order (EO) 13112 requiring federal agencies to combat the introduction or spread of invasive species in the United States. The order defines invasive species as “any species, including its seeds, eggs, spores, or other biological material capable of propagating that species, that is not native to that ecosystem whose introduction does or is likely to cause economic or environmental harm or harm to human health.” Federal Highway Administration (FHWA) guidance issued August 10, 1999 directs the use of the State’s invasive species list, maintained by the California Invasive Species Council to define the invasive species that must be considered as part of the National Environmental Policy Act (NEPA) analysis for a proposed project.

### Affected Environment

Under the National Environmental Policy Act (NEPA), the no-build alternative can be used as a baseline for comparing environmental impacts; under the California Environmental Policy Act (CEQA), the baseline for environmental impact analysis is the existing conditions at the time of the Notice of Preparation (NOP) or at the time at which environmental studies commenced. The following discussion is a summary of the existing conditions (or no-build scenario) at the time at which environmental studies commenced for the proposed undertaking.

A series of field investigations were performed to survey the existing biological environment and how the proposed project alternatives and undertaking would affect such. The findings of these investigations were incorporated in the Natural Environment Study (NES) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek, published July 2018, by the Caltrans Division of Environmental Planning, Biology Unit – District 7. The findings regarding invasive species in the project study area were derived from this report, and it was determined that the project study area is dominated by non-native species, most of which are ornamental cultivars that are regularly planted along public roads for aesthetic reasons and particularly, erosion control.

Non-native and invasive plant species are present along the entire stretch of SR-1 and within or adjacent to all project locations. One invasive animal species that is known to occur within Solstice creek is the New Zealand Mudsail (*Potamopyrgus antipodarum*). New Zealand Mudsails (*Potamopyrgus antipodarum*) are a tiny invasive aquatic snail that breeds through cloning itself. A single snail

transported into an un-infested waterway can spawn millions of progeny making it incredibly difficult to control once a population has been established.

New Zealand Mudsnails (NZMS) were first reported in the Santa Monica Mountains in 2005 and first detected within Solstice Canyon Creek in 2007 (SMBNEP, 2015). New Zealand Mudsnails die if dry for at least three weeks, as such they need perennial water in order to survive. Solstice Canyon Creek is the only project site that is wet for a substantial portion of the year so the potential to spread NZMS to other project locations is minimal to none. However, decontamination measures will be implemented in order to prevent the removal of NZMS from the projects where they could be accidentally introduced to other waterways

## **Environmental Consequences**

**Alternative 1 (No-Build Alternative).** If the proposed project were not built, there would be no alterations or improvements to the existing facilities, posing no changes to the existing environment. Therefore, the spread of invasive species would not be intensified through construction activities.

**Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom).** It is possible that construction activities could cause the disturbance and spread of invasive species in adjacent areas.

## **Avoidance, Minimization, and/or Mitigation Measures**

### **BIO-21 | Decontamination Protocols for Proposed Project Location No. 10 at Solstice Canyon Creek.**

All construction equipment/rigs shall be thoroughly washed/scrubbed down with hot water at the construction yard before being transported to the project site to avoid spreading invasive weeds to the project site. Additionally, Caltrans shall implement the California Department of Fish and Wildlife's Aquatic Invasive Species (AIS) Decontamination Protocol as follows.

- If decontamination is not done on site, transport any contaminated equipment in sealed plastic bags and keep separate from clean gear.
- When practical, in flowing water begin work upstream and work downstream. This avoids transporting AIS to non-infested upstream areas.
- For locations known to be infested with AIS, use dedicated equipment/gear that is only used in infested waters. Store this equipment separately.

- Equipment/Gear Decontamination Methods:

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**Option 1: Dry**

Scrub gear with a stiff-bristled brush to remove all organisms. Thoroughly brush small crevices such as boot laces, seams, net corners, etc. Allow equipment to thoroughly dry (i.e., until there is complete absence of moisture), preferably in the sun. Keep dry for a minimum of 48 hours to ensure any organisms are desiccated.

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**Option 2: Hot Water Soak**

Scrub gear with a stiff-bristled brush to remove all organisms. Thoroughly brush small crevices such as boot laces, seams, net corners, etc. Immerse equipment in 140° F or hotter water. If necessary, weigh it down to ensure it remains immersed. Soak in 140° F or hotter water for a minimum of five minutes.

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**Option 3: Freeze**

Scrub gear with a stiff-bristled brush to remove all organisms. Thoroughly brush small crevices such as boot laces, seams, net corners, etc. Place in a freezer 32°F or colder for a minimum of eight hours.

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**BIO-22 | Executive Order 13112 on Invasive Species.** In compliance with the Executive Order on Invasive Species, EO 13112, and guidance from the Federal Highway Administration (FHWA), the landscaping and erosion control included in the proposed project will not use any species on the California Noxious Weed List. In areas of particular sensitivity, extra precautions will be taken if invasive species are found in or near construction areas. This includes the inspection and cleaning of construction equipment and eradication strategies to be implemented should an invasion occur.

**BIO-23 | Removal and Disposal of Invasive Species.** Any invasive species present shall be removed and disposed of offsite at an appropriate disposal location.

## 2.5 CONSTRUCTION IMPACTS

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The proposed project, which includes nineteen (19) locations, would be constructed in phases to reduce any temporary, construction-related impacts to the local community. Detailed construction staging plans for drainage rehabilitation/restoration locations will be completed at the next project planning phase, including detailed analyses regarding the temporary effects of construction on local traffic and the planning of phases to minimize any effect accordingly and where possible. Effects regarding traffic delays are particularly significant at the onset of construction, due to spectator slowing and the need for the average driver to adjust to changes in the roadway. However, within one-to-two weeks after the start of construction, regular commuters tend to become accustomed to driving through the construction zone and the amount of traffic delays caused by construction decreases accordingly. The following measures shall be implemented, nevertheless, to minimize any potential adverse effects on traffic, circulation, and safety during the process of design and construction, and after completion of construction:

**CON-01 | Caltrans Complete Streets Directive DD-64-R2.** A “complete street” is a facility that is planned, designed, operated, and maintained to provide safe mobility for all users, including bicyclists, pedestrians, transit riders, and motorists appropriate to the function and context of the facility. This directive shall ensure that the proposed project is designed in such a manner that all travelers of all ages and abilities can move safely and efficiently along and across a network of “complete streets.”

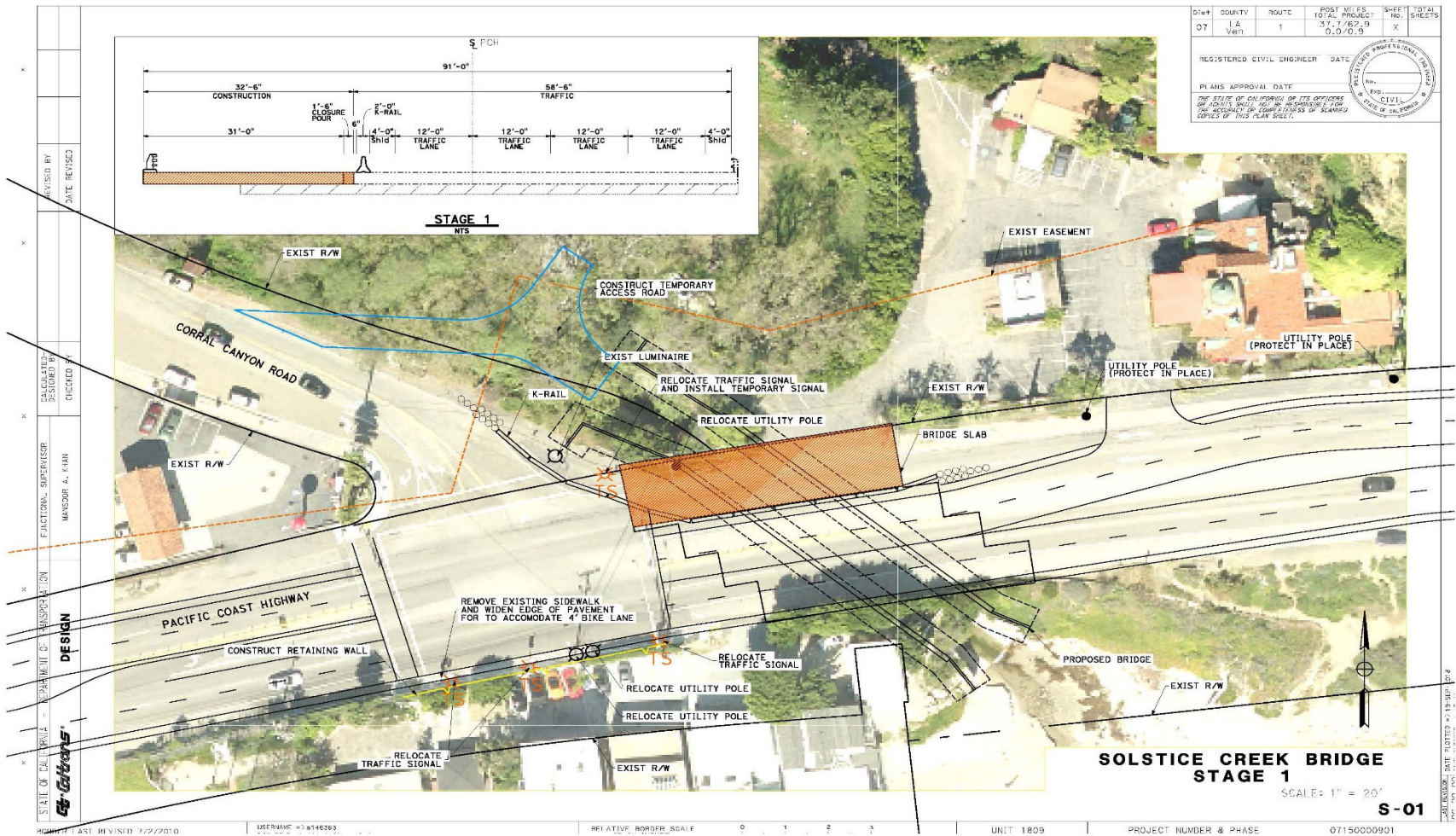
**CON-02 | Transportation Management Plan.** A TMP shall be developed to implement practical measures to minimize any traffic delays that may result from lane restrictions or closures in the work zone. TMP strategies shall be planned and designed to improve mobility, as well as increase safety for the traveling public and highway workers. These strategies include, but are not limited to, dissemination of information to motorists and the greater public, traffic incident management, construction management strategies, traffic demand management, and alternate route planning/detouring.

**CON-03 | Roadway Closure Planning.** Closure plans shall be developed to minimize traffic disruption during peak periods, and to the extent possible, such closures (when required) shall occur during off-peak and/or overnight periods. Customarily, construction staging plans shall complement closure plans to minimize the need for roadway and/or ramp closures. No full closures of SR-1/PCH shall occur during peak periods whatsoever. In advance of any closure periods, appropriate temporary signage (in accordance with Caltrans and City guidelines) shall be used to alert motorists of the closure and direct them to alternate routes.

**CON-04 | Temporary Traffic Controls.** Temporary traffic controls, signage, barriers, and flagmen shall be deployed as necessary and appropriately for the efficient movement of traffic (in accordance with standard traffic engineering practices) to facilitate construction of the project improvements while maintaining traffic flows and minimizing disruption.

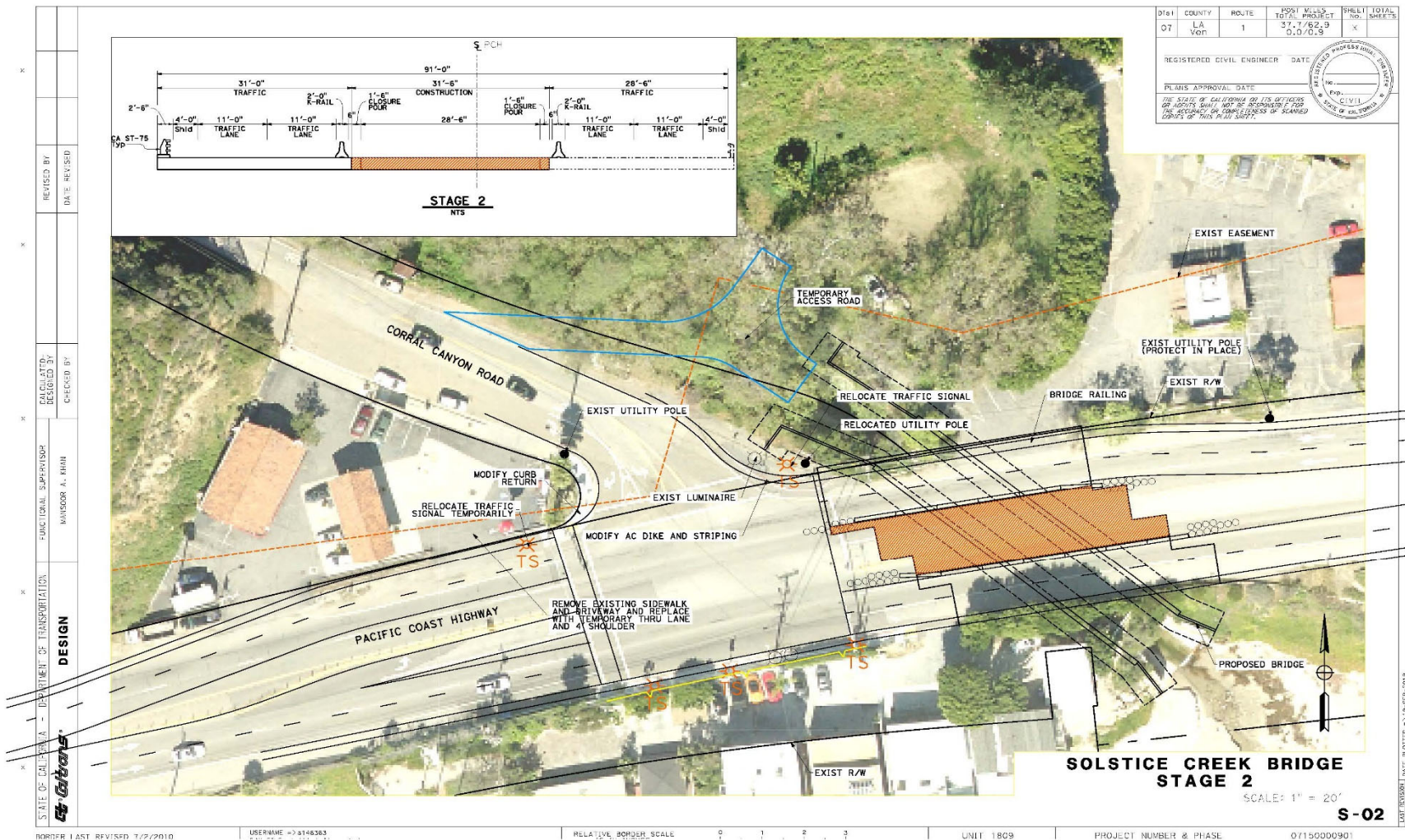
**Proposed Construction Staging of Bridge Construction at Proposed Project Location No. 10 (Solstice Canyon Creek).** The scope of work for the eighteen (18) drainage locations associated with this project is less complex in nature, and as previously mentioned, will be constructed in phases (rather than concurrently) to reduce any temporary, construction-related impacts. Construction of the new bridge structure associated with proposed project Alternative 2 is more complex and will involve a more detailed staging plan on its own to minimize disruption to the local community. In August 2018, Caltrans met with the City of Malibu to advise of the proposed undertaking, and the following construction staging plan for the new bridge structure at proposed project Location No. 10 was developed as a result of this coordination and associated constraints:

**Stage 1 | Shift Travel Lanes North with Concurrent Construction on South.** As agreed upon during coordination with the City of Malibu, Caltrans shall maintain four (4) operational lanes of traffic during construction at all times (including bike lane facilities). During Stage 1, all lanes would be shifted north while construction of the new bridge structure commences on the south side of the highway. The following preliminary construction staging plan illustrates the lane shift and associated activities during this stage of bridge construction.



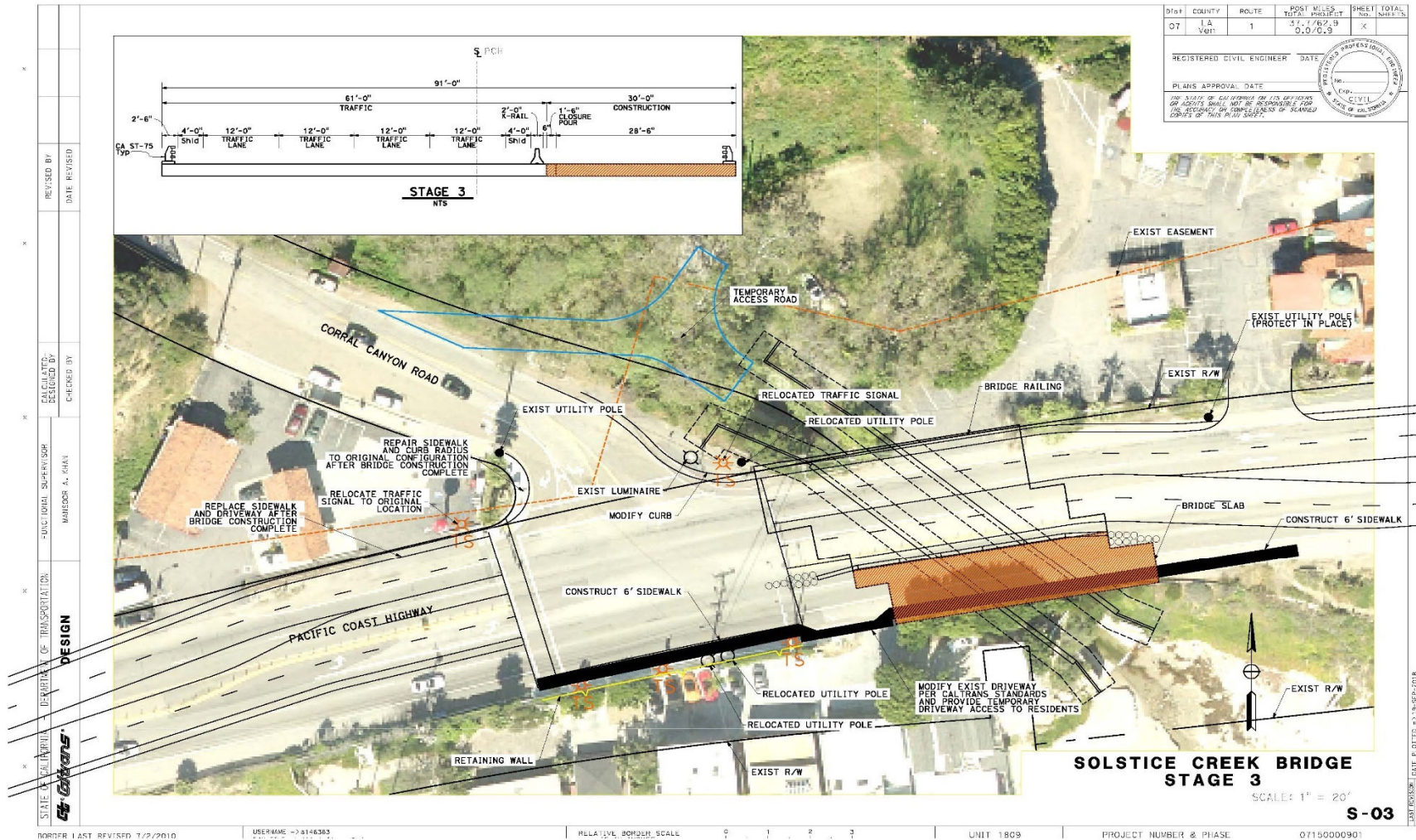


**Stage 2 | Split Directional Travel Lanes with Concurrent Construction in Central Portion.** As agreed upon during coordination with the City of Malibu, Caltrans shall maintain four (4) operational lanes of traffic during construction at all times (including bike lane facilities). During Stage 2, directional travel lanes would be split while construction of the new bridge structure commences in the central portion of the bridge structure. The following preliminary construction staging plan illustrates the lane shift and associated activities during this stage of bridge construction.





**Stage 3 | Shift Travel Lanes South with Concurrent Construction on North.** As agreed upon during coordination with the City of Malibu, Caltrans shall maintain four (4) operational lanes of traffic during construction at all times (including bike lane facilities). During Stage 1, all lanes would be shifted south while construction of the new bridge structure commences on the north side of the highway. The following preliminary construction staging plan illustrates the lane shift and associated activities during this stage of bridge construction.



**Temporary, Construction-Related Effects Related to Noise.** While short-term, construction-related noise impacts are anticipated, the following abatement measures will be implemented to minimize any of these temporary impacts:

**CON-05 | Temporary Noise Barriers.** Effective temporary noise barriers, when they are feasible, shall be used in an attempt to minimize any noise between construction equipment and noise-sensitive receptors.

**CON-06 | Equipment Noise Control.** Noise-generating equipment in operation at each project site shall be fully equipped with effective noise control devices (i.e. mufflers, lagging, and/or motor enclosures). Noise from each piece of construction equipment shall not exceed 86 dBA ( $L_{max}$ ) at a distance of 15 meters (50 feet). All equipment shall be properly maintained to assure that no additional noise, due to worn or improperly maintained parts, would be generated.

**CON-07 | Noise Control within Vicinity of Residential Units.** Noise generating construction activities within 50 meters (165 feet) of residential units shall be restricted to hours between 7:00AM and 8:00PM, Monday through Friday and 8:00AM and 6:00PM on Saturday. No noise-generative construction activities shall take place on Sundays and holidays.

## 2.6 CUMULATIVE IMPACTS

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### Regulatory Setting

Cumulative impacts are those that result from past, present, and reasonably foreseeable future actions, combined with the potential impacts of the proposed project. A cumulative effect assessment looks at the collective impacts posed by individual land use plans and projects. Cumulative impacts can result from individually minor but collectively substantial impacts taking place over a period of time.

Cumulative impacts to resources in the project area may result from residential, commercial, industrial, and highway development, as well as from agricultural development and the conversion to more intensive agricultural cultivation. These land use activities can degrade habitat and species diversity through consequences such as displacement and fragmentation of habitats and populations, alteration of hydrology, contamination, erosion, sedimentation, disruption of migration corridors, changes in water quality, and introduction or promotion of predators. They can also contribute to potential community impacts identified for the project, such as changes in community character, traffic patterns, housing availability, and employment.

The California Environmental Quality Act (CEQA) Guidelines Section 15130 describes when a cumulative impact analysis is necessary and what elements are necessary for an adequate discussion of cumulative impacts. The definition of cumulative impacts under CEQA can be found in Section 15355 of the CEQA Guidelines. A definition of cumulative impacts under the National Environmental Policy Act (NEPA) can be found in 40 Code of Federal Regulations (CFR) Section 1508.7.



## **Identification of Cumulative Impacts by Resource**

Cumulative impacts on given resources are defined by a Resource Study Area (RSA). Each resource has a specific RSA, which is delineated to include the project area as well as areas outside of the project where the proposed project's activities, in combination with activities in other projects in the area, could contribute to cumulative impacts on the resource.

Identification and definition of project-specific resources to consider in cumulative impact analyses is based on the degree of impact, ranging from none-to-significant. Resource topics where the proposed project has the potential to cause a potentially significant direct or indirect impact are included in the ensuing discussion. Resource topics where the proposed project has little-to-no potential to cause direct or indirect impacts, and will not contribute to a cumulative impact on the resource are not evaluated. Caltrans performed a series of environmental studies to identify any potential for cumulative effects as a result of the proposed undertaking and identified that the potential solely exists within the resource topic of the Biological Environment. Because it was determined that the potential for cumulative impacts does not exist within the Human Environment or Physical Environment resource topics as presented in this IS/EA, there is no further discussion of such within this context.

## **Cumulative Impacts in Relation to the Biological Environment**

Caltrans defined a RSA and considered the potential for cumulative effects on the biological environment by performing an assessment alongside four (4) past, current, and future Caltrans construction projects on SR-1/PCH and within the vicinity. In particular, the assessment studied any potential cumulative effects on Endangered Steelhead Habitat, Coastal Scrub Habitat, Riparian Habitat, Rocky Intertidal/Endangered Black Abalone Habitat, Kelp Forest/Essential Fish Passage Habitat, and Sand Beach/California Grunion Habitat, which is summarized in the following table.

**Table 2.6-a Biological Cumulative Impacts Analysis for Projects within Resource Study Area (RSA)**

| <b>Project within Resource Study Area (RSA)</b>   | <b>Endangered Steelhead Habitat</b>   | <b>Coastal Scrub Habitat</b>   | <b>Riparian Habitat</b>   | <b>Rocky Intertidal/Endangered Black Abalone Habitat</b>                                    | <b>Kelp Forest/Essential Fish Habitat</b>   | <b>Sandy Beach/California Grunion Habitat</b>   |
|---|---|--|---|---|---|---|
| <b>1 SR-1 (PCH) DRAINAGE RESTORATION &amp; BRIDGE REPLACEMENT AT SOLSTICE CANYON CREEK</b><br>[EA 07-31350 / E-FIS 0715000090]<br>Construction: Future Date             | <b>Beneficial Effect</b><br>Due to Fish Passage Restoration (habitat not currently occupied by Steelhead) | <b>Temporary Adverse Effect</b><br>Will be mitigated to a level of "No Net Loss" | <b>Temporary Adverse Effect</b><br>(0.08 acres of Alder-Sycamore riparian habitat)<br>Will be mitigated to a level of "No Net Loss" | <b>No Effect</b><br>Due to absence of habitat   | <b>No Effect</b><br>Due to absence of habitat   | <b>May Effect</b><br>Due to temporary access to sandy beaches during construction. However, Caltrans shall not access sandy beaches during spawning season (March through August) |
| <b>2 SR-27 Director's Order Emergency Project</b><br>[EA 1XC00 / E-FIS 0717000210]<br>Construction/Completion: July 2018  | <b>No Effect</b><br>Due to prior Steelhead relocation   | <b>No Effect</b><br>Due to absence of habitat                                    | <b>Adverse Effect</b><br>Mitigated through on-site planting   | <b>No Effect</b><br>Due to absence of habitat   | <b>No Effect</b><br>Due to absence of habitat   | <b>No Effect</b><br>Due to absence of habitat   |
| <b>3 SR-1 (PCH) - Sea Walls Near Sycamore Cove Beach</b><br>[EA: 31820/EFIS: 0715000286]<br>Construction: Future Date   | <b>No Effect</b><br>Due to absence of habitat   | <b>No Effect</b><br>Due to absence of habitat                                    | <b>No Effect</b><br>Due to absence of habitat   | <b>May Effect</b><br>Potential exists only if project BMPs (rock catchment devices) fail    | <b>May Effect</b><br>Potential exists only if project BMPs (rock catchment devices) fail    | <b>No Effect</b><br>With minimization/mitigation measures   |
| <b>4 SR-1 (PCH) - Sea Wall 07-VEN 1-PM 4.5</b><br>[EA: TBD/EFIS: TBD]<br>Construction: Future Date  | <b>No Effect</b><br>Due to absence of habitat   | <b>No Effect</b><br>Due to absence of habitat                                    | <b>No Effect</b><br>Due to absence of habitat   | <b>May Effect</b><br>Potential exists only if project BMPs (rock catchment devices) fail    | <b>May Effect</b><br>Potential exists only if project BMPs (rock catchment devices) fail    | <b>No Effect</b><br>With minimization/mitigation measures   |
| <b>5 VEN -1 (PM 4.75/5.25) Emergency Repair-In-Kind of Existing Road and Rock Slope Protection (Director's Order)</b><br>[EA: TBD/EFIS: TBD]<br>Construction: Fall 2018 | <b>No Effect</b><br>Due to absence of habitat   | <b>No Effect</b><br>Due to absence of habitat                                    | <b>No Effect</b><br>Due to absence of habitat   | <b>May Effect</b><br>Potential indirect/temporary sedimentation impacts during construction | <b>May Effect</b><br>Potential indirect/temporary sedimentation impacts during construction | <b>No Effect</b><br>This emergency work shall be done outside of the grunion spawning season (March through August)   |
| <b>DETERMINATION</b>  | <b>No Adverse Cumulative Effect</b>   | <b>No Adverse Cumulative Effect</b>  | <b>No Adverse Cumulative Effect</b>   | <b>No Adverse Cumulative Effect</b>   | <b>No Adverse Cumulative Effect</b>   | <b>No Adverse Cumulative Effect</b>   |

As the previous table details, Caltrans considered the potential cumulative effects to the above-referenced biological resources on five (5) projects within the RSA. The analysis shows that Projects No. 3, 4, and 5 (future projects which are presently undergoing independent environmental analysis) “May Effect” Rocky Intertidal/Black Abalone Habitat and Kelp Forest/Essential Fish Habitat, with a “No Effect” to the other resources. The analysis also shows that the proposed project (SR-1/PCH Drainage Restoration and Bridge Replacement at Solstice Canyon Creek) will have “No Effect” on Rocky Intertidal/Black Abalone Habitat and Kelp Forest/Essential Fish Habitat, therefore, no adverse cumulative effects are anticipated regarding those biological resources. None of the projects have the potential to cause an adverse effect to Endangered Steelhead Habitat, and therefore, no adverse cumulative effects are anticipated to that biological resource. Only the proposed project (SR-1/PCH Drainage Restoration and Bridge Replacement at Solstice Canyon Creek) and Project No. 2 have the potential to pose temporary adverse effects to vegetation habitats, but the effects are considered temporary, and will not result in a permanent net loss to those habitats. In conclusion, the proposed project (SR-1/PCH Drainage Restoration and Bridge Replacement at Solstice Canyon Creek) will not result in any adverse cumulative effect to any of the aforementioned biological resources.

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## **CHAPTER 3 | CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) EVALUATION**

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### 3.1 DETERMINING SIGNIFICANCE UNDER CEQA

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The proposed project is a joint project by the California Department of Transportation (Department) and the Federal Highway Administration (FHWA) and is subject to state and federal environmental review requirements. Project documentation, therefore, has been prepared in compliance with both the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA). FHWA's responsibility for environmental review, consultation, and any other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by Caltrans pursuant to 23 United States Code Section 327 (23 USC 327) and the Memorandum of Understanding dated December 23, 2016 and executed by FHWA and Caltrans. The Department is the lead agency under CEQA and NEPA.

One of the primary differences between NEPA and CEQA is the way significance is determined. Under NEPA, significance is used to determine whether an EIS, or a lower level of documentation, will be required. NEPA requires that an EIS be prepared when the proposed federal action (project) as a whole has the potential to "significantly affect the quality of the human environment." The determination of significance is based on context and intensity. Some impacts determined to be significant under CEQA may not be of sufficient magnitude to be determined significant under NEPA. Under NEPA, once a decision is made regarding the need for an EIS, it is the magnitude of the impact that is evaluated and no judgment of its individual significance is deemed important for the text. NEPA does not require that a determination of significant impacts be stated in the environmental documents.

CEQA, on the other hand, does require the Department to identify each "significant effect on the environment" resulting from the project and ways to mitigate each significant effect. If the project may have a significant effect on any environmental resource, then an EIR must be prepared. Each and every significant effect on the environment must be disclosed in the EIR and mitigated if feasible. In addition, the CEQA Guidelines list a number of "mandatory findings of significance," which also require the preparation of an EIR. There are no types of actions under NEPA that parallel the findings of mandatory significance of CEQA. This chapter discusses the effects of this project and CEQA significance.

### 3.2 CEQA ENVIRONMENTAL CHECKLIST

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This checklist identifies physical, biological, social, and economic factors that might be affected by the proposed project. In many cases, background studies performed in connection with the projects will indicate that there are no impacts to a particular resource. A NO IMPACT answer in the last column reflects this determination. The words "significant" and "significance" used throughout the following checklist are related to CEQA, not NEPA, impacts. The questions in this form are intended to encourage the thoughtful assessment of impacts and do not represent thresholds of significance.

Project features, which can include both design elements of the project, and standardized measures that are applied to all or most Caltrans projects such as Best Management Practices (BMPs) and measures included in the Standard Plans and Specifications or as Standard Special Provisions, are considered to be an integral part of the project and have been considered prior to any significance determinations documented below; see Chapters 1 and 2 for a detailed discussion of these features. The annotations to this checklist are summaries of information contained in Chapter 2 in order to provide the reader with

the rationale for significance determinations; for a more detailed discussion of the nature and extent of impacts, please see Chapter 2. This checklist incorporates by reference the information contained in Chapters 1 and 2.

## AESTHETICS

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|--|------------------------------------|--|------------------------------|-------------------------------------|
| a) Have a substantial adverse effect on a scenic vista?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Substantially degrade the existing visual character or quality of the site and its surroundings?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?                                    | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Aesthetics

- a) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to affect scenic vistas in the project study area.
- b) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to affect or damage scenic resources in the project study area.
- c) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to affect or degrade the existing visual character or quality of the site and its surroundings in the project study area.
- d) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and in consideration of the scope and nature of the proposed work, the associated physical changes do not present any potential to create a new source of substantial light or glare which would adversely affect day or nighttime views in the project study area.



## AGRICULTURE AND FOREST RESOURCES

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment Project; and the forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board.

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|--|------------------------------------|--|------------------------------|-------------------------------------|
| a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| d) Result in the loss of forest land or conversion of forest land to non-forest use?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Agriculture and Forest Resources

- a) **No Impact.** The proposed project is located in a semi-urban, somewhat rural setting, but consists only of improvements to existing roadway drainage facilities, and no potential exists for direct or indirect irreversible conversion of protected farmlands to non-agricultural uses.
- b) **No Impact.** The proposed project is located in a semi-urban, somewhat rural setting, but consists only of improvements to existing roadway drainage facilities, and no potential exists for conflicts with existing zoning for agricultural use, or a Williamson Act contract.
- c) **No Impact.** The proposed project is located in a semi-urban, somewhat rural setting, but consists only of improvements to existing roadway drainage facilities, and no potential exists for conflict with existing zoning for protected forest land or timberland in the project study area.
- d) **No Impact.** The proposed project is located in a semi-urban, somewhat rural setting, but consists only of improvements to existing roadway drainage facilities, and no potential exists for loss or direct/indirect irreversible conversion of protected forest or timberlands to non-forest use.

- e) **No Impact.** The proposed project is located in a semi-urban, somewhat rural setting, but consists only of improvements to existing roadway drainage facilities, and no potential exists for other changes in the existing environment that could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use.

## AIR QUALITY

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                           |
|---|------------------------------------|--|-------------------------------------|-------------------------------------|
| a) Conflict with or obstruct implementation of the applicable air quality plan?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| d) Expose sensitive receptors to substantial pollutant concentrations?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| e) Create objectionable odors affecting a substantial number of people?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |

## CEQA Significance Determinations for Air Quality

**a, b, c, d) No Impact.** The proposed project is located in the South Coast Air Basin and is within the jurisdiction of the South Coast Air Quality Management District (SCAQMD) and the California Air Resources Board (CARB). The SCAQMD is the primary agency responsible for writing the Air Quality Management Plan (AQMP) in cooperation with SCAG, local governments, and the private sector. The AQMP provides the blueprint for meeting state and federal ambient air quality standards. The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and is not capacity-increasing by nature – it will have no impact on traffic volumes and would generate a less than significant amount of pollutants during construction due to its very short duration. In consideration of the aforementioned and the scope of the proposed work, it is exempt from regional and/or project-level air quality conformity and the respective analyses. Therefore, the proposed project will not conflict with the AQMP, violate any air quality standard, result in a net increase of any criteria pollutant, or expose sensitive receptors to substantial pollutant concentrations, and no impacts are anticipated.

**e) Less Than Significant Impact.** Temporary construction activities could generate fugitive dust from the operation of construction equipment. The project will comply with construction standards adopted by the South Coast Air Quality Management District (SCAQMD) as well as Caltrans standardized procedures for minimizing air pollutants during construction. Impacts will be less than significant. No mitigation is required.

## BIOLOGICAL RESOURCES

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                           |
|--|------------------------------------|--|-------------------------------------|-------------------------------------|
| a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife Service or U.S. Fish and Wildlife Service? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Wildlife or US Fish and Wildlife Service?   | <input type="checkbox"/>           | <input checked="" type="checkbox"/>                | <input type="checkbox"/>            | <input type="checkbox"/>            |
| c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Biological Resources

- a) **Less Than Significant Impact.** The proposed undertaking will have no substantial adverse effect – either directly or through habitat modification – on any special status species listed in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife Service or U.S. Fish and Wildlife Service. It is anticipated that the proposed project would yield a beneficial effect to the endangered Southern steelhead trout population by restoring fish passage at Solstice Canyon Creek beneath the SR-1/PCH roadway at proposed Project Location No. 10.
- b) **Less Than Significant Impact with Mitigation Incorporated.** It is estimated that approximately 3,300 square feet of Alder/Sycamore riparian habitat and 50,094 square feet of Coastal scrub will be impacted at proposed project Location No. 10 as a result of the proposed project, though the loss of habitat will be mitigated through replanting at a ratio of 1:1. In consideration of the aforementioned, the proposed undertaking will have no substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service.

- c) **No Impact.** Of the 19 proposed project locations, only Location No. 10 is classified as riverine wetland/riparian habitat, and removal of the existing culvert and construction of a new bridge structure with an underlying natural slope creek bottom is anticipated to restore the creek to its natural condition, and yield a net positive/increase to wetlands in the project study area. In consideration of the aforementioned, the proposed undertaking will have no substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means. No mitigation is required.
- d) **No Impact.** The proposed undertaking will not Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites. It is anticipated that the proposed project would yield a beneficial effect to the endangered Southern steelhead trout population by restoring fish passage at Solstice Canyon Creek beneath the SR-1/PCH roadway at proposed Project Location No. 10. No mitigation is required.
- e) **Less Than Significant Impact.** The proposed undertaking exists within areas that are designated as Environmentally Sensitive Habitat Areas (ESHAs) by the City of Malibu in the Local Coastal Program. It is estimated that approximately 3,300 square feet of Alder/Sycamore riparian habitat and 50,094 square feet of Coastal scrub will be impacted at proposed project Location No. 10 as a result of the proposed project, though the loss of habitat will be mitigated through replanting at a ratio of 1:1. No permanent loss of habitat is anticipated. In consideration of the aforementioned, it is not anticipated that the proposed undertaking would be in conflict with any local policies or ordinance protecting biological resources, such as tree preservation policy or ordinance.
- f) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and the potential for conflict with the provisions of any adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan solely exists at proposed project Location No. 10, where it is proposed that the existing culvert is replaced with a new bridge structure with an underlying natural slope creek bottom. In 2005, the California Coastal Conservancy authorized the disbursement of funds to the National Park Service (NPS) to initiate a plan to remove fish passage barriers and restore habitat conditions to facilitate passage for Southern steelhead trout in the Solstice Creek watershed. The proposed actions would support the removal of human-made fish passage barriers and restore stream habitat to both facilitate steelhead restoration and serve as a location for environmentally sensitive educational outreach and public use. The plan and proposal involved the removal of three check dams and four Arizona crossings (a low-water crossing that provides a bridge when water flow is low) to ensure a significant length of streambed is available for spawning of southern steelhead trout.

The proposed project was designed to complement two other projects in the Solstice Creek Watershed funded by other sources – the modification of the Corral Canyon Road Bridge and the modification of the culvert at Pacific Coast Highway (SR-1/PCH), both downstream of the proposed project area. In 2008, the City of Malibu, in conjunction with the California Department of Fish and Wildlife (CDFW), completed the removal of barriers preventing fish passage which included the demolition, removal, and replacement of the old concrete bridge located on Corral Canyon Road, and just north of the Caltrans facility at SR-1/PCH. Caltrans modification of the culvert at SR-1/PCH as proposed in this project, in combination with the aforementioned projects by the City of Malibu, CDFW, NPS and the California Coastal

Conservancy would provide the Southern steelhead trout with a continuous, unobstructed fish passage route to the rich upstream spawning areas of Solstice Canyon. In consideration of the aforementioned, it is not anticipated that the proposed undertaking would be in conflict with the provisions of any adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan. No mitigation is required.

## CULTURAL RESOURCES

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|---|------------------------------------|--|------------------------------|-------------------------------------|
| a) Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?    | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?       | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| d) Disturb any human remains, including those interred outside of dedicated cemeteries?                       | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Cultural Resources

- a) **No Impact.** No historical resources were identified within the project study area, therefore there is no potential for adverse changes in the significance of a historical resource as defined in §15064.5.
- b) **No Impact.** A potential for encountering intact archaeological deposits exists at project Locations No. 9 and 10, particularly as it pertains to excavation associated with construction of the new bridge structure at Solstice Canyon Creek, though the potential is low in consideration of an estimated maximum excavation depth of 15 feet – intact deposits are suspected at depths between 23 and 33 feet. Pursuant to Stipulation VIII.C.4 of the Section 106 PA and as applicable Stipulation VIII.C.4 of the PRC 5024 MOU, Caltrans has assumed eligibility of archaeological site CA-LAN-210, under Criterion D for the site’s data potential for the purposes of this project only. For the project as a whole, Caltrans, in applying the Criteria of Adverse Effect, proposes that a Finding of No Adverse Effect without Standard Conditions (FNAE-No SC) is appropriate and is currently seeking the State Historic Preservation Officer’s (SHPO’s) concurrence in the finding, pursuant to 36 CFR 880.5(c) and Section 106 PA Stipulation X.B.2. Based on the aforementioned, the proposed undertaking does not have the potential to cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5.
- c) **No Impact.** No unique paleontological resource sites or unique geologic features have been identified in the project study area, therefore there is no potential to directly or indirectly destroy such.
- d) **No Impact.** Any potential to disturb human remains, including those interred outside of dedicated cemeteries is limited to Archaeological Site CA-LAN-210 at proposed project Locations No. 9 and 10, though the area has been previously disturbed by construction (including the associated culvert and drainage) and other development activities. Additionally, excavation

associated with the construction of the new bridge structure at proposed project Location No. 10 is estimated at depth of 15 feet - any intact archaeological deposits are expected at depths between 23 and 33 feet. Based on the aforementioned, the proposed undertaking does not have the potential to disturb human remains, including those interred outside of dedicated cemeteries.

**GEOLOGY AND SOILS**

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|--|------------------------------------|--|------------------------------|-------------------------------------|
| a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:   |                                    |  |                              |                                     |
| i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| ii) Strong seismic ground shaking?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| iii) Seismic-related ground failure, including liquefaction?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| iv) Landslides?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Result in substantial soil erosion or the loss of topsoil?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

**CEQA Significance Determinations for Geology and Soils**

**a, i) No Impact.** While all proposed project locations are located in a seismically active region of Southern California, the proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities. While the proposed replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom at Project Location No. 10 exists in an area close to a number of faults that are considered to be active or potentially active, the new structure will be designed and constructed in accordance with applicable seismic standards to reduce the risk of serious structure damage resulting from potential seismic events. Collectively, the proposed improvements do not have the potential to expose people or structures to potential adverse effects regarding the rupture of any known earthquake faults.

**a, ii) No Impact.** While all proposed project locations are located in a seismically active region of Southern California, the proposed project consists primarily of rehabilitation and restoration of

existing roadway drainage facilities. The proposed replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom at Project Location No. 10 exists in an area close to a number of faults that are considered to be active or potentially active, with a shear wave velocity (VS30) of 883 feet/second (270 meters/second). This location exists in an area 0.05 miles north of the Malibu Coast on a strike-slip fault, for which the magnitude of the maximum credible earthquake (MCE) is 6.6. The design median peak ground acceleration (PGA) at Location No. 10 is approximately 0.69g. Other nearby faults, including the Anacapa-Dume Alt 1 fault and the Santa Monica fault would be expected to have a lesser effect on the proposed bridge structure. Collectively, the proposed improvements do not present any impact scenario in terms of potential to expose people or structures to potential adverse effects regarding strong seismic ground shaking as the new structure will be designed and constructed in accordance with applicable seismic standards to reduce the risk of serious structure damage resulting from potential seismic events.

**a, iii) No Impact.** While all proposed project locations are located in a seismically active region of Southern California, The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities. While the proposed replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom at Project Location No. 10 exists in an area close to a number of faults that are considered to be active or potentially active, the map of the Earthquake Fault Zones and Seismic Hazard Zones of Malibu Beach 7.5 Minute Quadrangles released on August 16, 2007, shows this project within an area delineated as a liquefaction zone. Based on the SPT N values and groundwater table levels from previous logs of test borings, the on-site soils have a minimal potential to be liquefiable during a seismic event therefore, the proposed improvements do not present any impact scenario in terms of potential for seismic-related ground failure, including liquefaction. This will be bolstered by design and construction of the new structure in accordance with applicable seismic standards to reduce the risk of serious structure damage resulting from potential seismic events.

**a, iv) No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities. As a result, geotechnical and subsurface exploration was then focused on project Location No. 10, where the replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope is proposed. Based on geotechnical and subsurface exploration information, proposed project does not have the potential to expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving landslides.

**b) No Impact.** While all proposed project locations exist within an area susceptible to erosion, the proposed drainage restoration along the route, and construction of a new bridge structure with an underlying natural bottom will improve conditions overall, particularly in the conveyance of storm water, ensuring proper drainage and a customary reduction in erosion in comparison to the existing condition. Therefore, the proposed project will not result in substantial soil erosion or the loss of topsoil.

**c) No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities. As a result, subsurface exploration was then focused on project Location No. 10, where the replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope is proposed. Based on subsurface exploration information, the new structure would not be located on a geologic unit or soil that is unstable, or that would become

unstable as a result of the proposed improvements and would not pose the potential for on-or-off-site landslides, lateral spreading, subsidence, liquefaction, or collapse.

**d) No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities. As a result, subsurface exploration was then focused on project Location No. 10, where the replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope is proposed. Based on subsurface exploration information, the new structure would not result in potential substantial risks to life or property as a result of being located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994).

**e) No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and a proposed new bridge structure with an underlying natural slope creek bottom at project Location No. 10 and does not involve the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water – customarily, there is no potential for impact within this context.

## GREENHOUSE GAS EMISSIONS

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated  | Less Than Significant Impact | No Impact |
|--|------------------------------------|---|------------------------------|-----------|
| a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?      |                                    | Caltrans has used the best available information based to the extent possible on scientific and factual information, to describe, calculate, or estimate the amount of greenhouse gas emissions that may occur related to this project. The analysis included in the climate change section of this document provides the public and decision-makers as much information about the project as possible. It is Caltrans' determination that in the absence of statewide-adopted thresholds or GHG emissions limits, it is too speculative to make a significance determination regarding an individual project's direct and indirect impacts with respect to global climate change. Caltrans remains committed to implementing measures to reduce the potential effects of the project. These measures are outlined in the climate change section that follows the CEQA checklist and related discussions. |                              |           |
| b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases? |                                    |   |                              |           |



## HAZARDS AND HAZARDOUS MATERIALS

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                           |
|--|------------------------------------|--|-------------------------------------|-------------------------------------|
| a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?                                   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| f) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| h) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |

### CEQA Determinations for Hazards and Hazardous Waste

- a) **No Impact.** Soils within the project vicinity, particularly in areas that are unpaved, have the potential for contamination from Aerially Deposited Lead (ADL), related to previous and historical use of leaded gasoline additives. However, the potential for occurrence of ADL contamination at hazardous levels in the project study area is low because most proposed work and soil disturbance is anticipated to occur at culvert inlets and outlets that are 30-to-60 feet from the roadway. A previous ADL Site Investigation (SI) completed in 2013 indicated that concentrations of total lead and soluble lead in soil samples were less than the regulatory threshold concentrations to be considered hazardous waste. In general, soils within the project study area are most likely non-hazardous, and sediment inside drainage systems are likely derived from the same soils and considered to have a low potential to be considered hazardous. During construction, any excess ADL soils generated during earth-moving activities will require special handling and waste management, and off-site disposal at a permitted Class I California hazardous waste (RCRA) disposal facility. A Lead Compliance Plan (LCP) will be required under

California Code of Regulations (8CCR), Title 8, Section 1532.1, "Lead," and Cal-OSHA Construction Safety Order that would ensure that there is no potential to create a significant hazard to the public or the environment through the routine transport, use, or disposal of ADL.

Structural demolition work relating to the replacement of the bridge/culvert at Project Location No. 10 at has the potential to generate Asbestos Containing Materials (ACMs) as the structure was built in the 1960s. ACM may be present in construction materials used in drainage piping, joint seals, and railing shim plates. Bridges are considered regulated structures by the U.S. Environmental Protection Agency (USEPA) and local air quality management district, which states that demolition and renovation activities relating to such structures require an asbestos survey, which will be performed during the next project phase. The survey will more accurately evaluate the potential of ACMs in the existing bridge/culvert structure to be replaced during construction and will prescribe procedures in the proper handling and disposal of ACM, which would ensure that there is no potential to create a significant hazard to the public or the environment through the routine transport, use, or disposal of ACM.

- b) No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and the replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope at project Location No. 10. The proposed improvements would not create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment. Thus, no impacts are anticipated.
- c) No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and the replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope at project Location No. 10. The proposed improvements would not emit hazardous emissions and would not handle hazardous or acutely hazardous materials, substances, or waste within 0.25 mile of an existing or proposed school. Therefore, no impacts would be expected to occur.
- d) Less Than Significant Impact.** Only the soil and groundwater in the area of proposed project Location No. 10 has the potential to be impacted by hazardous materials and wastes from past activities at properties within, adjacent, or near the site. If impacted soil or groundwater were encountered and were not properly managed, the potential exists for exposure of construction workers and the public to potential health hazards and degradation of the environment. Implementation of the appropriate ADL Site Investigation (SI) and Lead Compliance Plan (LCP), and compliance with Regional Water Quality Control Board (RWQCB) regulations for the proper discharge/treatment of all groundwater would reduce and/or eliminate the effects of such, yielding a less than significant impact and no mitigation is required.
- e) No Impact.** The proposed project is not located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport. Therefore, the proposed project will not result in a safety hazard for people residing or working in the project area, and no impact is anticipated.
- f) No Impact.** The proposed project is not located within the vicinity of a private airstrip. Therefore, the proposed project will not result in a safety hazard for people residing or working in the project area.
- g) Less Than Significant Impact.** This Draft IS/EA will be circulated to local police and fire departments, and hospitals to solicit any feedback and any concerns will be addressed regarding this subject matter. The proposed project would not impair implementation of, or physically

interfere with an adopted emergency response plan or emergency evacuation plan. All construction activity would occur at each proposed project site. However, in the event an activity is planned that could affect traffic (i.e. equipment delivery necessitating lane closures), Caltrans would consult with local agencies and implement the appropriate traffic management plan. All traffic-related impacts would be reduced to less than significant levels, and no mitigation is required.

- h) Less Than Significant Impact.** As with all construction operations, there exists a negligible risk of fire danger, primarily related to smoking, refueling, and operating vehicles and other equipment off roadways. Welding during construction could also potentially result in the combustion of native materials in close proximity to the welding site, though these activities would be limited to project Location No. 10 where most work will occur within Solstice Canyon Creek. Implementation of Best Management Practices and compliance with Cal/OSHA standards would reduce any potential impacts to less than significant levels, and no mitigation is required.

## HYDROLOGY AND WATER QUALITY

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                           |
|---|------------------------------------|--|-------------------------------------|-------------------------------------|
| a) Violate any water quality standards or waste discharge requirements?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| f) Otherwise substantially degrade water quality?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| j) Inundation by seiche, tsunami, or mudflow  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |

## CEQA Determinations for Hydrology and Water Quality

- a) **Less Than Significant Impact.** The proposed project is subject to Section 404 of the Clean Water Act (CWA), which was established to regulate the discharge of dredged or fill material into Waters of the United States, including wetlands. A Section 404 Nationwide Permit will be obtained from the United State Army Corps of Engineers (ACOE) for full compliance with the CWA for proposed activities in “Waters of the United States,” thus reducing the potential for impacts related to violation of any water quality standards, or waste discharge requirements, to a less than significant level. No mitigation is required.
- b) **Less Than Significant Impact.** Work associated with the proposed project does not have the potential to substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level. While a potential to incidentally encounter groundwater is anticipated at project Location No. 10, the proposed work is temporary in nature and will not cause any significant change in groundwater levels.
- c) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and the associated improvements do not have the potential to substantially alter the existing drainage patterns at any of the project locations. While alterations are proposed at the outlet of Solstice Canyon Creek at Location No. 10 (replacement of the existing bridge/culvert with a new bridge structure with an underlying natural slope), the proposed improvements will not alter the course of the creek in a manner than would result in substantial erosion or situation on-or-off-site. Therefore, no impacts are anticipated within this context.
- d) **Less Than Significant Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and the associated improvements do not have the potential to substantially alter the existing drainage patterns at any of the project locations. While it is anticipated that proposed project operations would slightly increase runoff volume at project Location No. 10, the improvements are not anticipated to affect downstream flow, discharge to lined channels, potential sediment loading, or cause other hydraulic changes to the storm drain system affecting downstream channel stability as a result of increases in Disturbed Soil Areas (DSAs) and Net Additional Impervious Areas (AIA). Therefore, the effects of such are considered less than significant, and no mitigation is required.
- e) **Less Than Significant Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, and the associated improvements do not have the potential to create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems. While it is anticipated that proposed project would slightly increase runoff volume at project Location No. 10, the improvements are not anticipated to affect downstream flow, discharge to lined channels, potential sediment loading, or cause other hydraulic changes to the storm drain system affecting downstream channel stability as a result of increases in Disturbed Soil Areas (DSAs) and Net Additional Impervious Areas (AIA). Discharges through storm drain systems are regulated by the Clean Water Act (CWA) and through development of Total Maximum Daily Loads (TMDLs) based on the severity of pollution in receiving water bodies and the sensitivity of the uses to be made of the waters. Essentially, TMDLs are a calculation of the maximum amount of a pollutant that a waterbody can receive and still meet water quality standards, and an allocation of that amount to the pollutant’s sources. A Water Pollution Control Program (WPCP) will be prepared prior to commencement of soil-disturbing activities/construction for compliance, and implementation of

the WPCP will improve construction site water quality practices, and control the impacts of storm water pollution through Best Management Practices (BMPs) to be in compliance with the CWA, and reduce any impacts to less than significant levels. No mitigation is required. The proposed project will require Section 401 water quality certification from the State Water Board.

- f) **No Impact.** Compliance with the Clean Water Act (CWA) and pertinent Total Maximum Daily Loads (TMDL) standards, implementation of treatment controls, and consultation with the Caltrans National Pollutant Discharge Elimination System Storm Water Coordinator will bring the proposed project in compliance and eliminate any potential for scenarios that would otherwise substantially degrade water quality. Therefore, no impacts are anticipated within this context. The proposed project will require a Section 401 water quality certification from the State Water Board.
- g) **No Impact.** The proposed project does not include the placement of any housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map. Therefore, no impacts are anticipated within this context.
- h) **No Impact.** While modeling and analyses show a general increase in water surface elevation relative to the existing condition at project Location No. 10, the increases are not anticipated to inundate the roadway or inhibit the proposed structure from properly conveying flows outside of the floodway and onto the beach environment. While the proposed project's scope of work includes removal of a culvert at project Location No. 10, it is not considered a flood control structure. Therefore, no impacts are anticipated within this context.
- i) **Less Than Significant Impact.** Coastal communities in Southern California, including the coastal areas within the City of Malibu, are vulnerable to tsunamis. Tsunamis may be generated immediately offshore of Malibu by surface ground rupture of faulting or by the occurrence of submarine landslides. Run-up heights along the City of Malibu shoreline are estimated between five and seven feet for the 100-year zone, and between eight and twelve feet for the 500-year zone. The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities, with the only new structure proposed at project Location No. 10. While modeling and analyses show a general increase in water surface elevation relative to the existing condition at this location, the increases are not anticipated to inundate the roadway or significantly affect the proposed structure from properly conveying flows outside of the floodway and onto the beach environment. Additionally, the new structure is not located within a 100-year base floodplain, and exists within a FEMA Zone X (unshaded) area, which is considered to be of minimal flood hazard. In consideration of the aforementioned, the impacts related to inundation by seiche, tsunami, or mudflow are considered to be less than significant and no different than that of the surrounding areas. No mitigation is required.

## LAND USE AND PLANNING

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|---|------------------------------------|--|------------------------------|-------------------------------------|
| a) Physically divide an established community?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Conflict with any applicable habitat conservation plan or natural community conservation plan?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Land Use and Planning

- a) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure which do not have the potential to physically divide an established community. Therefore, no impacts are anticipated within this context.
- b) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure to restore full functionality to drainage along the route and enhance habitat for the Southern steelhead trout at project Location No. 10. Therefore, the proposed project does not present any conflicts with any applicable land use plan, policy, or regulation of any agency with jurisdiction over the project, and no impacts are anticipated.
- c) **No Impact.** Caltrans continues to be in close coordination and in compliance with regulations set forth by the United States Fish and Wildlife Service (USFWS), National Marine Fisheries (NMFS), California Department of Fish and Wildlife (CDFW) and other jurisdictional agencies in the project area. The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure to restore full functionality to drainage along the route, and the enhancement of habitat for the Southern steelhead trout at project Location No. 10. In consideration of the aforementioned, the proposed project does not present the potential for conflict with any applicable habitat conservation plan or natural community conservation plan. Therefore, no impacts are anticipated within this context.

## MINERAL RESOURCES

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|---|------------------------------------|--|------------------------------|-------------------------------------|
| a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?                                | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Mineral Resources

- a) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure which collectively, do not have the potential to result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state. Therefore, no impacts are anticipated within this context.
- b) **No Impact.** There are no locally-important mineral resource recovery sites delineated in any local/jurisdictional general plan, specific plan, or other land use plan within the project study area. Therefore, no impacts are anticipated within this context.

## NOISE

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                           |
|---|------------------------------------|--|-------------------------------------|-------------------------------------|
| a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |

## CEQA Determinations for Noise

- a) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure which collectively, do not have the potential to generate noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies. Therefore, no impacts are anticipated within this context.
- b) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure which collectively, do not have the potential to expose persons to or generate excessive groundborne vibration or groundborne noise levels.
- c) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure which collectively, are not traffic capacity increasing or noise generating by nature, and do not have the potential for a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project. Therefore, no impacts are anticipated within this context.
- d) **Less Than Significant Impact.** While ambient noise levels may temporarily or periodically increase above existing levels (without project) in the vicinity during construction, these levels are not considered substantial and the associated impacts are considered less than significant, and no mitigation is required.
- e) **No Impact.** The proposed project is not located in an area within an airport land use plan or within two miles of a public airport or public use airport, therefore, it would not expose people residing or working in the project area to excessive noise levels associated with such, and no impacts are anticipated within this context.
- f) **No Impact.** The proposed project is not located within the vicinity of a private airstrip, therefore, it would not expose people residing or working in the project area to excessive noise levels associated with such, and no impacts are anticipated within this context.



## POPULATION AND HOUSING

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|---|------------------------------------|--|------------------------------|-------------------------------------|
| a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

- a) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, and does not have the potential to induce substantial population growth in the project study area, either directly or indirectly. Therefore, no impacts are anticipated within this context.
- b) **No Impact.** The proposed project does not include acquisitions which would necessitate the displacement of any existing housing. Construction of replacement housing is not required, and no impacts are anticipated within this context.
- c) **No Impact.** The proposed project does not include acquisitions which would necessitate the displacement of any existing housing or people. Construction of replacement housing is not required, and no impacts are anticipated within this context.

## PUBLIC SERVICES

| a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services: | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                |
|---|------------------------------------|--|-------------------------------------|--------------------------|
| Fire protection?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| Police protection?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| Schools?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| Parks?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |

### CEQA Significance Determination for Public Services

- a) **Less Than Significant Impact.** The proposed project does not have the potential to result in substantial adverse physical impacts associated with the provision of any new or physically altered governmental facility, nor the need for new or physically altered governmental facilities. The construction of such is not required, and therefore, would not cause any significant environmental impacts in order to maintain acceptable service ratios, response times, or other performance objectives for any public services. Additionally, a Transportation Management

Plan (TMP) would be implemented to provide detailed access and detour strategies that would minimize any effects on response times for fire, police, and emergency services. Caltrans shall maintain close coordination with local agencies and jurisdictions, including fire protection services, police, schools, and park agencies via a public outreach campaign during the construction phase of the proposed project. In consideration of the aforementioned, impacts related to public services are considered to be less than significant, and no mitigation is required.

**RECREATION**

|  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|--|------------------------------------|--|------------------------------|-------------------------------------|
| a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?                        | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

**CEQA Significance Determinations for Recreation**

- a) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, and does not have the potential to increase the use of existing neighborhood and regional parks, or other recreational facilities. Therefore, there is no potential for physical deterioration of any facilities, or the acceleration of such. In consideration of the aforementioned, no impacts are anticipated within this context.
- b) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, and does not include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment. In consideration of the aforementioned, no impacts are anticipated within this context.

## TRANSPORTATION/TRAFFIC

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                           |
|---|------------------------------------|--|-------------------------------------|-------------------------------------|
| a) Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| b) Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |
| e) Result in inadequate emergency access?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/>            |
| f) Conflict with adopted policies, plans or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>            | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Transportation/Traffic

- a) **Less Than Significant Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, and any conflicts related to plans, ordinances, or policies establishing measures of effectiveness for the performance of the circulation system would be temporary, and construction-related only. Caltrans continues to coordinate with local jurisdictions, and a Transportation Management Plan (TMP) will be implemented accordingly to provide detailed access and detour strategies that would minimize any effects related to such. In consideration of the aforementioned, impacts related to such are considered to be less than significant, and no mitigation is required.
- b) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, and no conflicts are anticipated with any applicable congestion management programs or other standards established by any congestion management agency for designated roads or highways. In consideration of the aforementioned, no impacts are anticipated within this context.
- c) **No Impact.** Implementation of the proposed project will not result in any change in air traffic patterns, including either an increase in traffic levels or a change in location that would result in substantial safety risks. Therefore, no impacts are anticipated within this context.
- d) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, is “in-kind” in

nature, and no meaningful changes geometry are anticipated in the design of the new bridge structure. Therefore, no impacts are anticipated within this context.

- e) **Less Than Significant Impact.** A Transportation Management Plan (TMP) will be implemented to provide detailed access and detour strategies that would minimize any effects on response times for fire, police, and emergency services. In consideration of the aforementioned, impacts related to emergency access are considered to be less than significant.
- f) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure, with no permanent alterations proposed to existing public transit, bicycle, or pedestrian facilities. Therefore, no impacts are anticipated within this context.

### TRIBAL CULTURAL RESOURCES

| Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:                             | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|---|------------------------------------|--|------------------------------|-------------------------------------|
| a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k), or  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe. | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Tribal Cultural Resources

**a/b) No Impact.** While Caltrans has identified a California Native American Tribal site at proposed project locations No. 9 and 10 (Archaeological Site CA-LAN-210) and assumed its eligibility for inclusion in the California Register of Historic Resources, it is solely for planning purposes associated with the proposed undertaking and not because the site’s primary value warrants preservation in place. Excavation associated with the construction of the new bridge structure at proposed project Location No. 10 is estimated at maximum depth of 15 feet - any intact archaeological deposits are expected at depths between 23 and 33 feet. Additionally, the area has been previously disturbed by construction (including the associated culvert and drainage) and other development activities. In consideration of the aforementioned, the proposed undertaking does not have the potential to cause a substantial adverse change in the significance of the tribal cultural resource.

## UTILITIES AND SERVICE SYSTEMS

| Would the project:  | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact | No Impact                           |
|---|------------------------------------|--|------------------------------|-------------------------------------|
| a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?                            | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?                                     | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| f) Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |
| g) Comply with federal, state, and local statutes and regulations related to solid waste?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input type="checkbox"/>     | <input checked="" type="checkbox"/> |

### CEQA Significance Determinations for Utilities and Service Systems

- a) **No Impact.** Improvements associated with the proposed project are not anticipated to exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board; thus, no impacts are anticipated within this context.
- b) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure. Construction and/or expansion of new/existing water or wastewater treatment facilities is not required; thus, no impacts are anticipated within this context.
- c) **No Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure. Construction and/or expansion of new/existing storm water drainage facilities is not required; thus, no impacts are anticipated within this context.
- d) **No Impact.** Improvements associated with the proposed project are not anticipated to require new or expanded entitlements to provide sufficient water supply thus, no impacts are anticipated within this context.
- e) **No Impact.** Improvements associated with the proposed project are not anticipated to require additional demand for wastewater treatment in addition to existing commitments or require a determination from any wastewater treatment provider thus, no impacts are anticipated within this context.

- f) **No Impact.** Solid waste generated as a result of implementation of the proposed project is not expected to inundate any landfills beyond expected capacities; thus, no impacts are anticipated within this context.
- g) **No Impact.** The proposed project shall comply with all federal, state, and local statutes and regulations related to solid waste; thus, no impacts are anticipated within this context.

**MANDATORY FINDINGS OF SIGNIFICANCE**

| Would the project:   | Significant and Unavoidable Impact | Less Than Significant with Mitigation Incorporated | Less Than Significant Impact        | No Impact                |
|--|------------------------------------|--|-------------------------------------|--------------------------|
| a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory? | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?   | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?  | <input type="checkbox"/>           | <input type="checkbox"/>                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> |

**CEQA Determinations for Mandatory Findings of Significance**

- a) **Less Than Significant Impact.** The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and replacement of an existing bridge structure. While minor effects on biological habitats are anticipated during construction, they are not considered significant, and are temporary and construction-related by nature. Replacement of the existing bridge/culvert structure with a new bridge structure with an underlying natural slope creek bottom at project Location No. 10 is anticipated to improve hydraulic conditions between Solstice Canyon Creek and the Pacific Ocean, enhance upstream habitat, and facilitate the movement of the endangered Southern steelhead trout population in the project study area. Collectively, and in consideration of the aforementioned, the proposed project does not have the potential to adversely degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause of fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of major periods of California history or prehistory, and impacts related to such are considered to be less than significant.

- b) **Less Than Significant Impact.** The proposed project is anticipated to have a beneficial cumulative effect when considering the effect of past projects, the effects of other current project, and the effect of probably future projects. Therefore, any impacts related to such are considered to be less than significant.
- c) **Less Than Significant Impact.** While construction-related impacts are anticipated in regard to noise and traffic, the effects are temporary and considered to be less than significant.

### 3.3 CLIMATE CHANGE

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Climate change refers to long-term changes in temperature, precipitation, wind patterns, and other elements of the earth's climate system. An ever-increasing body of scientific research attributes these climatological changes to greenhouse gas (GHG) emissions, particularly those generated from the production and use of fossil fuels.

While climate change has been a concern for several decades, the establishment of the Intergovernmental Panel on Climate Change (IPCC) by the United Nations and World Meteorological Organization in 1988 has led to increased efforts devoted to GHG emissions reduction and climate change research and policy. These efforts are primarily concerned with the emissions of GHGs generated by human activity, including carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), tetrafluoromethane, hexafluoroethane, sulfur hexafluoride (SF<sub>6</sub>), HFC-23 (fluoroform), HFC-134a (1,1,1,2-tetrafluoroethane), and HFC-152a (difluoroethane).

In the U.S., the main source of GHG emissions is electricity generation, followed by transportation.<sup>3</sup> In California, however, transportation sources (including passenger cars, light-duty trucks, other trucks, buses, and motorcycles) are the largest contributors of GHG emissions.<sup>4</sup> The dominant GHG emitted is CO<sub>2</sub>, mostly from fossil fuel combustion.

Two terms are typically used when discussing how we address the impacts of climate change: “greenhouse gas mitigation” and “adaptation.” Greenhouse gas mitigation covers the activities and policies aimed at reducing GHG emissions to limit or “mitigate” the impacts of climate change. Adaptation, on the other hand, is concerned with planning for and responding to impacts resulting from climate change (such as adjusting transportation design standards to withstand more intense storms and higher sea levels).

#### Regulatory Setting

This section outlines federal and state efforts to comprehensively reduce GHG emissions from transportation sources.

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<sup>3</sup> <https://www.epa.gov/ghgemissions/us-greenhouse-gas-inventory-report-1990-2014>

<sup>4</sup> <https://www.arb.ca.gov/cc/inventory/data/data.htm>

## Federal

To date, no national standards have been established for nationwide mobile-source GHG reduction targets, nor have any regulations or legislation been enacted specifically to address climate change and GHG emissions reduction at the project level.

The National Environmental Policy Act (NEPA) (42 United States Code [USC] Part 4332) requires federal agencies to assess the environmental effects of their proposed actions prior to making a decision on the action or project. The Federal Highway Administration (FHWA) recognizes the threats that extreme weather, sea-level change, and other changes in environmental conditions pose to valuable transportation infrastructure and those who depend on it. FHWA therefore supports a sustainability approach that assesses vulnerability to climate risks and incorporates resilience into planning, asset management, project development and design, and operations and maintenance practices.<sup>5</sup> This approach encourages planning for sustainable highways by addressing climate risks while balancing environmental, economic, and social values—“the triple bottom line of sustainability.”<sup>6</sup> Program and project elements that foster sustainability and resilience also support economic vitality and global efficiency, increase safety and mobility, enhance the environment, promote energy conservation, and improve the quality of life. Addressing these factors up front in the planning process will assist in decision-making and improve efficiency at the program level, and will inform the analysis and stewardship needs of project-level decision-making.

Various efforts have been promulgated at the federal level to improve fuel economy and energy efficiency to address climate change and its associated effects.

The Energy Policy Act of 1992 (EPACT92, 102nd Congress H.R.776.ENR): With this act, Congress set goals, created mandates, and amended utility laws to increase clean energy use and improve overall energy efficiency in the United States. EPACT92 consists of 27 titles detailing various measures designed to lessen the nation's dependence on imported energy, provide incentives for clean and renewable energy, and promote energy conservation in buildings. Title III of EPACT92 addresses alternative fuels. It gave the U.S. Department of Energy administrative power to regulate the minimum number of light-duty alternative fuel vehicles required in certain federal fleets beginning in fiscal year 1993. The primary goal of the Program is to cut petroleum use in the United States by 2.5 billion gallons per year by 2020.

Energy Policy Act of 2005 (109th Congress H.R.6 (2005–2006): This act sets forth an energy research and development program covering: (1) energy efficiency; (2) renewable energy; (3) oil and gas; (4) coal; (5) Indian energy; (6) nuclear matters and security; (7) vehicles and motor fuels, including ethanol; (8) hydrogen; (9) electricity; (10) energy tax incentives; (11) hydropower and geothermal energy; and (12) climate change technology.

Energy Policy and Conservation Act of 1975 (42 USC Section 6201) and Corporate Average Fuel Standards: This act establishes fuel economy standards for on-road motor vehicles sold in the United States. Compliance with federal fuel economy standards is determined through the Corporate Average Fuel Economy (CAFE) program on the basis of each manufacturer's average fuel economy for the portion of its vehicles produced for sale in the United States.

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<sup>5</sup> <https://www.fhwa.dot.gov/environment/sustainability/resilience/>

<sup>6</sup> <https://www.sustainablehighways.dot.gov/overview.aspx>



U.S. EPA's authority to regulate GHG emissions stems from the U.S. Supreme Court decision in *Massachusetts v. EPA* (2007). The Supreme Court ruled that GHGs meet the definition of air pollutants under the existing Clean Air Act and must be regulated if these gases could be reasonably anticipated to endanger public health or welfare. Responding to the Court's ruling, U.S. EPA finalized an endangerment finding in December 2009. Based on scientific evidence it found that six GHGs constitute a threat to public health and welfare. Thus, it is the Supreme Court's interpretation of the existing Act and EPA's assessment of the scientific evidence that form the basis for EPA's regulatory actions.

U.S. EPA in conjunction with the National Highway Traffic Safety Administration (NHTSA) issued the first of a series of GHG emission standards for new cars and light-duty vehicles in April 2010<sup>7</sup> and significantly increased the fuel economy of all new passenger cars and light trucks sold in the United States. The standards required these vehicles to meet an average fuel economy of 34.1 miles per gallon by 2016. In August 2012, the federal government adopted the second rule that increases fuel economy for the fleet of passenger cars, light-duty trucks, and medium-duty passenger vehicles for model years 2017 and beyond to average fuel economy of 54.5 miles per gallon by 2025. Because NHTSA cannot set standards beyond model year 2021 due to statutory obligations and the rules' long timeframe, a mid-term evaluation is included in the rule. The Mid-Term Evaluation is the overarching process by which NHTSA, EPA, and ARB will decide on CAFE and GHG emissions standard stringency for model years 2022–2025. NHTSA has not formally adopted standards for model years 2022 through 2025. However, the EPA finalized its mid-term review in January 2017, affirming that the target fleet average of at least 54.5 miles per gallon by 2025 was appropriate. In March 2017, President Trump ordered EPA to reopen the review and reconsider the mileage target.<sup>8</sup>

NHTSA and EPA issued a Final Rule for "Phase 2" for medium- and heavy-duty vehicles to improve fuel efficiency and cut carbon pollution in October 2016. The agencies estimate that the standards will save up to 2 billion barrels of oil and reduce CO<sub>2</sub> emissions by up to 1.1 billion metric tons over the lifetimes of model year 2018–2027 vehicles.

## State

With the passage of legislation including State Senate and Assembly bills and executive orders, California has been innovative and proactive in addressing GHG emissions and climate change.

Assembly Bill 1493, Pavley Vehicular Emissions: Greenhouse Gases, 2002: This bill requires the California Air Resources Board (ARB) to develop and implement regulations to reduce automobile and light truck GHG emissions. These stricter emissions standards were designed to apply to automobiles and light trucks beginning with the 2009-model year.

Executive Order S-3-05 (June 1, 2005): The goal of this executive order (EO) is to reduce California's GHG emissions to: (1) year 2000 levels by 2010, (2) year 1990 levels by 2020, and (3) 80 percent below year 1990 levels by 2050. This goal was further reinforced with the passage of Assembly Bill 32 in 2006 and SB 32 in 2016.

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<sup>7</sup> <https://one.nhtsa.gov/Laws-&-Regulations/CAFE-%E2%80%93-Fuel-Economy>

<sup>8</sup> <http://www.nbcnews.com/business/autos/trump-rolls-back-obama-era-fuel-economy-standards-n734256> and <https://www.federalregister.gov/documents/2017/03/22/2017-05316/notice-of-intention-to-reconsider-the-final-determination-of-the-mid-term-evaluation-of-greenhouse>

Assembly Bill 32 (AB 32), Chapter 488, 2006: Núñez and Pavley, The Global Warming Solutions Act of 2006: AB 32 codified the 2020 GHG emissions reduction goals as outlined in EO S-3-05, while further mandating that ARB create a scoping plan and implement rules to achieve “real, quantifiable, cost-effective reductions of greenhouse gases.” The Legislature also intended that the statewide GHG emissions limit continue in existence and be used to maintain and continue reductions in emissions of GHGs beyond 2020 (Health and Safety Code Section 38551(b)). The law requires ARB to adopt rules and regulations in an open public process to achieve the maximum technologically feasible and cost-effective GHG reductions.

Executive Order S-01-07 (January 18, 2007): This order sets forth the low carbon fuel standard (LCFS) for California. Under this EO, the carbon intensity of California’s transportation fuels is to be reduced by at least 10 percent by the year 2020. ARB re-adopted the LCFS regulation in September 2015, and the changes went into effect on January 1, 2016. The program establishes a strong framework to promote the low-carbon fuel adoption necessary to achieve the Governor's 2030 and 2050 GHG reduction goals.

Senate Bill 97 (SB 97), Chapter 185, 2007, Greenhouse Gas Emissions: This bill requires the Governor's Office of Planning and Research (OPR) to develop recommended amendments to the California Environmental Quality Act (CEQA) Guidelines for addressing GHG emissions. The amendments became effective on March 18, 2010.

Senate Bill 375 (SB 375), Chapter 728, 2008, Sustainable Communities and Climate Protection: This bill requires ARB to set regional emissions reduction targets for passenger vehicles. The Metropolitan Planning Organization (MPO) for each region must then develop a "Sustainable Communities Strategy" (SCS) that integrates transportation, land-use, and housing policies to plan how it will achieve the emissions target for its region.

Senate Bill 391 (SB 391), Chapter 585, 2009, California Transportation Plan: This bill requires the State’s long-range transportation plan to meet California’s climate change goals under AB 32.

Executive Order B-16-12 (March 2012) orders State entities under the direction of the Governor, including ARB, the California Energy Commission, and the Public Utilities Commission, to support the rapid commercialization of zero-emission vehicles. It directs these entities to achieve various benchmarks related to zero-emission vehicles.

Executive Order B-30-15 (April 2015) establishes an interim statewide GHG emission reduction target of 40 percent below 1990 levels by 2030 in order to ensure California meets its target of reducing GHG emissions to 80 percent below 1990 levels by 2050. It further orders all state agencies with jurisdiction over sources of GHG emissions to implement measures, pursuant to statutory authority, to achieve reductions of GHG emissions to meet the 2030 and 2050 GHG emissions reductions targets. It also directs ARB to update the Climate Change Scoping Plan to express the 2030 target in terms of million metric tons of carbon dioxide equivalent (MMTCO<sub>2</sub>e). Finally, it requires the Natural Resources Agency to update the state’s climate adaptation strategy, Safeguarding California, every 3 years, and to ensure that its provisions are fully implemented.

Senate Bill 32 (SB 32) Chapter 249, 2016, codifies the GHG reduction targets established in EO B-30-15 to achieve a mid-range goal of 40 percent below 1990 levels by 2030.

## Environmental Setting

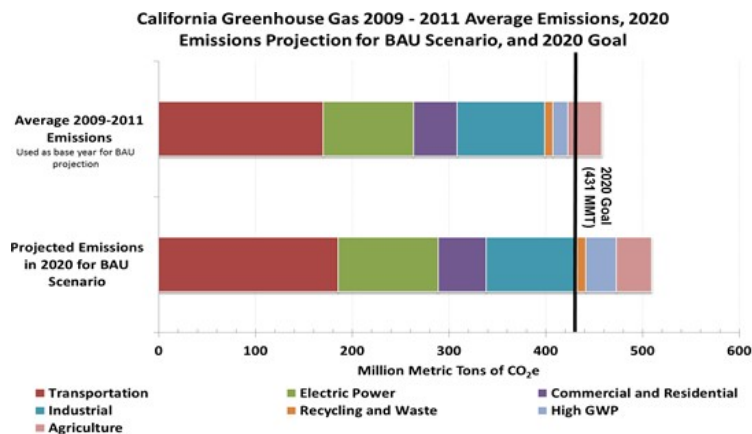
In 2006, the Legislature passed the California Global Warming Solutions Act of 2006 (AB 32), which created a comprehensive, multi-year program to reduce GHG emissions in California. AB 32 required ARB to develop a Scoping Plan that describes the approach California will take to achieve the goal of reducing GHG emissions to 1990 levels by 2020. The Scoping Plan was first approved by ARB in 2008 and must be updated every 5 years. The second updated plan, *California's 2017 Climate Change Scoping Plan*, adopted on December 14, 2017, reflects the 2030 target established in EO B-30-15 and SB 32.

The AB 32 Scoping Plan and the subsequent updates contain the main strategies California will use to reduce GHG emissions. As part of its supporting documentation for the updated Scoping Plan, ARB released the GHG inventory for California. ARB is responsible for maintaining and updating California's GHG Inventory per H&SC Section 39607.4. The associated forecast/projection is an estimate of the emissions anticipated to occur in the year 2020 if none of the foreseeable measures included in the Scoping Plan were implemented.

An emissions projection estimates future emissions based on current emissions, expected regulatory implementation, and other technological, social, economic, and behavioral patterns. The projected 2020 emissions provided in Figure 3.3a represent a business-as-usual (BAU) scenario assuming none of the Scoping Plan measures are implemented. The 2020 BAU emissions estimate assists ARB in demonstrating progress toward meeting the 2020 goal of 431 MMTCO<sub>2</sub>e<sup>9</sup>. The 2018 edition of the GHG emissions inventory found total California emissions of 429 MMTCO<sub>2</sub>e for 2016.

The 2020 BAU emissions projection was revisited in support of the First Update to the Scoping Plan (2014). This projection accounts for updates to the economic forecasts of fuel and energy demand as well as other factors. It also accounts for the effects of the 2008 economic recession and the projected recovery. The total emissions expected in the 2020 BAU scenario include reductions anticipated from Pavley I and the Renewable Electricity Standard (30 MMTCO<sub>2</sub>e total). With these reductions in the baseline, estimated 2020 statewide BAU emissions are 509 MMTCO<sub>2</sub>e.

**Figure 3.3a 2020 Business as Usual (BAU) Emissions Projection, 2014 Edition**



<https://www.arb.ca.gov/cc/inventory/data/bau.htm>

<sup>9</sup> The revised target using Global Warming Potentials (GWP) from the IPCC Fourth Assessment Report (AR4)

## Project Analysis

An individual project does not generate enough GHG emissions to significantly influence global climate change. Rather, global climate change is a cumulative impact. This means that a project may contribute to a potential impact through its incremental change in emissions when combined with the contributions of all other sources of GHG.<sup>12</sup> In assessing cumulative impacts, it must be determined if a project's incremental effect is "cumulatively considerable" (CEQA Guidelines Sections 15064(h)(1) and 15130). To make this determination, the incremental impacts of the project must be compared with the effects of past, current, and probable future projects. To gather sufficient information on a global scale of all past, current, and future projects to make this determination is a difficult, if not impossible, task.

GHG emissions for transportation projects can be divided into those produced during operations and those produced during construction. The following represents a best faith effort to describe the potential GHG emissions related to the proposed project.

## Operational Emissions

The proposed project consists primarily of rehabilitation and restoration of existing roadway drainage facilities and is not capacity-increasing. It does not have the potential to increase traffic volumes, and accordingly presents a low-to-no potential for an increase in operational GHG emissions. Construction emissions will be unavoidable[BW1], but Caltrans standard specifications to reduce air pollutants will also help reduce GHG emissions, as discussed below.

## Construction Emissions

Construction GHG emissions would result from material processing, on-site construction equipment, and traffic delays due to construction. These emissions will be produced at different levels throughout the construction phase; their frequency and occurrence can be reduced through innovations in plans and specifications and by implementing better traffic management during construction phases.

In addition, with innovations such as improved traffic management plans, and changes in materials, the GHG emissions produced during construction can be offset to some degree by longer intervals between maintenance and rehabilitation activities.

Utilizing the Road Constructions Emissions Model, Version 9.0.0, it is estimated that construction of the proposed project would yield approximately 2,650.63 metric tons of carbon dioxide equivalent (CO<sub>2</sub>e) per year, for a duration of 3 years (36 months). CO<sub>2</sub>e is a standard unit for measuring carbon footprints. The idea is to express the quantity of each different greenhouse gas in terms of the amount of CO<sub>2</sub> that would create the same amount of warming. That way, a carbon footprint consisting of several different greenhouse gases can be expressed as a single number. In this estimate, CO<sub>2</sub>e consists of CO<sub>2</sub>, CH<sub>4</sub>, and N<sub>2</sub>O, respectively.

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<sup>12</sup> This approach is supported by the AEP: *Recommendations by the Association of Environmental Professionals on How to Analyze GHG Emissions and Global Climate Change in CEQA Documents* (March 5, 2007), as well as the South Coast Air Quality Management District (Chapter 6: The CEQA Guide, April 2011) and the US Forest Service (Climate Change Considerations in Project Level NEPA Analysis, July 13, 2009).

In accordance with Caltrans Standard Specifications, the contractor will comply with all South Coast Air Quality Management District (SCAQMD) and state rules, ordinances, and regulations in regard to air quality restrictions. Rules such as restricted equipment idling time and properly tuning and maintaining engines help reduce GHG emissions. [BW2]

## CEQA Conclusion

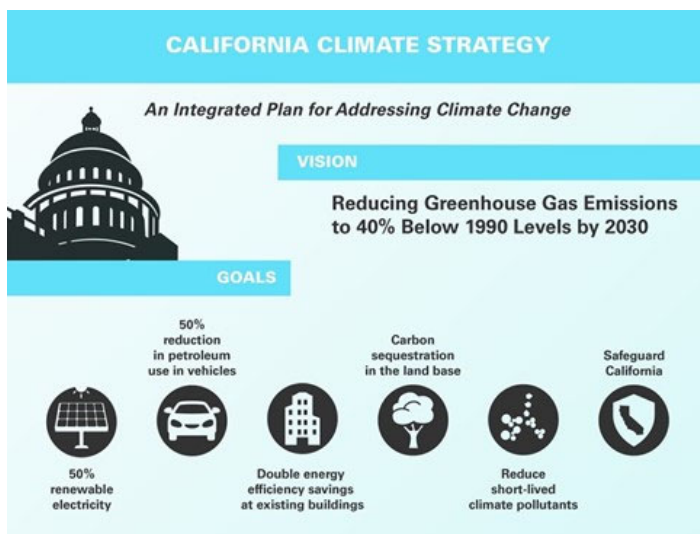
While the project will result in GHG emissions during construction, it is anticipated that the project will not result in any increase in operational GHG emissions. While it is Caltrans' determination that in the absence of further regulatory or scientific information related to GHG emissions and CEQA significance, it is too speculative to make a significance determination regarding the project's direct impact and its contribution on the cumulative scale to climate change, Caltrans is firmly committed to implementing measures to help reduce GHG emissions. These measures are outlined in the following section.

## Greenhouse Gas Reduction Strategies

### Statewide Efforts

In an effort to further the vision of California's GHG reduction targets outlined in AB 32 and SB 32, Governor Brown identified key climate change strategy pillars (concepts). These pillars highlight the idea that several major areas of the California economy will need to reduce emissions to meet the 2030 GHG emissions target. These pillars are (1) reducing today's petroleum use in cars and trucks by up to 50 percent; (2) increasing from one-third to 50 percent our electricity derived from renewable sources; (3) doubling the energy efficiency savings achieved at existing buildings and making heating fuels cleaner; (4) reducing the release of methane, black carbon, and other short-lived climate pollutants; (5) managing farm and rangelands, forests, and wetlands so they can store carbon; and (6) periodically updating the state's climate adaptation strategy, *Safeguarding California*.

Figure 3.3c The Governor's Climate Change Pillars; 2030 Greenhouse Gas Reduction Goals



The transportation sector is integral to the people and economy of California. To achieve GHG emission reduction goals, it is vital that we build on our past successes in reducing criteria and toxic air pollutants from transportation and goods movement activities. GHG emission reductions will come from cleaner vehicle technologies, lower-carbon fuels, and reduction of vehicle miles traveled. One of Governor Brown's key pillars sets the ambitious goal of reducing today's petroleum use in cars and trucks by up to 50 percent by 2030.

Governor Brown called for support to manage natural and working lands, including forests, rangelands, farms, wetlands, and soils, so they can store carbon. These lands have the ability to remove carbon dioxide from the atmosphere through biological processes, and to then sequester carbon in above- and below-ground matter.

### **Caltrans Activities**

Caltrans continues to be involved on the Governor's Climate Action Team as the ARB works to implement EOs S-3-05 and S-01-07 and help achieve the targets set forth in AB 32. EO B-30-15, issued in April 2015, and SB 32 (2016), set a new interim target to cut GHG emissions to 40 percent below 1990 levels by 2030. The following major initiatives are underway at Caltrans to help meet these targets.

**California Transportation Plan (CTP 2040).** The California Transportation Plan (CTP) is a statewide, long-range transportation plan to meet our future mobility needs and reduce GHG emissions. The CTP defines performance-based goals, policies, and strategies to achieve our collective vision for California's future statewide, integrated, multimodal transportation system. It serves as an umbrella document for all of the other statewide transportation planning documents.

SB 391 (Liu 2009) requires the CTP to meet California's climate change goals under AB 32. Accordingly, the CTP 2040 identifies the statewide transportation system needed to achieve maximum feasible GHG emission reductions while meeting the state's transportation needs. While MPOs have primary responsibility for identifying land use patterns to help reduce GHG emissions, CTP 2040 identifies additional strategies in Pricing, Transportation Alternatives, Mode Shift, and Operational Efficiency.

**Caltrans Strategic Management Plan.** The Strategic Management Plan, released in 2015, creates a performance-based framework to preserve the environment and reduce GHG emissions, among other goals. Specific performance targets in the plan that will help to reduce GHG emissions include:

- Increasing percentage of non-auto mode share
- Reducing VMT per capita
- Reducing Caltrans' internal operational (buildings, facilities, and fuel) GHG emissions

**Funding and Technical Assistance Programs.** In addition to developing plans and performance targets to reduce GHG emissions, Caltrans also administers several funding and technical assistance programs that have GHG reduction benefits. These include the Bicycle Transportation Program, Safe Routes to School, Transportation Enhancement Funds, and Transit Planning Grants. A more extensive description of these programs can be found in *Caltrans Activities to Address Climate Change (2013)*.

Caltrans Director's Policy 30 (DP-30) Climate Change (June 22, 2012) is intended to establish a department policy that will ensure coordinated efforts to incorporate climate change into departmental decisions and activities.

*Caltrans Activities to Address Climate Change* (April 2013) provides a comprehensive overview of activities undertaken by Caltrans statewide to reduce GHG emissions resulting from agency operations.

### **Project-Level GHG Reduction Strategies**

The following measures will also be implemented in the project to reduce GHG emissions and potential climate change impacts from the project:

- Per Caltrans Standard Specifications Provisions, the contractor shall comply with all South Coast Air Quality Management District (SCAQMD) rules, ordinances, and regulations in regard to air quality restrictions.
- The project proposes to replace approximately 0.08 acre of Alder/Sycamore riparian habitat and 1.15 acres of Coastal scrub that will be disturbed at proposed project Location No. 10 (Solstice Canyon Creek Bridge) by replanting on-site and off-site at a ratio of 1:1. Determinations and appropriate measures will be reviewed by the City of Malibu during the Local Coastal Development permit application process. Replacing vegetation will help absorb CO<sub>2</sub> in the project area over the long term.

### **Adaptation Strategies**

“Adaptation strategies” refer to how Caltrans and others can plan for the effects of climate change on the state’s transportation infrastructure and strengthen or protect the facilities from damage—or, put another way, planning and design for resilience. Climate change is expected to produce increased variability in precipitation, rising temperatures, rising sea levels, variability in storm surges and their intensity, and the frequency and intensity of wildfires. These changes may affect the transportation infrastructure in various ways, such as damage to roadbeds from longer periods of intense heat; increasing storm damage from flooding and erosion; and inundation from rising sea levels. These effects will vary by location and may, in the most extreme cases, require that a facility be relocated or redesigned. These types of impacts to the transportation infrastructure may also have economic and strategic ramifications.

### **Federal Efforts**

At the federal level, the Climate Change Adaptation Task Force, co-chaired by the CEQ, the Office of Science and Technology Policy (OSTP), and the National Oceanic and Atmospheric Administration (NOAA), released its interagency task force progress report on October 28, 2011<sup>13</sup>, outlining the federal government's progress in expanding and strengthening the nation's capacity to better understand, prepare for, and respond to extreme events and other climate change impacts. The report provided an update on actions in key areas of federal adaptation, including: building resilience in local communities,

<sup>13</sup> <https://obamawhitehouse.archives.gov/administration/eop/ceq/initiatives/resilience>

safeguarding critical natural resources such as fresh water, and providing accessible climate information and tools to help decision-makers manage climate risks.

The federal Department of Transportation issued *U.S. DOT Policy Statement on Climate Adaptation* in June 2011, committing to “integrate consideration of climate change impacts and adaptation into the planning, operations, policies, and programs of DOT in order to ensure that taxpayer resources are invested wisely and that transportation infrastructure, services and operations remain effective in current and future climate conditions.”<sup>14</sup>

To further the DOT Policy Statement, in December 15, 2014, FHWA issued order 5520 (*Transportation System Preparedness and Resilience to Climate Change and Extreme Weather Events*).<sup>15</sup> This directive established FHWA policy to strive to identify the risks of climate change and extreme weather events to current and planned transportation systems. The FHWA will work to integrate consideration of these risks into its planning, operations, policies, and programs in order to promote preparedness and resilience; safeguard federal investments; and ensure the safety, reliability, and sustainability of the nation’s transportation systems.

FHWA has developed guidance and tools for transportation planning that fosters resilience to climate effects and sustainability at the federal, state, and local levels.<sup>16</sup>

## State Efforts

On November 14, 2008, then-Governor Arnold Schwarzenegger signed EO S-13-08, which directed a number of state agencies to address California’s vulnerability to sea-level rise caused by climate change. This EO set in motion several agencies and actions to address the concern of sea-level rise and directed all state agencies planning to construct projects in areas vulnerable to future sea-level rise to consider a range of sea-level rise scenarios for the years 2050 and 2100, assess project vulnerability and, to the extent feasible, reduce expected risks and increase resiliency to sea-level rise. Sea-level rise estimates should also be used in conjunction with information on local uplift and subsidence, coastal erosion rates, predicted higher high-water levels, and storm surge and storm wave data.

Governor Schwarzenegger also requested the National Academy of Sciences to prepare an assessment report to recommend how California should plan for future sea-level rise. The final report, *Sea-Level Rise for the Coasts of California, Oregon, and Washington (Sea-Level Rise Assessment Report)*<sup>17</sup> was released in June 2012 and included relative sea-level rise projections for the three states, taking into account coastal erosion rates, tidal impacts, El Niño and La Niña events, storm surge, and land subsidence rates; and the range of uncertainty in selected sea-level rise projections. It provided a synthesis of existing information on projected sea-level rise impacts to state infrastructure (such as roads, public facilities, and beaches), natural areas, and coastal and marine ecosystems; and a discussion of future research needs regarding sea-level rise.

In response to EO S-13-08, the California Natural Resources Agency (Resources Agency), in coordination with local, regional, state, federal, and public and private entities, developed *The California Climate*

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<sup>14</sup> [https://www.fhwa.dot.gov/environment/sustainability/resilience/policy\\_and\\_guidance/usdot.cfm](https://www.fhwa.dot.gov/environment/sustainability/resilience/policy_and_guidance/usdot.cfm)

<sup>15</sup> <https://www.fhwa.dot.gov/legsregs/directives/orders/5520.cfm>

<sup>16</sup> <https://www.fhwa.dot.gov/environment/sustainability/resilience/>

<sup>17</sup> *Sea Level Rise for the Coasts of California, Oregon, and Washington: Past, Present, and Future* (2012) is available at: [http://www.nap.edu/catalog.php?record\\_id=13389](http://www.nap.edu/catalog.php?record_id=13389).



*Adaptation Strategy* (Dec 2009),<sup>18</sup> which summarized the best available science on climate change impacts to California, assessed California's vulnerability to the identified impacts, and outlined solutions that can be implemented within and across state agencies to promote resiliency. The adaptation strategy was updated and rebranded in 2014 as *Safeguarding California: Reducing Climate Risk* (Safeguarding California Plan).

Governor Jerry Brown enhanced the overall adaptation planning effort by signing EO B-30-15 in April 2015, requiring state agencies to factor climate change into all planning and investment decisions. In March 2016, sector-specific Implementation Action Plans that demonstrate how state agencies are implementing EO B-30-15 were added to the Safeguarding California Plan. This effort represents a multi-agency, cross-sector approach to addressing adaptation to climate change-related events statewide.

EO S-13-08 also gave rise to the *State of California Sea-Level Rise Interim Guidance Document* (SLR Guidance), produced by the Coastal and Ocean Working Group of the California Climate Action Team (CO-CAT), of which Caltrans is a member. First published in 2010, the document provided “guidance for incorporating sea-level rise (SLR) projections into planning and decision making for projects in California,” specifically, “information and recommendations to enhance consistency across agencies in their development of approaches to SLR.”<sup>19</sup>

Climate change adaptation for transportation infrastructure involves long-term planning and risk management to address vulnerabilities in the transportation system from increased precipitation and flooding; the increased frequency and intensity of storms and wildfires; rising temperatures; and rising sea levels. Caltrans is actively engaged in working towards identifying these risks throughout the state and will work to incorporate this information into all planning and investment decisions as directed in EO B-30-15.

### **Effects of Seal Level Rise (SLR)**

In 2008, California Governor’s Executive Order S-13-08 was issued to direct State agencies’ planning of construction projects in areas vulnerable to Sea Level Rise (SLR) to address the potential impacts of such by considering a range of SLR scenarios for the years 2050 and 2100. Changes in climate have caused the global mean sea level to rise, primarily due to rising of global temperatures that cause ocean water to expand and land ice to melt. When Caltrans implements projects on the State Highway System in areas that are vulnerable to SLR, various scenarios are integrated into the assessment of existing conditions and modeling within the context of proposed improvements.

The proposed improvements at Location No. 10 (bridge replacement and culvert modification) at Solstice Canyon Creek are in close proximity to the coast of the Pacific Ocean, and the potential impacts of SLR must be taken into account. Utilizing the guidance of SLR projections from the report, “State of California Sea-level Rise Guidance, 2018 Update,” developed by the California Ocean Protection Council and adopted by the California Coastal Commission, the preliminary hydraulic analysis for the proposed bridge at Solstice Canyon Creek will account for the varying degree of SLR projects for the year of 2100. Table 2.3.1-b provides the SLR projections (depth above existing ocean sea levels) for the Pacific Ocean

<sup>18</sup> <http://www.climatechange.ca.gov/adaptation/strategy/index.html>

<sup>19</sup> <http://www.opc.ca.gov/2013/04/update-to-the-sea-level-rise-guidance-document/>

near Santa Monica, California for the projected year of 2100. The Low, Medium-High, and Extreme (H++) scenarios account for the various projections for greenhouse gas emissions.

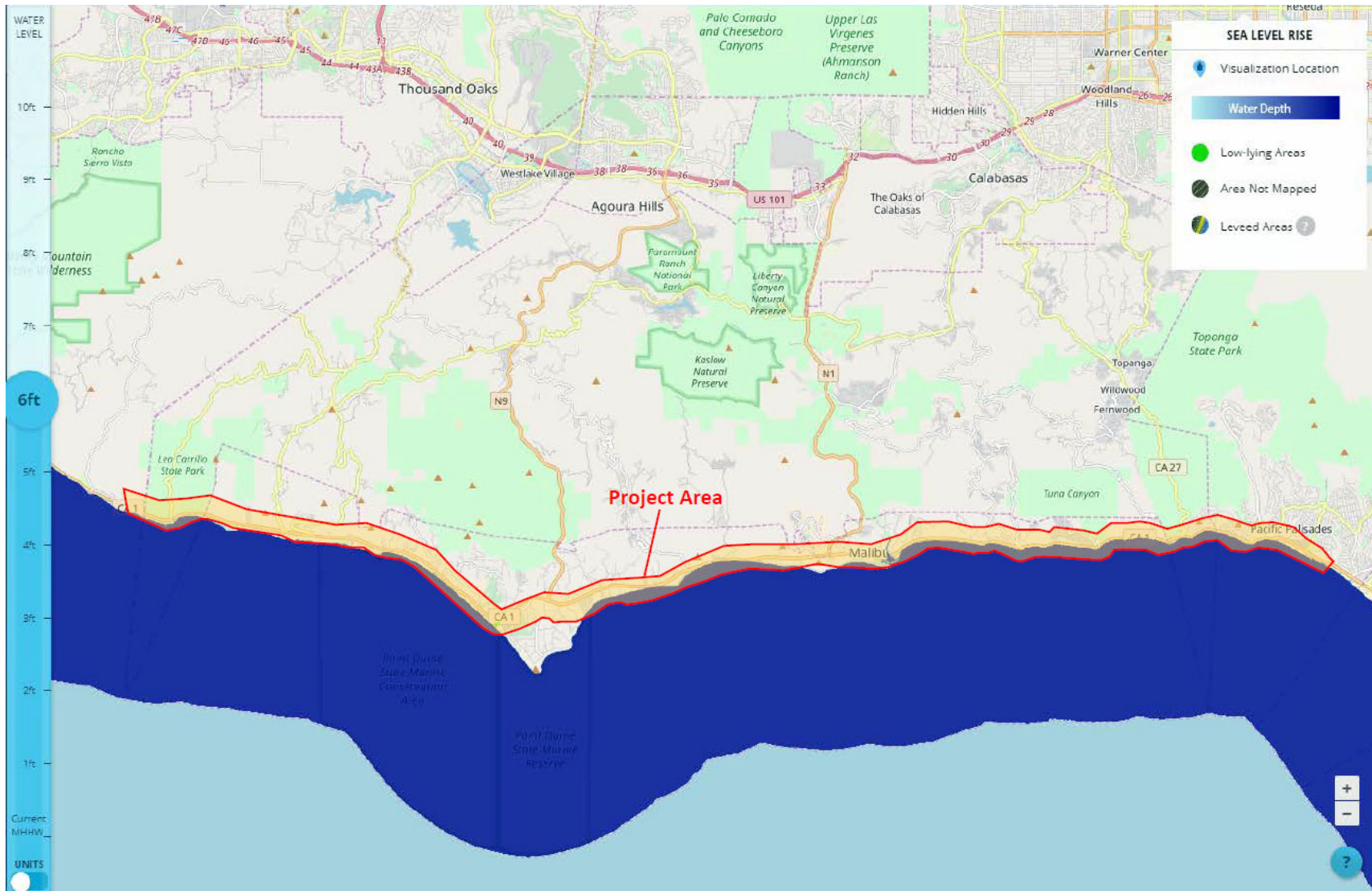
The “State of California Sea-level Rise Guidance, 2018 Update” utilizes two global greenhouse emissions scenarios based on the Intergovernmental Panel on Climate Change’s Fifth Assessment Report and are called Representative Concentration Pathways (RCP). The scenarios outlined are the RCP 8.5 and the RCP 2.6. RCP 8.5 is often referred to as the “business as usual” scenario, where global efforts to limit or reduce emissions of greenhouse gasses are minimal. RCP 2.6 most closely aligned with the 2015 UN Paris Agreement. As of November 218, 194 states and the European Union have signed, signifying their agreement in reducing emissions. Although the United States has indicated it may leave the group, it still has a rapidly expanding industry developing alternatives. California, which accounts for a large portion of the United States emissions due to population and transportation needs, has its own strict emissions reduction targets to be implemented through legislation and technological advances. However, since the proposed replacement bridge structure at project Location No. 10 (Solstice Canyon Creek) is estimated to have a lifespan of 75 years and cannot easily adapt to significant changes in sea level, only the High emissions scenario (RCP 8.5) are reported for this project.

**Table 3.3a Sea Level Rise (SLR) Projections for RCP 8.5 at Santa Monica, California Relative to the Year 2100**

| Projected Year | GHG Scenario                          | Sea Level Rise Projection (feet) |
|----------------|---------------------------------------|----------------------------------|
| 2100           | Low (B1)                              | 3.3                              |
|                | Medium-High (High Emissions, RCP 8.5) | 6.8                              |
|                | Extreme (H++)                         | 10.0                             |

The hydraulics analysis for the proposed replacement Solstice Canyon Creek Bridge accounted for projected changes in SLR factored in with high tides, El Niño, storm surge, and wave effects, combined with peak creek flood flows based on the gage data from analogous creeks in the area. (Because Solstice Canyon Creek is not gaged, direct flow measurements are not available.) Section 2.3.1, Hydrology and Floodplain, and the *Preliminary Hydraulic Evaluation Report* (hydraulics report) (Caltrans 2018) provide detailed explanation of the analysis. The hydraulics report concluded that the proposed bridge and culvert design would accommodate projected flood flows under all five scenarios evaluated—Normal Depth Flow Conditions, Ocean Flow Conditions, Low SLR Conditions, Medium-High SLR Conditions, and Extreme SLR Conditions. With the increase in conveyance to the waterway provided by the longer proposed bridge length, more of the river flows would flow through the bridge and push against the coastal flooding effects, thus dampening coastal influence on upstream flooding. While water surface elevations would increase under some conditions, all floodwaters would stay within the banks of Solstice Canyon Creek. The proposed bridge design provides ample freeboard and SR-1 at the bridge location would not be inundated under the highest-flow scenario.

Figure 3.3d NOAA Sea Level Rise Map – Project Study Area



Source: NOAA Sea Level Rise Viewer - State Route 1 (Pacific Coast Highway) Drainage Restoration Project – 07-31350 - LA-001 [PM 37.67/62.86] / VEN-001 [PM 0.0/0.92]  
<https://coast.noaa.gov/slr/#/layer/slr/6/-13221115.368419593/4037550.7726285243/12/streets/none/0.8/2050/interHigh/midAccretion>

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## CHAPTER 4 – COMMENTS AND COORDINATION

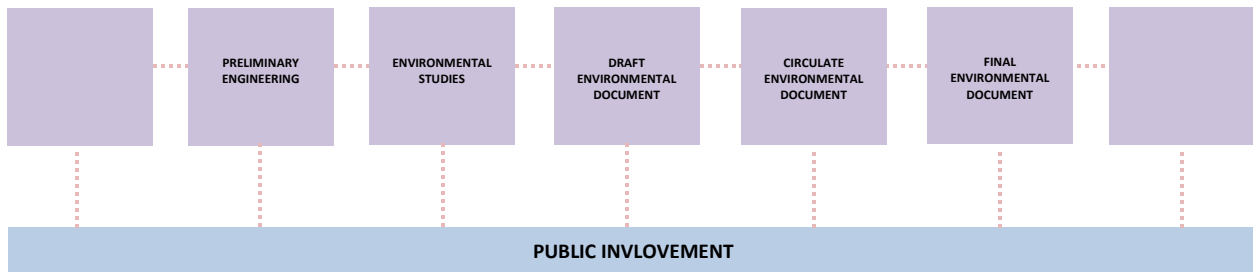
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## 4.1 INTRODUCTION

Early and continuing coordination with the general public and public agencies is an essential part of the environmental process. It helps planners determine the necessary scope of environmental documentation and the level of analysis required, and to identify potential impacts and avoidance, minimization, and/or mitigation measures and related environmental requirements. Agency and tribal consultation and public participation for this project have been accomplished through a variety of formal and informal methods, including interagency coordination meetings, public meetings, public notices, Project Development Team (PDT) meetings, and interagency coordination meetings. This chapter summarizes the results of the Department's efforts to fully identify, address, and resolve project-related issues through early and continuing coordination.

**Figure 4.1-a The Environmental Process**



## 4.2 TRANSPORTATION PLANNING, PROJECT INITIATION AND PRELIMINARY DESIGN AND ENVIRONMENTAL STUDIES

In 2003, Caltrans and the National Oceanic and Atmospheric Administration, National Marine Fisheries Service (NOAA Fisheries) entered into an agreement to restore fish passage for Southern steelhead trout on SR-1/PCH at Solstice Canyon Creek. At the time, the project development team consisted mostly of external representatives from the National Park Service (NPS), the U.S. Fish and Wildlife Service (USFWS), and the California Department of Fish and Wildlife (CDFW), in addition to Caltrans and NOAA Fisheries.

Caltrans commenced project development and proposed a modification of the existing culvert at SR-1/PCH at Solstice Canyon Creek utilizing a hydraulic-based design that proposed construction of a fish ladder system through the Caltrans Environmental Enhancement and Mitigation Program. Caltrans performed a series of environmental studies to assess any potential environmental impacts as a result of the proposed design, and after review from the California Department of Fish and Wildlife, it was determined that the proposed design was insufficient in restoring fish passage at Solstice Canyon Creek.

In 2004, Caltrans revived its efforts to contribute to the recovery plan to restore fish passage for Southern steelhead trout on SR-1/PCH at Solstice Canyon Creek, and in May of that year, a field meeting

was initiated with an expanded project development team that included representatives from the National Park Service (NPS), Coastal Conservancy, the City of Malibu, Los Angeles County, California Department of Fish and Wildlife, the Office of Senator Sheila Kuehl, and Save the Santa Monica Bay, in addition to Caltrans and NOAA Fisheries.

Agency coordination, project development, and programming continued, but it was not until 2008 that an alternative design for the culvert modification emerged that proposed a removal of the concrete bottom and aprons of the existing culvert and construction of a stable channel consisting of rock weirs and step-pools. In 2008, Caltrans again, performed a series of environmental studies to assess any potential environmental impacts as a result of the proposed design, but during the process to obtain a Coastal Development Permit from the California Coastal Commission (CCC)/City of Malibu, further analysis was requested to assess the stability of the design for the proposed beach section. It was determined that that proposed design was insufficient, and programming issues ultimately shelved the proposed undertaking indefinitely.

In 2015, Caltrans again revived its efforts to contribute to the recovery plan to restore fish passage for Southern steelhead trout on SR-1/PCH at Solstice Canyon Creek, and initiated preliminary design and environmental studies for conceptual approval of yet another alternative for modification of the culvert that aimed to remove the existing concrete slab – considered to be a barrier for upstream steelhead passage – and replace it with a cobble/boulder lined bottom at a lower elevation than the current invert of the culvert. It was proposed that cobble and boulder lined step pools would be constructed upstream and downstream of the culvert.

Caltrans re-initiated coordination with the NOAA Fisheries to review the proposed modification of the culvert as developed by Caltrans, and address any deficiencies, if any, and to develop concepts to potentially improve the proposed design. In August 2017, R2 Resource Consultants, Inc., in collaboration with Caltrans and NOAA Fisheries published the Steelhead Passage Stability Study to address the aforementioned and found that upstream and downstream of the proposed culvert modification, the proposed design flow depths within the step pool structures were deemed too shallow for leaping in some flow ranges, the head drop from pool-to-pool exceeded standards for upstream passage, and the accumulation of sediment as a result of the proposed design presented concerns.

### **4.3 CONTINUED DEVELOPMENT OF DESIGN AND ENVIRONMENTAL STUDIES**

The NOAA Fisheries Steelhead Passage Stability Study recommended three alternatives for the modification of the culvert at Solstice Canyon Creek. Caltrans utilized this study as a baseline and guidance in the continued development of design for fish passage at this location, and the current design iteration (replace existing bridge/culvert with a new bridge structure with an underlying natural slope creek bottom) is a hybrid of all three proposed alternatives as outlined in the study. The current design combines features to provide optimum hydraulic conditions for flood water conveyance, and facilitation of movement of the endangered Southern steelhead trout population in the project study area. NOAA Fisheries coordination is continuing regarding these matters.

Caltrans again, initiated a series of environmental studies to assess any potential environmental impacts as a result of this iteration of the proposed design through an internal project development team consisting of technical specialists from the following disciplines – urban and environmental planning,



hydraulics and water quality, geology, hazardous waste and materials, biology, and right-of-way/acquisitions. The results of these studies are presented in this Initial Study/Environmental Assessment (IS/EA).

The design and scope of work for the other 18 project locations included in the proposed project continued to develop in parallel with Location No. 10 (Solstice Canyon Creek). Initially, the scope of work proposed for these locations entailed a simple relining of existing drainage structures along the route, but culvert assessments indicated the need for more extensive rehabilitation and restoration, particularly where full and/or partial structure/pipe replacements were required. The expansion of the scope of work and footprint of construction at some locations mandated consultation/coordination with jurisdictional agencies regarding Section 4(f) and the protection of publicly owned parks and recreation areas along the route.

#### **4.4 SECTION 4(F) CONSULTATION/COORDINATION**

Caltrans considered the proposed project alternatives within the context of Section 4(f), and because it was found that there was no potential for effects on waterfowl/wildlife refuges, and/or historic sites considered to have national, state, or local significance, analysis was centered on publicly owned parks and recreation areas within the project study area. While the proposed undertaking does not require any permanent acquisition of Section 4(f) protected resources/facilities at any of the proposed project locations, coordination was initiated with the State of California Department of Parks and Recreation and the Los Angeles County Department of Beaches and Harbors as a result of proposed temporary construction easements required for drainage access and/or construction staging. The temporary construction easements constitute a “temporary occupancy” under Section 4(f). The intent of consultation/coordination with the aforementioned agencies is to initiate consultation/coordination required under Section 4(f), and to solicit any feedback as it pertains to the protection of jurisdictional facilities. Caltrans aims to abide by all established policies as required by agencies with jurisdiction of Section 4(f) protected facilities, and any recommended measures to preserve the operation and maintenance of facilities during construction. Section 4(f) consultation/coordination with the State of California Department of Parks and Recreation and Los Angeles County Department of Beaches and Harbors is continuing, and summarized as follows.

##### **State of California Department of Parks and Recreation**

On July 5, 2018, Section 4(f) consultation/coordination was initiated with the State of California Department of Parks and Recreation. A Section 4(f) Coordination Summary Report/Memorandum was transmitted via e-mail to Suzanne Goode/Senior Environmental Scientist and Danielle LeFer/Environmental Scientist that included information regarding project background, need for Section 4(f) consultation/coordination, the identification of potential effects to Section 4(f) protected properties under State of California Department of Parks and Recreation jurisdiction, and the intent in seeking concurrence for a “temporary occupancy exception.”

On July 13, 2018, Danielle LeFer/Environmental Scientist with the State of California Department of Parks and Recreation provided a preliminary response which is summarized in the following table along with Caltrans’ response to comments.

**Table 4.4-a State of California Department of Parks and Recreation Section 4(f) Consultation/Coordination Comments, July 16, 2018**

| Comment  | Response  |
|--|---|
| State Parks will require that you obtain a Right-of-Entry (ROE) Permit for all project and may require additional mitigation and BMPs along with the ROE. Will Rogers is managed by Los Angeles County and they will also require their own ROE. You can contact Stephen (snguyen@bh.lacounty.gov) to follow up with them. | We are aware of right of entry permitting, and our Right-of-Way division will be coordinating these efforts after publication of the environmental document/during the next project phase. We are currently in contact with Stephen Nguyen regarding the LACBH locations you mention.   |
| It would be best to avoid scheduling the project that involve access through State Parks during holidays and summer.   | Our construction team is currently planning work outside of holidays and the summer season, but we will specify that this order of work is adhered to.  |
| Will there be vegetation removal? If so, we will require restoration.  | The majority of vegetation removal will occur only at the inlets and outlets of drainages where access to drainage is required, and where it is obstructing the flow of storm water. Biological studies are almost complete, which include surveys of vegetation in the project study area, and specification for protection and replacement of such as necessary – the results of this study will be available for review in the Draft Initial/Study/Environmental Assessment to be published in August. |
| Any excavation will require the presence of a biological monitor to avoid harming silvery legless lizards.   | Full-time biological monitoring is already specified for the proposed project, so it is no problem to be on the lookout for the silvery legless lizard.   |
| At Location No. 15, we would like to discuss options to dissipate water velocity and reduce erosion at this site.  | Our design team is aware of the erosion issues at this particular drainage and are in the process of designing solutions to minimize such, which may include regrading and stabilization measures.  |

On February 5, 2019 a formal letter was transmitted via U.S. Mail and e-mail (to Suzanne Goode of the State of California Department of Parks and Recreation) requesting concurrence on Caltrans’ Section 4(f) “temporary occupancy” findings and the following:

- The land use is of short duration (defined as less than the time needed for the construction of the project)
- There is no change in ownership of the land
- The scope of the work must be minor
- There are no temporary or permanent adverse changes to the activities, features, or attributes of the property
- The land must be fully restored to a condition at least as good as prior to the project

On March 18, 2019, Caltrans received concurrence on the aforementioned via e-mail from Danielle LeFer, Environmental Scientist with the California Department of Parks and Recreation, Angeles District. With this documented agreement from the State of California Department of Parks and Recreation, Caltrans is applying a Temporary Occupancy Exception under Section 4(f) in this final evaluation.

**Los Angeles County Department of Beaches and Harbors**

On July 5, 2018, Section 4(f) consultation/coordination was initiated with the Los Angeles County Department of Beaches and Harbors. A Section 4(f) Coordination Summary Report/Memorandum was transmitted via e-mail to Stephen Nguyen/Los Angeles County Department of Beaches and Harbors that included information regarding project background, need for Section 4(f) consultation/coordination, the identification of potential effects to Section 4(f) protected properties under Los Angeles County Department of Beaches and Harbors jurisdiction, and the intent in seeking concurrence for a “temporary occupancy exception.”

On July 18, 2018, Stephen Nguyen/Los Angeles County Department of Beaches and Harbors provided a preliminary response which is summarized in the following table along with Caltrans’ response to comments.

**Table 4.4-b Los Angeles County Department of Beaches and Harbors Section 4(f) Consultation/Coordination Comments, July 18, 2018**

| Comment   | Response  |
|---|---|
| Only work location No. 10 will require temporary ingress-egress through county land. This will require a right-of-entry permit from the County. We will need about two weeks to process the permit.   | In addition to the beach access proposed at project location No. 10, a temporary access road on the beach will also be required at project locations No. 13/14 from Nicholas Beach Road. Our Right-of-Way data shows that the affected parcels would be APNs 4473-024-904, 4473-024-906, and 4473-024-914 under ownership of LA County.   |
| Application for Right-of-Entry Permit should be accompanied by the State’s certificate of insurance. Ensure the LA County is named as the additionally insured and your permit number (issued after you’ve completed the online application) is referenced inside the Certificate Holder box. The State may also submit a letter of self-insured. | Caltrans will initiate right-of-entry permitting during the next phase of the project, but these requirements will be documented in the environmental document in both the Comments/Coordination section, and in the Environmental Commitments Record (ECR) so that these guidelines are clearly communicated to Design and Construction teams going forward. During this environmental study phase, Caltrans is soliciting any special guidelines for protection of LACBH facilities beyond Caltrans’ typical best management practices (BMPs) [returning facilities to existing conditions, litter disposal guidelines, etc]. |
| Application for Right-of-Entry Permit should be accompanied by a copy of all required permits for the proposed work, including, but not limited to any building permit and coastal development permit.  |   |
| Application for Right-of-Entry Permit should be accompanied by remittance for the \$841 permit processing fee.  |   |

The Los Angeles County Department of Beaches and Harbors also provided a fully-executed right-of-entry permit for an alternate Caltrans project with similar conditions was provided as an example – Caltrans can expect to see similar requirements as listed in the special conditions section of the fully-executed right-of-entry permit. Additionally, The Los Angeles County Department of Beaches and Harbors advised that the same listed comments/provisions would be extended to Project Locations No. 13/14 through a series of e-mail responses on July 26, 2018. In the same correspondence, they expressed their concerns with the proposed beach access at Nicholas Beach Road as the terminus of the road, or proposed access point is deteriorating/washed-out and not feasible.

On August 15, 2018, a field meeting took place including Eduardo Aguilar of Caltrans District 7 Environmental Planning, Nathan Oum of Caltrans District 7 Design, and Stephen Nguyen of Los Angeles County Department of Beaches and Harbors to explore options for access at Project Locations No. 13/14/15. During the meeting, it was found that the temporary beach access road as proposed by Caltrans from the Nicholas Canyon Beach parking lot was infeasible, but an alternate access point and temporary beach access road from a point just west of Project Location 15 was agreed upon as illustrated in the following figure.

**Figure 4.4-a Temporary Beach Access for Project Locations 13/14/15**



On February 5, 2019 a formal letter was transmitted via U.S. Mail and e-mail (to Stephen Nguyen of Los Angeles County Department of Beaches and Harbors) requesting concurrence on Caltrans' Section 4(f) "temporary occupancy" findings and the following:

- The land use is of short duration (defined as less than the time needed for the construction of the project)
- There is no change in ownership of the land
- The scope of the work must be minor
- There are no temporary or permanent adverse changes to the activities, features, or attributes of the property
- The land must be fully restored to a condition at least as good as prior to the project

On March 13, 2019, Caltrans received concurrence on the aforementioned via e-mail from Ismael Lopez, Planning Division at Los Angeles County Department of Beaches and Harbors. With this documented agreement from Los Angeles County Department of Beaches and Harbors, Caltrans is applying a Temporary Occupancy Exception under Section 4(f) in this final evaluation.

## 4.5 SUMMARY OF CURRENT BIOLOGICAL AGENCY COORDINATION

| Agency   | Agency Contact                              | Topic  |
|--|---|--|
| National Oceanic and Atmospheric Administration (NOAA) Fisheries | Jay Ogawa                                   | Early coordination including review of design alternatives for fish passage/Southern steelhead trout. See below. |
| National Park Service  | Katy Delaney, Mark Mendelsohn               | Ongoing fish passage restoration discussions and California Red-Legged Frog Habitat Analysis.                    |
| United States Fish and Wildlife Service (USFWS)                  | Chris Dellith                               | Early coordination regarding Snowy plover, Tidewater goby, and California red-legged frog                        |
| California Dept. of Fish and Wildlife                            | Mary Larson, Dan Blankenship, Matt Chiridon | Project status updates regarding changes in project design and scope.  |

### NOAA Fisheries Coordination

#### 1999-2004

Caltrans and NOAA Fisheries entered into an agreement to restore fish passage on SR-1/PCH at Solstice Canyon Creek.

#### 2004-2012

From 1999 through 2012, Caltrans coordinated with multiple agencies and stake holders during the previous iteration of this project, including NOAA Fisheries Service, the National Park Service (NPS), California Department of Fish and Wildlife (CDFW), and the City of Malibu. This proposed design was eventually shelved in 2012.

#### 2012-2018

Once this iteration of the project was halted in 2012, routine coordination with NOAA Fisheries continued. In 2016 NOAA Fisheries notified Caltrans that they had obtained a grant to initiate a study of Caltrans' proposed Solstice Creek fish passage design. NOAA Fisheries contracted R2 Resource Consultants to review Caltrans' plans and to address any deficiencies, as well as provide concepts on how Caltrans could improve its design. Caltrans staff coordinated with R2 Resource Consultants to provide existing hydraulic studies to aid in their analysis. This report titled ***Steelhead Passage Stability Study Solstice Creek, California Highway 1 Culvert*** was completed in August 2017 and prompted Caltrans to reconsider its design and move towards replacing the existing culvert with a bridge structure.

### National Park Service Coordination

#### 2003-2004

The National Park Service (NPS) took the lead in organizing a multi-agency effort to remove fish passage barriers within Solstice Canyon Creek, including those previously constructed by the NPS and the City of Malibu. Plans also included the removal of the existing Caltrans culvert barrier at SR-1/PCH, which this project proposes to replace with a new bridge with an underlying natural creek bottom to restore fish passage for the Southern steelhead trout.

## **2012-2018**

In March 2018 Caltrans coordinated with NPS Staff (Katy Delaney and Mark Mendelsohn) regarding the change in the project scope and Solstice Creek's potential to be habitat for California red-legged frog (CRLF).

### **U.S. Fish and Wildlife Service Coordination**

#### **2012-2018**

Between March and April 2018 Caltrans conducted early coordination with U.S. Fish and Wildlife Service (USFWS) regarding Snowy plover, Tidewater goby, and California red-legged frog (CRLF). The early coordination resulted in Caltrans conducting protocol surveys for CRLF during June-July of this year. Informal consultation was initiated in October 2018 and USFWS issued their concurrence on November 20, 2018, completing Informal Section 7 Consultation.

### **California Department of Fish and Wildlife Coordination**

#### **2004-2012**

Caltrans applied for and obtained a CDFW 1600 Streambed Alteration Agreement in 2009 for a previous iteration of this project.

#### **2012-2018**

Caltrans initiated project-related consultation with CDFW in 2017 and continues to meet twice yearly for participation in the Southern California Fish Passage Advisory Committee. Caltrans continues to utilize these meetings to provide CDFW and NOAA Fisheries with updates regarding the current status of the proposed project. Caltrans anticipates a new 1600 Streambed Alteration Agreement for this project during the next design phase.

## **4.5 SUMMARY OF TRIBAL CONSULTATION UNDER AB52**

Assembly Bill 52 (AB52) amended the California Environmental Quality Act (CEQA) to address California Native American tribal concerns regarding how cultural resources of importance to tribes are treated under CEQA. CEQA now specifies that a project that may cause a substantial adverse change in the significance of a tribal cultural resource [as defined in PRC 21074(a)] is a project that may have a significant effect on the environment. Caltrans, as the CEQA lead agency, must begin consultation with a California Native American tribe that is traditionally and culturally affiliated with the geographic area of the proposed project, if the tribe requested to the lead agency, in writing, to be informed by the lead agency of proposed projects in that geographic area and the tribe requests consultation.

### **Native American Heritage Commission**

#### **February 2018**

On February 1, 2018, the Native American Heritage Commission (NAHC) was contacted and sent a Sacred Lands File, Native American Contacts List Request form, and a map depicting the proposed

project locations. The NAHC responded in writing on February 2, 2018, stating that their Sacred Lands File Search did not show Native American cultural resources within the project study area, though the NAHC provided a list of 16 Native American representatives to contact for further information. Those representatives are listed in the following table.

**Table 4.5-a NAHC Representative Contacts**

| <b>Tribe</b>  | <b>Representative Contact</b>                                  |
|---|--|
| <b>Barbareno/Ventureno Band of Mission Indians</b>            | Elanor Arrellanes  |
|   | Raudel Banuelos  |
|   | Patrick Tumamait   |
|   | Julie Tamamait-Stenslie, Chairperson                           |
| <b>Coastal Band of the Chumash Nation</b>                     | Mia Lopez, Chairperson   |
|   | Jairo Avila, Tribal Historic and Cultural Preservation Officer |
| <b>Fernando Tataviam Band of Mission Indians</b>              | Beverly Salazar Folkes, Elders Council                         |
|   | Rudy Ortega, Tribal President                                  |
|   | Alan Salazar, Chairman Elders Council                          |
| <b>Gabrieleno Bank of Mission Indians – Kizh Nation</b>       | Andrew Salas, Chairperson                                      |
| <b>Gabrieleno/Tongva San Gabriel Band of Mission Indians</b>  | Anthony Morales, Chairperson                                   |
| <b>Gabrieleno/Tongva Nation</b>                               | Sandonne Goad, Chairperson                                     |
| <b>Gabrieleno Tongva Indians of California Tribal Council</b> | Robert Dorame, Chairperson                                     |
| <b>Gabrieleno-Tongva Tribe</b>                                | Charles Alvarez  |
| <b>San Fernando Band Mission Indians</b>                      | John Valenzuela, Chairperson                                   |
| <b>Santa Ynez Band of Mission Indians</b>                     | Kenneth Kahn, Chairperson                                      |

## **Native American Tribes, Groups, and Individuals**

### **February 2018**

On February 9, 2018, an initial contact letter was sent to each of the representatives on the NAHC’s list or representative contacts.

On February 14, 2018, Mr. Patrick Tumamait from the Barbareño/Ventureño Band of Mission Indians responded via telephone, stating that he will be consulting with archaeologist Chester King about the area and will contact Caltrans with any information he receives. He also requested any updates of the project description be sent to him via email.

### **July 2018**

On July 9, 2018, project status letters were mailed to the Native American representatives listed above, including Mr. Tumamait. The letters provided a project update and the results of the current study. Mr Tumamait contacted Caltrans on July 25, 2018 requesting a map depicting all the locations listed.

On July 17, 2018, Mr. Robert Dorame from the Gabrielino Tongva Indians of California Tribal Council requested via telephone that the tribe be included in the Native American consultation efforts and that he would like to receive any updates on the project. Mr. Dorame specifically informed us that areas of the proposed project are within his family’s sacred lands. He stated that the project locations are highly sensitive for cultural resources and, thus, the tribe would like to be involved in any monitoring activities during the construction phase.

### **August 2018**

On August 2, 2018, Mr. Gabriel Altamirano from the Coastal Band of the Chumash Nation (CBCN) informed Caltrans via email about the desire to initiate consultation with regards to the project and all adverse impacts to potential cultural resources located within the proposed project limits. During a phone call, Mr. Altamirano informed Caltrans that the CBCN tribe would like to be included in the Native American Consultation efforts. Additionally, he stated that if it is determined that monitoring is needed during construction, they would like to be present.

### **September 2018**

On September 7, 2018, Ms. Beverly Salazar Folkes from the Fernandeno Tataviam Band of Mission Indians informed Caltrans via telephone that the tribe would like to be included in Native American consultation efforts and would like to receive any updates on the project. Ms. Salazar Folkes recommended Native American Monitoring where ground disturbing activities occur within known archaeological site locations. She expressed the interest of the tribe to participate in any discussions regarding any and all adverse impacts to the cultural resources that will be disturbed during ground work.

### **November 2018**

On November 9, 2018 a follow up letter was sent to Mr. Tumamait via email. The letter provided an update on the current cultural studies for the proposed project. A copy of the map previously requested was also included.

On November 9, 2018, a follow up letter was sent to Mr. Altamirano via email. The letter provided an update on the current cultural studies for the proposed project.

On November 9, 2018 a follow up letter was sent to Ms. Salazar Folkes via email. The letter provided an update on the current cultural studies for the proposed project.

## **4.5 SUMMARY OF CONSULTATION WITH THE STATE OF CALIFORNIA DEPARTMENT OF PARKS AND RECREATION – OFFICE OF HISTORIC PRESERVATION (SHPO)**

### **July 2018**

Caltrans' efforts to identify historic properties that may be affected by the proposed undertaking included a record search, Native American consultation, background research and examination of previous technical reports and maps, and an archaeological pedestrian survey. Efforts identified following one cultural resource that required evaluation according to the National Register of Historic Places (NRHP) criteria in Archaeological Site CA-LAN-210. CA-LAN-210 is a Native American habitation site with associated burials.

Pursuant to Stipulation VII.C.4 of the Section 106 Programmatic Agreement, Caltrans will consider CA-LAN-210 as eligible under Criterion D for inclusion in the NRHP for the purposes of this undertaking only because evaluation was not possible. Caltrans/identification efforts concluded that the vast majority of CA-LAN-210 within the Area of Potential Effects (APE) has been extensively disturbed through prior stream engineering, and road and highway projects. As a result, Caltrans will implement a minor phased



identification, evaluation, and effects determination in accordance with Stipulation XII.B of the Section 106 Programmatic Agreement. Caltrans has developed a Phased Cultural Identification Plan (PCIP) and a Post-Review Discovery and Monitoring Plan (PRDMP) to guide the minor phasing and continued consultation with Caltrans' Cultural Studies Office (CSO) and the State Historic Preservation Officer (SHPO) on the proposed Finding of No Adverse Effect with Non-Standard Conditions in accordance with X.B.2. These findings were submitted to the CSO for review and comment on July 25, 2018.

#### **November 2018**

In November of 2018, Caltrans District 7 Division of Environmental Planning, Cultural Resources Unit, revised the aforementioned findings and documentation based on comments received from the CSO. On November 21, 2018, the findings and documentation were finalized and submitted to the SHPO for review and concurrence.

#### **January 2019**

In a letter dated January 25, 2019, pursuant to Stipulation XII.B of the Section 106 Programmatic Agreement, the SHPO provided documentation that stated no objection to Caltrans' minor phased approach for this undertaking, and found the PCIP and PRDMP developed for identification, the evaluation, and effects determination to be sufficient.

## **4.7 ENVIRONMENTAL DOCUMENT CIRCULATION AND PUBLIC NOTIFICATION AND PARTICIPATION**

The Draft Initial Study/Environmental Assessment (IS/EA) was made available for review by the general public, government agencies, and other interested parties for 45 days from October 31, 2018 to December 14, 2018. A Notice of Public Hearing and Notice of Availability (NOA) of Draft IS/EA appeared in the following newspaper publications on the specified dates as follows:

- **Malibu Times: November 1, 2018**  
Malibu Times is a weekly local newspaper in Malibu, California with a circulation of 12,000.
- **Malibu Surfside News: November 15, 2018**  
Malibu Surfside News is a weekly newspaper in Malibu, California with a circulation of 8,600.
- **La Opinión: October 31, 2018**  
La Opinión is a daily Spanish-language newspaper published in Los Angeles with a circulation of approximately 116,000, and is distributed throughout the six counties of Southern California.

Figure 4.7-a Notice of Public Hearing/NOA Newspaper Advertisements

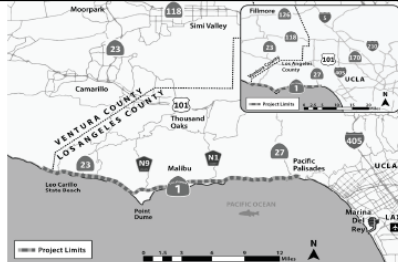
Malibu Times; November 1, 2018

Malibu Surfside news; November 15, 2018

La Opinión; October 31, 2018

**PUBLIC NOTICE**

Notice of Public Hearing and Notice of Availability (NOA) of Draft Initial Study/Environmental Assessment (IS/EA) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project & Bridge Replacement at Solstice Canyon Creek



**WHAT IS BEING PLANNED?** The California Department of Transportation (Caltrans) proposes a drainage restoration project at nineteen (19) locations on State Route 1 (Pacific Coast Highway) in the cities of Los Angeles, Malibu, and unincorporated areas within Los Angeles County (post miles 37.60 to 62.86) and Ventura County (post miles 0.00 to 0.52). The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, to prevent further deterioration, and ensure proper drainage in an area subject to erosion. The proposed improvements also include the replacement of the existing bridge/culvert at Solstice Canyon Creek with a new bridge structure with an underlying natural slope creek bottom to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area. Caltrans is the lead agency under the National Environmental Policy Act (NEPA) under Caltrans' assumption of responsibility pursuant to 23 U.S.C. 327, and the lead agency under the California Environmental Quality Act (CEQA).

**WHY THIS AD?** Caltrans has studied the effects that the proposed project may have on the environment and community. The results of these studies are contained in an environmental document known as a Draft Initial Study/Environmental Assessment (IS/EA). The purpose of this notice is to inform the public of its completion and availability to any interested individuals.

**WHAT'S AVAILABLE?** The Draft Initial Study/Environmental Assessment (IS/EA) is available for viewing and download at <http://www.dot.ca.gov/d7/env-docs/>. The Draft IS/EA is also available for review and reproduction at the Caltrans District 7, Division of Environmental Planning (100 S. Main Street, Los Angeles, CA 90012) on weekdays from 8:00 a.m. to 4:00 p.m. Additionally, the Draft IS/EA will be available for review at the Malibu Library (23519 W. Civic Center Way, Malibu, CA 90265) Monday through Thursday 10:00 a.m. to 8:00 p.m., Friday and Saturday 9:00 a.m. to 5:00 p.m., and Sunday 1:00 p.m. to 5:00 p.m.

**WHERE YOU COME IN/CONTACTS** Have the potential impacts been addressed? Do you have information that should be included? Would you care to make any other comments on the project? Please submit your comments in writing no later than **December 14, 2018** to: Mr. Garrett Damrath, Assistant Deputy District Director, Caltrans District 7, Division of Environmental Planning, 100 S. Main Street, MS-16A, Los Angeles, CA 90012, [garrett.damrath@dot.ca.gov](mailto:garrett.damrath@dot.ca.gov)

**WHEN AND WHERE?** A public hearing will be held to allow any interested individuals an opportunity to discuss the project with Caltrans staff, as well as, to express any comments and concerns about the Draft IS/EA. **The public hearing will be held on Thursday, November 29, 2018 at the Malibu City Hall Theater, 23825 Stuart Ranch Rd, Malibu, CA 90265, from 6:00 p.m. to 8:00 p.m.** Individuals who require special accommodations are requested to contact Caltrans' Public Affairs Office at (213) 897-3656 at least 21 days in advance prior to the scheduled hearing date.

For additional information, please contact Mr. Garrett Damrath, Assistant Deputy District Director for the Division of Environmental Planning at (213) 897-9016, or via e-mail at [garrett.damrath@dot.ca.gov](mailto:garrett.damrath@dot.ca.gov). Thank you for your interest in this project.

**PUBLIC NOTICE**

Notice of Public Hearing and Notice of Availability (NOA) of Draft Initial Study/Environmental Assessment (IS/EA) for the State Route 1 (Pacific Coast Highway) Drainage Restoration Project & Bridge Replacement at Solstice Canyon Creek



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For additional information, please contact Mr. Garrett Damrath, Assistant Deputy District Director for the Division of Environmental Planning at (213) 897-9016, or via e-mail at [garrett.damrath@dot.ca.gov](mailto:garrett.damrath@dot.ca.gov). Thank you for your interest in this project.

**AVISO PÚBLICO**

Aviso de Audiencia Pública y Disponibilidad (NOA) del Borrador del Estudio Inicial/Evaluación Ambiental (IS/EA) para el proyecto de restauración de drenaje de la Ruta Estatal 1 (Pacific Coast Highway) y el reemplazo del puente en Solstice Canyon Creek



**¿QUE SE HA PLANEADO?** El Departamento de Transporte de California (Caltrans) propone un proyecto de restauración de drenaje ubicado en diecinueve (19) lugares de la Ruta Estatal 1 (Pacific Coast Highway), en las ciudades de Los Angeles, Malibu y las áreas no incorporadas dentro del Condado de Los Angeles (desde la milla postal 37.60 a 62.86) y el Condado de Ventura (desde la milla postal 0.00 a 0.52). Las mejoras propuestas incluyen la reparación y rehabilitación de las instalaciones de drenaje a lo largo de la ruta, para restaurar totalmente su funcionalidad y de esta manera prevenir deterioros futuros y asegurar un drenaje adecuado en las áreas propensas a erosión. Las mejoras propuestas también incluyen el reemplazo del puente/alcantarilla en Solstice Canyon Creek con una nueva estructura de puente que mantenga la pendiente natural en la base del fondo del arroyo, para proporcionar un mejor flujo del agua y disminuir los riesgos hidrológicos necesarios que facilitan el movimiento de la población actualmente amenazada de la trucha Steelhead (cabeza de acero) del Sur de California dentro del área de estudio del proyecto. Caltrans es la institución a cargo del proyecto conforme a la Ley de Políticas Nacionales Medioambientales (NEPA, por sus siglas en inglés), de acuerdo con la asunción de responsabilidad de Caltrans, de conformidad con el artículo 327 del 23 U.S.C., y la designación de la institución a cargo del proyecto establecida en la Ley de Calidad Ambiental de California (CEQA, por sus siglas en inglés).

**¿POR QUE HACEMOS ESTE ANUNCIO?** Caltrans ha estudiado los efectos que la propuesta del proyecto pudiera tener en el medioambiente y la comunidad. Los resultados de estos estudios están contenidos en un documento ambiental conocido como el Borrador del Estudio Inicial/Evaluación Ambiental (IS/EA). El propósito de este aviso es el de informar al público sobre la conclusión del estudio y de su disponibilidad para la revisión por parte de cualquier persona interesada.

**¿QUE ESTÁ DISPONIBLE?** El Borrador del Estudio Inicial/Evaluación Ambiental (IS/EA) está disponible para su lectura y descarga en <http://www.dot.ca.gov/d7/env-docs/>. El Borrador del IS/EA también está disponible para su revisión y reproducción en el Distrito 7 de Caltrans, División de Planeamiento Ambiental (100 S. Main Street, Los Angeles, CA 90012), durante los días ordinarios desde las 8:00 a.m. a las 4:00 p.m. Adicionalmente, el Borrador del IS/EA estará disponible para su revisión en la Biblioteca de Malibu (23519 W. Civic Center Way, Malibu, CA 90265), de lunes a jueves, desde las 10:00 a.m. a las 8:00 p.m., los viernes y sábados desde las 9:00 a.m. a las 5:00 p.m., y los domingos desde las 1:00 p.m. a las 5:00 p.m.

**¿DONDE ENTRA USTED/CONTACTOS** ¿Se abordaron los impactos potenciales? ¿Tiene información que debería ser incluida? ¿Le gustaría hacer algún otro comentario sobre el proyecto? Por favor envíe sus comentarios por escrito, a más tardar el **14 de diciembre de 2018** a: Mr. Garrett Damrath, Assistant Deputy District Director, Caltrans District 7, Division of Environmental Planning, 100 S. Main Street, MS-16A, Los Angeles, CA 90012, [garrett.damrath@dot.ca.gov](mailto:garrett.damrath@dot.ca.gov)

**¿CUÁNDO Y DONDE?** Se llevará a cabo una audiencia pública para dar a todas las personas interesadas la oportunidad de discutir el proyecto con el personal de Caltrans, así como expresar cualquier comentario o preocupación acerca del Borrador del IS/EA. **La audiencia pública se llevará a cabo el jueves 29 de noviembre de 2018 en el Malibu City Hall en el Teatro ubicado en 23825 Stuart Ranch Rd, Malibu, CA 90265, desde las 6:00 p.m. a las 8:00 p.m.** Las personas que requieren acomodos especiales deben contactar la Oficina de Relaciones Públicas de Caltrans, llamando al (213) 897-3656, al menos 21 días antes de la fecha programada para la audiencia.

Para obtener información adicional, contacte a Sr. Garrett Damrath, Director Adjunto Asistente del Distrito para la División de Planeación Ambiental, llamando al teléfono (213) 897-9016, o a través del correo electrónico [garrett.damrath@dot.ca.gov](mailto:garrett.damrath@dot.ca.gov). Gracias por su interés en este proyecto.

Copies of the Draft IS/EA were made available for review at the following locations:

- Caltrans Environmental Documents Website: [http://www.dot.ca.gov/d7/env-docs/docs/31350\\_IS.EA\\_binder\\_10.30.2018%20w.NMFSSStudy.pdf](http://www.dot.ca.gov/d7/env-docs/docs/31350_IS.EA_binder_10.30.2018%20w.NMFSSStudy.pdf)
- Caltrans District 7 Headquarters  
100 S. Main Street  
Los Angeles, CA 90012
- Malibu Public Library  
23519 W. Civic Center Way  
Malibu, CA 90265

**Notice of Public Hearing.** The purpose of the public hearing process is to obtain public comment and to ensure that transportation decisions are consistent with the goals and objectives of Federal, state, and local entities. Public Hearings provide a forum for discussing project need, major issues, alternative locations, and design features, and the potential social, economic, and environmental effects related to such. While public hearings are required for most projects with significant impacts, these forums are not required for project where Caltrans intends to adopt a Negative Declaration (ND) or Mitigated Negative Declaration (MND), or where there is no substantial evidence that the proposed project will have a significant effect on the environment.

To avoid duplication of effort and expense, the Notice of Public Hearing and Notice of Availability (NOA) of the Draft IS/EA were combined into one notice as illustrated in the previous Figure 4.1-b. To further expand on outreach efforts, the same public notice was mailed to residents and businesses within areas immediate to the project study area. This allowed the most likely users of the SR-1/PCH highway facility in the immediate area to be aware of the publication of the IS/EA and the public hearing. The following figure presents the notice/mailed that was sent to addresses within the aforementioned general distribution area.

Figure 4.7-b Public Notice Mailer – Notice of Public Hearing/NOA

### CALIFORNIA 1


## State Route 1 (Pacific Coast Highway) Drainage Restoration Project & Bridge Replacement at Solstice Canyon Creek

Caltrans

### Notice of Public Hearing and Notice of Availability (NOA) of Draft Initial Study/Environmental Assessment (IS/EA)

**WHAT'S BEING PLANNED?** The California Department of Transportation (Caltrans) proposes a drainage restoration project at nineteen (19) locations on State Route 1 (Pacific Coast Highway) in the cities of Los Angeles, Malibu, and unincorporated areas within Los Angeles County (post miles 37.60 to 62.86) and Ventura County (post miles 0.00 to 0.92). The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, to prevent further deterioration, and ensure proper drainage in an area subject to erosion. The proposed improvements also include the replacement of the existing bridge/culvert at Solstice Canyon Creek with a new bridge structure with an underlying natural slope creek bottom to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area. Caltrans is the lead agency under the National Environmental Policy Act (NEPA) under Caltrans' assumption of responsibility pursuant to 23 U.S.C. 327, and the lead agency under the California Environmental Quality Act (CEQA).

**WHY THIS NOTICE?** Caltrans has studied the effects that the proposed project may have on the environment and community. The results of these studies are contained in an environmental document known as a Draft Initial Study/Environmental Assessment (IS/EA). The purpose of this notice is to inform the public of its completion and availability to any interested individuals.



**Join us for a Public Hearing!**

**WHEN AND WHERE?**  
Thursday, November 29, 2018  
6:00 p.m. to 8:00 p.m.  
Malibu City Hall Theater  
23825 Stuart Ranch Rd  
Malibu, CA 90265

Individuals who require special accommodations are requested to contact Caltrans' Public Affairs Office at (213) 897-3656 at least 21 days in advance prior to the scheduled hearing date.

**WHAT'S AVAILABLE?** The Draft Initial Study/Environmental Assessment (IS/EA) is available for viewing and download at <http://www.dot.ca.gov/d7/env-docs/>. The Draft IS/EA is also available for review and reproduction at the following locations and times through **December 14, 2018**:

|  |   |
|--|---|
| <b>Caltrans District 7</b><br>Division of Environmental Planning<br>100 S. Main Street, Los Angeles, CA 90012<br>Monday - Friday, 8:00 a.m. to 4:00 p.m. | <b>Malibu Library</b><br>23519 W. Civic Center Way, Malibu, CA 90265<br>Monday - Thursday, 10:00 a.m. to 8:00 p.m.<br>Friday - Saturday, 9:00 a.m. to 5:00 p.m.<br>Sunday, 1:00 p.m. to 5:00 p.m. |
|--|---|

**WHERE YOU COME IN:** Have the potential impacts been addressed? Do you have information that should be included? Would you care to make any other comments on the project? Please submit your comments in writing no later than **Friday, December 14, 2018** to:

Mr. Garrett Damrath, Assistant Deputy District Director  
Caltrans District 7  
Division of Environmental Planning  
100 S. Main Street, MS-16A  
Los Angeles, CA 90012  
garrett.damrath@dot.ca.gov

Let us know your comments!

For additional information, please contact Mr. Garrett Damrath, Assistant Deputy District Director for the Division of Environmental Planning at (213) 897-9016, or via e-mail at [garrett.damrath@dot.ca.gov](mailto:garrett.damrath@dot.ca.gov).

Caltrans

Caltrans  
Ron Kosinski, Deputy District Director  
Caltrans District 7  
Division of Environmental Planning  
100 South Main Street, MS-16  
Los Angeles, CA 90012

**Public Hearing Cancellation due to Woolsey Fire Events.** On November 8, 2018, the Woolsey Fire started in Woolsey Canyon on the Santa Susana Field Laboratory property in the Santa Susana Mountains above Simi Valley, and near the boundary between Los Angeles and Ventura Counties. The Santa Ana winds, which are often a factor for Southern California fires, pushed the fire in a southerly direction and ever closer to the project study area for this proposed undertaking. In all, The Woolsey Fire burned approximately 96, 949 acres of land, and the entire portion of the Malibu coast west to the community of Solromar (just west of Leo Carillo State Park) incurred extensive damage before the fire was fully contained on November 21, 2018.

The public hearing for the proposed project was scheduled for Thursday, November 29, 2018 at the Malibu City Hall Theater at 23825 Stuart Ranch Road in the Malibu City Hall complex, but was cancelled as mandatory evacuations were in order throughout the project study area, including the Malibu City Hall complex. A Public Hearing Cancellation notice was posted at the aforementioned public hearing location, and also distributed via e-mail to recipients on the project distribution list. Additionally, a Public Hearing Cancellation mailer was distributed throughout the immediate vicinity of the project study area, advising the public of the cancellation, and providing an opportunity for a rescheduled public hearing if there were substantial demand. To date, Caltrans has not received any requests for a rescheduled public hearing, and it remains cancelled as Caltrans intends to adopt a Mitigated Negative Declaration (MND), and the IS/EA provides no substantial evidence that the proposed project will have a significant effect on the environment. The following figure presents the Public Hearing Cancellation mailer that was sent to addresses within the immediate vicinity of the project study area.








## 4.8 PUBLIC COMMENTS

Comments were received from the public via U.S. Mail and e-mail during the public comment period that opened on October 31, 2018, and closed on December 14, 2018. Due to the events related to the Woolsey Fire, Caltrans' continued to accept comments beyond the aforementioned closing date. The following table summarizes the comments received during the public comment period and references to the ensuing series of tables containing Caltrans' individual response to comments.

**Table 4.8-a Summary of Comments Received During the Public Comment Period**

| No.                     | Respondent  | Dated      | Comment Summary  | Table Reference |
|-------------------------|---|------------|--|-----------------|
| <b>Written Comments</b> |   |            |  |                 |
| 1                       | United States Department of the Interior – Fish and Wildlife Service (USFWS)                            | 11/20/2018 | Concurrence with Finding of Effect to California red-legged frog   | 4.8-b           |
| 2                       | United States Environmental Protection Agency (EPA)   | 12/14/2018 | Recommendations for additional information to support conclusions regarding impacts to surface water hydrology   | 4.8-c           |
| 3                       | State of California, Governor's Office of Planning and Research – State Clearinghouse and Planning Unit | 12/17/2018 | CEQA/State Clearinghouse acknowledgement of compliance with review requirements  | 4.8-d           |
| 4                       | County of Los Angeles Department of Public Works  | 12/19/2018 | Recommendations for updates to Water Supply discussion in Section 2.25 Utilities/Emergency Services, and recommendations for compliance with Public Works sewer design standards | 4.8-e           |
| 5                       | County of Los Angeles Fire Department   | 12/4/2018  | Confirmation of review of Draft IS/EA, and recommendations for compliance with Forestry Division standards/permitting  | 4.8-f           |
| 6                       | County Sanitation Districts of Los Angeles County   | 12/6/2018  | Guidance for review and comment on proposed project design plans and any potential effects on existing trunk sewers  | 4.8-g           |
| <b>E-Mail Comments</b>  |   |            |  |                 |
| 7                       | California Department of Fish and Wildlife (CDFW)   | 12/14/2018 | Recommendations for updates to Biological Environment section  | 4.8-h           |
| 8                       | Los Angeles County Department of Regional Planning  | 12/13/2018 | Recommendations for updates to Biological Environment section  | 4.8-i           |

**Table 4.8-b Written Comment | United States Department of the Interior – Fish and Wildlife Service (USFWS)**

| Comment   |   |
|---|---|
| <div style="display: flex; justify-content: space-between; align-items: center;">  <div style="text-align: center;"> <p><b>United States Department of the Interior</b></p> <p>FISH AND WILDLIFE SERVICE<br/>Ventura Fish and Wildlife Office<br/>2493 Portola Road, Suite B<br/>Ventura, California 93003</p> </div>  </div> <p style="text-align: center; margin-top: 20px;">November 20, 2018</p> <p>Eduardo Aguilar, Branch Chief<br/>Division of Environmental Planning<br/>California Department of Transportation District 7<br/>100 Main Street, Suite 100<br/>Los Angeles, California 90012-3606</p> <p><b>Subject:</b> Request for Concurrence on the Solstice Creek Culvert Replacement Project on State Route-1 in the City of Malibu, Los Angeles County, California</p> <p>Dear Mr. Aguilar:</p> <p>We have reviewed your request, dated October 22, 2018, and received in our office on October 25, 2018, for our concurrence with your determination that the Solstice Creek Culvert Replacement Project (Project) may affect, but is not likely to adversely affect the federally threatened California red-legged frog (<i>Rana draytonii</i>). The California Department of Transportation (Caltrans) is proposing to replace the Solstice Creek Culvert at Los Angeles County Post Mile 50.36 on State Route 1 to promote passage of endangered Southern California steelhead trout (<i>Oncorhynchus mykiss</i>) in the watershed. Caltrans would also replace 18 additional damaged or failing small storm-drain culverts along State Route 1 between Los Angeles County Post Mile 37.67 and Ventura County Post Mile 0.92.</p> <p>In particular, the Project would include removing the existing culvert at Solstice Creek and replacing this culvert with a single span bridge to promote passage by steelhead trout. The Project would require dewatering of approximately 350 feet of Solstice Creek. However, Caltrans would perform construction during the dry season (April 1 to October 31; Peter Champion, in litt. 2018a) when the affected reach of Solstice Creek is typically dry. Caltrans would perform construction over at least two construction seasons beginning in Summer 2021 and would remove the dewatering installation within Solstice Creek between construction seasons. Caltrans would also remove vegetation adjacent to the existing culvert structure and along the creek bottom.</p> <p>The California red-legged frog is not currently known to occur near any of the 19 culvert replacement sites proposed by Caltrans for the Project. However, the National Park Service has established two translocation sites for California red-legged frog within the Solstice Creek watershed upstream of the Solstice Creek Project site. In 2018, the National Park Service identified breeding California red-legged frogs and released California red-legged frog tadpoles at both of these sites (Katy Delancy, in litt. 2018). Caltrans conducted protocol-level surveys of</p> | <p style="text-align: right;">Eduardo Aguilar, Branch Chief <span style="float: right;">2</span></p> <p>the Solstice Creek project site within 250 feet of the existing culvert structure in May and June 2018 and did not identify any California red-legged frogs in the area. However, it is possible that California red-legged frogs may disperse downstream from the translocation sites and occupy the Project site in Solstice Creek prior to initiation of Project construction in 2021. Therefore, Caltrans will conduct protocol-level surveys for the California red-legged frog within the area of the existing Solstice Creek culvert each year through the beginning of construction. If Caltrans detects California red-legged frogs during these surveys within the area of the existing Solstice Creek culvert, Caltrans will inform the Service and request formal consultation from the Service on the project's effects to the California red-legged frog (Patrick Champion, in litt. 2018b).</p> <p>We concur with your determination that the Project may affect, but is not likely to adversely affect the California red-legged frog because the species is not currently known to occur in the Project area, Caltrans will continue to conduct surveys for the species downstream of translocation sites in Solstice Canyon until initiation of Project construction, and Caltrans will initiate formal consultation with the Service if these surveys detect any California red-legged frogs.</p> <p>If you have any questions, please contact Dou-Shuan Yang of our staff at (805) 677-3302, or by electronic mail at <a href="mailto:Dou-Shuan_Yang@fws.gov">Dou-Shuan_Yang@fws.gov</a>.</p> <p style="text-align: right;">Sincerely,</p> <div style="text-align: right; margin-top: 10px;"> <br/>             Christopher J. Diel<br/>             Assistant Field Supervisor         </div> |




**Table 4.8-b (continued) Written Comment | United States Department of the Interior – Fish and Wildlife Service (USFWS)**

**Response**

**Summary of Comment Letter:** Concurrence with Finding of Effect to California red-legged frog

**Response to Comment Letter:** Thank you for review, and for your concurrence with Caltrans’ determination that the proposed undertaking, particularly at project Location No. 10 (Solstice Canyon Creek), “may affect, but is not likely to adversely affect,” the federally threatened California red-legged frog (*Rana draytonii*). Caltrans will continue to conduct surveys for the species downstream of translocation sites in Solstice Canyon until initiation of project construction and initiate formal consultation with USFWS if these surveys detect any California red-legged frogs.

**Table 4.8-c Written Comment | United States Environmental Protection Agency (EPA)**

| Comment   |  |
|---|--|
| <div style="text-align: center;">  <p><b>UNITED STATES ENVIRONMENTAL PROTECTION AGENCY</b><br/>REGION IX<br/>75 Hawthorne Street<br/>San Francisco, CA 94105-3901</p> <p>December 14, 2018</p> <p>Ron Kosinski, Deputy District Director <i>RK</i><br/>Division of Environmental Planning<br/>Caltrans, District 7<br/>100 South Main Street, Suite 100<br/>Los Angeles, California 90012</p> <p>Subject: Draft Initial Study with Proposed Mitigated Negative Declaration/Environmental Assessment for the State Route 1 (SR-1) Drainage Restoration Project, Los Angeles and Ventura Counties, California</p> <p>Dear Mr. Kosinski:</p> <p>The U.S. Environmental Protection Agency (EPA) has reviewed the above-referenced document. Our review is pursuant to the National Environmental Policy Act (NEPA), Council on Environmental Quality (CEQ) regulations (40 CFR Parts 1500-1508), and our NEPA review authority under Section 309 of the Clean Air Act. EPA provides the following comments regarding the analysis of potential impacts to surface water hydrology to assist the California Department of Transportation (Caltrans) in determining whether a "Finding of No Significant Impact" will result at the completion of the Environmental Assessment (EA) process.</p> <p><b><u>Impacts to Surface Water Hydrology</u></b></p> <p>Chapter 2.3.1 of the Draft EA concludes that the proposed bridge replacement and culvert modifications at Solstice Canyon Creek would not result in any significant adverse impacts to hydrologic conditions in the project area. Information included in Table 2.3.1-f and Table 2.3.1-g is used to support this impact determination. We recommend that additional information used to support this conclusion be incorporated in the Final EA.</p> <p><b><u>Recommendations:</u></b></p> <ul style="list-style-type: none"> <li>• Include available freeboard estimates for existing conditions in Table 2.3.1-d.</li> <li>• Provide additional details regarding how the figures in Table 2.3.1-f and Table 2.3.1-g were calculated. Include in these tables a comparison with future No Build conditions.</li> <li>• Discuss any changes in surface water elevation and channel velocities under the future Build conditions as compared to future No Build conditions.</li> <li>• Describe how the proposed project would affect scour and erosion in the project area and include measures to reduce erosion if applicable.</li> </ul> <p>We appreciate the opportunity to review this Draft EA and are available to discuss our comments. Please send one electronic copy of the Final EA when it becomes available to this office at the address above</p> </div> | <p>(mail code ENF-4-2). If you have any questions, please contact Morgan Capilla, the lead reviewer for this project, at 415-972-3504 or <a href="mailto:capilla.morgan@epa.gov">capilla.morgan@epa.gov</a>.</p> <p style="text-align: right;">Sincerely,<br/><i>Connell Dunning</i><br/>Connell Dunning, Transportation Team/Supervisor<br/>Environmental Review Section</p> <p>Electronic copy: Brenda Powell-Jones, Caltrans<br/>Kelly Dunlap, Caltrans<br/>Garrett Damrath, Caltrans</p> |
| <div style="display: flex; justify-content: center; gap: 20px;"> <div style="border: 1px solid blue; padding: 2px 5px; background-color: #e6f2ff;">Comment USEPA-1</div> <div style="border: 2px solid red; padding: 2px 5px; background-color: #ffe6e6;">Comment USEPA-2</div> <div style="border: 1px solid green; padding: 2px 5px; background-color: #e6ffe6;">Comment USEPA-3</div> <div style="border: 1px solid purple; padding: 2px 5px; background-color: #e6e6ff;">Comment USEPA-4</div> </div>   |  |

**Table 4.8-c (continued) Written Comment | United States Environmental Protection Agency (EPA)**

**Response**

**Summary of Comment USEPA-1:** Include available freeboard estimates for existing conditions in Table 2.3.1-d.

**Response to Comment USEPA-1:** "Available Freeboard" estimates have been included, all other preliminary water surface elevation data has been updated, and the table reference has been updated to Table 2.3.1-e. Reference page 64 of this IS/EA for these changes.

**Summary of Comment USEPA-2:** Provide additional details regarding methodology for preliminary water surface elevations and average channel velocities at Solstice Canyon Creek as expressed in Table 2.3.1-f and Table 2.3.1-g and include data for future No-Build Conditions.

**Response to Comment USEPA-2:** Additional details regarding methodology for Design Flood Discharges at Solstice Canyon Creek have been added to page 61 of the IS/EA. Reference Table 2.3.1-e and Table 2.3.1-f for preliminary water surface elevations and average channel velocities for Solstice Canyon Creek in the No-Build scenario. The existing hydraulic information in these analyses are preliminary and subject to change pending further detailed analysis to be completed as part of the Final Hydraulic Report, which will be updated in the next project phase, to include surface water elevation and channel velocities in the future No Build-scenario.




**Summary of Comment USEPA-3:** Discuss any changes in surface water elevation and channel velocities under the future Build conditions as compared to Future No-Build Conditions.

**Response to Comment USEPA-3:** The existing hydraulic information in these analyses are preliminary and subject to change pending further detailed analysis to be completed as part of the Final Hydraulic Report, which will be updated in the next project phase, to include surface water elevation and channel velocities in the future No Build-scenario.

**Summary of Comment USEPA-4:** Describe how the proposed project would affect scour and erosion in the project area and include measures to reduce erosion if applicable.

**Response to Comment USEPA-4:** A discussion regarding preliminary scour analyses performed for the proposed bridge structure at project Location No. 10 (Solstice Canyon Creek) has been added on pages 67-68 of this IS/EA.

**Table 4.8-d Written Comment | State of California, Governor's Office of Planning and Research – State Clearinghouse and Planning Unit**


| Comment  | Document Details Report<br>State Clearinghouse Data Base   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
|--|--|-----------------|------------------|--|--|---------------|---|--|--|--------------|----------------|------------|--|--------------|--|--|--|----------------|-------------------------------|--|--|-------------|-------------|-----------------|------------------|---------------|----------------------|-------------|--------|---------------|--|-------------------|---------------------------------|----------------------|--|-------------------|--------------|-----------------|----|--------------|-----|----------------|----|-------------|---|-----------------|------|-----------------|--------------|-----------------|--|------------------|-----------------------|----------------|--|-----------------|------------------|
| <div style="display: flex; justify-content: space-between; align-items: center;">  <div style="text-align: center;"> <p>STATE OF CALIFORNIA</p> <p>Governor's Office of Planning and Research</p> <p>State Clearinghouse and Planning Unit</p> </div>  </div> <div style="display: flex; justify-content: space-between; margin-top: 10px;"> <div style="text-align: center;"> <p>Edmund G. Brown Jr.<br/>Governor</p> </div> <div style="text-align: center;"> <p>Ken Alex<br/>Director</p> </div> </div> <p style="margin-top: 20px;">December 17, 2018</p> <p style="margin-top: 20px;">Eduardo Aguilar<br/>California Department of Transportation, District 7<br/>100 South Main Street, MS-16A<br/>Los Angeles, CA 90012</p> <p style="margin-top: 10px;">Subject: State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon<br/>SCH#: 2018111004</p> <p style="margin-top: 10px;">Dear Eduardo Aguilar:</p> <p style="margin-top: 10px;">The State Clearinghouse submitted the above named Mitigated Negative Declaration to selected state agencies for review. The review period closed on December 14, 2018, and no state agencies submitted comments by that date. This letter acknowledges that you have complied with the State Clearinghouse review requirements for draft environmental documents, pursuant to the California Environmental Quality Act.</p> <p style="margin-top: 10px;">Please call the State Clearinghouse at (916) 445-0613 if you have any questions regarding the environmental review process. If you have a question about the above-named project, please refer to the ten-digit State Clearinghouse number when contacting this office.</p> <p style="margin-top: 10px;">Sincerely,</p> <div style="text-align: center; margin-top: 10px;">  <p>Scott Morgan<br/>Director, State Clearinghouse</p> </div> <p style="text-align: center; margin-top: 20px; font-size: small;">1400 TENTH STREET P.O. BOX 3044 SACRAMENTO, CALIFORNIA 95812-3044<br/>TEL 1-916-445-0613 FAX 1-916-558-3164 www.opr.ca.gov</p> | <div style="margin-top: 20px;"> <p><b>SCH#</b> 2018111004</p> <p><b>Project Title</b> State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon</p> <p><b>Lead Agency</b> Caltrans #7</p> </div> <hr/> <p><b>Type</b> MND Mitigated Negative Declaration</p> <p><b>Description</b> Note: Review Per Lead</p> <p style="margin-top: 20px;">Caltrans proposes a drainage restoration project at 19 locations on SR 1 (Pacific Coast Hwy) in the cities of LA, Malibu, and unincorporated areas within LA County (PM 37.67-62.86) and Ventura County (PM 0.00-0.92). The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, to prevent further deterioration, and ensure proper drainage in an area subject to erosion. The proposed improvements also include the replacement of the existing bridge/culvert at Solstice Canyon Creek with a new bridge structure with an underlying natural slope creek bottom to provide improved flood water conveyance, and to improve hydraulic conditions to facilitate movement of the endangered Southern steelhead trout population in the project study area.</p> <hr/> <p><b>Lead Agency Contact</b></p> <table style="width: 100%; border-collapse: collapse; font-size: small;"> <tr> <td style="width: 20%;"><b>Name</b></td> <td>Eduardo Aguilar</td> <td></td> <td></td> </tr> <tr> <td><b>Agency</b></td> <td>California Department of Transportation, District 7</td> <td></td> <td></td> </tr> <tr> <td><b>Phone</b></td> <td>(213) 897-8492</td> <td style="text-align: right;"><b>Fax</b></td> <td></td> </tr> <tr> <td><b>email</b></td> <td></td> <td></td> <td></td> </tr> <tr> <td><b>Address</b></td> <td>100 South Main Street, MS-16A</td> <td></td> <td></td> </tr> <tr> <td><b>City</b></td> <td>Los Angeles</td> <td style="text-align: right;"><b>State</b> CA</td> <td style="text-align: right;"><b>Zip</b> 90012</td> </tr> </table> <hr/> <p><b>Project Location</b></p> <table style="width: 100%; border-collapse: collapse; font-size: small;"> <tr> <td style="width: 20%;"><b>County</b></td> <td>Los Angeles, Ventura</td> </tr> <tr> <td><b>City</b></td> <td>Malibu</td> </tr> <tr> <td><b>Region</b></td> <td></td> </tr> <tr> <td><b>Lat / Long</b></td> <td>34° 02' 00.3" N / 118° 34' 1" W</td> </tr> <tr> <td><b>Cross Streets</b></td> <td>Pacific Coast hwy from Tesmescal Canyon Rd to just north of Ventura County</td> </tr> <tr> <td><b>Parcel No.</b></td> <td>4459-008-001</td> </tr> <tr> <td><b>Township</b></td> <td>1S</td> </tr> <tr> <td><b>Range</b></td> <td>18W</td> </tr> <tr> <td><b>Section</b></td> <td>35</td> </tr> <tr> <td><b>Base</b></td> <td>S</td> </tr> </table> <hr/> <p><b>Proximity to:</b></p> <table style="width: 100%; border-collapse: collapse; font-size: small;"> <tr> <td style="width: 20%;"><b>Highways</b></td> <td>SR 1</td> </tr> <tr> <td><b>Airports</b></td> <td>Santa Monica</td> </tr> <tr> <td><b>Railways</b></td> <td></td> </tr> <tr> <td><b>Waterways</b></td> <td>Solstice Canyon Creek</td> </tr> <tr> <td><b>Schools</b></td> <td></td> </tr> <tr> <td><b>Land Use</b></td> <td>urban/semi rural</td> </tr> </table> <hr/> <p><b>Project Issues</b> Biological Resources; Coastal Zone; Drainage/Absorption; Flood Plain/Flooding; Geologic/Seismic; Public Services; Recreation/Parks; Toxic/Hazardous; Traffic/Circulation; Vegetation; Water Quality; Water Supply; Wetland/Riparian; Landuse; Cumulative Effects</p> <hr/> <p><b>Reviewing Agencies</b> Resources Agency; California Coastal Commission; Department of Fish and Wildlife, Region 5; Office of Historic Preservation; Department of Parks and Recreation; Department of Water Resources; Caltrans, Division of Aeronautics; California Highway Patrol; Office of Emergency Services, California; Regional Water Quality Control Board, Region 4; Native American Heritage Commission; State Lands Commission</p> <hr/> <p><b>Date Received</b> 11/02/2018    <b>Start of Review</b> 11/02/2018    <b>End of Review</b> 12/14/2018</p> | <b>Name</b>     | Eduardo Aguilar  |  |  | <b>Agency</b> | California Department of Transportation, District 7 |  |  | <b>Phone</b> | (213) 897-8492 | <b>Fax</b> |  | <b>email</b> |  |  |  | <b>Address</b> | 100 South Main Street, MS-16A |  |  | <b>City</b> | Los Angeles | <b>State</b> CA | <b>Zip</b> 90012 | <b>County</b> | Los Angeles, Ventura | <b>City</b> | Malibu | <b>Region</b> |  | <b>Lat / Long</b> | 34° 02' 00.3" N / 118° 34' 1" W | <b>Cross Streets</b> | Pacific Coast hwy from Tesmescal Canyon Rd to just north of Ventura County | <b>Parcel No.</b> | 4459-008-001 | <b>Township</b> | 1S | <b>Range</b> | 18W | <b>Section</b> | 35 | <b>Base</b> | S | <b>Highways</b> | SR 1 | <b>Airports</b> | Santa Monica | <b>Railways</b> |  | <b>Waterways</b> | Solstice Canyon Creek | <b>Schools</b> |  | <b>Land Use</b> | urban/semi rural |
| <b>Name</b>  | Eduardo Aguilar  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Agency</b>  | California Department of Transportation, District 7  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Phone</b>   | (213) 897-8492   | <b>Fax</b>      |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>email</b>   |  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Address</b>   | 100 South Main Street, MS-16A  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>City</b>  | Los Angeles  | <b>State</b> CA | <b>Zip</b> 90012 |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>County</b>  | Los Angeles, Ventura   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>City</b>  | Malibu   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Region</b>  |  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Lat / Long</b>  | 34° 02' 00.3" N / 118° 34' 1" W  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Cross Streets</b>   | Pacific Coast hwy from Tesmescal Canyon Rd to just north of Ventura County   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Parcel No.</b>  | 4459-008-001   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Township</b>  | 1S   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Range</b>   | 18W  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Section</b>   | 35   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Base</b>  | S  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Highways</b>  | SR 1   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Airports</b>  | Santa Monica   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Railways</b>  |  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Waterways</b>   | Solstice Canyon Creek  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Schools</b>   |  |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |
| <b>Land Use</b>  | urban/semi rural   |                 |                  |  |  |               |   |  |  |              |                |            |  |              |  |  |  |                |                               |  |  |             |             |                 |                  |               |                      |             |        |               |  |                   |                                 |                      |  |                   |              |                 |    |              |     |                |    |             |   |                 |      |                 |              |                 |  |                  |                       |                |  |                 |                  |

**Table 4.8-d (continued) Written Comment | State of California, Governor’s Office of Planning and Research – State Clearinghouse and Planning Unit**


**Response**

**Summary/Response:** State Clearinghouse has acknowledged that Caltrans is in compliance with CEQA review requirements for draft environmental documents, and noted that no comments were received from state agencies. No response is necessary.


Table 4.8-e Written Comment | County of Los Angeles Department of Public Works

| Comment   |   |
|---|---|
| <div style="display: flex; justify-content: space-between; align-items: center;">  <div style="text-align: center;"> <p><b>COUNTY OF LOS ANGELES</b></p> <p><b>DEPARTMENT OF PUBLIC WORKS</b></p> <p><i>"To Enrich Lives Through Effective and Caring Service"</i></p> <p>900 SOUTH FREMONT AVENUE<br/>ALHAMBRA, CALIFORNIA 91803-1331<br/>Telephone: (626) 458-5100<br/><a href="http://dpw.lacounty.gov">http://dpw.lacounty.gov</a></p> </div> <div style="text-align: center;"> <p>ADDRESS ALL CORRESPONDENCE TO:<br/>P.O. BOX 1460<br/>ALHAMBRA, CALIFORNIA 91802-1460</p> <p>IN REPLY PLEASE<br/>REFER TO FILE: <b>LD-4</b></p> </div> </div> <p style="margin-top: 20px;">December 19, 2018</p> <p style="margin-top: 20px;">Mr. Garrett Damrath<br/>Assistant Deputy District Director<br/>Caltrans District 7, Division of Environmental Planning<br/>100 South Main Street, MS-16A<br/>Los Angeles, CA 90012</p> <p>Dear Mr. Damrath,</p> <p><b>SR-1 (PCH) DRAINAGE RESTORATION PROJECT<br/>NOTICE OF PUBLIC HEARING (NOP) AND AVAILABILITY OF<br/>DRAFT INITIAL STUDY/ENVIRONMENTAL ASSESSMENT</b></p> <p>Thank you for the opportunity to review the draft Initial Study (IS)/Environmental Assessment (EA) for the proposed project. The project proposes to repair and rehabilitate various existing drainage facilities at 19 locations along State Route 1 within the City of Los Angeles, City of Malibu, Los Angeles County, and Ventura County.</p> <p>The following comments from Los Angeles County Public Works are for your consideration:</p> <ol style="list-style-type: none"> <li>1. Page 42, Water Supply, Draft IS/EA:             <div style="border: 1px solid blue; padding: 5px; margin: 5px 0;"> <p>1.1. First paragraph stated, "...though has more recently increased development of local supplies to address concerns about future supply reliability."</p> <p>Waterworks District 29 is not developing water supplies as stated above. The above quotation should be deleted.</p> </div> <div style="border: 1px solid red; padding: 5px; margin: 5px 0;"> <p>1.2. Second paragraph stated, "...and portions of Marina Del Rey."</p> <p>Marina del Rey has a separate water system than the Waterworks District 29. The above quotation should be deleted.</p> </div> </li> </ol> | <p><b>Summary of Comment LACPW-1:</b> Waterworks District 29 is not developing water supplies as stated in discussion – recommend removal.<br/><b>Response to Comment LACPW-1:</b> Changes have been incorporated and statement has been removed.</p> <p><b>Summary of Comment LACPW-2:</b> Marina del Rey has a separated water system than Waterworks District 29 – recommend removal.<br/><b>Response to Comment LACPW-2:</b> Changes have been incorporated and statement has been removed.</p> |

**Table 4.8-e (continued) Written Comment | County of Los Angeles Department of Public Works**

| Comment  |  |
|--|--|
| <p>Mr. Garrett Damrath<br/>December 19, 2018<br/>Page 2</p> <div data-bbox="846 350 1047 418" style="border: 1px solid black; padding: 2px; text-align: center;">                     Comment LACPW-3                 </div> <div data-bbox="239 427 1024 526" style="border: 1px solid black; padding: 5px;">                     2. The Los Angeles County Consolidated Sewer Maintenance District (CSMD) is responsible for the maintenance of the local sewers and pump stations/force mains within the project area. Any proposed construction affecting CSMD facilities must comply with Public Works sewer design standards.                 </div> <p>If you have any questions regarding the above comments, please contact Mr. Long Thang at (626) 458-5119 or <a href="mailto:lthang@dpw.lacounty.gov">lthang@dpw.lacounty.gov</a>.</p> <p>We request the opportunity to review the future environmental document when it is available. If you have any question or require additional information, please contact Mr. Jose Suarez of Public Works' Land Development Division at (626) 458-4921 or <a href="mailto:jsuarez@dpw.lacounty.gov">jsuarez@dpw.lacounty.gov</a>.</p> <p>Very truly yours,</p> <p>MARK PESTRELLA<br/>Director of Public Works</p>  <p>ANTHONY NYIVIH<br/>Assistant Deputy Director<br/>Land Development Division</p> <p>TD:tb<br/><small>P:\ldpub\SUBPCHECK\Plan\Projects submitted by Other Agencies\Caltrans State Route 1 Drainage Restoration\DPW_Not Cleared_2018-12-11.docx</small></p> | <p><b>Summary of Comment LACPW-3:</b> Any proposed construction affecting Los Angeles County Consolidated Sewer Maintenance District (CSMD) facilities must comply with Public Works sewer design standards.</p> <p><b>Response to Comment LACPW-3:</b> As design progresses in the next project phase, the necessary submittals, consultation, and coordination will be initiated with the appropriate personnel at the County of Los Angeles Department of Public Works/CSMD to ensure compliance.</p> |

**Table 4.8-f Written Comment | County of Los Angeles Fire Department**

| Comment  |  |
|--|--|
| <div style="display: flex; justify-content: space-between; align-items: flex-start;"> <div style="text-align: center;">  <p><b>COUNTY OF LOS ANGELES<br/>FIRE DEPARTMENT</b></p> <p>1320 NORTH EASTERN AVENUE<br/>LOS ANGELES, CALIFORNIA 90063-3294<br/>(323) 881-2401<br/>www.fire.lacounty.gov</p> <p><i>"Proud Protectors of Life, Property, and the Environment"</i></p> </div> <div style="font-size: small;"> <p><b>BOARD OF SUPERVISORS</b></p> <p>HILDA L. SOLIS<br/>FIRST DISTRICT</p> <p>MARK RIDLEY-THOMAS<br/>SECOND DISTRICT</p> <p>SHEILA KUEHL<br/>THIRD DISTRICT</p> <p>JANICE HAHN<br/>FOURTH DISTRICT</p> <p>KATHRYN BARGER<br/>FIFTH DISTRICT</p> </div> </div> <div style="margin-top: 20px;"> <p>DARYL L. OSBY<br/>FIRE CHIEF<br/>FORESTER &amp; FIRE WARDEN</p> </div> <div style="margin-top: 40px;"> <p>December 4, 2018</p> <div style="border: 1px solid blue; padding: 2px; display: inline-block; margin: 5px 0;">Comment LACFD-1</div> <p><i>(Signature)</i></p> <p>Garrett Damrath, Principal Assistant Deputy Director<br/>Caltrans District 7<br/>Division of Environmental Planning<br/>100 South Main Street<br/>Los Angeles, CA 90012</p> <p>Dear Mr. Damrath:</p> <p><b>AVAILABILITY OF DRAFT INITIAL STUDY/ENVIRONMENTAL ASSESSMENT, "SR-1 DRAINAGE," PROPOSES DRAINAGE RESTORATION IMPROVEMENTS WHICH INCLUDE REPAIR AND REHABILITATION OF EXISTING DRAINAGE FACILITIES ALONG THE ROUTE TO RESTORE FULL FUNCTIONALITY, TO PREVENT FURTHER DETERIORATION, AND ENSURE PROPER DRAINAGE IN AN AREA SUBJECT TO EROSION, LA COUNTY, FFER 201800126</b></p> <p>The Availability of Draft Initial Study/Environmental Assessment has been reviewed by the Planning Division, Land Development Unit, Forestry Division, and Health Hazardous Materials Division of the County of Los Angeles Fire Department.</p> <p>The following are their comments:</p> <p><b><u>PLANNING DIVISION:</u></b></p> <p>We have no comments.</p> <p><b><u>LAND DEVELOPMENT UNIT:</u></b></p> <p>This project does not propose construction of structures or any other improvements at this time. Therefore, until actual construction is proposed the project will not have a significant impact to the Fire Department's Land Development Unit.</p> </div> | <p>Garrett Damrath, Principal Assistant Deputy Director<br/>December 4, 2018<br/>Page 2</p> <p>The County of Los Angeles Fire Department's Land Development Unit appreciates the opportunity to comment on this project.</p> <p>For any questions regarding the report, please contact Inspector Joseph Youman at (323) 890-4125 or <a href="mailto:Joseph.Youman@fire.lacounty.gov">Joseph.Youman@fire.lacounty.gov</a>.</p> <p><b><u>FORESTRY DIVISION – OTHER ENVIRONMENTAL CONCERNS:</u></b></p> <p>The statutory responsibilities of the County of Los Angeles Fire Department's Forestry Division include erosion control, watershed management, rare and endangered species, vegetation, fuel modification for Very High Fire Hazard Severity Zones, archeological and cultural resources, and the County Oak Tree Ordinance.</p> <p>Under the Los Angeles County Oak tree Ordinance, a permit is required to cut, destroy, remove, relocate, inflict damage or encroach into the protected zone of any tree of the Oak genus which is 25 inches or more in circumference (eight inches in diameter), as measured 4 1/2 feet above mean natural grade.</p> <p>If Oak trees are known to exist in the proposed project area further field studies should be conducted to determine the presence of this species on the project site.</p> <p>The County of Los Angeles Fire Department's Forestry Division has no further comments regarding this project.</p> <p><b><u>HEALTH HAZARDOUS MATERIALS DIVISION:</u></b></p> <p>The Health Hazardous Materials Division of the Los Angeles County Fire Department has no comments or requirements for the project at this time.</p> <p>If you have any additional questions, please contact this office at (323) 890-4330.</p> <p>Very truly yours,</p> <p><i>(Signature: Michael Y. Takeshita)</i></p> <p>MICHAEL Y. TAKESHITA, ACTING CHIEF, FORESTRY DIVISION<br/>PREVENTION SERVICES BUREAU</p> <p>MYT:ac</p> |





**Table 4.8-f (continued) Written Comment | County of Los Angeles Fire Department**

**Response**

**Summary of Comment LACFD-1:** Per the Los Angeles County Oak tree ordinance, and the County of Los Angeles Fire Department, Forestry Division, a permit will be required to cut, destroy, remove, relocate, inflict damage, or encroach into the protected zone of any tree of the Oak genus which is 25 inches or more in circumference (eight inches in diameter), as measured 4.5 feet above mean natural grade.

**Response to Comment LACFD-1:** At this time, the proposed undertaking has the potential to affect one juvenile Coast live oak (*Quercus agrifolia*) at project Location No. 10 (Solstice Canyon Creek). Consultation/coordination regarding permitting with the County of Los Angeles Fire Department, Forestry Division, will be initiated, as necessary, during the next project phase.

**Table 4.8-g Written Comment | County Sanitation Districts of Los Angeles County**

| Comment   | Response  |
|---|---|
|  <p>1955 Workman Mill Road, Whittier, CA 90601-1400<br/> Mailing Address: P.O. Box 4998, Whittier, CA 90607-4998<br/> Telephone: (562) 699-7411, FAX: (562) 699-5422<br/> www.lacsd.org</p> <p style="text-align: right;">GRACE ROBINSON HYDE<br/> <i>Chief Engineer and General Manager</i></p> <p style="text-align: center;">December 6, 2018<br/> Ref. Doc. No.: 4804918</p> <p>Mr. Ron Kosinski<br/> Deputy District Director<br/> Division of Environmental Planning<br/> Caltrans District 7<br/> 100 South Main Street, Suite 100<br/> Los Angeles, CA 90012</p> <p>Dear Mr. Kosinski:</p> <p style="text-align: center;"><b>Response to Initial Study for<br/> the State Route 1 Drainage Restoration Project</b></p> <p>The Sanitation Districts of Los Angeles County (Districts) received an Initial Study for the subject project on November 1, 2018. We offer the following comment:</p> <ul style="list-style-type: none"> <li>The proposed project may impact existing and/or proposed Districts' facilities (e.g. trunk sewers, recycled waterlines, etc.) over which it will be constructed. Districts' facilities are located directly under and/or cross directly beneath the proposed project alignment. The Districts cannot issue a detailed response to or permit construction of, the proposed project until project plans and specification that incorporate Districts' facilities are submitted for our review. To obtain copies of as-built drawings of the Districts' facilities within the project limits, please contact the Districts' Engineering Counter at <a href="mailto:engineeringcounter@lacsd.org">engineeringcounter@lacsd.org</a> or (562) 908-4288, extension 1205. When project plans that incorporate our facilities have been prepared, please submit copies of the same to the Engineering Counter for our review and comment.</li> </ul> <p>If you have any questions, please contact the undersigned at (562) 908-4288, extension 2717.</p> <p style="text-align: right;">Very truly yours,<br/> <br/> Adriana Raza<br/> Customer Service Specialist<br/> Facilities Planning Department</p> <p>AR:ar</p> <p>cc: A. Howard<br/> Engineering Counter</p> <p>DOC 4840691.D99</p> | <p><b>Summary:</b> The County Sanitation Districts of Los Angeles County (LACSD) noted that the proposed project may impact existing and/or proposed Districts' trunk sewers over which the proposed project will be constructed, and that the necessary submittals, consultation, and coordination must occur prior to permitting.</p> <p><b>Response:</b> The necessary submittals, consultation, and coordination will be initiated with the appropriate personnel in the Design Section of LACSD during the next project phase.</p> |

**Table 4.8-h E-Mail Comment | California Department of Fish & Wildlife**

| Comment  | Response   |
|--|--|
| <p><b>Baquiran, Anthony R@DOT</b></p> <p><b>Subject:</b> FW: SR-1 Solstice Creek Culvert Replacement Project Notice of Availability of Draft IS/EA.</p> <p><b>From:</b> Chirdon, Matthew@Wildlife &lt;Matthew.Chirdon@wildlife.ca.gov&gt;<br/> <b>Sent:</b> Friday, December 14, 2018 3:26 PM<br/> <b>To:</b> Champion, Peter S@DOT &lt;peter.champion@dot.ca.gov&gt;; Aguilar, Eduardo A@DOT &lt;eduardo.aguilar@dot.ca.gov&gt;; Baquiran, Anthony R@DOT &lt;anthony.baquiran@dot.ca.gov&gt;<br/> <b>Cc:</b> Rodriguez, Randy@Wildlife &lt;Randy.Rodriguez@wildlife.ca.gov&gt;<br/> <b>Subject:</b> RE: SR-1 Solstice Creek Culvert Replacement Project Notice of Availability of Draft IS/EA.<br/> <b>Importance:</b> High</p> <p>Thank you Peter,</p> <p>I am including the staff listed in the IS/MND as the points of contact so that they can be aware of CDFW's comments on the document. Below are CDFW's comments on the SR-1 Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek LA-001 [PM37.67/62.86] / VEN-001 [PM 0.00/0.92] EA 07-31350.</p> <p>Comments:</p> <div data-bbox="814 656 1026 711" style="border: 1px solid black; padding: 2px; text-align: center;"> <p><b>Comment CDFW-1</b></p> </div> <div data-bbox="235 719 1031 1008" style="border: 1px solid black; padding: 5px;"> <p>1.) Page 91 (Section 2.4.3) discusses impacts to alder/sycamore riparian habitat but doesn't adopt any biological mitigation measures to connect disclosing the impact to demonstrating evidence the impact will be reduced to less than significant. This section only proposes one mitigation measure (BIO-2) to establish defined work limits with special environmental sensitive area (ESA) fencing. This section should modify existing BIO-17 to incorporate the requirements discussed in Section 2.2.2 when discussing how the project would comply with Malibu LCP &amp; LUP for loss of sycamore/alder riparian habitat. BIO-17 should be modified and adopted into IS/MND Environmental Commitment record to reflect the following.</p> <p>a. "BIO-17 Stream Restoration Plan. Caltrans shall develop a Stream Restoration Plan in conjunction with a qualified hydraulics engineer to ensure that the morphology of the stream will not be affected in such a way as to prevent fish migration and passage through the project area. The stream restoration plan will include replacement of 0.08 acres of alder/sycamore riparian habitat by a proposed replanting of 0.08 acres on-site, and 0.08 acres off-site at a location to be determined suitable to support alder/sycamore riparian habitat and within Santa Monica Bay, Malibu Creek, and/or Ventura Coastal Streams watersheds."</p> </div> <div data-bbox="235 1016 1031 1305" style="border: 1px solid red; padding: 5px;"> <p>2.) Page 91 (Section 2.4.3) discusses impacts to 1.15 acres of coastal scrub habitat but doesn't adopt any biological mitigation measures to bridge the analysis from disclosing the impact to demonstrating evidence the impact will be reduced to less than significant. This section only proposes one mitigation measure (BIO-2) to establish defined work limits with special environmental sensitive area (ESA) fencing. This section should be modified to propose a new biological mitigation measure that incorporates the requirements discussed in Section 2.2.2 when discussing how the project would comply with Malibu LCP &amp; LUP for loss of coastal scrub. This new measure (e.g. BIO-24) should be proposed and adopted into the IS/MND Environmental Commitment Record to reflect the following.</p> <p>a. "BIO-24 Coastal Scrub Restoration Plan. Caltrans shall develop coastal scrub restoration plan for estimated 50,200 square feet (1.15 acres) of coastal scrub that would be impacted during construction of the new bridge structure on Solstice Creek. The plan shall be based on replacing short term losses in ecological function and area by a proposed replanting of 1.15 acres on site. The coastal scrub restoration plan (which may be combined with stream restoration plan) shall be developed under direction of a qualified restoration ecologist."</p> </div> <div data-bbox="814 1321 1026 1377" style="border: 1px solid red; padding: 2px; text-align: center;"> <p><b>Comment CDFW-2</b></p> </div> | <p><b>Comment CDFW-1</b></p> <p><b>Summary:</b> Regarding impacts to Alder/Sycamore riparian habitat, establish/revise mitigation measure(s) that demonstrate that any impact will be reduced to a level below significance, and modify measure BIO-17 to incorporate requirements for loss of Sycamore/Alder as discussed in Section 2.2.2 (Coastal Zone and Consistency with Malibu LCP/LUP). Modify and adopt revised BIO-17 into Environmental Commitments Record.</p> <p><b>Response:</b> Reference new Mitigation Measure RPT-01 (Replanting of Impacted Alder/Sycamore Riparian Habitat) intended to be implemented to reduce any habitat impacts to a level below significance.</p> <p><b>Comment CDFW-2</b></p> <p><b>Summary:</b> Regarding impacts to Coastal scrub habitat, establish/revise mitigation measure(s) that demonstrate that any impact will be reduced to a level below significance, and modify measure BIO-24 to incorporate requirements for loss of Coastal scrub habitat as discussed in Section 2.2.2 (Coastal Zone and Consistency with Malibu LCP/LUP). Modify and adopt revised BIO-24 into Environmental Commitments Record.</p> <p><b>Response:</b> Reference new Mitigation Measure RPT-02 (Replanting of Impacted Coastal Scrub Habitat) intended to be implemented to reduce any habitat impacts to a level below significance.</p> |

**Table 4.8-h (continued) E-Mail Comment | California Department of Fish & Wildlife**

| <b>Response (continued)</b>  |  |
|--|--|
| <p>3.) Appendix C (Draft Environmental Commitment Record) proposed measure BIO-1 has substantial variance in wording which should be revised in final environmental document. Please see proposed language of BIO-1 (page 94) it states <i>"Biological Monitors shall be on site at all times during construction at proposed project locations and any work that is adjacent to a beach environment."</i> BIO-1 (page 94) indicates that all project locations (i.e. 20 individual sites) would have a biological monitor, and CDFW agrees with this determination because of the scope and variability of the work locations combined with the potential for sensitive resources that will vary substantially over time and space.</p> <p>a. However, BIO-1 there compared to what is proposed to be carried forth in the environmental commitment record (page 207) has some substantial changes <i>"A biological monitor will be on site at all times while work is occurring within or adjacent to a beach or tidal environment. This includes on-site monitoring during construction at proposed project Location No. 10 at Solstice Canyon Creek."</i> Would any of the 20 locations where work is proposed not be considered near a beach? It seems like BIO-1 the way it was written was proposed to mitigate the direct impacts associated with construction at all locations, and then also include monitoring for potential indirect impacts on beach ecosystem. I recommend the IS/MND modify the environmental commitment record to reflect the all-encompassing language of BIO-1 (page 94).</p> <p>Sincerely,<br/>MC</p> | <p><b>Comment CDFW-3</b></p> <p><b>Summary:</b> There is variation between measure BIO-1 as stated on Page 94 of the IS/EA and BIO-1 as listed in the Environmental Commitments Record (Page 207). Revise language of measure BIO-1 to reflect the language as stated on Page 94, which would reflect all-encompassing monitoring not just at project Location No. 10, but also at other project locations to include monitoring for potential indirect impacts on the beach ecosystem.</p> <p><b>Response:</b> All references to measure BIO-01 have been updated to reflect language as previously stated on page 94 (now page 96), including listing in the Environmental Commitments Record.</p> |

Comment CDFW-3

**Table 4.8-i E-Mail Comment | Los Angeles County Department of Regional Planning**

| Comment   | Response   |
|---|--|
| <p><b>From:</b> Patricia Hachiya<br/> <b>To:</b> Anthony B. BOOT<br/> <b>Subject:</b> FW: EA 31350   LA/VEN-1 Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek<br/> <b>Date:</b> Thursday, December 13, 2018 2:47:15 PM</p> <p>Hi Anthony – here are the comments from our Senior Biologist.</p> <ul style="list-style-type: none"> <li>In the Summary of Potential Project Impacts, and elsewhere throughout the document, there are some organizational issues and omissions that need cleaning up— Discussion of impacts to Natural Communities neglects to address the impact of the project on connectivity for steelhead trout.</li> <li>Impacts discussed under Plant Species would be more appropriately discussed under Natural Communities since they are discussed at the scale of habitat and not of individual species.</li> <li>Discussion of impacts under Threatened and Endangered Species neglects to address steelhead.</li> <li>Discussion of impacts under Invasive Species neglects to address invasive animal species.</li> <li>Project locations 3–6 and 15–17 (Figure 1 and Table 1.4, and in numerous sections throughout the IS) are within unincorporated Los Angeles County. Therefore Los Angeles County will be issuing the Coastal Development permits for this aspect of the project. This is not acknowledged in the Initial Study.</li> <li>Page 18, TRAFFIC AND TRANSPORTATION/PEDESTRIAN AND BICYCLE FACILITIES   CONTEXT FOR OMISSION—temporary construction impacts are not addressed; however, road or lane closures are likely to be required for construction of this project and should be discussed.</li> <li>Pages 26 and 27, Consistency with State, Regional, and Local Plans and Programs—add Santa Monica Mountains Local Coastal Program and relevant components (Land Use Plan and Local Implementation Program).</li> <li>Page 85, Alternative 2 (Rehabilitate Drainage at 19 Locations on PCH/SR-1, including Replacement of the Bridge/Culvert at Solstice Canyon Creek with New Bridge Structure and an Underlying Natural Slope Creek Bottom)—the discussion of environmental consequences related to this topic seems to take for granted that all connectivity is only relevant in upland/interior ecosystems and neglects to consider habitat connectivity with regard to aquatic and riparian biota near the immediate shore. In particular, steelhead trout and its freshwater-to-marine connected habitat system stands to be potentially impacted by the proposed project, both positively (upon buildout) and negatively (during construction), but this isn't addressed.</li> <li>Page 96, Alternative 1 (No-Build Alternative)—the existing condition is adverse for steelhead. This should be acknowledged in this discussion.</li> <li>Pages 102 and 103—Avoidance, Minimization, and/or Mitigation Measures—these are all good; however, none of the measures listed on these pages addresses a potential impact identified elsewhere in the Initial Study. The impacts should all be identified in the preceding sections.</li> </ul> | <p><b>Comment LACDRP-1</b><br/> <b>Summary:</b> Revise Natural Communities discussion and Summary of Potential Project Impacts to address impact of the proposed project on connectivity for Steelhead trout<br/> <b>Response:</b> The proposed project does not have to potential to impact habitat or connectivity for Southern steelhead trout as they are not currently present within Solstice Canyon Creek. The species became extirpated from Solstice Canyon Creek due to man-made passage barriers, including the construction of the SR-1 culvert at Solstice Canyon Creek, that continues to prevent the species from entering the creek from the ocean to spawn upstream. The removal and replacement of this culvert with a new bridge structure with an underlying natural slope bottom will present a net-benefit regarding Southern steelhead trout habitat and connectivity, allowing the fish from the ocean to move upstream into Solstice Canyon Creek and potentially re-establishing a population of Southern steelhead trout within Solstice Canyon Creek (creation of 2.7 miles of habitat). FESA Effect determinations for Southern steelhead trout are summarized in Table 2.4.5-a. A brief discussion has also been added to the section on page 108 of this IS/EA.</p> <p><b>Comment LACDRP-2</b><br/> <b>Summary:</b> Impacts under Plant Species more appropriate under Natural Communities because of scale of discussion of habitat and not of individual species.<br/> <b>Response:</b> Discussion regarding impacts to Alder/Sycamore Riparian habitat and Coastal Scrub habitat relocated to Natural Communities section.</p> <p><b>Comment LACDRP-3</b><br/> <b>Summary:</b> Threatened and Endangered Species section does not address Steelhead trout<br/> <b>Response:</b> FESA Effect determinations for Southern steelhead trout are summarized in Table 2.4.5-a. A brief discussion has also been added to the section on page 108 of this IS/EA.</p> <p><b>Comment LACDRP-4</b><br/> <b>Summary:</b> Invasive Species section does not include discussion of invasive animal species<br/> <b>Response:</b> Invasive Species discussion has been revised to include animal species</p> |

**Table 4.8-i E-Mail Comment (continued) | Los Angeles County Department of Regional Planning**

**Comment LACDRP-5**

**Summary:** Proposed project locations 3-6 and 15-17 are unincorporated Los Angeles County, and the Los Angeles County Department of Regional Planning will be issuing Coastal Development Permits for these locations – this is not acknowledged in the IS/EA

**Response:** The IS/EA has updated with this information and coordination has been initiated and will continue in the next project phase.

**Comment LACDRP-6**

**Summary:** Traffic and Transportation/Pedestrian and Bicycle Facilities discussion omitted from IS/EA and discussion of construction-related closures should be included.

**Response:** Because the proposed project is not capacity-increasing, a Traffic Operations Analysis Report (TOAR) was not generated, and thus a discussion regarding such has been omitted from the IS/EA. Road and/or lane closures are considered construction-related impacts and are discussed in Section 2.5 Construction Impacts.

**Comment LACDRP-7**

**Summary:** Include Santa Monica Mountains Local Coastal Program (for areas within unincorporated Los Angeles County) in discussion regarding Consistency with State, Regional, and Local Coastal Plans and Programs.

**Response:** Section and discussion updated.

**Comment LACDRP-8**

**Summary:** Expand discussion of habitat connectivity for Steelhead trout in both technical section and in Alternative 2 summary. Discussion should include habitat connectivity with regard to aquatic and riparian biota near the immediate shore, and details regarding both positive impacts (upon buildout) and negative impacts (during construction).

**Response:** The proposed project does not have to potential to impact habitat or connectivity for Southern steelhead trout as they are not currently present within Solstice Canyon Creek. The species became extirpated from Solstice Canyon Creek due to man-made passage barriers, including the construction of the SR-1 culvert at Solstice Canyon Creek, that continues to prevent the species from entering the creek from the ocean to spawn upstream. The removal and replacement of this culvert with a new bridge structure with an underlying natural slope bottom will present a net-benefit regarding Southern steelhead trout habitat and connectivity, allowing the fish from the ocean to move upstream into Solstice Canyon Creek and potentially re-establishing a population of Southern steelhead trout within Solstice Canyon Creek (creation of 2.7 miles of habitat).

**Comment LACDRP-9**

**Summary:** Alternative 1 (No-Build) impacts discussion in Threatened and Endangered Species section should acknowledge that the existing condition is adverse for Steelhead trout

**Response:** Discussion of existing conditions (culvert as barrier to fish passage) excerpted from introduction of IS/EA, inserted in Affected Environment (existing conditions) section, and supplemented on page 104 of this IS/EA.

**Comment LACDRP-10**

**Summary:** Cross-reference each of the Avoidance, Minimization, and/or Mitigation Measures for Threatened and Endangered Species with the impacts each addresses or offsets in the preceding discussion.

**Response:** There are no compensatory mitigation measures prescribed with respect to Threatened and Endangered Species because there are no impacts to offset with respect to Threatened and Endangered Species.

## CHAPTER 5 | LIST OF PREPARERS

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## CHAPTER 6 | DISTRIBUTION LIST

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**Caltrans District 7 Environmental Documents Website:** <http://www.dot.ca.gov/d7/env-docs/>

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Los Angeles, CA 90012

**City of Malibu**  
**Public Works/Engineering**  
23825 Stuart Ranch Road  
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| Leslie T. Rodgers                             | U.S. Federal Transit Agency  |
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| Mark Cohen                                    | U.S. Army Corps of Engineers   |
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| LB Nye, Senior Environmental Scientist        | State Water Resources Control Board – Los Angeles Region 4   |
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|   | U.S. Department of Energy  |
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|   | Santa Monica Mountains National Recreation Area  |

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| Chona Sarte  | California Environmental Protection Agency                           |
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| Julianne Polanco                                   | California State Historic Preservation Officer                       |
| Laura Pennebaker                                   | California Transportation Commission                                 |
| Felicia Marcus, Chair                              | California Water Resources Control Board                             |
| Jennifer Lucchesi, Executive Officer               | State Lands Commission   |
|  | California Department of Resources                                   |
|  | California Department of Toxic Substances Control                    |
|  | California Highway Patrol  |
|  | California Native American Heritage Commission                       |
|  | California Public Infrastructure Advisory Commission                 |
|  | California Regional Water Quality Control Board                      |
|  | California State Clearinghouse                                       |
|  | California Transportation Commission                                 |
|  | Headquarters Division of Environmental Analysis (for CTC Submission) |
|  | Native American Tribal Councils                                      |
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|  | County of Los Angeles, Sheriff's Department                  |
|  | Los Angeles County Department of Parks and Recreation        |
|  | Los Angeles County Department of Public Health               |
|  | Los Angeles County Health Services                           |
|  | Los Angeles County Office of Emergency Management            |
|  | Los Angeles County Sanitation Districts                      |
|  | Metropolitan Water District of Southern California           |
|  | Regional Water Quality Control Board                         |
|  | Southern California Edison Company                           |

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| Jairo Avila, Tribal Historic and Cultural Preservation Officer | Fernandeno Tataviam Band of Mission Indians            |
| Raudel Banuelos  | Barbareno/Ventureno Band of Mission Indians            |
| Brad Childs, Executive Director and Founder                    | The Wilderness Institute                               |
| Tina Degura, Chair   | Surfrider Foundation, West L.A./Malibu Chapter         |
| Roberta Donohue, Club Administrator                            | Pacific Palisades Woman's Club                         |
| Robert Dorame, Chairperson                                     | Gabrielino Tongva Indians of California Tribal Council |
| Sandonne Goad, Chairperson                                     | Gabrielino/Tongva Nation                               |
| Greg Hughes, Senior Pastor                                     | Malibu Presbyterian Church                             |
| Kenneth Kahn, Chairperson                                      | Santa Ynez Band of Mission Indians                     |
| Candice Meneghin, Conservation Program Manager                 | California Trout, Inc.                                 |
| Jonathan Morris, Senior Pastor                                 | Ascend Malibu Fellowship                               |
| Rudy Ortega, Tribal President                                  | Fernandeno Tataviam Band of Mission Indians            |
| Andrew Salas, Chairperson                                      | Gabrielino Band of Mission Indians - Kizh Nation       |
| Alan Salazar, Chairman Elders Council                          | Fernandeno Tataviam Band of Mission Indians            |
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| Nathaniel Sherrill, Parish Administrator                       | St. Aidan's Episcopal Church                           |
| Linda Truschke, Campus Minister                                | University Church of Christ                            |
| Patrick Tumamait   | Barbareno/Ventureno Band of Mission Indians            |
| Julie Tumamait-Stenslie, Chairperson                           | Barbareno/Ventureno Band of Mission Indians            |
| John Valenzuela, Chairperson                                   | San Fernando Band of Mission Indians                   |
| Mati Waiya, Founder & Executive Director                       | Wishtoyo Chumash Village                               |
| Steven Weinberg, President                                     | Malibu Jewish Center & Synagogue                       |
|  | Boys & Girls Club of America                           |
|  | Church of Scientology Mission of Malibu                |
|  | Kingdom Hall of Jehova's Witnesses                     |
|  | Malibu Community Alliance                              |
|  | Malibu Makos Surf Club                                 |
|  | Malibu Township Council                                |

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| Joseph Edminston   | Santa Monica Conservancy            |
| Stephanie Medina, Interim Preseident & Chief Executive Officer | Heal The Bay, Environmental Program |
| Irma R. Muñoz, Chair   | Santa Monica Mountains Conservancy  |
| Bruce Reznik, Executive Director                               | Los Angeles Water Keeper            |
| Karen Vu, Beach Water Quality Analyst                          | Heal The Bay                        |
| Talia Walsh, Associate Director                                | Heal The Bay                        |
|  | California Native Plant Society     |
|  | Malibu Coastal Land Conservancy     |

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| Ben Drati, Superintendent              | Santa Monica-Malibu Unified School District        |
| Lou Gruber, Director                   | Malibu Methodist Nursery School                    |
| Pamela Herkner-Chasse, Principal       | Juan Cabrillo Elementary School                    |
| Patrick Miller, Principal              | Webster Elementary School                          |
| Cheli Nye, Principal                   | Malibu High School                                 |
| Michael A. Smith, Principal            | Our Lady of Malibu School                          |
| Melissa Sallings, Library Manager      | Malibu Library                                     |
| Michael Stickley, Programming Director | Adamson House Museum                               |
| Eugene Wilson, Principal               | Colin McEwen High School                           |
|  | The Getty Villa                                    |
|  | Frederick R. Weisman Museum, Pepperdine University |
|  | Gan Malibu Preschool                               |

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| Andrew Belter, Parks Supervisor                      | Malibu Equestrian Park                                   |
| Jesse Bobbett, Community Services Director           | Malibu Senior Center and Michael Landon Community Center |
| Colter Chisum, Facilities Manager                    | Santa Monica Mountains Visitor Center                    |
| Lauren Cohen, Marketing and Public Relations Manager | Malibu Country Mart                                      |
| Razsa Cruz, Manager                                  | Santa Monica Mountains Visitor Center                    |
| Bob Forrest, Program Founder                         | Alo House Recovery Centers                               |
| Douglas Lynn, Director                               | Camp Hess Kramer and Gindling Hilltop Camp               |
| David Szymanski                                      | Santa Monica Mountains National Recreation Area          |
|  | Leo Carrillo State Park                                  |
|  | Malibu Pier  |
|  | Malibu Playhouse   |
|  | Malibu Riding & Tennis Club                              |
|  | Promises Malibu  |
|  | Malibu West Beach Club                                   |
|  | Zuma Beach Properties                                    |

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## **APPENDIX A | RESOURCES EVALUATED RELEVANT TO THE REQUIREMENTS OF SECTION 4(F)**

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## Section 4(f) / Code of Federal Regulations, Title 23, Part 774 (23 CFR 774)

Since the mid-1960s, federal transportation policy has reflected an effort to preserve publicly owned parks and recreation areas, waterfowl and wildlife refuges, and historic sites considered to have national, state, or local significance. The Department of Transportation Act of 1996 included a special provision to carry out this effort, which was 23 CFR 774, or Section 4(f). Section 4(f) stipulated that the Federal Highway Administration (FHWA) and other U.S. Department of Transportation agencies, including Caltrans, cannot approve the use of land from a significant publicly owned park, recreation area, wildlife or waterfowl refuge, or any significant historic site unless there is no feasible and prudent alternative to the use of land; and the action includes all possible planning to minimize harm to the property resulting from use.

### Screening of Potentially Affected Section 4(f) Properties in the Project Study Area

Caltrans considered the proposed project alternatives within the context of Section 4(f), and because it was found that there is no potential for effects on waterfowl and wildlife refuges, analyses were focused on 1) publicly owned parks and recreation areas within the project study area, and 2) historic sites considered to have national, state, or local significance. After a preliminary screening of all Section 4(f) protected resources in the project study area, it was found that the proposed project had the potential to affect the following properties as summarized in the following table.

**Table A-1 Potentially Affected Section 4(f) Properties in the Project Study Area**

| <b>Section 4(f) Protected Property</b>  | <b>Post Mile</b> | <b>Jurisdiction</b>                                    |
|---|------------------|--|
| <b>Publicly Owned Parks and Recreation Areas</b>                                |                  |  |
| Will Rogers State Beach   | 38.45            | State of California Department of Parks and Recreation |
| Dan Blocker Beach   | 50.48            | Los Angeles County Department of Beaches and Harbors   |
| Nicholas Canyon Beach   | 61.23            | Los Angeles County Department of Beaches and Harbors   |
| Leo Carillo State Park and Beach  | 62.35            | State of California Department of Parks and Recreation |
| <b>Historic Sites Considered to Have National, State, or Local Significance</b> |                  |  |
| Archaeological Site CA-LAN-210  | 50.48            | No public ownership ties to any jurisdictional agency  |

### Determining “Use” of Potentially Affected Section 4(f) Properties in the Project Study Area

Section 4(f) defines “use” in three ways; 1) permanent incorporation/permanent easement; 2) temporary occupancy; and 3) constructive use. Permanent incorporation/permanent easement involves a right-of-way acquisition of Section 4(f) protected land as part of the transportation project. In other words, the transportation agency or project sponsor directly purchases the property (fee simple acquisition), and the property sustains a permanent impact—essentially, changing the Section 4(f) protected property to a transportation facility.

Temporary occupancy results when a Section 4(f) property, in whole or in part, is required for project construction-related activities. The property is not permanently incorporated into a transportation

facility but the activity is considered to be adverse in terms of the preservation purpose of Section 4(f). Alternatively, Section 23 CFR 774.13(d) provides the conditions under which “temporary occupancies of land...are so minimal as to not constitute a use within the meaning of Section 4(f).” Those conditions are as follows:

- 1) Duration must be temporary, i.e., less than the time needed for construction of the project, and there should be no change in ownership of the land;
- 2) Scope of the work must be minor, i.e., both the nature and the magnitude of the changes to the Section 4(f) property are minimal;
- 3) There are no anticipated permanent adverse physical impacts, nor will there be interference with the protected activities, features, or attributes of the property, on either a temporary or permanent basis;
- 4) The land being used must be fully restored, i.e., the property must be returned to a condition which is at least as good as that which existed prior to the project; and
- 5) There must be documented agreement of the official(s) with jurisdiction over the Section 4(f) resource regarding the above conditions.

Lastly, a constructive use of Section 4(f) lands occurs only in the absence of a permanent incorporation of land or a temporary occupancy of the type that constitutes a Section 4(f) use. Constructive use occurs when the proximity impacts of the proposed project on an adjacent or nearby Section 4(f) protected property are substantially impaired. Substantial impairment occurs when the protected activities, features, or attributes of the Section 4(f) property are substantially diminished. In those situations where a potential constructive use can be reduced below a substantial impairment by the inclusion of mitigation measures, there will be no constructive use and Section 4(f) will not apply. After preliminary screening of potentially affected Section 4(f) properties in the project study area, analysis was performed to determine the “use”, if any, of each property within the context of Section 4(f). Potentially affected Section 4(f) properties are detailed in the previous table, and the “use” determinations for each property are summarized in the following section.

**Will Rogers State Beach (State of California Department of Parks and Recreation).** Will Rogers State Beach is located adjacent to Pacific Palisades and parallel to SR-1/PCH on Santa Monica Bay. In the 1920s, actor Will Rogers bought the land and developed a ranch along the coast. Rogers owned 186 acres in total in what is now Pacific Palisades until he died in a plane crash in 1935. His widow, Betty, died in 1944, and the ranch became a state park. Will Rogers State Beach extends roughly one and three-quarter miles along SR-1/PCH and in addition to beach areas, the facilities include volleyball courts, gymnastic equipment, restrooms, a playground, and a bike path that extends roughly 19 miles along the shore to Torrance, in the South Bay.



**Table A-2 Will Rogers State Beach – Proposed Project Locations within Vicinity and Section 4(f) Use Determinations**

| Project Location       | Scope of Work   | Section 4(f) Use Determination  | Remarks   |
|------------------------|---|---------------------------------|---|
| Location 1<br>PM 37.67 | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining | Temporary occupancy (Exception) | No permanent acquisition of lands required. Beach access required for temporary access road. Duration of access less than duration of construction of full project. |
| Location 2<br>PM 39.08 | Replace existing pipe with 24" reinforced concrete pipe                               | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe.   |

After publication of the Draft IS/EA, the following proposed project locations were removed from consideration after coordination/consultation with the State of California Department of Parks and Recreation as they do not exist within the boundaries of the Section 4(f) protected property.

**Table A-3 Will Rogers State Beach – Previously Considered Proposed Project Locations within Vicinity**

| Project Location       | Scope of Work   | Remarks  |
|------------------------|---|--|
| Location 3<br>PM 40.16 | Replace 36" corrugated metal pipe   | Right-of-way boundaries show that this proposed project location exists within unincorporated Los Angeles County, and not within a Section 4(f) protected property. Development permitting will be initiated with the Los Angeles County Department of Regional Planning, nevertheless, during the next project phase. |
| Location 4<br>PM 40.18 | Install culvert barrel lining (CIP) in upstream section of pipe, replace in-kind 24" reinforced concrete pipe middle section of downstream pipe using Cut-and-Cover method, install CIP section of pipe | Right-of-way boundaries show that this proposed project location exists within unincorporated Los Angeles County, and not within a Section 4(f) protected property. Development permitting will be initiated with the Los Angeles County Department of Regional Planning, nevertheless, during the next project phase. |
| Location 5<br>PM 40.23 | Remove debris from corrugated steel drainage pipe, replace cured-in place pipe lining   | Right-of-way boundaries show that this proposed project location exists within unincorporated Los Angeles County, and not within a Section 4(f) protected property. Development permitting will be initiated with the Los Angeles County Department of Regional Planning, nevertheless, during the next project phase. |
| Location 6<br>PM 40.24 | Replace 36" reinforced concrete pipe and 18" corrugated metal pipe sections   | Right-of-way boundaries show that this proposed project location exists within private property, and not within a Section 4(f) protected property. Right-of-entry will be initiated, nevertheless, during the next project phase.  |

None of the listed proposed project locations in Table A-2 require permanent acquisition of any land associated with Will Rogers State Beach, essentially ruling out a permanent incorporation/permanent easement "use" within the context of Section 4(f). No substantial proximity impacts are anticipated as a result of construction of the improvements overall, and the nature of the proposed work at project locations within the vicinity of Will Rogers State Beach is "in-kind," and considered general maintenance

of existing drainage facilities – ruling out any “constructive use” of Will Rogers State Beach within the context of Section 4(f). Caltrans has determined that the scope of work associated with the proposed project at Will Rogers State Beach does not constitute a “use” within the context of Section 4(f), but that temporary occupancy will be required to complete the improvements as listed in the previous table. The following figures illustrate the limits of disturbance during construction for project Locations No. 1/2 at Will Rogers State Beach.

**Figure A-1 Will Rogers State Beach – Limits of Construction at Proposed Project Location No. 1 (PM 37.67)**



**Figure A-2 Will Rogers State Beach – Limits of Construction at Proposed Project Location No. 2 (PM 39.08)**



At proposed project Location No. 1, a temporary beach access road will be required for an estimated duration of one (1) year, but access will be intermittent (use by truck, Bobcat, backhoe). Public access to facilities will not be obstructed and construction of all locations will be phased to minimize effects to traffic and circulation. When construction is complete, all facilities will be returned to existing conditions.

Consultation/coordination was initiated with the California Department of Parks and Recreation on July 5, 2018 and is continuing. The intent of the initial consultation/coordination is to comply with requirements under Section 4(f), and to solicit any feedback as it pertains to the protection of the Will Rogers State Beach facilities, and any jurisdictional recommendations or measures to preserve the operation and maintenance of such during construction. For more details on related Section 4(f) consultation, reference Chapter 4 – Comments and Coordination.

**Dan Blocker Beach (Los Angeles County Department of Beaches and Harbors).** Dan Blocker Beach was originally donated to the State of California by Lorne Greene and Michael Landon of the TV series Bonanza in memory of Dan Blocker. Mr. Blocker played Eric Hass Cartwright, affectionately known as “Hoss” on the popular TV series. The state then transferred the property over to Los Angeles County in September 1995. With 15.2 acres of bluff and beach property, and over one mile of ocean frontage, Dan Blocker State Beach draws surfers, divers, and scuba enthusiasts. Other activities as this beach include swimming and fishing, and the facilities include public restrooms, picnic tables, and a public viewing

area. In 2014, Los Angeles County completed various improvements to the beach, such as a public viewing area, a parking lot, ADA-compliant restrooms, ocean-facing benches, and two picnic tables.

**Table A-4 Dan Blocker Beach – Proposed Project Locations within Vicinity and Section 4(f) Use Determinations**

| Project Location       | Scope of Work  | Section 4(f) Use Determination  | Remarks   |
|------------------------|--|---------------------------------|---|
| Location 7<br>PM 50.05 | Replace 18" reinforced concrete pipe   | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. |
| Location 8<br>PM 50.08 | Replace 24" corrugated metal pipe  | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. |
| Location 9<br>PM 50.28 | Install culvert barrel lining (CIP), repair joint seals at headwall and pipe, regrade channel and remove debris and vegetation at outlet | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. |

After publication of the Draft IS/EA, proposed project Location No. 10 was removed from consideration after coordination/consultation with the Los Angeles County Department of Beaches and Harbors as temporary beach access is no longer required within the Section 4(f) protected property.

None of the listed proposed project locations listed in Table A-4 require permanent acquisition of any land associated with Dan Blocker Beach, essentially ruling out a permanent incorporation/permanent easement "use" within the context of Section 4(f). No substantial proximity impacts are anticipated as a result of construction of the improvements overall, and the nature of the proposed work at project locations within the vicinity of Dan Blocker Beach is "in-kind," and considered general maintenance of existing drainage facilities – ruling out any "constructive use" of Dan Blocker Beach within the context of Section 4(f). Caltrans has determined that the scope of work associated with the proposed project at Dan Blocker Beach does not constitute a "use" within the context of Section 4(f), but that temporary occupancy will be required to complete the improvements as listed in the previous table. The following figures illustrate the limits of disturbance during construction for project Locations No. 7-9 at Dan Blocker Beach.



**Figure A-3 Dan Blocker Beach – Limits of Construction at Proposed Project Location No. 7/8 (PM 50.05/50.08)**



**Figure A-4 Dan Blocker Beach – Limits of Construction at Proposed Project Location No. 9 (PM 50.28)**



As illustrated in the previous figures, Caltrans has determined that the scope of work associated with proposed project Locations No. 7-9 do not constitute a “use” within the context of Section 4(f), but that temporary occupancy will be required to construct the improvements at each location. For project Locations No. 7-9, the first order of work will take place on the downslope of the roadway and beachside, where existing drainage outlets currently terminate. Brush will be cleared to access drainage outlets, and also at the inlets on the northern side of the SR-1/PCH roadway.

Consultation/coordination was initiated with the Los Angeles County Department of Beaches and Harbors on July 5, 2018 and is continuing. The intent of the initial consultation/coordination is to comply with requirements under Section 4(f), and to solicit any feedback as it pertains to the protection of the Dan Blocker Beach facilities, and any jurisdictional recommendations or measures to preserve the operation and maintenance of such during construction. For more details on related Section 4(f) consultation, reference Chapter 4 – Comments and Coordination.

**Nicholas Canyon Beach (Los Angeles County Department of Beaches and Harbors).** Nicholas Canyon Beach, locally referred to as “Zeros” or “Point Zero,” is a highly regarded surf point break within Los Angeles County, but is also a great beach for surfing, body surfing, body boarding, swimming, windsailing, and scuba diving. With over one mile of beach frontage and 23 acres of property, the facility features several picnic tables, parking, and the Wishtoyo Foundation’s Chumash Village – an outdoor working Native American village that showcases a typical day in the life of the Chumash people who once inhabited the area.

**Table A-5 Nicholas Canyon Beach – Proposed Project Locations within Vicinity and Proposed Section 4(f) Use Determinations**

| Project Location        | Scope of Work                        | Section 4(f) Use Determination  | Remarks   |
|-------------------------|--------------------------------------|---------------------------------|---|
| Location 13<br>PM 61.29 | Replace 24” reinforced concrete pipe | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. Beach access required for temporary access road. Duration of access less than duration of construction of full project. |
| Location 14<br>PM 61.35 | Replace 24” reinforced concrete pipe | Temporary occupancy (Exception) | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. Beach access required for temporary access road. Duration of access less than duration of construction of full project. |

None of the listed proposed project locations require permanent acquisition of any land associated with Nicholas Canyon Beach, essentially ruling out a permanent incorporation/permanent easement “use” within the context of Section 4(f). No substantial proximity impacts are anticipated as a result of construction of the improvements overall, and the nature of the proposed work at project locations



within the vicinity of Nicholas Canyon Beach is “in-kind,” and considered general maintenance of existing drainage facilities – ruling out any “constructive use” of Dan Blocker Beach within the context of Section 4(f). Caltrans has determined that the scope of work associated with the proposed project at Nicholas Canyon Beach does not constitute a “use” within the context of Section 4(f), but that temporary occupancy will be required to complete the improvements as listed in the previous table. The following figures illustrate the limits of disturbance during construction for project Locations No. 13 and 14 at Nicholas Canyon Beach.

**Figure A-5 Nicholas Canyon Beach – Limits of Construction at Proposed Project Locations No. 13/14 (PM 61.29/61.35)**



As illustrated in the previous figures, Caltrans has determined that the scope of work associated with proposed project Locations No. 13 and 14 do not constitute a “use” within the context of Section 4(f), but that temporary occupancy will be required to construct the improvements at each location. A temporary beach access road will be required for an estimated duration of one (1) year, but access will be intermittent (use by truck, Bobcat, backhoe). The proposed temporary beach access road will originate on an adjacent jurisdictional facility to the west of these project locations (Leo Carillo State Park and Beach) and is necessary for access to existing drainage outlets that currently terminate on the beach side. Public access to facilities will not be obstructed and construction of all locations will be phased to minimize effects to traffic and circulation. When construction is complete, all facilities will be returned to existing conditions.

Consultation/coordination was initiated with Los Angeles County Department of Beaches and Harbors on July 5, 2018 and is continuing. The intent of the initial consultation/coordination is to comply with requirements under Section 4(f), and to solicit any feedback as it pertains to the protection of Nicholas Canyon Beach facilities, and any jurisdictional recommendations or measures to preserve the operation

and maintenance of such during construction. For more details on related Section 4(f) consultation, reference Chapter 4 – Comments and Coordination.

**Leo Carillo State Park and Beach (State of California Department of Parks and Recreation).** Leo Carillo State Park and Beach are adjacent to SR-1/PCH, located just west of Point Dume State Beach, and at the terminus of Mulholland Highway. The 2,513-acre park was established in 1953 and named for the actor, preservationist, and conservationist, Leo Carillo (18821-1961), who once served on the State Parks commission. The facility includes 1.5 miles of beachfront adjacent to SR-1/PCH and extends up the Santa Monica Mountains to Malibu Springs. The facility features camping with RV access, hiking trails, picnic areas, a learning/visitor center, fishing, scuba diving/snorkeling, swimming, nature/wildlife viewing, windsurfing/surfing, and geocaching.

**Table A-6 Leo Carillo State Park and Beach – Proposed Project Locations within Vicinity and Proposed Section 4(f) Use Determinations**

| Project Location        | Scope of Work   | Proposed Section 4(f) Use Determination | Remarks                                     |
|-------------------------|---|---|---|
| Location 17<br>PM 62.55 | Install culvert barrel lining (CIP), remove debris and clear manhole, and replace 18" CMP on downstream section | Temporary occupancy (Exception)         | No permanent acquisition of lands required. |
| Location 19<br>PM 0.92  | Install culvert barrel lining (CIP)   | Temporary occupancy (Exception)         | No permanent acquisition of lands required. |

After publication of the Draft IS/EA, the following proposed project locations were removed from consideration after coordination/consultation with the State of California Department of Parks and Recreation as they do not exist within the boundaries of the Section 4(f) protected property.

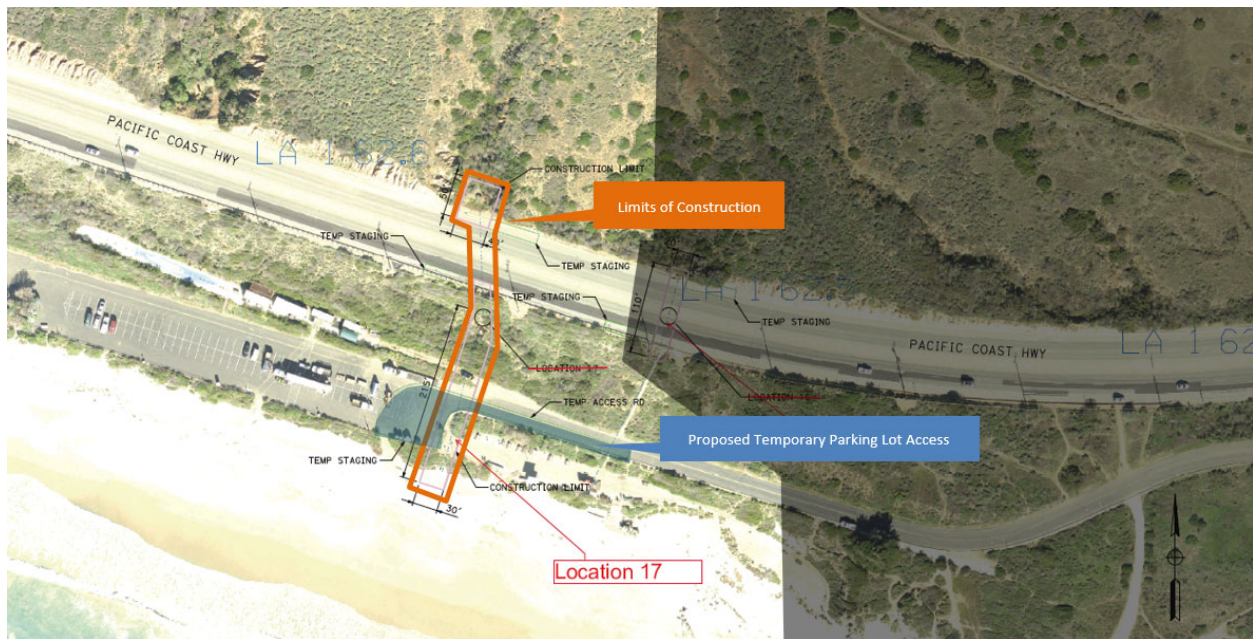
**Table A-7 Leo Carillo State Park and Beach – Previously Considered Proposed Project Locations within Vicinity**

| Project Location        | Scope of Work   | Remarks   |
|-------------------------|---|---|
| Location 15<br>PM 61.68 | Replace 24" RCP   | Right-of-way boundaries show that this proposed project location exists within existing Caltrans easements, and not within a Section 4(f) protected property. No temporary beach access is required on Leo Carillo State Park and Beach to construct proposed improvements. |
| Location 16<br>PM 62.51 | Replace 24" RCP on upstream section, joint seal manhole | Right-of-way boundaries show that this proposed project location exists within existing Caltrans easements, and not within a Section 4(f) protected property. No temporary beach access is required on Leo Carillo State Park and Beach to construct proposed improvements. |



None of the listed proposed project locations in Table A-6 require permanent acquisition of any land associated with Leo Carillo State Park and Beach, essentially ruling out a permanent incorporation/permanent easement “use” within the context of Section 4(f). No substantial proximity impacts are anticipated as a result of construction of the improvements overall, and the nature of the proposed work at project locations within the vicinity of Leo Carillo State Park and Beach is “in-kind,” and considered general maintenance of existing drainage facilities – ruling out any “constructive use” of Leo Carillo State Park and Beach within the context of Section 4(f). Caltrans has determined that the scope of work associated with the proposed project at Leo Carillo State Park and Beach does not constitute a “use” within the context of Section 4(f), but that temporary occupancy will be required to complete the improvements as listed in the previous table. The following figures illustrate the limits of disturbance during construction for project Locations No. 15-17, and No. 19 at Leo Carillo State Park and Beach.

**Figure A-6 Leo Carillo State Park and Beach – Limits of Construction at Proposed Project Location No. 17 (PM 61.35)**



**Figure A-7 Leo Carillo State Park and Beach – Limits of Construction at Proposed Project Location No. 19 (VEN PM 0.92)**



As illustrated in the previous figures, Caltrans has determined that the scope of work associated with proposed project Locations No. 17/19 do not constitute a “use” within the context of Section 4(f), but that temporary occupancy will be required to construct the improvements at each location. A temporary beach access road will be required for construction at project Location No. 17 for an estimated duration of one (1) year, but access will be intermittent (use by truck, Bobcat, backhoe). The proposed temporary beach access road is necessary for access to existing drainage outlets that currently terminate on the beach side. Public access to facilities will not be obstructed and construction of all locations will be phased to minimize effects to traffic and circulation. When construction is complete, all facilities will be returned to existing conditions.

Consultation/coordination was initiated with State of California Department of Parks and Recreation on July 5, 2018 and is continuing. The intent of the initial consultation/coordination is to comply with requirements under Section 4(f), and to solicit any feedback as it pertains to the protection of Leo Carillo State Park and Beach facilities, and any jurisdictional recommendations or measures to preserve the operation and maintenance of such during construction. For more details on related Section 4(f) consultation, reference Chapter 4 – Comments and Coordination.

**Archaeological Site CA-LAN-210.** In addition to publicly owned parks and recreation areas, Section 4(f) protections also extend to historic sites, sometimes referred to as cultural resources. In order to qualify for protection under Section 4(f), a historic site must meet the following criteria:

- It must be of national, state or local significance.
- It must be on or eligible for listing on the National Register of Historic Places (NRHP).

Unlike the other Section 4(f) property categories—parks, recreation areas, and refuges—historic sites do not require public ownership in order to qualify for protection under Section 4(f). Additionally, Section 4(f) applies to cultural resources such as archeological sites that are on or eligible for listing on the NRHP, including those discovered during construction, except when the resource is important chiefly because of what can be learned by data recovery and has minimal value for preservation in place. Judgments about a site's importance and preservation value are made by the Caltrans after consultation with the State Historic Preservation Officer (SHPO), Federally recognized Indian Tribe as appropriate, and the Advisory Council on Historic Preservation (ACHP) if participating in the project.

**Table A-8 Archaeological Site CA-LAN-210 – Proposed Project Locations within Vicinity and Proposed Section 4(f) Use Determinations**

| Project Location        | Scope of Work  | Proposed Section 4(f) Use Determination | Remarks   |
|-------------------------|--|---|---|
| Location 9<br>PM 50.28  | Install culvert barrel lining, repair joint seals at headwall and pipe, regrade channel and remove debris and vegetation at outlet | Temporary occupancy (Exception)         | No permanent acquisition of lands required. Minor excavation on downslope of highway (beach side) to replace drainage pipe. |
| Location 10<br>PM 50.39 | Replace bridge/culvert with new bridge with underlying natural slope creek bottom  | Temporary occupancy (Exception)         | No permanent acquisition of lands required. Excavation for new bridge structure within creek and existing easements only.   |

The project Area of Potential Effects (APE) encompasses the known boundaries of Section 4(f) protected archaeological site CA-LAN-210, and particularly where work is proposed at project Location No. 9 (rehabilitation of existing reinforced concrete drainage pipe) and Location No. 10 (replace existing bridge/culvert with new bridge structure with underlying natural slope creek bottom). The site is assumed eligible for inclusion in the National Register of Historic Places (NRHP) and the California Register of Historic Places (CRHR) under Section 106 of the National Historic Preservation Act (NHPA), but solely for the purposes of this project. The site has been identified as a Native American habitation site with associated burials, yet previous archaeological investigations of the portion of the site within the current APE indicate that the cultural deposits in this area are sparse and consist of redeposited materials, with intact deposits suspected at depths between 23 and 33 feet under State Route 1.

The entire study area at Solstice Canyon Creek has experienced some form of alteration for the last 80-90 years, including redirection of the creek itself, and construction of SR-1 and the existing culvert/bridge structure, as well as the nearby buildings and parking lot. Intact cultural deposits, if any, at Solstice Canyon Creek and within the APE are likely to occur at depths between 23 and 33 feet. Thus, the potential is low for encountering intact deposits as a result of the proposed project (maximum estimated excavation depth of 15 feet). Regardless, archaeological monitoring of project construction at Solstice Creek will be carried out because of the archaeological sensitivity of the immediate surrounding area. A detailed map of the archaeological site is not provided in this document as the location of

archaeological sites and confidential information provided by California Native American tribes are exempt from disclosure to the public by law, and in part, to protect sites from looters.

**Archaeological Site CA-LAN-210 – Determining “use” within the Context of Section 4(f).** While Caltrans has assumed that Archaeological Site CA-LAN-210 is eligible for inclusion in the NHRP and the CRHR, it is solely for planning purposes associated with the proposed undertaking and not because the site’s primary value warrants preservation in place. Therefore, excavation associated with the scope of work at proposed project Locations No. 9 and 10 do not constitute a “use” within the context of Section 4(f), which is supported by archaeological studies that show a low potential to encounter intact cultural deposits during excavation in consideration of maximum vertical excavation depths.

In compliance with AB52, Caltrans contacted the Native American Heritage Commission (NAHC) to request a search of the Sacred Lands file on February 1, 2018. The NAHC responded in writing on February 2, 2018. The NAHC stated that their Sacred Lands File search did not show Native American cultural resources within the project locations. The NAHC provided a list of 16 Native American contacts throughout Los Angeles and Ventura Counties, and letters describing the project locations were sent to the individuals on February 9, 2018. Customarily, Caltrans, in applying the Criteria of Adverse Effect, proposed that a Finding of No Adverse Effect (FNAE) without Standard Conditions is appropriate and sought concurrence from the State Historic Preservation Officer (SHPO) as the official with jurisdiction over Archaeological Site CA-LAN-210. Caltrans’ “no use” determination under Section 4(f) was considered finalized and approved with SHPO concurrence on the FNAE. SHPO consultation was initiated on September 7, 2018 and concurrence with the FNAE was received on January 25, 2019.

## **APPENDIX B | TITLE VI POLICY STATEMENT**

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# Director's Policy

Number: DP-28-R1

Effective Date: 3/19/15

Supersedes: DP-28 (12-2006)

Responsible Program: Office of Business and Economic Opportunity

**TITLE** Title VI of the Civil Rights Act of 1964 and Related Nondiscrimination Statutes

## **POLICY**

The California Department of Transportation (Caltrans), as a recipient of federal financial assistance, incorporates Title VI of the Civil Rights Act of 1964, Section 162 (a) of the Federal-Aid Highway Act of 1973, Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973/Americans With Disabilities Act of 1990 (Title VI) into its programs, policies, activities, and services. This ensures that no person in the state of California is excluded from participation in, denied the benefits of, or otherwise subjected to discrimination in Caltrans programs, policies, activities, and services on the grounds of race, color, national origin, sex, age, or disability.

## **INTENDED RESULTS**

The intent of this policy is to identify, resolve, and include Title VI considerations in the planning and project delivery process, and with Caltrans partners, to ensure the public is not discriminated against, either intentionally or unintentionally, as a result of transportation decisions. This policy is consistent with other Caltrans policies: Equal Employment Opportunity (DP-01-R10); Environmental Policy (DP-04); Caltrans' Workforce (DP-11); Caltrans' Disadvantaged Business Enterprise Program (DP-13-R2); Working with Native American Communities (DP-19); Environmental Justice (DP-21); and Context Sensitive Solutions (DP-22) to ensure nondiscrimination, equal and equitable activities, and access to services.

## **RESPONSIBILITIES**

### Director:

- Ensures Caltrans actions and services are consistent with Title VI laws and regulations. (28 Code of Federal Regulations (C.F.R.) § 42.101 (2014).)
- Appoints a Title VI Coordinator pursuant to 23 C.F.R. part 200.9(a)(4) and (b)(1) (2014).
- Delegates daily operations of the Caltrans Title VI Program to the Assistant Director, Office of Business and Economic Opportunity (OBEO).

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Assistant Director, OBEO:

- Promotes awareness of Title VI issues.
- Administers the Caltrans Title VI Program in the development and implementation of the Federal Highway Administration, Federal Transit Administration, and Federal Aviation Administration Title VI compliance program.
- Serves as the Caltrans Title VI Coordinator.
- Maintains the Title VI Program Plan.
- Provides technical expertise and training on Title VI matters.
- Conducts compliance reviews of divisions and districts to ensure compliance with Title VI requirements.
- Prepares and submits federal mandated reports.

Deputy Directors for Planning and Modal Programs and Project Delivery:

- Promote awareness of Title VI issues.
- Promote Title VI considerations in statewide planning and project delivery by ensuring compliance with Title VI requirements.
- Ensure local partners, as subrecipients, comply with Title VI Program requirements in planning and project delivery and ensure nondiscrimination.

District Directors:

- Promote awareness of Title VI issues.
- Appoint a Title VI Liaison.
- Submit Title VI Program Accomplishments/Goals Report annually, including program updates, as required by the Title VI Program Plan.

Chiefs, Divisions of Engineering Services and Procurement & Contracts:

- Promote awareness of Title VI issues.
- Ensure Caltrans' federally assisted contracts and procurements are consistent with Title VI requirements, including, but not limited, to the inclusion of nondiscrimination clauses.

Division Chiefs:

- Promote awareness of Title VI issues.
- Appoint a Title VI Liaison if required by the Title VI Program Plan.
- Submit Title VI Program Accomplishments/Goals Report annually, including program updates, as required by the Title VI Program Plan.

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Managers and Supervisors:

- Promote awareness of Title VI issues.
- Actively support Title VI and ensure their employees understand and comply with Caltrans policies.
- Ensure employees receive Title VI training every two years.

District and Division Title VI Liaisons:

- Promote awareness of Title VI issues, requirements, policies, and procedures.
- Provide technical assistance to internal and external stakeholders regarding Title VI requirements.
- Collect data and report on Title VI activities, including outreach events and trainings.
- Assist with Title VI monitoring and compliance activities.

Employees:

- Comply with Caltrans policies regarding Title VI in their day-to-day activities.
- Complete Title VI training every two years.

*APPLICABILITY*

This policy applies to all Caltrans employees and extends to subrecipients, such as contractors, grantees, and local agencies that receive federal financial assistance from Caltrans.

  
MALCOLM DOUGHERTY  
Director

3/19/2015  
Date Signed

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to enhance California's economy and livability"*

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## **APPENDIX C | AVOIDANCE, MINIMIZATION, AND/OR MITIGATION SUMMARY**

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**DRAFT ENVIRONMENTAL COMMITMENTS RECORD**

State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek

LOS ANGELES AND VENTURA COUNTIES, CALIFORNIA

DISTRICT 7 | LA-001 [PM 37.67/62.86] / VEN-001 [PM 0.00/0.92]  
EA 07-31350 / E-FIS 0715000090

**CULTURAL RESOURCES**

| Log No.       | Commitment Type   | Responsible Party                        | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------------|---|--|----------------------|----------------------------------|-------------|--|---|
| <b>ARC-01</b> | Archaeological and Native American Monitoring During Construction Excavation Activities | Resident Engineer/ Project Archaeologist |                      | Construction                     |             | HPSR, ASR, FOE, IS/EA                              | The portion of the Area of Potential Effects (APE) at proposed project Locations No. 9 and 10 have been identified as potentially sensitive for subsurface archaeological deposits, with intact deposits expected at depths below 20 feet. Maximum excavation for construction of the bridge at proposed project Location No. 10 is estimated at 15 feet, so the potential to encounter intact deposits is low, though archaeological and Native American monitoring will be required during all excavation activities at these locations. These activities shall be governed by an Environmentally Sensitive Area (ESA) Action Plan, which can be referenced in Table 2.2.6-a of the IS/EA.  |
| <b>CUL-01</b> | Discovery of Cultural Materials   | Resident Engineer/ Project Archaeologist |                      | Construction                     |             | HPSR, ASR, FOE, IS/EA                              | If cultural materials are discovered during construction, all earth-moving activity within and around the immediate discovery area will be diverted until a qualified archaeologist can assess the nature and significance of the find.   |
| <b>CUL-02</b> | Discovery of Human Remains  | Resident Engineer/ Project Archaeologist |                      | Construction                     |             | HPSR, ASR, FOE, IS/EA                              | If human remains are discovered, California Health and Safety Code (H&SC) Section 7050.5 states that further disturbances and activities shall stop in any area or nearby area suspected to overlie remains, and the County Coroner contacted. If the remains are thought by the coroner to be Native American, the coroner will notify the Native American Heritage Commission (NAHC), who, pursuant to PRC Section 5097.98, will then notify the Most Likely Descendent (MLD). At this time, the person who discovered the remains will contact Sarah Mattiusi-Gutierrez, PQS Co-Principal Investigator Prehistoric Archaeology at Caltrans District 7 Division of Environmental Planning, so that they may work with the MLD on the respectful treatment and disposition of the remains. Further provisions of PRC 5097.98 are to be followed as applicable. |

## UTILITIES AND EMERGENCY SERVICES

| Log No. | Commitment Type   | Responsible Party                              | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------|---|--|----------------------|----------------------------------|-------------|--|---|
| UTL-01  | Early and Continuing Coordination with Utility Providers      | Design Engineer                                |                      | Design/ Construction             |             | IS/EA  | Early communication and planning with affected utility providers before and during construction will ensure that all affected infrastructure will be relocated with consideration, and to minimize any disruption of service and any effects as much as possible.   |
| TMP-01  | Transportation Management Plan (TMP)                          | Design Engineer, Resident Engineer, Generalist |                      | Design/ Construction             |             | IS/EA  | A Transportation Management Plan (TMP) shall be implemented to provide detailed access and detour strategies that would minimize any effects on response times for fire, police, and emergency services. Caltrans shall maintain close coordination with local agencies and jurisdictions, including fire protection services, police, schools, and park agencies via a public outreach campaign during the construction phase of the proposed project. |
| TMP-02  | Early and Continuing TMP Coordination with the City of Malibu | Design Engineer, Resident Engineer, Generalist |                      | Design/ Construction             |             | IS/EA  | Caltrans shall initiate early coordination with the City of Malibu to achieve consensus and obtain concurrence on traffic management strategies during construction, and to ensure public access and availability of emergency and public services during the construction period.  |

## WATER QUALITY AND STORM WATER RUNOFF

| Log No. | Commitment Type      | Responsible Party                                | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure   |
|---------|----------------------|--|----------------------|----------------------------------|-------------|--|--|
| WDP-01  | Water Diversion Plan | Design/ Hydraulics/ Biologist/ Resident Engineer |                      | Design/ Construction             |             | SWDR, IS/EA, NES, Section 404 Permit               | A Water Diversion Plan shall be developed and implemented in consultation with the National Oceanic and Atmospheric Administration (NOAA), California Department of Fish and Wildlife (CDFW), United States Fish and Wildlife Service (USFWS) and the Regional Water Quality Control Board (RWQCB) to divert water through the project site to reduce turbidity and prevent sediments from entering the lagoon downstream of the project site. |

**WATER QUALITY AND STORM WATER RUNOFF (CONTINUED)**

| Log No.       | Commitment Type  | Responsible Party                                | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure   |
|---------------|--|--|----------------------|----------------------------------|-------------|--|--|
| <b>GDP-01</b> | Stream Restoration Plan  | Design/ Hydraulics/ Biologist/ Resident Engineer |                      | Design/ Construction             |             | SWDR, IS/EA, NES, Section 404 Permit,              | A Stream Restoration Plan will be developed by Caltrans in conjunction with a qualified hydraulics engineer to ensure that the morphology of the stream will not be affected in such a way as to prevent fish migration and passage through the project area.  |
| <b>WPC-01</b> | Water Pollution Control Program (WPCP) and Temporary Construction BMPs | Design/ Hydraulics/ Resident Engineer            |                      | Design/ Construction             |             | SWDR, IS/EA, NES                                   | A WPCP shall be implemented to improve construction site water quality practices, and control the impacts of storm water pollution through Best Management Practices (BMPs) to include, but not limited to soil stabilization measures, sediment control measures, tracking control, non-storm water management, and waste management and materials pollution control. |

**GEOLOGY/SOILS/SEISMIC/TOPOGRAPHY**

| Log No.      | Commitment Type                                      | Responsible Party   | Monitoring Frequency | Implementation/ Monitoring Phase      | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|--------------|--|---|----------------------|---------------------------------------|-------------|--|---|
| <b>GW-01</b> | Groundwater and Soil Excavation Effects Minimization | Design/ Geologist/ Hazardous Waste Specialist/ Biologist/ Resident Engineer |                      | Design/ Construction                  |             | Geotechnical Report, IS/EA                         | Remedial measures shall be taken to minimize the effects of groundwater and soil excavation during construction. Shoring and a dewatering system may be required during footing construction and the stability of these excavations is dependent on the total time the excavation is exposed, groundwater conditions, granular nature of the soil, and contractor operations. |
| <b>GT-01</b> | Additional Geologic Testing                          | Design/ Geologist/ Resident Engineer  |                      | Design/Pre-Construction/ Construction |             | Geotechnical Report, IS/EA                         | Further engineering analyses are required to provide the appropriate recommendations to ensure the design of the proposed bridge structure, foundation, paving, and grading associated with the proposed project is geologically sound. The result of these efforts shall be presented in the final Foundation Report (FR).   |

## HAZARDOUS WASTE/MATERIALS

| Log No.       | Commitment Type  | Responsible Party  | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------------|--|--|----------------------|----------------------------------|-------------|--|---|
| <b>ADL-01</b> | Aerially Deposited Lead (ADL) Site Investigation (SI) and Lead Compliance Plan (LCP)                             | Design/<br>Hazardous<br>Waste<br>Specialist/<br>Resident<br>Engineer |                      | Design/<br>Construction          |             | ISA, IS/EA   | A project-specific ADL site investigation will be performed to evaluate excess soils with ADL contamination and determine whether they are classified as Federal waste, which will require off-site disposal at a permitted Class I California hazardous waste (RCRA) disposal facility. Collectively, the site investigation data will assist in the preparation of the necessary Lead Compliance Plan as required under California Code of Regulations (8CCR), Title 8, Section 1532.1, "Lead," and Cal-OSHA Construction Safety Order.   |
| <b>ACM-01</b> | Asbestos Containing Materials (ACM) and completion of Asbestos Compliance Plan (ACP) and Dust Control Plan (DCP) | Design/<br>Hazardous<br>Waste<br>Specialist/<br>Resident<br>Engineer |                      | Design/<br>Construction          |             | ISA, IS/EA   | Surveying and sampling will be required to determine procedures for the proper removal, handling and disposal of ACM during construction. Upon completion and analyses of surveys and sampling, an Asbestos Compliance Plan (ACP) shall be completed and signed by a Certified Asbestos Consultant (CAC), which outlines potential risks and appropriate monitoring plans, as well as safety measures to reduce the risk of worker exposure to contamination. Additionally, a Dust Control Plan (DCP) will be required that will outline procedures to prevent dust emissions during excavation, stockpiling, transportation, or placement of materials containing ACM. |
| <b>SIR-01</b> | Site Investigation (SI) and Remediation of Parcels Associated with the Proposed Project                          | Design/<br>Hazardous<br>Waste<br>Specialist/<br>Resident<br>Engineer |                      | Design/<br>Construction          |             | ISA, IS/EA   | A Site Investigation (SI) is required to include sampling and evaluation of any residual concentrations of contamination that may be present at Project Location No. 10, and all proposed parcels requiring acquisition. The results of the additional site investigations will be used to prepare the appropriate remediation cost estimates to manage, handle, and dispose of any impacted soils during construction and following construction, should long-term monitoring or remedial actions be required.   |



## BIOLOGICAL RESOURCES

| Log No. | Commitment Type                                       | Responsible Party                    | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure   |
|---------|---|--------------------------------------|----------------------|----------------------------------|-------------|--|--|
| BIO-01  | Biological Monitoring                                 | Resident Engineer/ Project Biologist |                      | Construction                     |             | NES, IS/EA   | A biological monitor will be on-site at all times while work is occurring within or adjacent to a beach or tidal environment. This includes on-site monitoring during construction at proposed project Location No. 10 at Solstice Canyon Creek.   |
| BIO-02  | Delineation of Environmentally Sensitive Areas (ESAs) | Resident Engineer/ Project Biologist |                      | Construction                     |             | NES, IS/EA   | Project work limits shall be delineated by ESA fencing at each proposed project location prior to the initiation of any construction activities.   |
| BIO-03  | Bat Surveys Prior to Vegetation Removal               | Resident Engineer/ Project Biologist |                      | Construction                     |             | NES, IS/EA   | No trees will be cut down or trimmed without first being surveyed by a qualified biologist for the presences of bats roosting. Should bats be located within trees that are to be removed or trimmed, Caltrans will coordinate with CDFW to determine how best to minimize impacts to these species.   |
| BIO-04  | Construction Window and Restrictions (Partial)        | Resident Engineer/ Project Biologist |                      | Construction                     |             | NES, IS/EA   | No construction work shall occur at proposed project Locations No. 13 and 14 (PMs 61.29 and 61.35) between the months of January and August. Construction work at these sites shall be restricted to the time period between September 1st and December 31st.  |
| BIO-05  | Fish Exclusionary Measures at Solstice Canyon Creek   | Resident Engineer/ Project Biologist |                      | Construction                     |             | NES, IS/EA   | Exclusionary nets shall be installed at proposed project Location No. 10 to exclude fish from the project site prior to installation of the proposed water diversion in Solstice Canyon Creek. Any fish found within the project site shall be moved upstream of the project site and released. All exclusionary and removal activities shall be conducted by an ichthyologist as approved by the National Oceanic and Atmospheric Administration (NOAA) and the United States Fish and Wildlife Service (USFWS), who possesses experience in identification and handling of Southern Steelhead trout and Arroyo chub. |
| BIO-06  | Multi-Agency Project Reporting                        | Project Biologist                    |                      | Post-Construction                |             | NES, IS/EA   | Upon completion all monitoring and construction of the proposed project, a Final Project Report will be submitted to the United States Fish and Wildlife Service (USFWS), National Oceanic and Atmospheric Administration (NOAA), California Department of Fish and Wildlife (CDFW), United States Army Corps of Engineers (ACOE), and the Regional Water Quality Control Board (RWQCB).   |

## BIOLOGICAL RESOURCES (CONTINUED)

| Log No.       | Commitment Type   | Responsible Party                    | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------------|---|--------------------------------------|----------------------|----------------------------------|-------------|--|---|
| <b>BIO-07</b> | Pre-Construction Protocol Surveys for California Gnatcatcher          | Project Biologist                    |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans will conduct pre-construction protocol surveys at least one year prior to the initiation of construction activities. The surveys shall follow the appropriate protocols for locating and identifying coastal California gnatcatcher ( <i>Poliptila californica californica</i> ), and shall be performed by a qualified ornithologist, approved by USFWS prior to initiation of work. No construction work shall commence until Caltrans has completed formal consultation with the USFWS. |
| <b>BIO-08</b> | Pre-Construction Protocol Surveys for California Red-Legged Frog      | Project Biologist                    |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction protocol surveys for California red-legged frog at seasonal intervals beginning in 2018 and continuing through the start of construction in 2021. The surveys shall be conducted in conjunction with a permitted herpetologist with experience in locating and identifying California red-legged frog ( <i>Rana draytonii</i> ).  |
| <b>BIO-09</b> | Pre-Construction Surveys for Cooper's Hawk                            | Project Biologist                    |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction surveys for Cooper's Hawk ( <i>Accipiter cooperii</i> ) in conjunction with a qualified ornithologist as approved by CDFW. Work shall not commence if any Cooper's hawk are found within 500 feet of the project site, and cannot recommence until nesting is complete and the birds have left the area.  |
| <b>BIO-10</b> | Pre-Construction Surveys for Nesting Birds                            | Resident Engineer/ Project Biologist |                      | Pre-Construction, Construction   |             | NES, IS/EA   | Caltrans shall conduct nesting bird surveys prior to any vegetation removal. Nesting surveys must be done within 72 hours of commencement of vegetation removal. If any active nests are found, all work shall halt within 150 feet of the active nest (500 feet for Raptors). Work shall not recommence until the young have fledged and the nest is considered inactive.  |
| <b>BIO-11</b> | Pre-Construction Surveys for Rare Plants                              | Project Biologist                    |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction surveys in conjunction with a qualified botanist with experience in locating and identifying rare plants, prior to initiation of work. If any rare plants are located within the project footprint they will be re-located to a safe location as determined by the botanist and in coordination with the California Department of Fish and Wildlife (CDFW).   |
| <b>BIO-12</b> | Pre-Construction Surveys for Southern Steelhead Trout and Arroyo Chub | Project Biologist                    |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction surveys in conjunction with an NOAA/CDFW approved and qualified ichthyologist who possesses experience in locating and identifying Southern Steelhead trout and Arroyo.   |

## BIOLOGICAL RESOURCES (CONTINUED)

| Log No.       | Commitment Type  | Responsible Party                              | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure   |
|---------------|--|--|----------------------|----------------------------------|-------------|--|--|
| <b>BIO-13</b> | Pre-Construction Surveys for Southwestern Willow Flycatcher and Least Bell's Vireo                         | Project Biologist                              |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction surveys in conjunction with a qualified ornithologist [approved by the United States Fish and Wildlife Service (USFWS)] following the appropriate protocols for locating and identifying Southwestern willow flycatcher ( <i>Empidonax traillii extimus</i> ) and Least Bell's vireo ( <i>Vireo bellii pusillus</i> ). Work shall not commence if any Southwestern willow flycatcher or Least Bell's vireo are found within 500 feet of the construction site. Work shall not recommence until nesting is complete and the birds have left the area, and Caltrans has completed formal consultation. |
| <b>BIO-14</b> | Pre-Construction Surveys for Two-Striped Garter Snake, California Mountain Kingsnake, and Coastal Whiptail | Project Biologist                              |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction surveys in conjunction with a qualified herpetologist with experience in locating and identifying Two-striped garter snake ( <i>Thamnophis hammondi</i> ), California mountain kingsnake ( <i>Lampropeltis multifasciata</i> ), and Coastal whiptail ( <i>Aspidoscelis tigris stejnegeri</i> ). If any of these species are identified within project limits, they shall be relocated to a safe location as deemed by the herpetologist, and in coordination with CDFW.  |
| <b>BIO-15</b> | Pre-Construction Surveys for Western Snowy Plover  | Project Biologist                              |                      | Pre-Construction                 |             | NES, IS/EA   | Caltrans shall conduct pre-construction surveys in conjunction with a qualified ornithologist approved by the USFWS, following appropriate protocols for locating and identifying Western snowy plover ( <i>Charadrius alexandrinus nivosus</i> ). Work cannot commence if any snowy plover are found within 500 feet of the construction site. Work shall not recommence until nesting is complete and the birds have left the area, and Caltrans has completed formal consultation.  |
| <b>BIO-16</b> | Presence of Marine Mammals During Construction   | Resident Engineer, Project Biologist           |                      | Construction                     |             | NES, IS/EA   | All work shall stop/halt if any marine mammals are observed within 500 feet of construction activities, including access roads. Work shall not recommence until the observed marine mammal has left the project area on its own accord.  |
| <b>BIO-17</b> | Stream Restoration Plan  | Project Biologist, Project Hydraulics Engineer |                      | Pre-Construction, Construction   |             | NES, IS/EA   | Caltrans shall develop a Stream Restoration Plan in conjunction with a qualified hydraulics engineer to ensure that the morphology of the stream will not be affected in such a way as to prevent fish migration and passage through the project area.   |

## BIOLOGICAL RESOURCES (CONTINUED)

| Log No.       | Commitment Type   | Responsible Party                                     | Monitoring Frequency | Implementation/ Monitoring Phase       | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------------|---|---|----------------------|--|-------------|--|---|
| <b>BIO-18</b> | Water Diversion Plan at Solstice Canyon Creek   | Resident Engineer, Project Biologist                  |                      | Pre-Construction, Construction         |             | NES, IS/EA   | A Water Diversion Plan shall be developed and implemented in consultation with NOAA, CDFW, USFWS, ACOE, and the RWQCB, to divert water through the project site at Solstice Canyon Creek to reduce turbidity and prevent sediments from entering the lagoon during construction and downstream of the project site (Location No. 10).   |
| <b>BIO-19</b> | Water Quality Best Management Practices (BMPs)  | Design Engineer, Resident Engineer, Project Biologist |                      | Pre-Construction, Construction         |             | NES, IS/EA   | All applicable construction BMPs for water quality shall be implemented to minimize effects to downstream areas.  |
| <b>BIO-20</b> | Sandy Beach Grunion Work Window   | Resident Engineer, Project Biologist                  |                      | Pre-Construction, Construction         |             | NES, IS/EA   | No equipment shall access sandy beach habitat during the Grunion spawning season (March 1st – August 31st) except to access the Solstice Canyon Creek bridge site with appropriate night surveys to ensure that Grunion are not spawning in the area.   |
| <b>BIO-21</b> | Decontamination Protocols for Proposed Project Location No. 19 at Solstice Canyon Creek | Resident Engineer                                     |                      | Pre-Construction, Construction         |             | NES, IS/EA   | All construction equipment/rigs shall be thoroughly washed/scrubbed down with hot water at the construction yard before being transported to the project site to avoid spreading invasive weeds to the project site. Additionally, Caltrans shall implement the California Department of Fish and Wildlife’s Aquatic Invasive Species (AIS) Decontamination Protocol.   |
| <b>BIO-22</b> | Executive Order 13112 on Invasive Species   | Design Engineer, Resident Engineer                    |                      | Design, Pre-Construction, Construction |             | NES, IS/EA   | In compliance with the Executive Order on Invasive Species, EO 13112, and guidance from the Federal Highway Administration (FHWA), the landscaping and erosion control included in the proposed project will not use any species on the California Noxious Weed List. In areas of particular sensitivity, extra precautions will be taken if invasive species are found in or near construction areas. This includes the inspection and cleaning of construction equipment and eradication strategies to be implemented should an invasion occur. |
| <b>BIO-23</b> | Removal and Disposal of Invasive Species  | Resident Engineer                                     |                      | Pre-Construction, Construction         |             | NES, IS/EA   | Any invasive species present shall be removed and disposed of offsite at an appropriate disposal location.  |

**BIOLOGICAL RESOURCES (CONTINUED)**

| Log No. | Commitment Type  | Responsible Party                                     | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure   |
|---------|--|---|----------------------|----------------------------------|-------------|--|--|
| RPT-01  | Replanting of Impacted Alder/Sycamore Riparian Habitat | Design Engineer, Resident Engineer, Project Biologist |                      | Pre-Construction, Construction   |             | NES, IS/EA   | Impacts to Alder/Sycamore Riparian Habitat shall be replanted at a ratio of 1:1. |
| RPT-02  | Replanting of Impacted Coastal Scrub Habitat           | Design Engineer, Resident Engineer, Project Biologist |                      | Pre-Construction, Construction   |             | NES, IS/EA   | Impacts to Coastal Scrub Habitat shall be replanted at a ratio of 1:1.           |

## CONSTRUCTION IMPACTS

| Log No. | Commitment Type                              | Responsible Party                  | Monitoring Frequency | Implementation/ Monitoring Phase       | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------|--|------------------------------------|----------------------|--|-------------|--|---|
| CON-01  | Caltrans Complete Streets Directive DD-64-R2 | Design Engineer, Resident Engineer |                      | Design, Pre-Construction, Construction |             | NES, IS/EA   | A “complete street” is a facility that is planned, designed, operated, and maintained to provide safe mobility for all users, including bicyclists, pedestrians, transit riders, and motorists appropriate to the function and context of the facility. This directive shall ensure that the proposed project is designed in such a manner that all travelers of all ages and abilities can move safely and efficiently along and across a network of “complete streets.”   |
| CON-02  | Transportation Management Plan               | Design Engineer, Resident Engineer |                      | Design, Pre-Construction, Construction |             | NES, IS/EA   | A TMP shall be developed to implement practical measures to minimize any traffic delays that may result from lane restrictions or closures in the work zone. TMP strategies shall be planned and designed to improve mobility, as well as increase safety for the traveling public and highway workers. These strategies include, but are not limited to, dissemination of information to motorists and the greater public, traffic incident management, construction management strategies, traffic demand management, and alternate route planning/detouring.   |
| CON-03  | Roadway Closure Planning                     | Design Engineer, Resident Engineer |                      | Design, Pre-Construction, Construction |             | NES, IS/EA   | Closure plans shall be developed to minimize traffic disruption during peak periods, and to the extent possible, such closures (when required) shall occur during off-peak and/or overnight periods. Customarily, construction staging plans shall complement closure plans to minimize the need for roadway and/or ramp closures. No full closures of SR-1/PCH shall occur during peak periods whatsoever. In advance of any closure periods, appropriate temporary signage (in accordance with Caltrans and City guidelines) shall be used to alert motorists of the closure and direct them to alternate routes. |
| CON-04  | Temporary Traffic Controls                   | Design Engineer, Resident Engineer |                      | Design, Pre-Construction, Construction |             | NES, IS/EA   | Temporary traffic controls, signage, barriers, and flagmen shall be deployed as necessary and appropriately for the efficient movement of traffic (in accordance with standard traffic engineering practices) to facilitate construction of the project improvements while maintaining traffic flows and minimizing disruption.   |
| CON-05  | Temporary Noise Barriers                     | Resident Engineer                  |                      | Pre-Construction, Construction         |             | NES, IS/EA   | Effective temporary noise barriers, when they are feasible, shall be used in an attempt to minimize any noise between construction equipment and noise-sensitive receptors.   |

**CONSTRUCTION IMPACTS (CONTINUED)**

| Log No. | Commitment Type                                    | Responsible Party | Monitoring Frequency | Implementation/ Monitoring Phase | SSP#/ NSSP# | Env Doc/ Permits/Specs/ Plans/ Estimates REFERENCE | Commitment Measure  |
|---------|--|-------------------|----------------------|----------------------------------|-------------|--|---|
| CON-06  | Equipment Noise Control                            | Resident Engineer |                      | Pre-Construction, Construction   |             |  | Noise-generating equipment in operation at each project site shall be fully equipped with effective noise control devices (i.e. mufflers, lagging, and/or motor enclosures). Noise from each piece of construction equipment shall not exceed 86 dBA (L <sub>max</sub> ) at a distance of 15 meters (50 feet). All equipment shall be properly maintained to assure that no additional noise, due to worn or improperly maintained parts, would be generated. |
| CON-07  | Noise Control within Vicinity of Residential Units | Resident Engineer |                      | Pre-Construction, Construction   |             |  | Noise generating construction activities within 50 meters (165 feet) of residential units shall be restricted to hours between 7:00AM and 8:00PM, Monday through Friday and 8:00AM and 6:00PM on Saturday. No noise-generative construction activities shall take place on Sundays and holidays.  |

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## APPENDIX D | USFWS/NMFS SPECIES LISTS

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## United States Department of the Interior

FISH AND WILDLIFE SERVICE  
Ventura Fish And Wildlife Office  
2493 Portola Road, Suite B  
Ventura, CA 93003-7726  
Phone: (805) 644-1766 Fax: (805) 644-3958



In Reply Refer To:  
Consultation Code: 08EVEN00-2018-SLI-0378  
Event Code: 08EVEN00-2018-E-02267  
Project Name: Solstice Creek Culvert Replacement

September 26, 2018

Subject: Updated list of threatened and endangered species that may occur in your proposed project location, and/or may be affected by your proposed project

### To Whom It May Concern:

The enclosed list identifies species listed as threatened and endangered, species proposed for listing as threatened or endangered, designated and proposed critical habitat, and species that are candidates for listing that may occur within the boundary of the area you have indicated using the U.S. Fish and Wildlife Service's (Service) Information Planning and Conservation System (IPaC). The species list fulfills the requirements under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 et seq.). Please note that under 50 CFR 402.12(e) of the regulations implementing section 7 of the Act, the species list should be verified after 90 days. We recommend that verification be completed by visiting the IPaC website at regular intervals during project planning and implementation for updates to species lists following the same process you used to receive the enclosed list. Please include the Consultation Tracking Number in the header of this letter with any correspondence about the species list.

Due to staff shortages and excessive workload, we are unable to provide an official list more specific to your area. Numerous other sources of information are available for you to narrow the list to the habitats and conditions of the site in which you are interested. For example, we recommend conducting a biological site assessment or surveys for plants and animals that could help refine the list.

If a Federal agency is involved in the project, that agency has the responsibility to review its proposed activities and determine whether any listed species may be affected. If the project is a major construction project\*, the Federal agency has the responsibility to prepare a biological assessment to make a determination of the effects of the action on the listed species or critical habitat. If the Federal agency determines that a listed species or critical habitat is likely to be adversely affected, it should request, in writing through our office, formal consultation pursuant to section 7 of the Act. Informal consultation may be used to exchange information and resolve conflicts with respect to threatened or endangered species or their critical habitat prior to a

written request for formal consultation. During this review process, the Federal agency may engage in planning efforts but may not make any irreversible commitment of resources. Such a commitment could constitute a violation of section 7(d) of the Act.

Federal agencies are required to confer with the Service, pursuant to section 7(a)(4) of the Act, when an agency action is likely to jeopardize the continued existence of any proposed species or result in the destruction or adverse modification of proposed critical habitat (50 CFR 402.10(a)). A request for formal conference must be in writing and should include the same information that would be provided for a request for formal consultation. Conferences can also include discussions between the Service and the Federal agency to identify and resolve potential conflicts between an action and proposed species or proposed critical habitat early in the decision-making process. The Service recommends ways to minimize or avoid adverse effects of the action. These recommendations are advisory because the jeopardy prohibition of section 7(a)(2) of the Act does not apply until the species is listed or the proposed critical habitat is designated. The conference process fulfills the need to inform Federal agencies of possible steps that an agency might take at an early stage to adjust its actions to avoid jeopardizing a proposed species.

When a proposed species or proposed critical habitat may be affected by an action, the lead Federal agency may elect to enter into formal conference with the Service even if the action is not likely to jeopardize or result in the destruction or adverse modification of proposed critical habitat. If the proposed species is listed or the proposed critical habitat is designated after completion of the conference, the Federal agency may ask the Service, in writing, to confirm the conference as a formal consultation. If the Service reviews the proposed action and finds that no significant changes in the action as planned or in the information used during the conference have occurred, the Service will confirm the conference as a formal consultation on the project and no further section 7 consultation will be necessary. Use of the formal conference process in this manner can prevent delays in the event the proposed species is listed or the proposed critical habitat is designated during project development or implementation.

Candidate species are those species presently under review by the Service for consideration for Federal listing. Candidate species should be considered in the planning process because they may become listed or proposed for listing prior to project completion. Preparation of a biological assessment, as described in section 7(c) of the Act, is not required for candidate species. If early evaluation of your project indicates that it is likely to affect a candidate species, you may wish to request technical assistance from this office.

Only listed species receive protection under the Act. However, sensitive species should be considered in the planning process in the event they become listed or proposed for listing prior to project completion. We recommend that you review information in the California Department of Fish and Wildlife's Natural Diversity Data Base. You can contact the California Department of Fish and Wildlife at (916) 324-3812 for information on other sensitive species that may occur in this area.

[\*A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2) (c)). For projects other than major construction activities, the Service suggests that a biological evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.]

Attachment(s):

- Official Species List

## Official Species List

This list is provided pursuant to Section 7 of the Endangered Species Act, and fulfills the requirement for Federal agencies to "request of the Secretary of the Interior information whether any species which is listed or proposed to be listed may be present in the area of a proposed action".

This species list is provided by:

**Ventura Fish And Wildlife Office**  
2493 Portola Road, Suite B  
Ventura, CA 93003-7726  
(805) 644-1766

## Project Summary

Consultation Code: 08EVEN00-2018-SLI-0378

Event Code: 08EVEN00-2018-E-02267

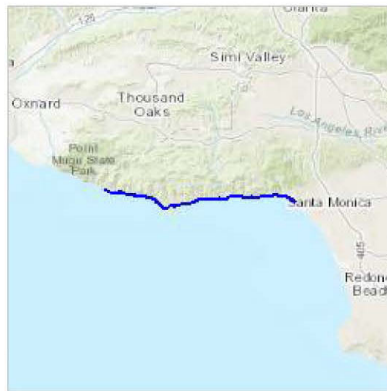
Project Name: Solstice Creek Culvert Replacement

Project Type: BRIDGE CONSTRUCTION / MAINTENANCE

Project Description: Remove and Replace the SR-1 Solstice Creek Culvert with a Bridge, also repair/replace 19 other culverts along SR-1 between Will Rodgers State Beach and County Line Beach in Ventura County.

### Project Location:

Approximate location of the project can be viewed in Google Maps: <https://www.google.com/maps/place/34.034410860372645N118.68657854037095W>



Counties: Los Angeles, CA | Ventura, CA

## Endangered Species Act Species

There is a total of 23 threatened, endangered, or candidate species on this species list.

Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species.

IPaC does not display listed species or critical habitats under the sole jurisdiction of NOAA Fisheries<sup>1</sup>, as USFWS does not have the authority to speak on behalf of NOAA and the Department of Commerce.

See the "Critical habitats" section below for those critical habitats that lie wholly or partially within your project area under this office's jurisdiction. Please contact the designated FWS office if you have questions.

- 
1. [NOAA Fisheries](#), also known as the National Marine Fisheries Service (NMFS), is an office of the National Oceanic and Atmospheric Administration within the Department of Commerce.



## Birds

| NAME  | STATUS     |
|---|------------|
| <b>California Least Tern</b> <i>Sterna antillarum browni</i><br>No critical habitat has been designated for this species.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/8104">https://ecos.fws.gov/ecp/species/8104</a>   | Endangered |
| <b>Coastal California Gnatcatcher</b> <i>Polioptila californica californica</i><br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/8178">https://ecos.fws.gov/ecp/species/8178</a>  | Threatened |
| <b>Least Bell's Vireo</b> <i>Vireo bellii pusillus</i><br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/5945">https://ecos.fws.gov/ecp/species/5945</a>   | Endangered |
| <b>Light-footed Clapper Rail</b> <i>Rallus longirostris levipes</i><br>No critical habitat has been designated for this species.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/6035">https://ecos.fws.gov/ecp/species/6035</a>  | Endangered |
| <b>Marbled Murrelet</b> <i>Brachyramphus marmoratus</i><br>Population: U.S.A. (CA, OR, WA)<br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/4467">https://ecos.fws.gov/ecp/species/4467</a>   | Threatened |
| <b>Southwestern Willow Flycatcher</b> <i>Empidonax traillii extimus</i><br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/6749">https://ecos.fws.gov/ecp/species/6749</a>  | Endangered |
| <b>Western Snowy Plover</b> <i>Charadrius nivosus nivosus</i><br>Population: Pacific Coast population DPS-U.S.A. (CA, OR, WA), Mexico (within 50 miles of Pacific coast)<br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/8035">https://ecos.fws.gov/ecp/species/8035</a> | Threatened |

## Amphibians

| NAME   | STATUS     |
|--|------------|
| <b>California Red-legged Frog</b> <i>Rana draytonii</i><br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/2891">https://ecos.fws.gov/ecp/species/2891</a> | Threatened |

## Fishes

| NAME  | STATUS     |
|---|------------|
| <b>Tidewater Goby</b> <i>Eucyclogobius newberryi</i><br>There is <b>final</b> critical habitat for this species. Your location overlaps the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/57">https://ecos.fws.gov/ecp/species/57</a> | Endangered |

## Crustaceans

| NAME   | STATUS            |
|--|-------------------|
| <b>Riverside Fairy Shrimp</b> <i>Streptocephalus woottoni</i><br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/8148">https://ecos.fws.gov/ecp/species/8148</a> | <b>Endangered</b> |
| <b>Vernal Pool Fairy Shrimp</b> <i>Branchinecta lynchi</i><br>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br>Species profile: <a href="https://ecos.fws.gov/ecp/species/498">https://ecos.fws.gov/ecp/species/498</a>      | <b>Threatened</b> |

## Flowering Plants

| NAME   | STATUS     |
|--|------------|
| <p>Braunton's Milk-vetch <i>Astragalus brauntonii</i></p> <p>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/5674">https://ecos.fws.gov/ecp/species/5674</a></p>                                | Endangered |
| <p>California Orcutt Grass <i>Orcuttia californica</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/4923">https://ecos.fws.gov/ecp/species/4923</a></p>   | Endangered |
| <p>Coastal Dunes Milk-vetch <i>Astragalus tener</i> var. <i>titi</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/7675">https://ecos.fws.gov/ecp/species/7675</a></p>   | Endangered |
| <p>Gambel's Watercress <i>Rorippa gambellii</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/4201">https://ecos.fws.gov/ecp/species/4201</a></p>  | Endangered |
| <p>Lyon's Pentachaeta <i>Pentachaeta lyonii</i></p> <p>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/4699">https://ecos.fws.gov/ecp/species/4699</a></p>                                      | Endangered |
| <p>Marcosecent Dudleya <i>Dudleya cymosa</i> ssp. <i>marcescens</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/7145">https://ecos.fws.gov/ecp/species/7145</a></p>  | Threatened |
| <p>Marsh Sandwort <i>Arenaria paludicola</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/2229">https://ecos.fws.gov/ecp/species/2229</a></p>   | Endangered |
| <p>Salt Marsh Bird's-beak <i>Cordylanthus maritimus</i> ssp. <i>maritimus</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/6447">https://ecos.fws.gov/ecp/species/6447</a></p>  | Endangered |
| <p>Santa Monica Mountains Dudleyea <i>Dudleya cymosa</i> ssp. <i>ovatifolia</i></p> <p>No critical habitat has been designated for this species.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/2538">https://ecos.fws.gov/ecp/species/2538</a></p>  | Threatened |
| <p>Spreading Navarretia <i>Navarretia fossalis</i></p> <p>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/1334">https://ecos.fws.gov/ecp/species/1334</a></p>                                   | Threatened |
| <p>Ventura Marsh Milk-vetch <i>Astragalus pycnostachyus</i> var. <i>lanosissimus</i></p> <p>There is <b>final</b> critical habitat for this species. Your location is outside the critical habitat.<br/>Species profile: <a href="https://ecos.fws.gov/ecp/species/1160">https://ecos.fws.gov/ecp/species/1160</a></p> | Endangered |
| <p>Verity's Dudleyea <i>Dudleya verityi</i></p> <p>No critical habitat has been designated for this species.</p>   | Threatened |

| NAME   | STATUS |
|--|--------|
| Species profile: <a href="https://ecos.fws.gov/ecp/species/4342">https://ecos.fws.gov/ecp/species/4342</a> |        |

**Critical habitats**

There is 1 critical habitat wholly or partially within your project area under this office's jurisdiction.

| NAME   | STATUS |
|--|--------|
| Tidewater Goby <i>Encyclogobius newberryi</i><br><a href="https://ecos.fws.gov/ecp/species/57#crithab">https://ecos.fws.gov/ecp/species/57#crithab</a> | Final  |



**NOAA Species List for Caltrans Projects  
September 27, 2018**

**State Route 1 (Pacific Coast Highway) Drainage Restoration Project and Bridge Replacement at Solstice Canyon Creek**



**Quad Name** Malibu  
**Quad Number** 34118-A6

**ESA Anadromous Fish**

- SONCC Coho ESU (T) -
- CCC Coho ESU (E) -
- CC Chinook Salmon ESU (T) -
- CVSR Chinook Salmon ESU (T) -
- SRWR Chinook Salmon ESU (E) -
- NC Steelhead DPS (T) -
- CCC Steelhead DPS (T) -
- SCCC Steelhead DPS (T) -
- SC Steelhead DPS (E) - X
- CCV Steelhead DPS (T) -
- Eulachon (T) -
- sDPS Green Sturgeon (T) - X

**ESA Anadromous Fish Critical Habitat**

- SONCC Coho Critical Habitat -

CCC Coho Critical Habitat -  
CC Chinook Salmon Critical Habitat -  
CVSR Chinook Salmon Critical Habitat -  
SRWR Chinook Salmon Critical Habitat -  
NC Steelhead Critical Habitat -  
CCC Steelhead Critical Habitat -  
SCCC Steelhead Critical Habitat -  
SC Steelhead Critical Habitat - X  
CCV Steelhead Critical Habitat -  
Eulachon Critical Habitat -  
sDPS Green Sturgeon Critical Habitat -

**ESA Marine Invertebrates**

Range Black Abalone (E) - X  
Range White Abalone (E) - X

**ESA Marine Invertebrates Critical Habitat**

Black Abalone Critical Habitat -

**ESA Sea Turtles**

East Pacific Green Sea Turtle (T) - X  
Olive Ridley Sea Turtle (T/E) - X  
Leatherback Sea Turtle (E) - X  
North Pacific Loggerhead Sea Turtle (E) - X

**ESA Whales**

Blue Whale (E) - X  
Fin Whale (E) - X  
Humpback Whale (E) - X  
Southern Resident Killer Whale (E) - X  
North Pacific Right Whale (E) - X  
Sei Whale (E) - X  
Sperm Whale (E) - X

**ESA Pinnipeds**

Guadalupe Fur Seal (T) - X

**Essential Fish Habitat**

Coho EFH -  
Chinook Salmon EFH -  
Groundfish EFH - X  
Coastal Pelagics EFH - X  
Highly Migratory Species EFH - X

**MMPA Species (See list at left)**

**ESA and MMPA Cetaceans/Pinnipeds**

See list at left and consult Monica DeAngelis

monica.deangelis@noaa.gov

562-980-3232

MMPA Cetaceans - **X**

MMPA Pinnipeds - **X**

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Quad Name **Topanga**

Quad Number **34118-A5**

**ESA Anadromous Fish**

SONCC Coho ESU (T) -

CCC Coho ESU (E) -

CC Chinook Salmon ESU (T) -

CVSR Chinook Salmon ESU (T) -

SRWR Chinook Salmon ESU (E) -

NC Steelhead DPS (T) -

CCC Steelhead DPS (T) -

SCCC Steelhead DPS (T) -

SC Steelhead DPS (E) - **X**

CCV Steelhead DPS (T) -

Eulachon (T) -

sDPS Green Sturgeon (T) - **X**

**ESA Anadromous Fish Critical Habitat**

SONCC Coho Critical Habitat -

CCC Coho Critical Habitat -

CC Chinook Salmon Critical Habitat -

CVSR Chinook Salmon Critical Habitat -

SRWR Chinook Salmon Critical Habitat -

NC Steelhead Critical Habitat -

CCC Steelhead Critical Habitat -

SCCC Steelhead Critical Habitat -

SC Steelhead Critical Habitat - **X**

CCV Steelhead Critical Habitat -

Eulachon Critical Habitat -

sDPS Green Sturgeon Critical Habitat -

**ESA Marine Invertebrates**

Range Black Abalone (E) - **X**

Range White Abalone (E) - **X**

**ESA Marine Invertebrates Critical Habitat**

Black Abalone Critical Habitat -

**ESA Sea Turtles**

- East Pacific Green Sea Turtle (T) - X
- Olive Ridley Sea Turtle (T/E) - X
- Leatherback Sea Turtle (E) - X
- North Pacific Loggerhead Sea Turtle (E) - X

**ESA Whales**

- Blue Whale (E) - X
- Fin Whale (E) - X
- Humpback Whale (E) - X
- Southern Resident Killer Whale (E) - X
- North Pacific Right Whale (E) - X
- Sei Whale (E) - X
- Sperm Whale (E) - X

**ESA Pinnipeds**

- Guadalupe Fur Seal (T) - X

**Essential Fish Habitat**

- Coho EFH -
- Chinook Salmon EFH -
- Groundfish EFH - X
- Coastal Pelagics EFH - X
- Highly Migratory Species EFH - X

**MMPA Species (See list at left)**

**ESA and MMPA Cetaceans/Pinnipeds**

See list at left and consult Monica DeAngelis

[monica.deangelis@noaa.gov](mailto:monica.deangelis@noaa.gov)

562-980-3232

- MMPA Cetaceans - X
- MMPA Pinnipeds - X

Quad Name **Triunfo Pass**

Quad Number **34118-A8**

**ESA Anadromous Fish**

- SONCC Coho ESU (T) -
- CCC Coho ESU (E) -
- CC Chinook Salmon ESU (T) -
- CVSR Chinook Salmon ESU (T) -
- SRWR Chinook Salmon ESU (E) -



NC Steelhead DPS (T) -  
CCC Steelhead DPS (T) -  
SCCC Steelhead DPS (T) -  
SC Steelhead DPS (E) - X  
CCV Steelhead DPS (T) -  
Eulachon (T) -  
sDPS Green Sturgeon (T) - X

**ESA Anadromous Fish Critical Habitat**

SONCC Coho Critical Habitat -  
CCC Coho Critical Habitat -  
CC Chinook Salmon Critical Habitat -  
CVSR Chinook Salmon Critical Habitat -  
SRWR Chinook Salmon Critical Habitat -  
NC Steelhead Critical Habitat -  
CCC Steelhead Critical Habitat -  
SCCC Steelhead Critical Habitat -  
SC Steelhead Critical Habitat - X  
CCV Steelhead Critical Habitat -  
Eulachon Critical Habitat -  
sDPS Green Sturgeon Critical Habitat -

**ESA Marine Invertebrates**

Range Black Abalone (E) - X  
Range White Abalone (E) - X

**ESA Marine Invertebrates Critical Habitat**

Black Abalone Critical Habitat -

**ESA Sea Turtles**

East Pacific Green Sea Turtle (T) - X  
Olive Ridley Sea Turtle (T/E) - X  
Leatherback Sea Turtle (E) - X  
North Pacific Loggerhead Sea Turtle (E) - X

**ESA Whales**

Blue Whale (E) - X  
Fin Whale (E) - X  
Humpback Whale (E) - X  
Southern Resident Killer Whale (E) - X  
North Pacific Right Whale (E) - X  
Sei Whale (E) - X  
Sperm Whale (E) - X

**ESA Pinnipeds**

Guadalupe Fur Seal (T) - X

**Essential Fish Habitat**

Coho EFH -

Chinook Salmon EFH -

Groundfish EFH - X

Coastal Pelagics EFH - X

Highly Migratory Species EFH - X

**MMPA Species (See list at left)**

**ESA and MMPA Cetaceans/Pinnipeds**

See list at left and consult Monica DeAngelis

[monica.deangelis@noaa.gov](mailto:monica.deangelis@noaa.gov)

562-980-3232

MMPA Cetaceans - X

MMPA Pinnipeds - X

## **Baquiran, Anthony R@DOT**

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**From:** NMFSWCRCA Specieslist - NOAA Service Account  
<nmfswcrca.specieslist+canned.response@noaa.gov>  
**Sent:** Thursday, September 27, 2018 1:29 PM  
**To:** Baquiran, Anthony R@DOT  
**Subject:** Re: NMFS Species List Malibu [34118-A6] - Topanga [34118-A5] - Triunfo Pass [34118-A8]

Receipt of this message confirms that NMFS has received your email to [nmfswcrca.specieslist@noaa.gov](mailto:nmfswcrca.specieslist@noaa.gov). If you are a federal agency (or representative) and have followed the steps outlined on the California Species List Tools web page ([http://www.westcoast.fisheries.noaa.gov/maps\\_data/california\\_species\\_list\\_tools.html](http://www.westcoast.fisheries.noaa.gov/maps_data/california_species_list_tools.html)), you have generated an official Endangered Species Act species list.

Messages sent to this email address are not responded to directly. For project specific questions, please contact your local NMFS office.

Northern California/Klamath (Arcata) 707-822-7201

North-Central Coast (Santa Rosa) 707-387-0737

Southern California (Long Beach) 562-980-4000

California Central Valley (Sacramento) 916-930-3600



## APPENDIX E | CDFW CNDDDB REPORT

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**Selected Elements by Scientific Name**  
**California Department of Fish and Wildlife**  
**California Natural Diversity Database**



**Query Criteria:** Quad IS (Topanga (3411815) OR Malibu Beach (3411816) OR Point Dume (3411817) OR Triunfo Pass (3411818))

| Species   | Element Code | Federal Status | State Status         | Global Rank | State Rank | Rare Plant Rank/CDFW SSC or FP |
|---|--------------|----------------|----------------------|-------------|------------|--------------------------------|
| <i>Accipiter cooperii</i><br>Cooper's hawk                                    | ABNKC12040   | None           | None                 | G5          | S4         | WL                             |
| <i>Agelaius tricolor</i><br>tricolored blackbird                              | ABPBXB0020   | None           | Candidate Endangered | G2G3        | S1S2       | SSC                            |
| <i>Aglaothorax longipennis</i><br>Santa Monica shieldback katydid             | IORT32020    | None           | None                 | G1G2        | S1S2       |                                |
| <i>Anniella stebbinsi</i><br>southern California legless lizard               | ARACC01060   | None           | None                 | G3          | S3         | SSC                            |
| <i>Aquila chrysaetos</i><br>golden eagle                                      | ABNKC22010   | None           | None                 | G5          | S3         | FP                             |
| <i>Aspidoscelis tigris stejnegeri</i><br>coastal whiptail                     | ARACJ02143   | None           | None                 | G5T5        | S3         | SSC                            |
| <i>Astragalus brauntonii</i><br>Braunton's milk-vetch                         | PDFAB0F1G0   | Endangered     | None                 | G2          | S2         | 1B.1                           |
| <i>Astragalus pycnostachyus var. lanosissimus</i><br>Ventura Marsh milk-vetch | PDFAB0F7B1   | Endangered     | Endangered           | G2T1        | S1         | 1B.1                           |
| <i>Astragalus tener var. titi</i><br>coastal dunes milk-vetch                 | PDFAB0F8R2   | Endangered     | Endangered           | G2T1        | S1         | 1B.1                           |
| <i>Atriplex coulteri</i><br>Coulter's saltbush                                | PDCHE040E0   | None           | None                 | G3          | S1S2       | 1B.2                           |
| <i>Atriplex pacifica</i><br>south coast saltscale                             | PDCHE041C0   | None           | None                 | G4          | S2         | 1B.2                           |
| <i>Atriplex parishii</i><br>Parish's brittlescale                             | PDCHE041D0   | None           | None                 | G1G2        | S1         | 1B.1                           |
| <i>Atriplex serenana var. davidsonii</i><br>Davidson's saltscale              | PDCHE041T1   | None           | None                 | G5T1        | S1         | 1B.2                           |
| <i>Baccharis malibuensis</i><br>Malibu baccharis                              | PDAST0W0W0   | None           | None                 | G1          | S1         | 1B.1                           |
| <i>Bombus crotchii</i><br>Crotch bumble bee                                   | IHYM24480    | None           | None                 | G3G4        | S1S2       |                                |
| <i>Buteo swainsoni</i><br>Swainson's hawk                                     | ABNKC19070   | None           | Threatened           | G5          | S3         |                                |
| <i>California Walnut Woodland</i><br>California Walnut Woodland               | CTT71210CA   | None           | None                 | G2          | S2.1       |                                |
| <i>Calochortus clavatus var. gracilis</i><br>slender mariposa-lily            | PMLL0D096    | None           | None                 | G4T2T3      | S2S3       | 1B.2                           |
| <i>Calochortus plummerae</i><br>Plummer's mariposa-lily                       | PMLL0D150    | None           | None                 | G4          | S4         | 4.2                            |



**Selected Elements by Scientific Name**  
**California Department of Fish and Wildlife**  
**California Natural Diversity Database**



| Species   | Element Code | Federal Status | State Status | Global Rank | State Rank | Rare Plant Rank/CDFW SSC or FP |
|---|--------------|----------------|--------------|-------------|------------|--------------------------------|
| <i>Chaenactis glabriuscula</i> var. <i>orcuttiana</i><br>Orcutt's pincushion    | PDAST20095   | None           | None         | G5T1T2      | S1         | 1B.1                           |
| <i>Chloropyron maritimum</i> ssp. <i>maritimum</i><br>salt marsh bird's-beak    | PDSCR0J0C2   | Endangered     | Endangered   | G4?T1       | S1         | 1B.2                           |
| <i>Chorizanthe parryi</i> var. <i>parryi</i><br>Parry's spineflower             | PDPGN040J2   | None           | None         | G3T2        | S2         | 1B.1                           |
| <i>Cicindela hirticollis</i> <i>gravidia</i><br>sandy beach tiger beetle        | IICOL02101   | None           | None         | G5T2        | S2         |                                |
| <i>Coelus globosus</i><br>globose dune beetle                                   | IICOL4A010   | None           | None         | G1G2        | S1S2       |                                |
| <i>Danaus plexippus</i> pop. 1<br>monarch - California overwintering population | IILEPP2012   | None           | None         | G4T2T3      | S2S3       |                                |
| <i>Deinandra minthornii</i><br>Santa Susana tarplant                            | PDAST4R0J0   | None           | Rare         | G2          | S2         | 1B.2                           |
| <i>Diadophis punctatus</i> <i>modestus</i><br>San Bernardino ringneck snake     | ARADB10015   | None           | None         | G5T2T3      | S2?        |                                |
| <i>Dithyrea maritima</i><br>beach spectaclepod                                  | PDBRA10020   | None           | Threatened   | G1          | S1         | 1B.1                           |
| <i>Dudleya blochmaniae</i> ssp. <i>blochmaniae</i><br>Blochman's dudleya        | PDCRA04051   | None           | None         | G3T2        | S2         | 1B.1                           |
| <i>Dudleya cymosa</i> ssp. <i>agourensis</i><br>Agoura Hills dudleya            | PDCRA040A7   | Threatened     | None         | G5T1        | S1         | 1B.2                           |
| <i>Dudleya cymosa</i> ssp. <i>marcescens</i><br>marcescent dudleya              | PDCRA040A3   | Threatened     | Rare         | G5T2        | S2         | 1B.2                           |
| <i>Dudleya cymosa</i> ssp. <i>ovatifolia</i><br>Santa Monica dudleya            | PDCRA040A5   | Threatened     | None         | G5T1        | S1         | 1B.1                           |
| <i>Emys marmorata</i><br>western pond turtle                                    | ARAAD02030   | None           | None         | G3G4        | S3         | SSC                            |
| <i>Eriogonum crocatum</i><br>conejo buckwheat                                   | PDPGN081G0   | None           | Rare         | G1          | S1         | 1B.2                           |
| <i>Eucyclogobius newberryi</i><br>tidewater goby                                | AFCQN04010   | Endangered     | None         | G3          | S3         | SSC                            |
| <i>Euderma maculatum</i><br>spotted bat   | AMACC07010   | None           | None         | G4          | S3         | SSC                            |
| <i>Eumops perotis</i> <i>californicus</i><br>western mastiff bat                | AMACD02011   | None           | None         | G5T4        | S3S4       | SSC                            |
| <i>Euphydryas editha</i> <i>quino</i><br>quino checkerspot butterfly            | IILEPK405L   | Endangered     | None         | G5T1T2      | S1S2       |                                |
| <i>Falco peregrinus</i> <i>anatum</i><br>American peregrine falcon              | ABNKD06071   | Delisted       | Delisted     | G4T4        | S3S4       | FP                             |
| <i>Gila orcuttii</i><br>arroyo chub   | AFCJB13120   | None           | None         | G2          | S2         | SSC                            |





**Selected Elements by Scientific Name**  
**California Department of Fish and Wildlife**  
**California Natural Diversity Database**



| Species   | Element Code | Federal Status | State Status | Global Rank | State Rank | Rare Plant Rank/CDFW SSC or FP |
|---|--------------|----------------|--------------|-------------|------------|--------------------------------|
| <i>Horkelia cuneata</i> var. <i>puberula</i><br>mesa horkelia   | PDROS0W045   | None           | None         | G4T1        | S1         | 1B.1                           |
| <i>Isocoma menziesii</i> var. <i>decumbens</i><br>decumbent goldenbush                                | PDAST57091   | None           | None         | G3G5T2T3    | S2         | 1B.2                           |
| <i>Lampropeltis zonata</i> ( <i>pulchra</i> )<br>California mountain kingsnake (San Diego population) | ARADB19063   | None           | None         | G4G5        | S1S2       | WL                             |
| <i>Lasiurus blossevillii</i><br>western red bat   | AMACC05060   | None           | None         | G5          | S3         | SSC                            |
| <i>Lasiurus cinereus</i><br>hoary bat   | AMACC05030   | None           | None         | G5          | S4         |                                |
| <i>Lasthenia glabrata</i> ssp. <i>coulteri</i><br>Coulter's goldfields                                | PDAST5L0A1   | None           | None         | G4T2        | S2         | 1B.1                           |
| <i>Monardella hypoleuca</i> ssp. <i>hypoleuca</i><br>white-veined monardella                          | PDLAM180A3   | None           | None         | G4T3        | S3         | 1B.3                           |
| <i>Myotis ciliolabrum</i><br>western small-footed myotis  | AMACC01140   | None           | None         | G5          | S3         |                                |
| <i>Myotis yumanensis</i><br>Yuma myotis   | AMACC01020   | None           | None         | G5          | S4         |                                |
| <i>Navarretia ojaiensis</i><br>Ojai navarretia  | PDPLM0C130   | None           | None         | G2          | S2         | 1B.1                           |
| <i>Neotoma lepida intermedia</i><br>San Diego desert woodrat  | AMAFF08041   | None           | None         | G5T3T4      | S3S4       | SSC                            |
| <i>Oncorhynchus mykiss irideus</i> pop. 10<br>steelhead - southern California DPS                     | AFCHA0209J   | Endangered     | None         | G5T1Q       | S1         |                                |
| <i>Pentachaeta lyonii</i><br>Lyon's pentachaeta   | PDAST6X060   | Endangered     | Endangered   | G1          | S1         | 1B.1                           |
| <i>Phrynosoma blainvillii</i><br>coast homed lizard   | ARACF12100   | None           | None         | G3G4        | S3S4       | SSC                            |
| <i>Riparia riparia</i><br>bank swallow  | ABPAU08010   | None           | Threatened   | G5          | S2         |                                |
| <i>Senecio aphanactis</i><br>chaparral ragwort  | PDAST8H060   | None           | None         | G3          | S2         | 2B.2                           |
| <i>Sidalcea neomexicana</i><br>salt spring checkerbloom   | PDMAL110J0   | None           | None         | G4          | S2         | 2B.2                           |
| <i>Socalchemmis gertschi</i><br>Gertsch's socalchemmis spider   | ILARAU7010   | None           | None         | G1          | S1         |                                |
| <b>Southern California Coastal Lagoon</b><br>Southern California Coastal Lagoon                       | CALE1220CA   | None           | None         | GNR         | SNR        |                                |
| <b>Southern California Steelhead Stream</b><br>Southern California Steelhead Stream                   | CARE2310CA   | None           | None         | GNR         | SNR        |                                |
| <b>Southern Coast Live Oak Riparian Forest</b><br>Southern Coast Live Oak Riparian Forest             | CTT61310CA   | None           | None         | G4          | S4         |                                |



**Selected Elements by Scientific Name**  
**California Department of Fish and Wildlife**  
**California Natural Diversity Database**



| Species  | Element Code | Federal Status | State Status | Global Rank | State Rank | Rare Plant Rank/CDFW SSC or FP |
|--|--------------|----------------|--------------|-------------|------------|--------------------------------|
| <b>Southern Coastal Salt Marsh</b>               | CTT52120CA   | None           | None         | G2          | S2.1       |                                |
| Southern Coastal Salt Marsh                      |              |                |              |             |            |                                |
| <b>Southern Sycamore Alder Riparian Woodland</b> | CTT62400CA   | None           | None         | G4          | S4         |                                |
| Southern Sycamore Alder Riparian Woodland        |              |                |              |             |            |                                |
| <b>Spermolepis lateriflora</b>                   | PDAP123080   | None           | None         | G5          | SH         | 2A                             |
| western bristly scaleseed                        |              |                |              |             |            |                                |
| <b>Taxidea taxus</b>                             | AMAJF04010   | None           | None         | G5          | S3         | SSC                            |
| American badger                                  |              |                |              |             |            |                                |
| <b>Thamnophis hammondi</b>                       | ARADB36160   | None           | None         | G4          | S3S4       | SSC                            |
| two-striped gartersnake                          |              |                |              |             |            |                                |
| <b>Thelypteris puberula var. sonorensis</b>      | PPTHE05192   | None           | None         | G5T3        | S2         | 2B.2                           |
| Sonoran maiden fern                              |              |                |              |             |            |                                |
| <b>Tortula californica</b>                       | NBMUS7L090   | None           | None         | G2G3        | S2S3       | 1B.2                           |
| California screw moss                            |              |                |              |             |            |                                |
| <b>Trimerotropis occidentiloides</b>             | IIORT36300   | None           | None         | G1G2        | S1S2       |                                |
| Santa Monica grasshopper                         |              |                |              |             |            |                                |
| <b>Valley Oak Woodland</b>                       | CTT71130CA   | None           | None         | G3          | S2.1       |                                |
| Valley Oak Woodland                              |              |                |              |             |            |                                |
| <b>Vireo bellii pusillus</b>                     | ABPBW01114   | Endangered     | Endangered   | G5T2        | S2         |                                |
| least Bell's vireo                               |              |                |              |             |            |                                |

**Record Count: 71**

**APPENDIX F | SHPO CONCURRENCE WITH SECTION 106 FINDING OF  
NO ADVERSE EFFECT WITHOUT STANDARD CONDITIONS**

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**DEPARTMENT OF PARKS AND RECREATION  
OFFICE OF HISTORIC PRESERVATION**

Lisa Ann L. Mangat, Director

Julianne Polanco, State Historic Preservation Officer  
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January 25, 2019

VIA EMAIL

In reply refer to: FHWA\_2018\_1206\_001

Mr. David Price  
Acting Section 106 Coordinator  
Cultural Studies Office  
Caltrans Division of Environmental Analysis  
1120 N Street, MS-27  
Sacramento, CA 95814

Subject: Historic Property Survey Report for EA 07-31350 State Route 1 Drainage Restoration and Culvert Modification/Fish Passage Repair, Los Angeles and Ventura Counties, California (District 7-LA-001 PM 37.67/62.86 and 07-VEN-001 PM0.0/0.92)

Dear Mr. Price:

The Office of Historic Preservation (OHP) received a letter from the California Department of Transportation (Caltrans) for the above referenced undertaking. Caltrans is initiating consultation with the State Historic Preservation Officer (SHPO) in accordance with the January 1, 2014 *First Amended Programmatic Agreement Among the Federal Highway Administration (FHWA), the Advisory Council on Historic Preservation, the California State Historic Preservation Officer, and the California Department of Transportation Regarding Compliance with Section 106 of the National Historic Preservation Act, as it Pertains to the Administration of the Federal-Aid Highway Program in California (PA)*. The following documents were enclosed with Caltrans' letter:

- Historic Property Survey Report (HPSR).
- Archaeological Survey Report (ASR).
- Finding of Effect (FOE).
- Environmentally Sensitive Area (ESA) Action Plan.
- Phased Cultural Identification Plan (PCIP).
- Post-Review Discovery and Monitoring Plan (PRDMP).

Caltrans proposes a drainage restoration and culvert modification undertaking at 19 locations on State Route 1 (Pacific Coast Highway) in the cities of Los Angeles and Malibu, and in unincorporated areas within Los Angeles County. The proposed improvements include repair and rehabilitation of existing drainage facilities along the route to restore full functionality, prevent further deterioration, and ensure proper drainage in an area volatile to erosion. The proposed improvements also include replacing the existing bridge/culvert at Solstice Canyon

Mr. Price  
January 25, 2019  
Page 2 of 2

FHWA\_2018\_1206\_001

Creek with a new bridge structure with a modified natural slope bottom. A more detailed description of the undertaking and area of potential effects (APE) is on pages one and two of the HPSR.

Caltrans' efforts to identify historic properties that may be affected by the undertaking included a record search, Native American consultation, background research and examination of previous technical reports and maps, and an archaeological pedestrian survey. Efforts identified following one cultural resources that required evaluation according to the National Register of Historic Places (NRHP) criteria, CA-LAN-210. CA-LAN-210 is a Native American habitation site with associated burials.

Pursuant to Stipulation VIII.C.4 of the Section 106 PA, Caltrans will consider CA-LAN-210 as eligible under Criterion D for inclusion in the NRHP for the purposes of this undertaking only because evaluation was not possible. Access restrictions caused by the presence of an active highway overlying CA-LAN-210 preclude Caltrans from conducting studies to identify the presence or absence of intact soils within a very small segment of the APE where they may still exist. However, Caltrans' identification efforts concluded that the vast majority of CA-LAN-210 within the APE has been extensively disturbed through prior stream engineering, and road and highway projects. Due to the minor access issues, Caltrans will implement a minor phased identification, evaluation, and effects determination in accordance with Stipulation XII.B of the Section 106 PA. Caltrans has developed a PCIP and PRDMP to guide the minor phasing and continued consultation with Caltrans' Cultural Studies Office and the SHPO on the proposed finding of no adverse effect with non-standard conditions in accordance with X.B.2.

Pursuant to Stipulation XII.B of the Section 106 PA, **I do not object** to Caltrans' minor phased approach for this undertaking. I also find the PCIP and PRDMP for completion of Caltrans' identification, evaluation and effects determination to be sufficient.

If you have any questions, please contact State Historian Natalie Lindquist at (916) 445-7014 or at [natalie.lindquist@parks.ca.gov](mailto:natalie.lindquist@parks.ca.gov) or Associate State Archaeologist Alicia Perez at (916) 445-7020 or at [alicia.perez@parks.ca.gov](mailto:alicia.perez@parks.ca.gov).

Sincerely,



Julianne Polanco  
State Historic Preservation Officer

## **APPENDIX G | NOAA/NMFS STEELHEAD PASSAGE STABILITY STUDY**

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**Steelhead Passage Stability Study**  
**Solstice Creek, California**  
**Highway 1 Culvert**  
**FINAL**



*Prepared for:*

**NOAA**  
**National Marine Fisheries Service**  
**West Coast Region**  
NMFS Project Officer: Jay Ogawa  
501 W. Ocean Blvd. Ste. 4200  
Long Beach, CA 90802

*Prepared by:*

**R2 Resource Consultants, Inc.**  
15250 NE 95th Street  
Redmond, Washington 98052

**Contract No. RA-133F-16-SE-0887**

**August 9, 2017**

**Steelhead Passage Stability Study  
Solstice Creek, California  
Highway 1 Culvert  
FINAL**

*Prepared for:*

**NOAA  
National Marine Fisheries Service  
West Coast Region**  
NMFS Project Officer: Jay Ogawa  
501 W. Ocean Blvd. Ste. 4200  
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Contract No. RA-133F-16-SE-0887

August 9, 2017

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## 1. INTRODUCTION

In 1947, a culvert was constructed on Solstice Creek to pass flow under the Pacific Coast Highway, Route 1 within the city limits of Malibu in Los Angeles County (Figure 1-1). The culvert delivers flow to Dan Blocker State Beach and the Pacific Ocean (Figure 1-2). The culvert is a reinforced concrete arch (Figure 1-3) with a span of 21 feet, a length of 162 feet, a center height of 17.45 feet and a concrete bottom slab with a thickness of six inches (California Department of Transportation, Caltrans 2005). The slope through the culvert is approximately 1.3 percent.

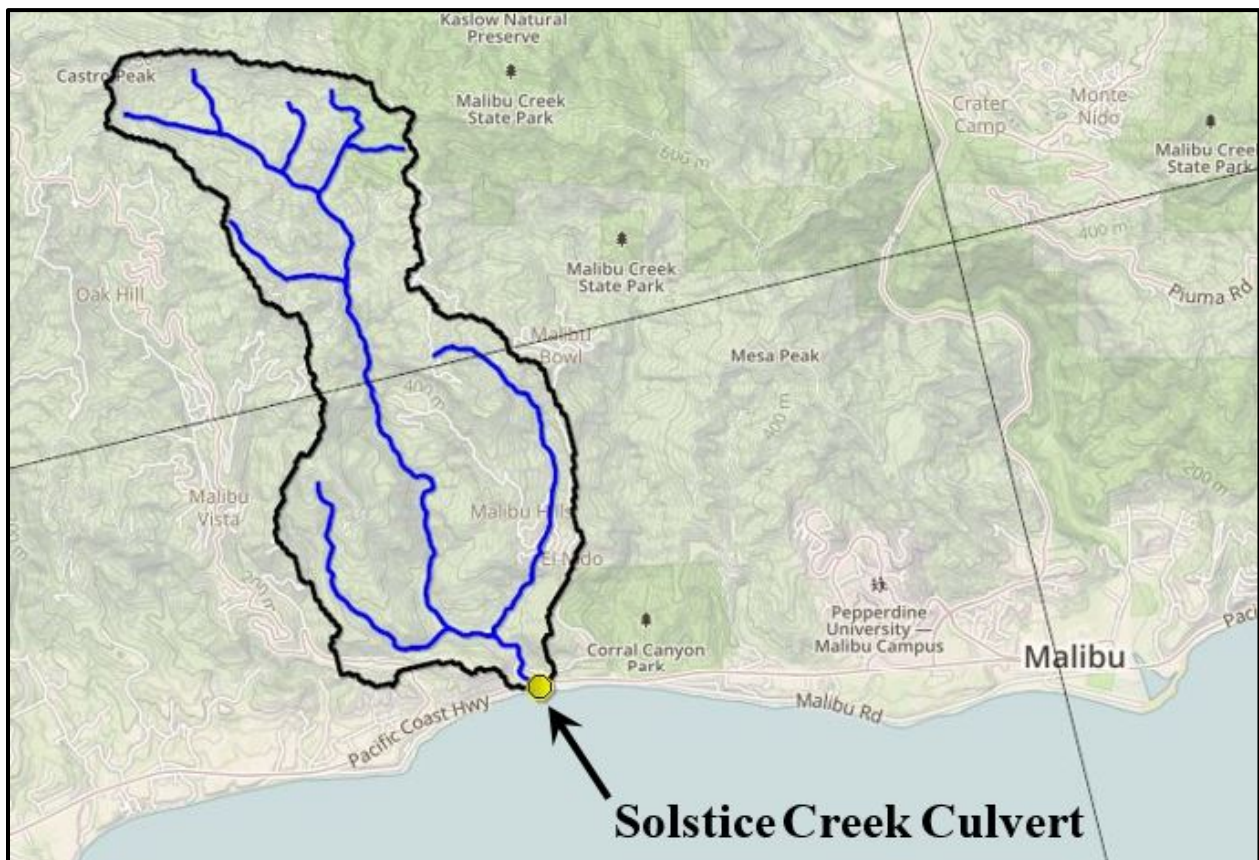


Figure 1-1. Solstice Creek Basin and Solstice Creek Culvert, Pacific Coast Highway, Malibu, California.

The drop at the culvert outlet varies based on aggradation and degradation of sand on the beach. Following the storms in 2017 when steelhead would be migrating; there was a four-foot drop at the culvert outlet (Figure 1-3). This drop is considered to be a barrier for upstream steelhead passage. To improve conditions for steelhead passage, a preliminary drainage plan was

developed by Caltrans. The concept was to remove the concrete slab and replace it with a cobble and boulder lined bottom at a lower elevation than the current invert of the culvert. Cobble and boulder lined step pools would be constructed upstream and downstream from the culvert.

R2 Resource Consultants (R2) was hired by the National Marine Fisheries Service (NMFS) to review the plan developed by Caltrans, address any deficiencies, if any, and to develop some concepts to potentially improve the design (Contract No. RA-133F-16-SE-0887). This report includes a summary of background information, a review of existing conditions, a review of the plan developed by Caltrans, a description of alternatives, discussion of results, and recommendations for next steps.



Figure 1-2. Solstice Creek Culvert at Dan Blocker State Beach, Malibu, California.





Figure 1-3. Looking upstream towards Solstice Creek Culvert, February 2, 2017. Following storms in late January, there was a four-foot drop at the culvert outlet.

## 2. BACKGROUND INFORMATION

Background information, common to all of the alternatives were reviewed, and are summarized in this section. This information includes hydrology, geomorphology, tide/wave characteristics, and hydrologic/hydraulic fish passage metrics.

### 2.1 HYDROLOGY

Solstice Creek is ungaged, and flows in the creek are unregulated. Flow duration was estimated using data from Topanga Creek located approximately 9.5 linear miles northwest of Solstice Creek. Flood frequency was estimated using regional methods developed by the US Geological Survey (USGS 2012).

#### 2.1.1 Flow Duration

Flow records were obtained from Topanga Creek near Topanga Beach, California (USGS 11104000). Daily flows at this gage were available for a total of 38 Water Years (1931 to 1938 and 1940 to 1979). During these periods flows were unregulated in Topanga Basin upstream from this gage. The drainage area at the gage is 18.0 square miles and the mean annual precipitation is 23.4 inches.

Flows in Solstice Creek are also unregulated. The drainage area of Solstice Creek at the culvert is 4.7 square miles and the mean annual precipitation is 19.9 inches. Daily flows in Solstice Creek were obtained from daily flows in Topanga Creek based on the ratio of the product of drainage area and mean annual precipitation.

$$\text{Equation 2-1} \quad Q_{sc} = \frac{DA_{sc} MAP_{sc}}{DA_{tc} MAP_{tc}} Q_{tc}$$

Where:

- $Q_{sc}$  = flow in Solstice Creek (cfs)
- $DA_{sc}$  = drainage area in Solstice Creek (square miles)
- $MAP_{sc}$  = mean annual precipitation in Solstice Creek (inches)
- $DA_{tc}$  = drainage area in Topanga Creek (square miles)
- $MAP_{tc}$  = mean annual precipitation in Topanga Creek (inches)
- $Q_{tc}$  = flow in Topanga Creek (cfs)

Annual flow duration was derived from the measured daily flows in Topanga Creek and the estimated daily flows in Solstice Creek, and the results are shown in Figure 2-1.

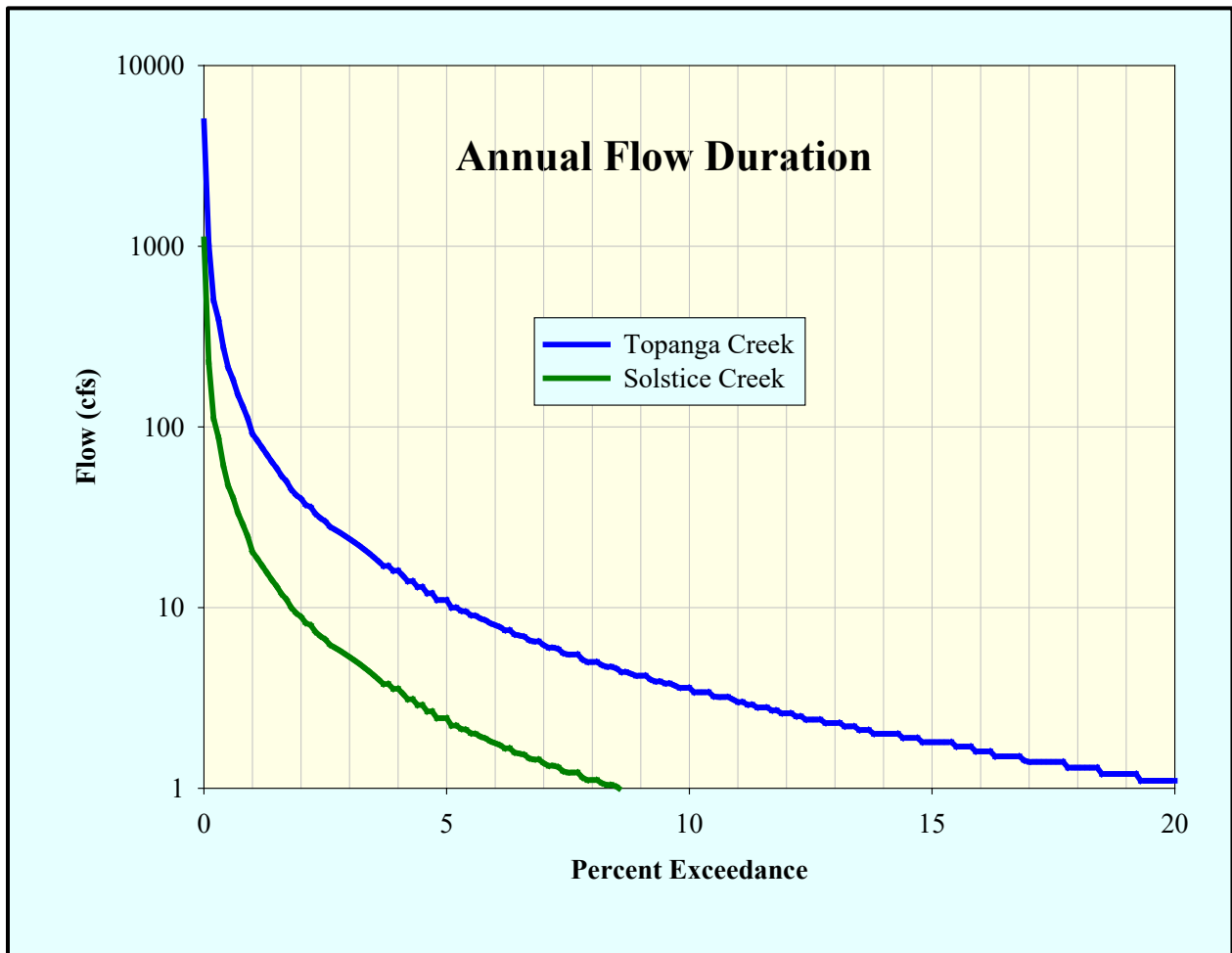


Figure 2-1. Annual flow duration in Solstice Creek at mouth and in Topanga Creek near Topanga Beach (USGS 11104000).

Measurable flows (greater than 1 cfs), occur at the gage site in Topanga Creek less than 20 percent of the time, and are estimated to occur in Solstice Creek at the Hwy 1 culvert site less than 8.5 percent of the time. Longer durations are expected during the winter when adult steelhead would be migrating upstream to spawn.

### 2.1.2 Flood Frequency

Flood frequency relationships for Solstice Creek were determined using regional regression techniques developed by the United States Geological Survey (USGS 2012, 2017). Solstice Creek is located within the South Coast Hydrologic Region (Region 5, USGS 2012). Peak flows for recurrence intervals ranging from 2 to 500 years can be estimated using regression equations based on drainage area (4.7 square miles) and mean annual precipitation (19.9 inches).

Peak flows for recurrence intervals ranging from 2 to 100 years are listed in Table 2-1 and shown in Figure 2-2. These peak flows are compared with peak flows used in a previous study (California Watershed Engineering 2011) in Table 2-1 and in Figure 2-2. The results obtained from the previous study are relatively conservative compared to the peak flows obtained from StreamStats (USGS 2012, 2017). Documentation of the flood peaks used in the previous study was unavailable.

Table 2-1. Flood frequency relationships for Solstice Creek at mouth.

| Recurrence Interval (years) | Peak Flow (cfs)              |           |                                |             |
|-----------------------------|------------------------------|-----------|--------------------------------|-------------|
|                             | Obtained from Previous Study | Peak Flow | Obtained from StreamStats      |             |
|                             |                              |           | 90 Percent Prediction Interval |             |
|                             |                              |           | Lower Limit                    | Upper Limit |
| 2                           | 258                          | 97        | 18                             | 520         |
| 5                           |                              | 316       | 96                             | 1,040       |
| 10                          |                              | 541       | 206                            | 1,420       |
| 25                          | 2,440                        | 884       | 399                            | 1,960       |
| 50                          | 3,310                        | 1,190     | 570                            | 2,470       |
| 100                         |                              | 1,510     | 727                            | 3,150       |

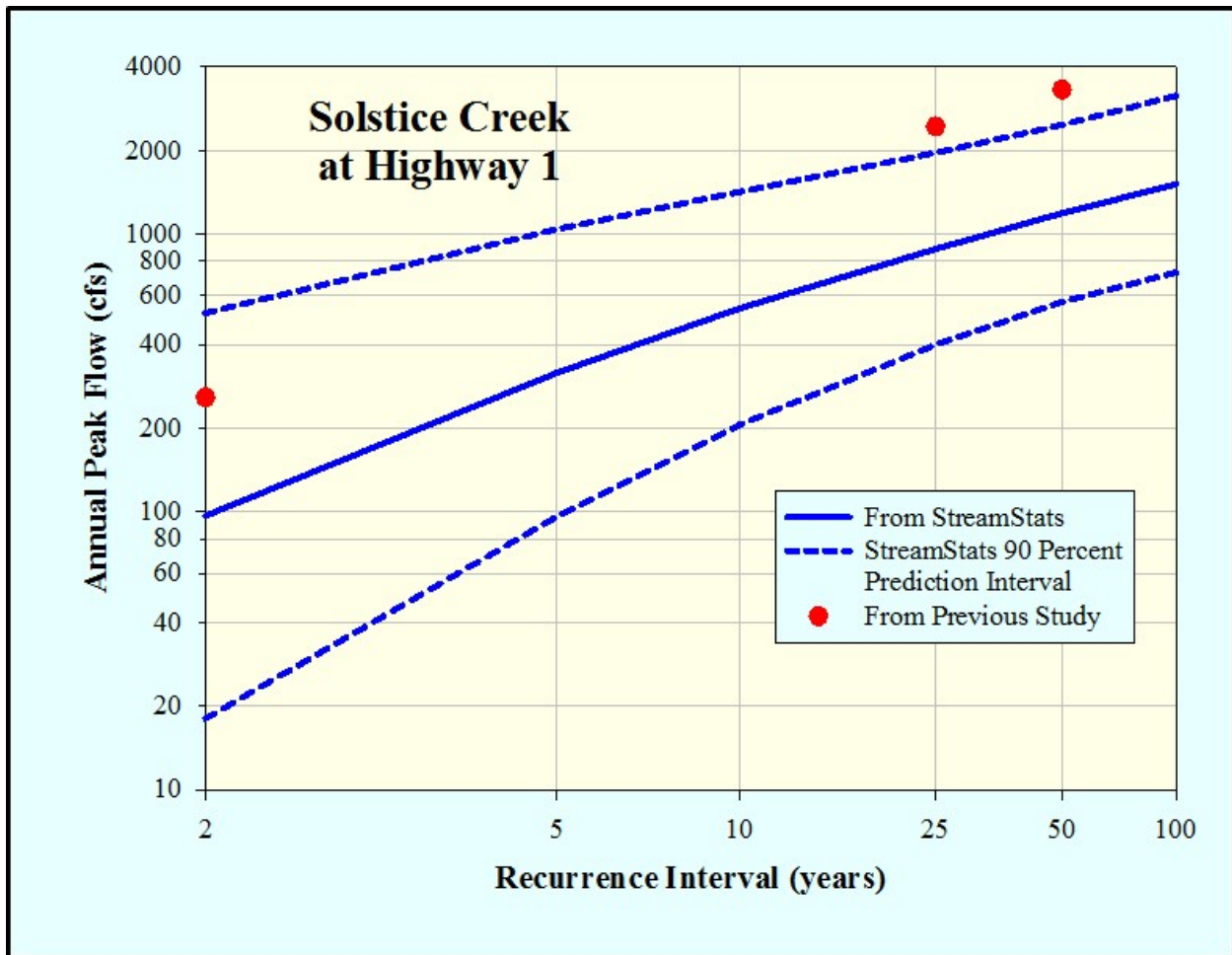


Figure 2-2. Flood frequency relationship at the mouth of Solstice Creek.

## 2.2 GEOLOGY AND GEOMORPHOLOGY

### 2.2.1 Regional Geologic History

The regional geologic history of Coastal Southern California was studied by the California Institute of Technology (Caltech 1981). The geological history of the Solstice Creek Canyon was studied by the California Department of Transportation (Caltrans 2005). Solstice Creek is located within the Santa Monica Mountains in the western Transverse Range province (Figure 2-3).

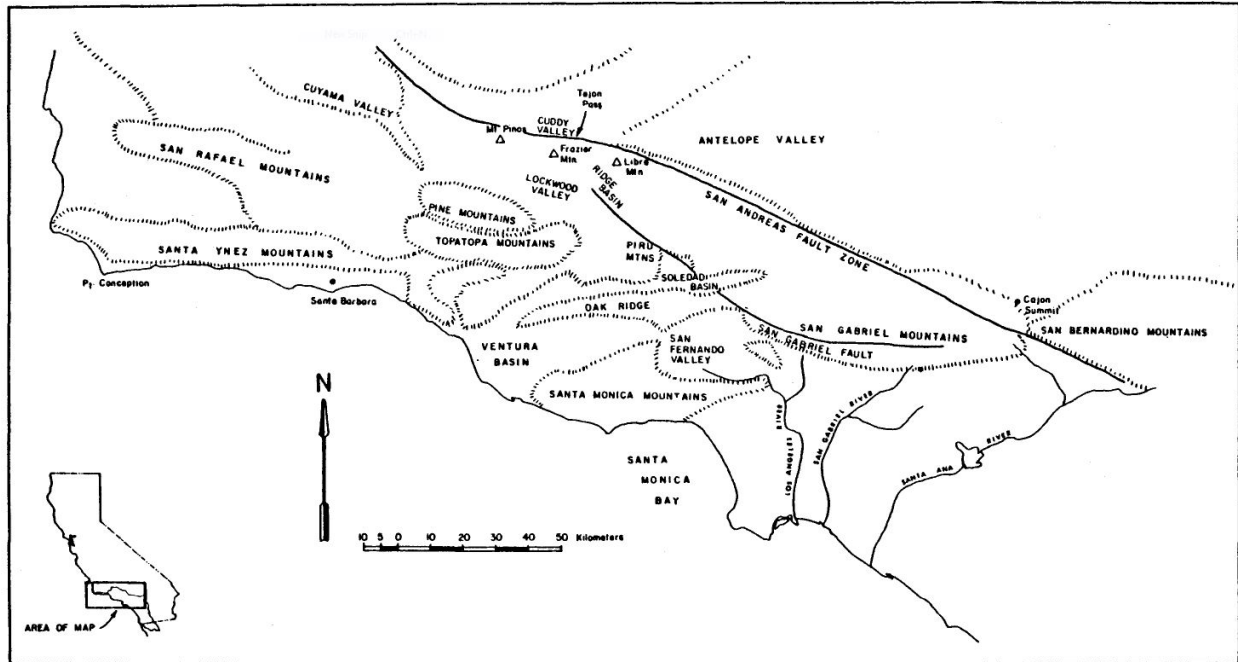


Figure 2-3. Map of the western Transverse Range province. Solstice Creek is located in the Santa Monica Mountains. Figure adapted from California Institute of Technology (Caltech 1981).

Tectonic activity has played a historical role in shaping the geology of the Solstice Creek Basin. Solstice Creek is located south of the Malibu Coast Fault (Caltrans 2005). The western Transverse Range province has undergone intense deformation. Bedrock units near the project include lower to middle Miocene Trancas Formation (marine sandstone, mudstone, silty shale, and claystone), Zuma Volcanics (mudstone breccia), and the Monterey Formation (marine clay shale, laminated to platy siltstone, and interbedded altered vitric tuffs and fine to medium grained sandstone). These bedrock units are very tightly folded, fractured, and faulted.

### 2.2.2 Valley Morphology

Topographic maps for the region were developed by the United States Geological Survey (USGS 2015). These maps, based on 20-foot contours, were reviewed in the vicinity of the Solstice Canyon Creek Culvert (Figure 2-4). As the creek approaches the culvert, the valley widens. This suggests that an alluvial fan had formed prior to construction of the culvert in 1947.



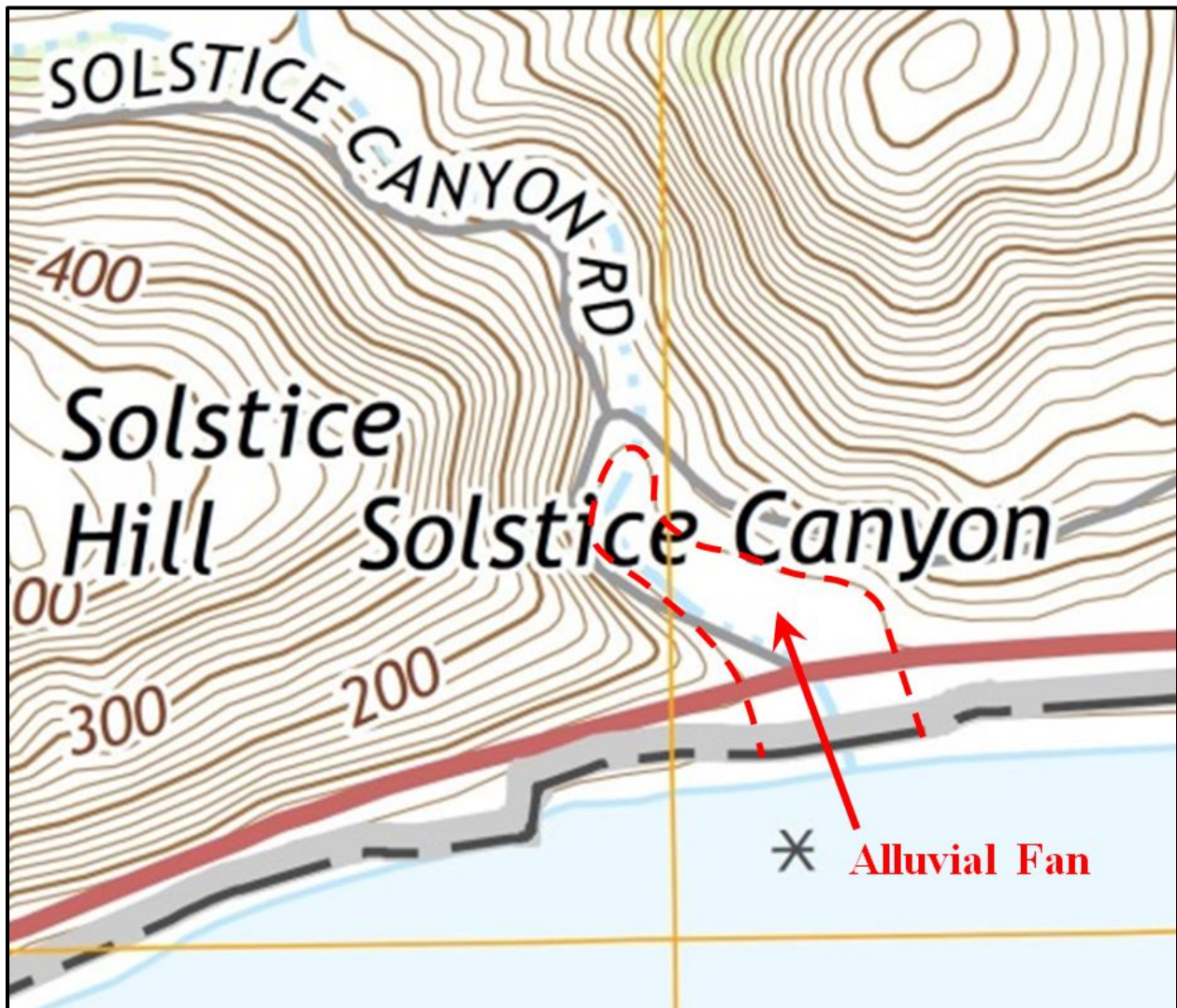


Figure 2-4. USGS topographic map of Solstice Creek near the mouth. Contours suggest the formation of an alluvial fan prior to construction of the culvert in 1947. Contour interval is 20 feet.

### 2.2.3 Channel Geometry

A one-dimensional (1D) hydraulic model was obtained from the California Department of Transportation (Caltrans 2016). The model was based on HEC-RAS (United States Army Corps of Engineers [USACE] Version 4.1 2010). The model was run based on existing conditions with a flow of 258 cfs. This flow represents a 2-year flood, commonly used as a surrogate for bankfull flows.

Another culvert (Corral Canyon Culvert) is located about 860 feet upstream from the Highway 1 Culvert. Hydraulic conditions in Solstice Creek were examined within a reach extending from

the downstream end of the Corral Canyon culvert to a distance of 560 feet downstream. Under 2-year flood conditions, the median wetted width in this reach Solstice Creek was 24 feet (very similar to the width of the culvert). The median velocity and median depth (at thalweg) were 7.5 fps and 2.3 feet, respectively. The high velocities are consistent with the steep gradient (2.9 percent). Under fish passage conditions (discussed in Section 2.4.1), the flows would be lower, and the velocities would also be lower.

The median shear stress in this reach of Solstice Creek is 2.3 psf under 2-year flood conditions. As discussed in Section 2.2.5, the creek would be capable of moving sediment ranging from 4.4 to 5.6 inches in size (small to large cobble).

#### **2.2.4 Channel Substrate Characteristics**

Photographs of the creek upstream from the culvert suggest the substrate consists primarily of cobbles and boulders (Figure 2-5), consistent with the steep slope (2.9 percent). Subsurface geotechnical investigations of the beach downstream of the culvert found cobbles and boulders mixed with alluvial silt, sand, and gravel, and marine silt and sand. Cobbles and boulders on the beach become exposed when flows in the creek are high enough to carve a channel through the beach (Figure 2-6).





Figure 2-5. Solstice Creek upstream from culvert, February 21, 2017. Substrate composition following storms consisted primarily of cobbles and boulders.





Figure 2-6. Solstice Creek downstream from culvert, February 21, 2017. Recent high flows have exposed underlying cobbles and boulders.

### 2.2.5 Sediment Transport

A regional sediment yield study was performed in Coastal Southern California (Caltech 1981; Taylor 1983). The Solstice Creek Basin is located in Hydrographic Drainage Unit G (Santa Monica Mountains Group, Figure 2-7). The average annual sediment yield from this unit is about 729 cubic yards per square mile. Of this total, it was estimated that 80 percent would consist of fine sediments (less than 0.06 mm), and the remaining 20 percent would consist of sand (.06 to 2 mm).

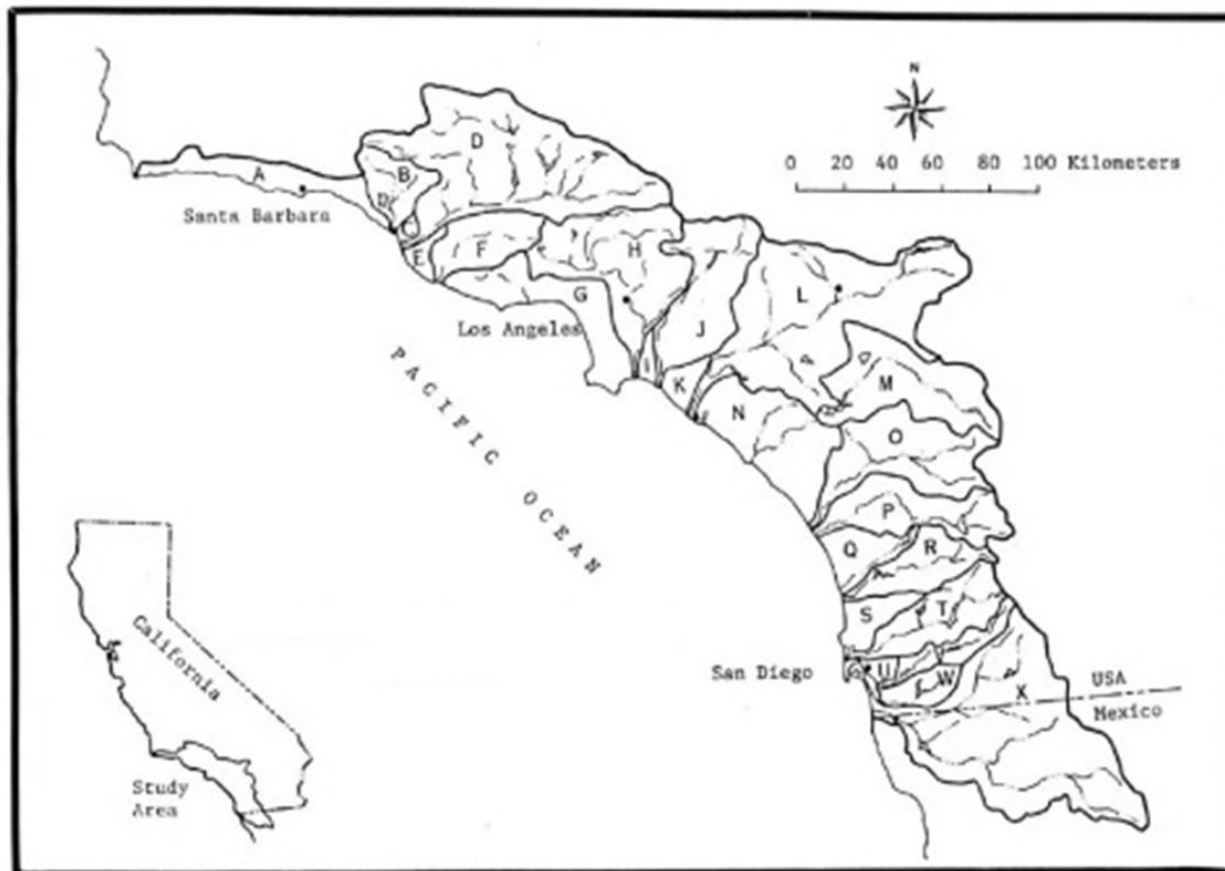


Figure 2-7. Hydrographic drainage units map in coastal Southern California.

The drainage area of Solstice Creek is 4.7 square miles. Based on the results of the regional sediment yield study, the average annual sediment yield is estimated to be 2,740 cubic yards of fines and 680 cubic yards of sand. The actual sediment yield will also include coarser sediment particles (gravel, cobble, and boulders). However, this coarser portion of the sediment yield is likely to be small in relation to the fines and sands.

Sediment transport in streams is a function of grain size and shear stress (Figure 2-8). When the shear stress is low, no sediment transport occurs. When the shear stress increases then the sediment will start moving as bedload (coarse sediments) or a combination of suspended load and bed load (fine sediments). Conditions under which sediment starts to move were based on Brownlie's (1981) interpretation of the Shields (1936) diagram.

Under 2-year flood conditions, the median shear stress in a reach of Solstice Creek extending 560 feet downstream from the Corral Canyon culvert is 2.3 psf (Section 2.2.3). From Figure 2-8, Solstice Creek would be capable of moving sediment with a size of 4.4 inches (small cobble).

An alternate way to assess mobility is provided by Meyer-Peter and Muller (1948). When the shear stress is 2.3 psf, the creek would be capable of moving substrate with a median grain size of 5.6 inches (large cobble). Under 2-year flood conditions, Solstice Creek would be capable of moving small to large cobble.

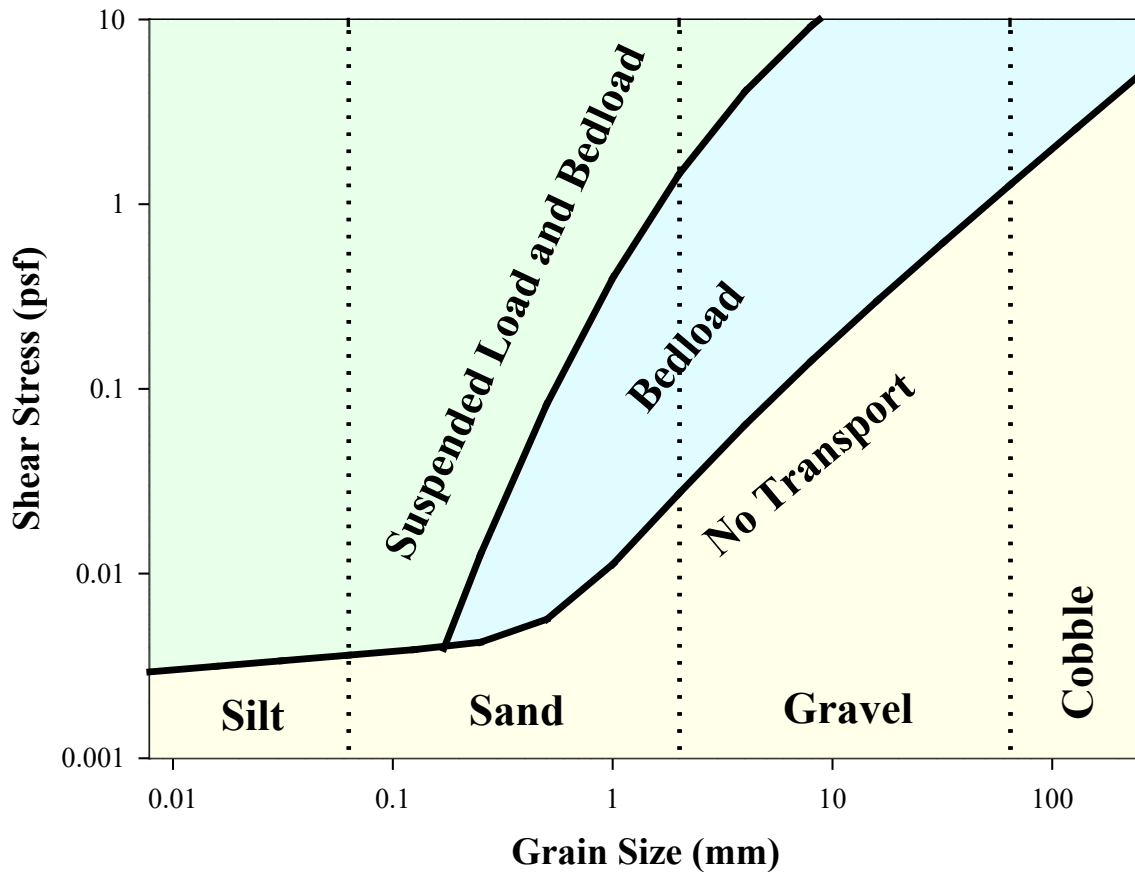


Figure 2-8. Sediment transport conditions in a stream, based on grain size and shear stress.

### 2.3 TIDE/WAVE CHARACTERISTICS

#### 2.3.1 Tide Characteristics

The National Oceanic and Atmospheric Administration (NOAA) maintains a tide station in nearby Santa Monica (Station 9410840). Reference tide elevations from this station are listed in Table 2-2. Reference tide elevations obtained from NOAA were based on the period from 1983 to 2001. California Watershed Engineering (2011) reported tide elevations based on a more recent period (1990 to 2010) to account for rises in sea level. The data in Table 2-2 suggest that Mean Lower-Low Water (MLLW) has risen 0.06 feet, while Mean High Water (MHW) has dropped 0.01 feet.

Table 2-2. Tidal reference elevations obtained from National Oceanic and Atmospheric Administration (NOAA 2017) and from California Watershed Engineering (2011). The elevations obtained from NOAA were based on the period from 1983 to 2001, and the elevations obtained from California Watershed Engineering were based on the period from 1990 to 2010.

| Reference Elevation           | Elevation (feet, NAVD 88)   |   |
|-------------------------------|---|---|
|                               | National Oceanic and Atmospheric Administration (NOAA) 1983 to 2001 | California Watershed Engineering 1990 to 2010 |
| Mean Higher-High Water (MHHW) | 5.24  |   |
| Mean High Water (MHW)         | 4.50  | 4.49  |
| Mean Tide Level (MTL)         | 2.62  |   |
| Mean Sea Level (MSL)          | 2.60  |   |
| Mean Diurnal Tide Level (DTL) | 2.53  |   |
| Mean Low Water (MLW)          | 0.74  |   |
| Mean Lower-Low Water (MLLW)   | -0.19   | -0.13   |

**2.3.2 Wave Characteristics**

Wave analyses began with the Stillwater level (the elevation that the water would assume with no wave action). Wave effects were then superimposed on the Stillwater level. Some very conservative assumptions went into determining the Stillwater level. The 100-year peak tide elevation was determined to be 7.36 feet NAVD 88. It was also assumed that the sea level would rise 0.50 feet over the next 100 years (NOAA 2017). The Stillwater elevation was therefore determined to be 7.86 feet NAVD 88 (7.36 feet plus 0.50 feet). This Stillwater elevation is equivalent to 7.99 feet above MLLW.

A design wave height of 3.3 feet and a design wave period of 10 seconds were assumed in the analysis. In previous studies, it was found by California Watershed Engineering (CWE 2011) that this combination of design wave height and design wave period was the most significant wave to influence the beach area near the culvert. Another design wave was analyzed, with a design wave height of 11.7 feet and design wave period of 18 seconds. It was found that this wave broke further out and had less impact on the project area than the 3.3 foot wave. The breaking wave height and breaking wave depth were determined to be 5.62 feet and 3.86 feet, respectively. Wave runup was determined to be 4.15 above the Stillwater level (elevation 12.01 feet, NAVD 88).

## **2.4 HYDROLOGIC/HYDRAULIC FISH PASSAGE METRICS**

Hydrologic and hydraulic metrics with regard to fish passage metrics are described herein.

### **2.4.1 Design Flow Range**

A design flow range from 3 cfs to 129 cfs was adopted for this assessment. The low flow corresponds with the 50 percent annual exceedance flow or 3 cfs, whichever is greater (NMFS 2001; CDFG 2002). The high flow corresponds with 50 percent of the 2-year flood (NMFS 2001; CDFG 2002). These hydrologic criteria are used in California (Lang and Love 2014). They differ from criteria used in Oregon (ODFW 2006), Washington (WDFW 2013), and the NMFS Northwest Region of Washington, Oregon, and Idaho (NMFS 2011). California hydrologic criteria differs from other western states, especially in southern California, due to the dynamic (dry-extremely wet) and flashy nature of the natural hydrology.

### **2.4.2 Pool to Pool Head Drop**

The proposed passage facilities are located at the mouth of Solstice Creek, and upstream passage of adult steelhead is the focus of this assessment. Under these circumstances, the head drop from pool to pool should not exceed 1.0 feet (NMFS 2011).

### **2.4.3 Minimum Flow Depth**

Minimum flow depth criteria for upstream steelhead passage range from 0.7 feet (CDFG 2013) to 1.0 feet (NMFS 2011). The more conservative value of 1.0 feet was used for this assessment. When fish are leaping, a minimum pool depth of 2.0 feet is needed for passage (AECOM et al. 2016).

### **2.4.4 Minimum Passage Corridor Width**

The passage corridor width should not be less than 1.0 feet (NMFS 2011). This criterion will be important for the low design flow. In addition to this criterion, at least 25 percent of the total wetted width should have a depth greater than the minimum flow depth, and at least 10 percent of the total wetted width must have a contiguous width with a depth greater than the minimum flow depth (CDFG 2013).

### **2.4.5 Maximum Flow Velocity**

Steelhead swimming speed criteria are defined based on how long it would take an individual fish to become exhausted at a certain swimming speed (Bell 1991; Powers and Orsborn 1985). These criteria are commonly referred to as sustained, prolonged and burst speed criteria. Swimming speeds from zero to 4.6 fps are referred to as sustained swimming speeds for



steelhead. A steelhead swimming at 4.6 fps will reach exhaustion after 200 minutes. Swimming speeds from 4.6 fps to 13.7 fps are referred to as prolonged swimming speeds for steelhead. A steelhead swimming at 13.7 fps will reach exhaustion after 20 seconds. Swimming speeds from 13.7 fps to 26.5 fps are referred to as burst swimming speeds for steelhead. A steelhead swimming at 26.5 fps will reach exhaustion after six seconds.

An adult steelhead migrating upstream will typically use a combination of these different swimming speeds, depending on the hydraulic conditions that they may encounter. In natural systems, steelhead will use resting areas to recover before resuming upstream migration. Thus, it is important to include resting areas in the design of upstream passage, especially if the fish encounters high water velocities.

#### 2.4.6 Maximum Energy Dissipation Factor

Energy dissipation factors provide a measure of turbulence. Fish passage is more effective with lower energy dissipation factors, while sediment transport is more effective with higher energy dissipation factors. Energy dissipation in pools should not exceed 4 ft-lbs per second per cubic foot (NMFS 2011). Recognizing that this threshold is not supported by empirical data, WDFW (2013) requires that energy dissipation in pools should not exceed 5 ft-lbs per second per cubic foot.

#### 2.4.7 Maximum Weir Length

Steelhead will need to leap over weirs to migrate upstream using bursting speeds. Adult steelhead bursting speed criteria ranges from 13.7 fps to 26.5 fps (Bell 1991; Powers and Orsborn 1985). The weir length should not exceed the leaping distances for adult steelhead based on bursting speed criteria.

If a fish leaps out of the water, ballistic trajectory equations can be used to analyze the path that it takes through the air. The horizontal and vertical coordinates of the trajectory are obtained from the following equations:

$$\text{Equation 2-2} \quad X = V_o \cos(\theta) t$$

$$\text{Equation 2-3} \quad Y = V_o \sin(\theta) t - \frac{g t^2}{2}$$

Where: X = horizontal position (feet)  
Y = vertical position (feet)

$V_0$  = magnitude of velocity of fish as it exits the water (feet/second)  
 $\theta$  is the angle of exit velocity with respect to horizontal  
 $t$  is the time (seconds)  
 $g$  is the acceleration due to gravity (32.2 feet per second<sup>2</sup>)

If the fish velocity is assumed to be 13.7 feet/second (low end of steelhead leaping velocity range) and the angle of the exit velocity is assumed to be 45 degrees, then a fish would travel 4.6 feet horizontally before entering the water in the upstream pool (one foot higher in elevation than the downstream pool). A one-foot buffer was assumed between the fish trajectory and the weir. If the weir is constructed with two boulders (Figure 2-9), then steelhead would be able to leap past the weir if the boulder diameter does not exceed two feet. If the weir is constructed with one boulder (Figure 2-10), then steelhead would be able to leap past the weir if the boulder diameter does not exceed seven feet. Assumptions and results of these calculations are provided in Table 2-3.

Table 2-3. Summary of assumptions and results of leaping calculations.

| <b>Parameter</b>   | <b>Assumption or Result</b> |
|--|-----------------------------|
| Leaping Velocity   | 13.7 fps                    |
| Angle of Exit Velocity                                   | 45 degrees                  |
| Buffer Around Boulders                                   | One foot                    |
| Maximum Boulder Diameter with Double Boulder Arrangement | Two Feet                    |
| Maximum Boulder Diameter with Single Boulder Arrangement | Seven Feet                  |

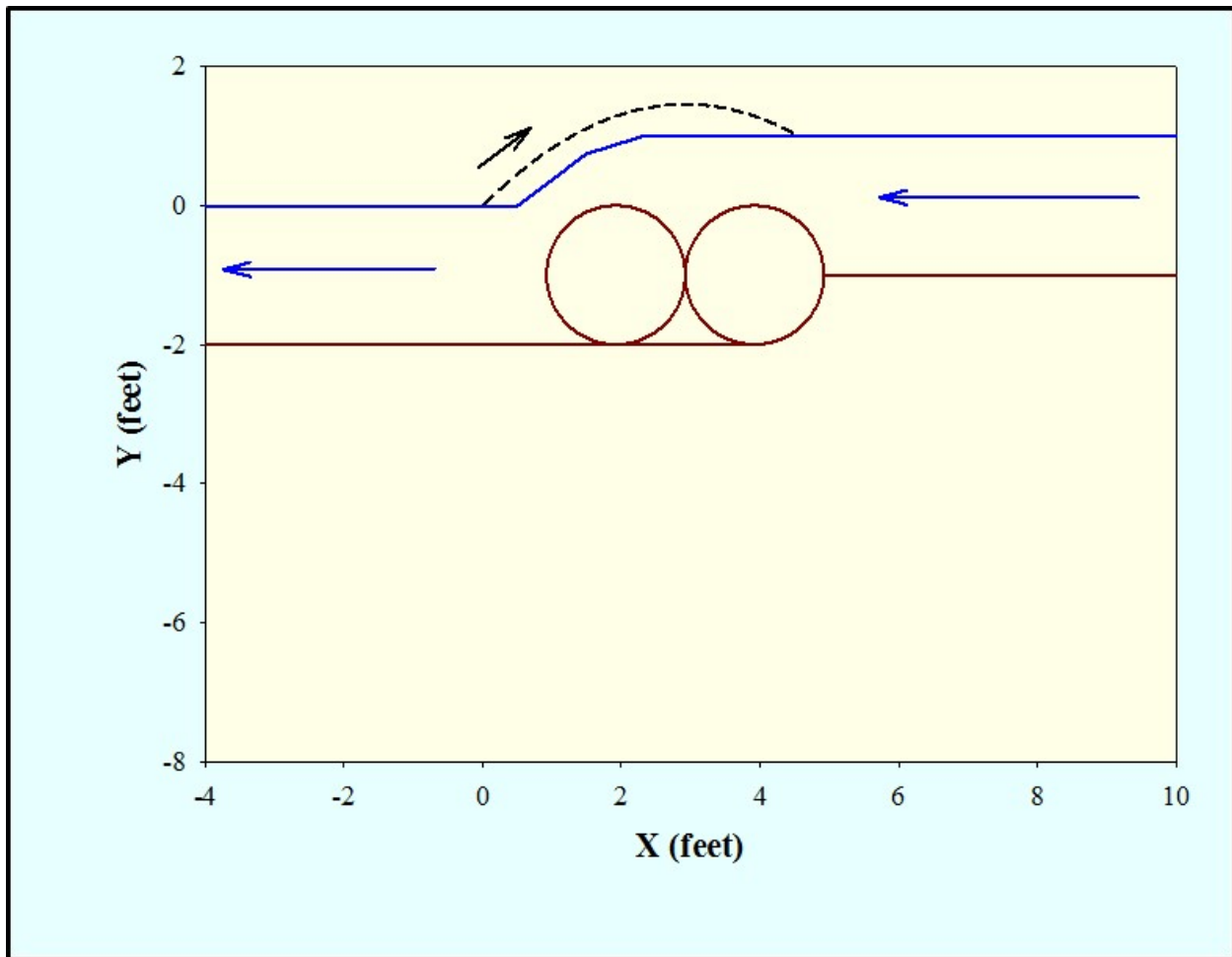


Figure 2-9. Steelhead trajectory (dashed line) with a two-boulder weir configuration. The diameter of each boulder is two feet.

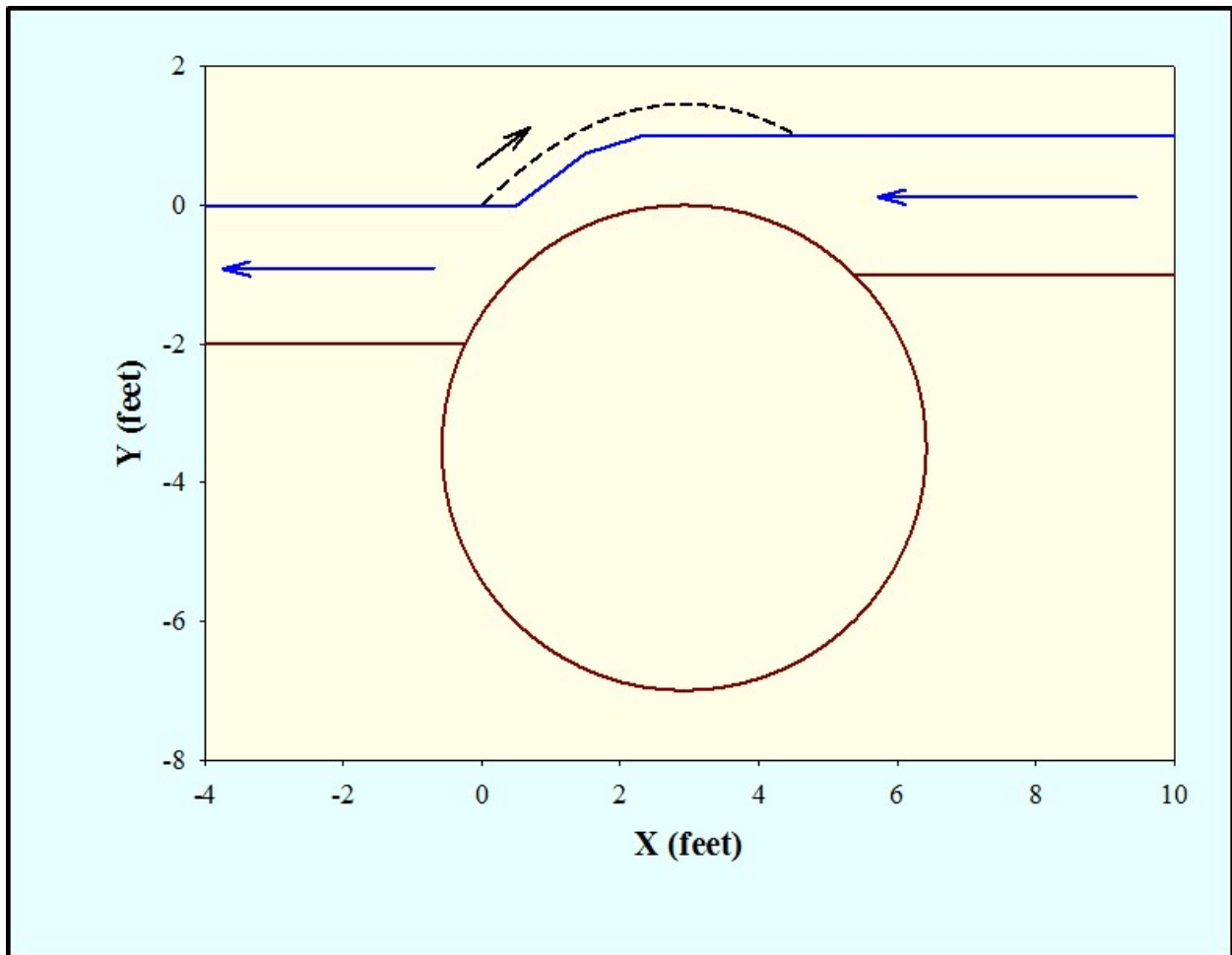


Figure 2-10. Steelhead trajectory (dashed line) with a one-boulder weir configuration. The diameter of the boulder is seven feet.

### 3. EXISTING CONDITIONS

Solstice Creek is an intermittent stream. During periods when there is no flow in the creek, the beach gets reworked by tide and wave action, and no channel can be detected on the beach (Figure 3-1).



Figure 3-1. Dan Blocker State Beach downstream from Solstice Creek Culvert on May 2, 2016, following a dry period with no flow in the creek.

Site visits to Solstice Creek were performed following two recent floods. Solstice Creek is ungaged and Topanga Creek has not been gaged since 1979. To gain some understanding of the severity of the recent floods, flow records from the gages on Santa Paula Creek (USGS 11113500) and Sespe Creek (USGS 11113000) were reviewed. These two streams are tributaries of the Santa Clara River. Flows on these two tributaries are considered to be unregulated.

In Santa Paula Creek, the first flood peaked at 3,500 cfs on January 22, 2017, and the second flood peaked at 7,800 cfs on February 17, 2012 (Figure 3-2). The recurrence interval for the first

flood is estimated to be 4 years (Figure 3-3), and the recurrence interval for the second flood is estimated to be 9 years (Figure 3-3).

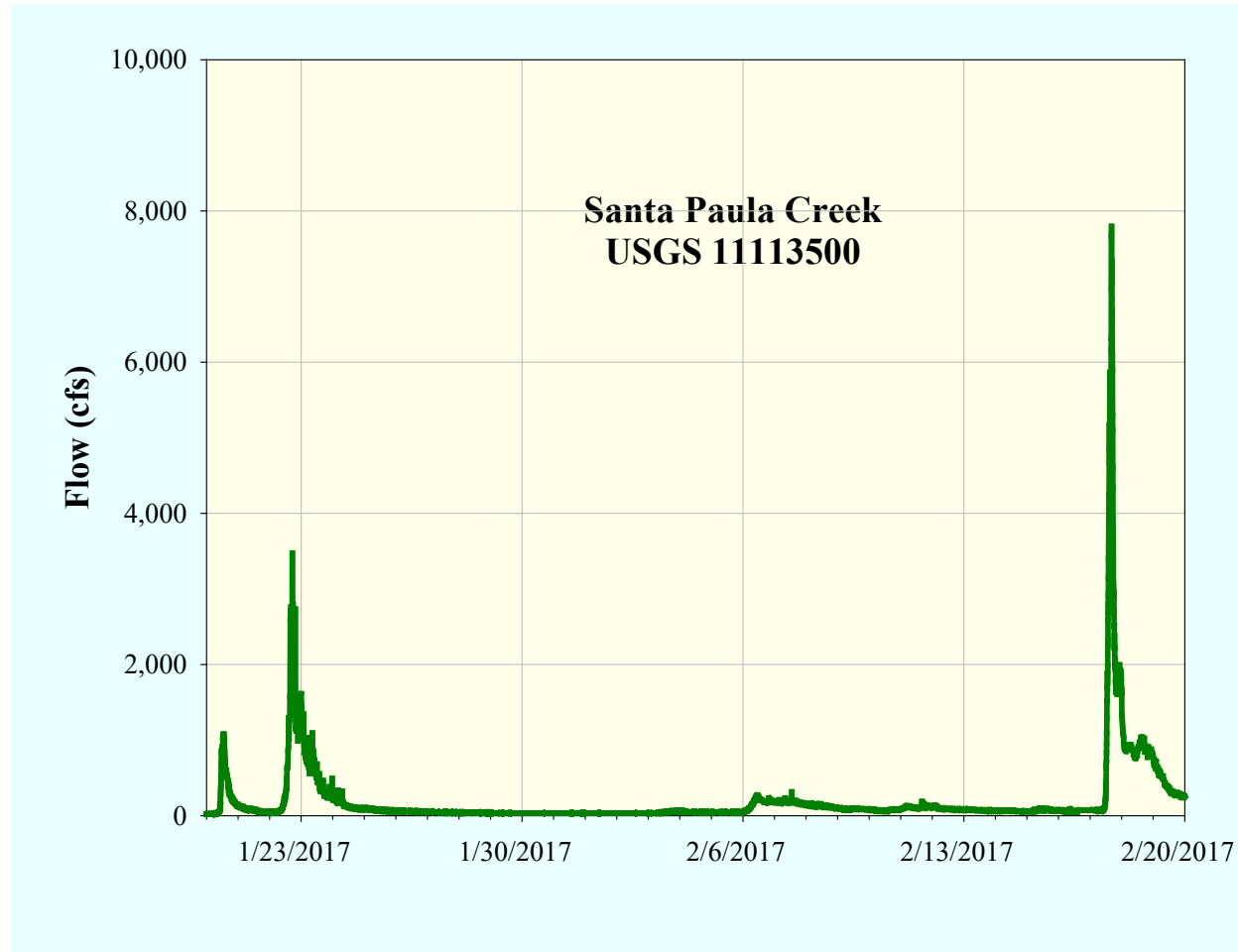


Figure 3-2. Flows measured at USGS gage on Santa Paula Creek (USGS 11113500) during two recent floods.

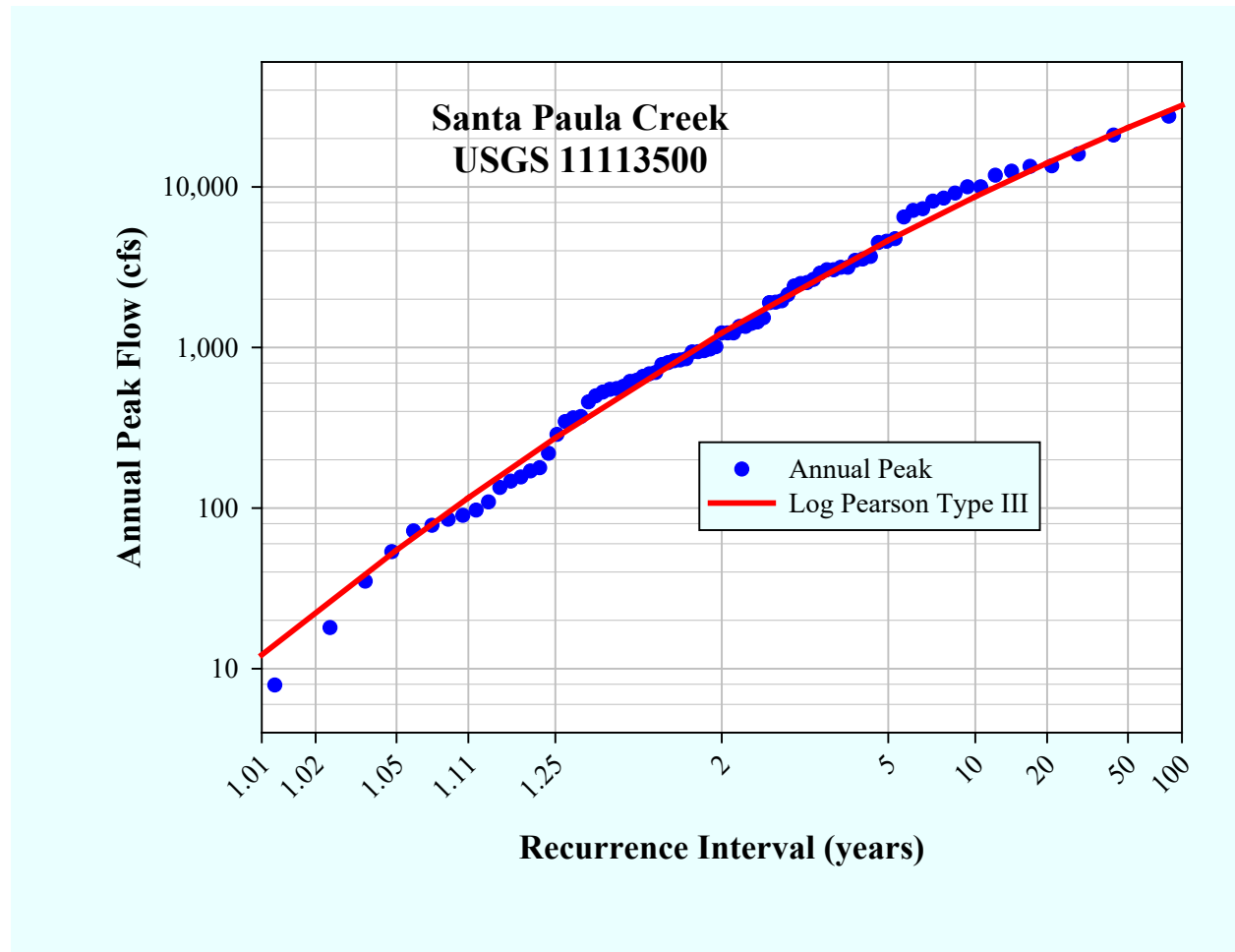


Figure 3-3. Flood frequency relationship for Santa Paula Creek (USGS 11113500).

In Sespe Creek, the first flood peaked at 13,200 cfs on January 22, 2017, and the second flood peaked at 44,500 cfs on February 17, 2012 (Figure 3-4). The recurrence interval for the first flood is estimated to be 3 years (Figure 3-5), and the recurrence interval for the second flood is estimated to be 11 years (Figure 3-5).

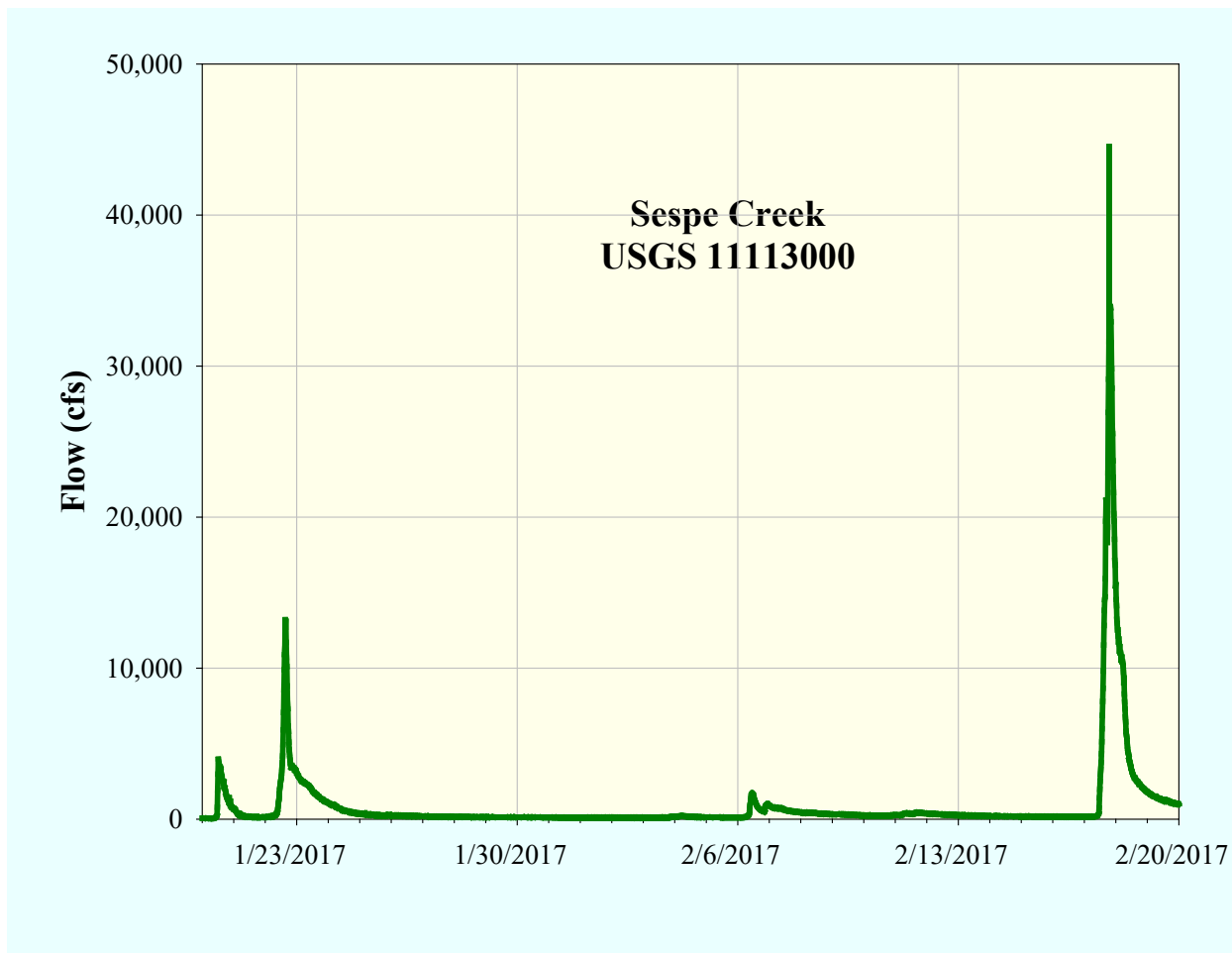


Figure 3-4. Flows measured at USGS gage on Sespe Creek (USGS 11113000) during two recent floods.



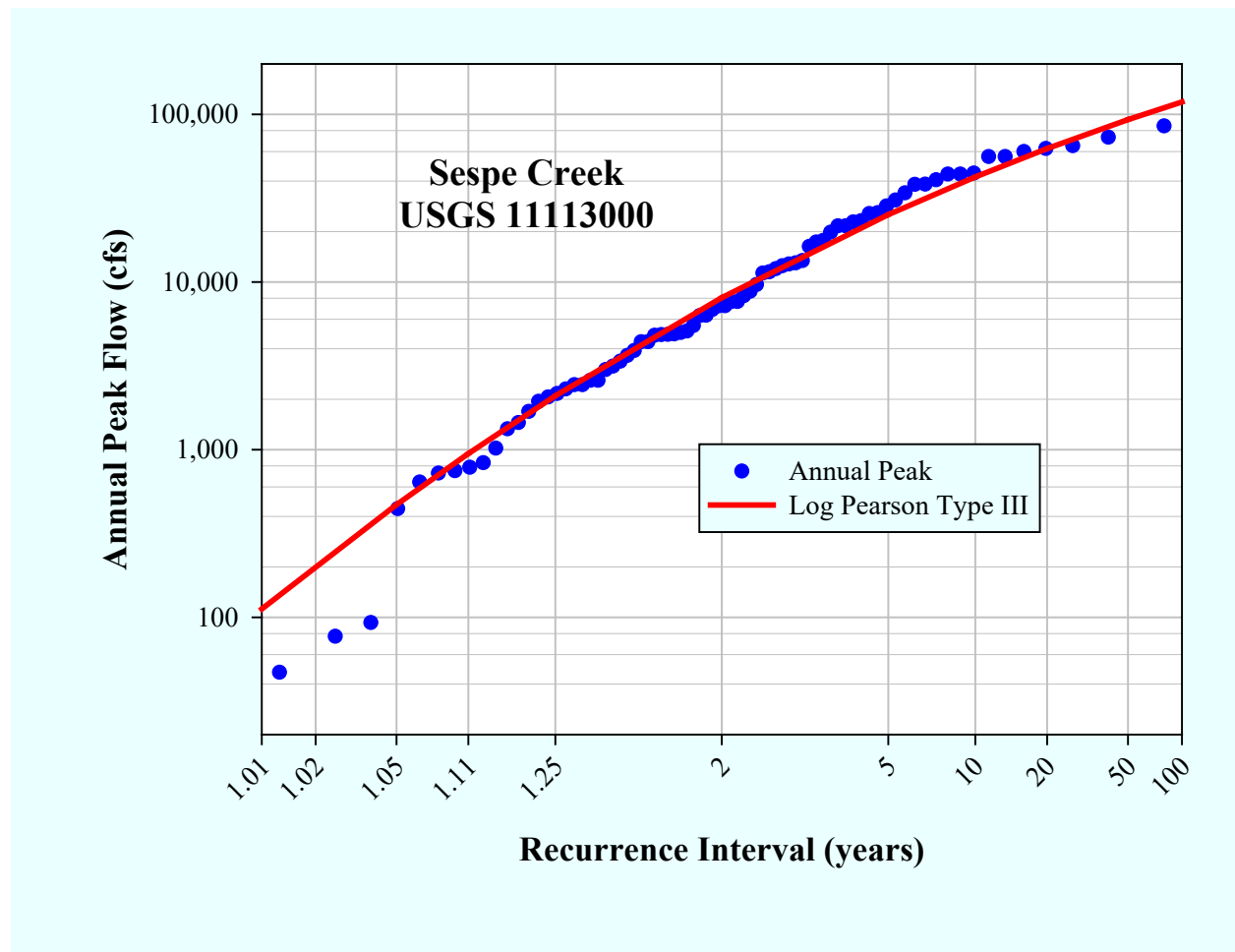


Figure 3-5. Flood frequency relationship for Sespe Creek (USGS 11113000).

Solstice Creek recently formed a channel on the beach. During a site visit on February 2, 2017, a channel with a bend was observed (Figure 3-6 and Figure 3-7). These observations were made following a flood that occurred on January 22, 2017 with a recurrence interval estimated to range from 3 to 4 years.

A more recent storm straightened out this bend (Figure 3-8). The straighter channel was observed on February 21, 2017. These observations were made following a flood that occurred on February 17, 2017 with a recurrence interval estimated to range from 9 to 11 years. Cobbles and boulders were observed on the streambed, and deposits of vegetation were observed on the beach on both sides of the channel.



Figure 3-6. Solstice Creek, looking upstream towards culvert on February 2, 2017. The creek carved out a channel with a bend.



Figure 3-7. Solstice Creek, looking downstream from culvert on February 2, 2017. The creek carved out a channel with a bend.





Figure 3-8. Solstice Creek, downstream from Solstice Creek Culvert on February 21, 2017. The creek carved out a channel with a relatively straight alignment.

A longitudinal profile of Solstice Creek extending from the Pacific Ocean to several hundred feet upstream from the Corral Canyon Culvert is shown in Figure 3-9. At the downstream end of the Highway 1 Culvert there is a four-foot drop that would be a barrier to upstream passage (Figure 2-6 and Figure 3-9). Upstream from the Highway 1 Culvert, there is a sediment deposit (Figure 3-9). This sediment deposit appears to be a transient feature. No evidence of a sediment deposit was observed on February 21, 2017 following an estimated a 9 to 11 year flood (Figure 3-10).

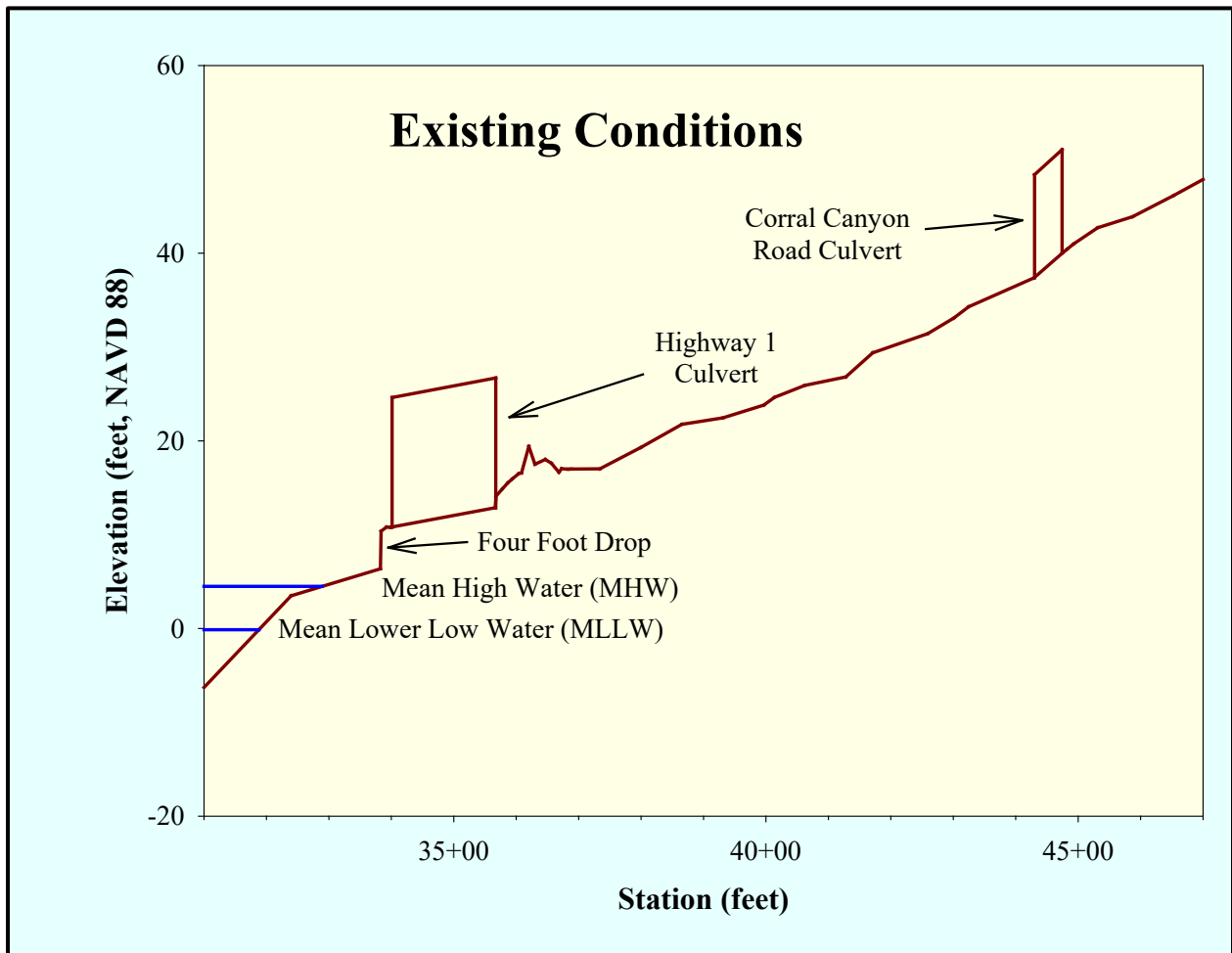


Figure 3-9. Longitudinal profile of Solstice Creek under existing conditions.

During the site visit on February 21, 2017, the flow in Solstice Creek was estimated to be 20 to 25 cfs. Flow through the Highway 1 Culvert would be too shallow for passage under those flow conditions (Figure 2-6 and Figure 3-10). Flow depths in Solstice Creek were deeper upstream from the Highway 1 Culvert (Figure 3-11 and Figure 3-12) and through the Corral Canyon Culvert (Figure 3-8) and appeared to provide suitable passage conditions for adults. Sediment deposits were observed in the Corral Canyon Culvert (Figure 3-13).



Figure 3-10. Highway 1 Culvert on Solstice Creek, February 21, 2017. No sediment deposits were observed in the culvert. Flow conditions in the culvert would be too shallow for passage.





Figure 3-11. Solstice Creek looking upstream from the Highway 1 Culvert, February 21, 2017.





Figure 3-12. Solstice Creek looking upstream towards Corral Canyon Culvert, February 21, 2017.





Figure 3-13. Solstice Creek looking downstream through Corral Canyon Culvert, February 21, 2017.

### 3.1 SUMMARY OF EXISTING CONDITIONS

Within this section, a summary of observations of existing conditions is provided downstream from the Highway 1 culvert, within the Highway 1 culvert, and upstream from the Highway 1 culvert.

#### 3.1.1 Downstream from the Highway 1 Culvert

- Following dry periods, the waves and ocean currents rework the sand on the beach, and no channel can be detected (Figure 3-1)
- When flows increase from zero, the creek carves a new channel through the beach. When flows are high (9 to 11-year flood), the creek carves a relatively straight channel (Figure 3-8). When flows are lower (3 to 4-year flood), the creek carves a channel that curves to the right (looking downstream (Figure 3-6 and Figure 3-7)).
- Just downstream from the culvert there is a four-foot drop that prevents upstream passage (Figure 2-6).

### **3.1.2 Within the Highway 1 Culvert**

- The flow will be wide and shallow (Figure 3-10). The depths will be too shallow for upstream passage.

### **3.1.3 Upstream from the Highway 1 Culvert**

- Sediment may temporarily accumulate just upstream from the culvert (Figure 3-9). The creek will remove this deposit during high flows.
- Upstream from the Highway 1 culvert, the creek appears to be passable for adults when the flows are in the 20 to 25 cfs range (Figure 3-11 and Figure 3-12).
- Sediment accumulations were observed within the Corral Canyon culvert (Figure 3-13). The Corral Canyon culvert appeared passable for adults when flows are in the 20 to 25 cfs range.

### 4. PROPOSED CALTRANS DESIGN

A plan view of the alignment of the proposed Caltrans design is shown in Figure 4-1 and a longitudinal profile is shown in Figure 4-2. The concrete bottom of the culvert would be removed and replaced with a trapezoidal rock-lined channel. Upstream and downstream from the culvert, a rock-lined step-pool channel would be constructed. Downstream from the culvert the rock-lined channel initially follows a straight alignment and then curves to the right to become perpendicular to the beach.

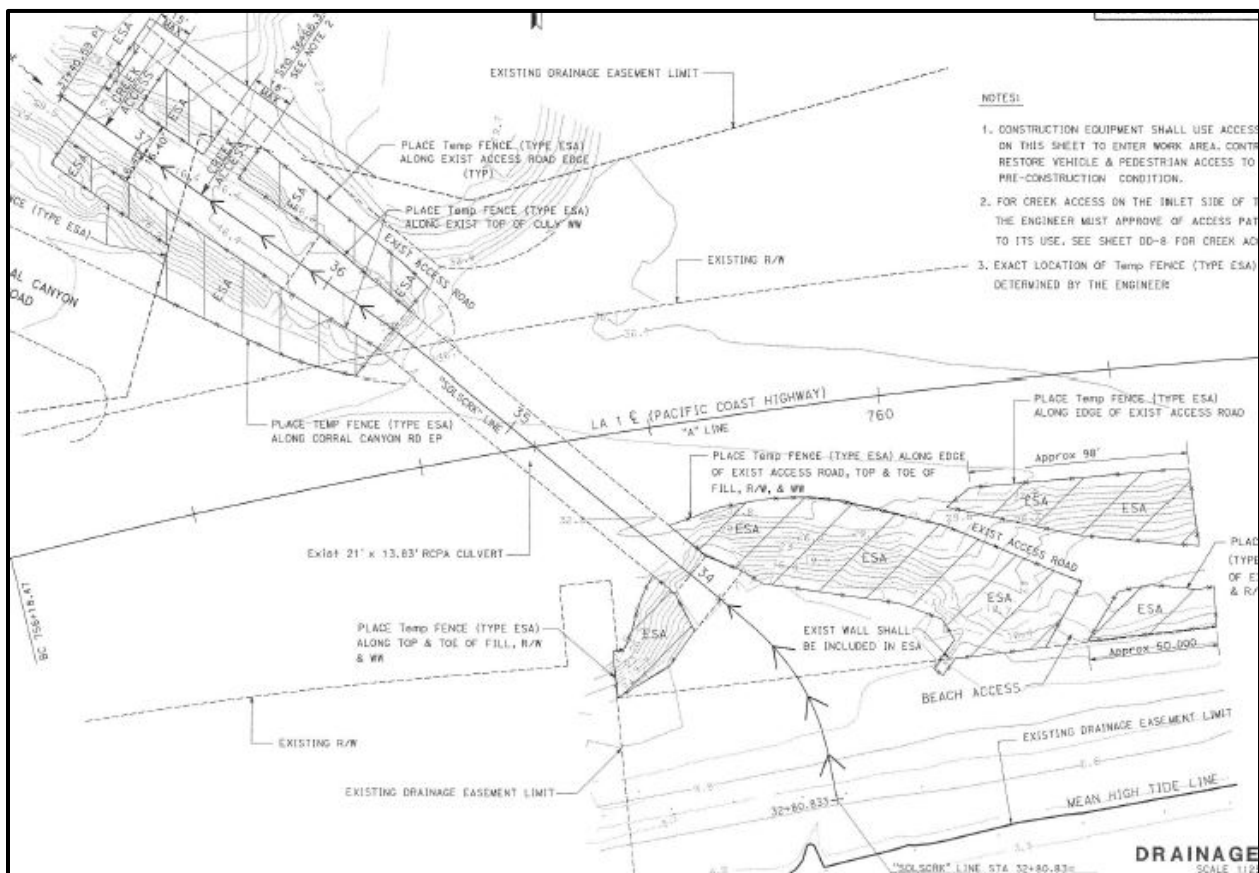


Figure 4-1. Plan view of alignment of proposed Caltrans design.

Mean Low Water (MLLW, elevation = -0.13 feet) is located about 93 feet downstream from the downstream end of the proposed rock-filled channel. MLLW is 5.06 feet lower in elevation than the invert of the proposed rock-lined channel. Mean High Water (MHW, elevation = 4.49 feet) is about 0.44 feet lower in elevation than the downstream end of the proposed rock-lined channel.

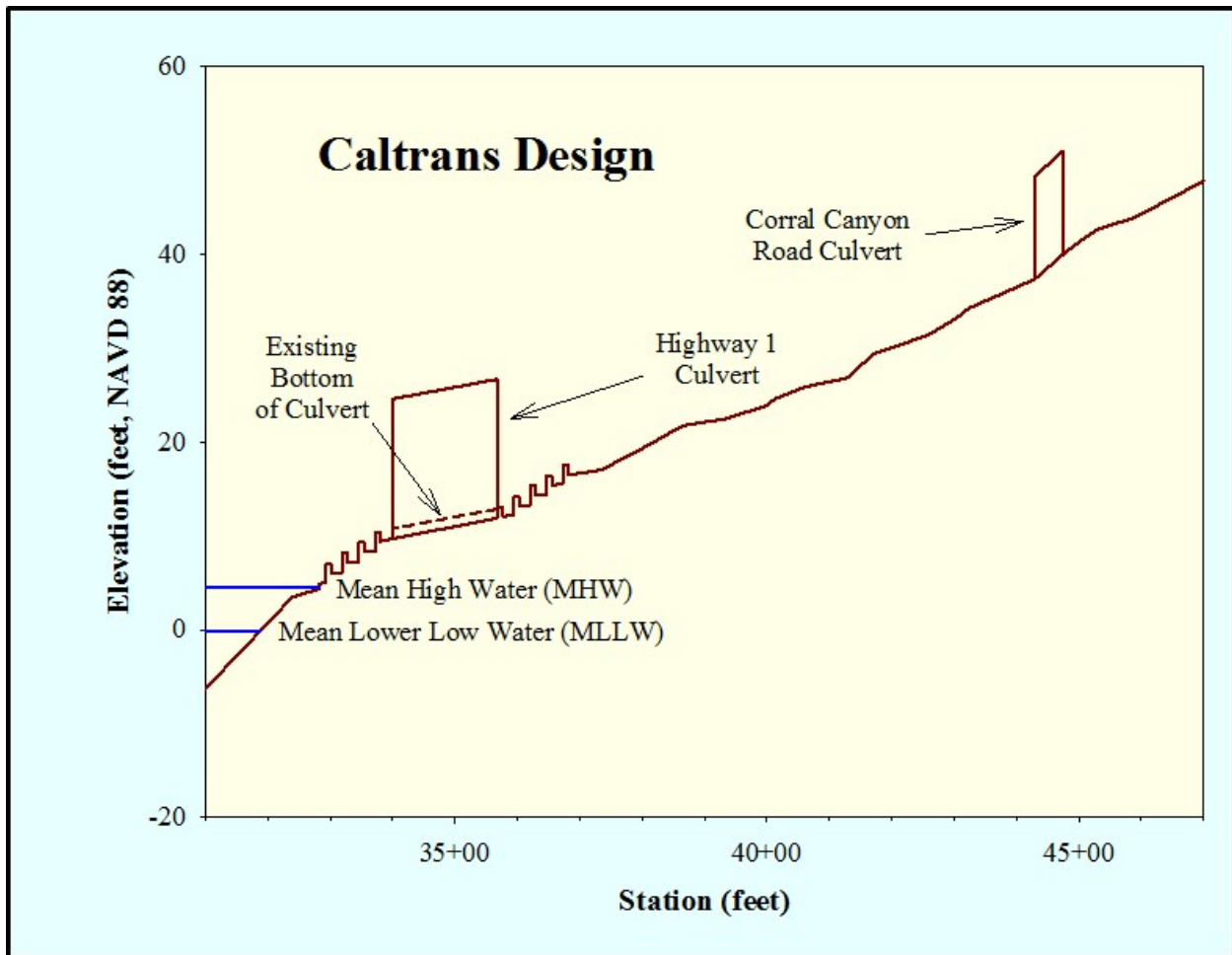


Figure 4-2. Longitudinal profile of Solstice Creek based on plan proposed by Caltrans.

#### 4.1 DESCRIPTION OF CALTRANS DESIGN

A longitudinal profile of the proposed rock-lined channel from the downstream end of the channel to the downstream end of the culvert is shown in Figure 4-3. The gradient through this reach is about 4.3 percent. This reach includes a sequence of step-pools with four weirs. The weirs are eight feet long and the drop from pool to pool is 1.13 feet.

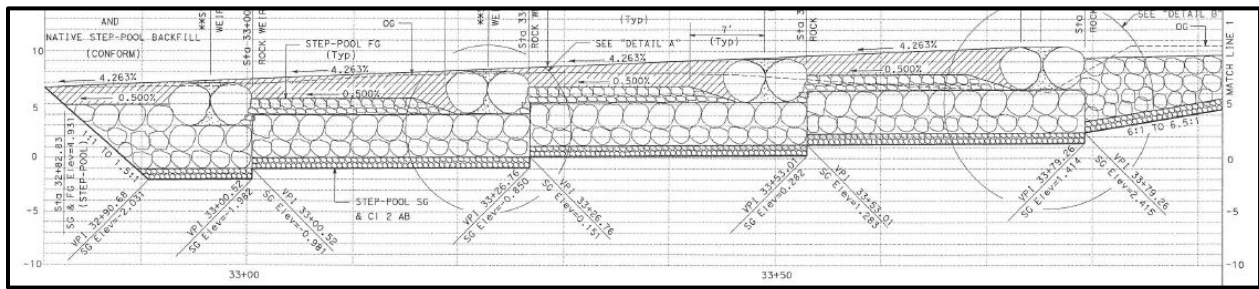


Figure 4-3. Longitudinal profile of proposed rock-lined channel from the downstream end of the channel to the downstream end of the culvert.

A typical cross-section in a pool between downstream end of proposed rock-filled channel and downstream end of culvert is shown in Figure 4-4. The rock weir is not shown in this cross-section.

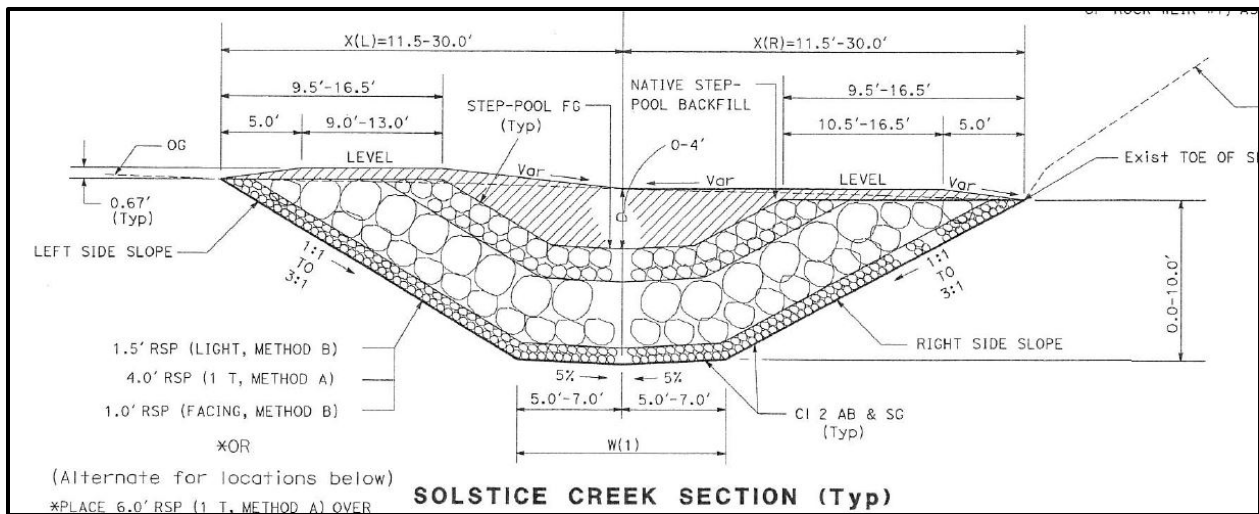


Figure 4-4. Typical cross-section in pool between downstream end of proposed rock-filled channel and downstream end of culvert. The rock weir is not shown in this cross-section.

A longitudinal profile of the proposed rock-lined channel from the downstream end of the culvert to the upstream end of the culvert is shown in Figure 4-5. The gradient through this reach is about 1.3 percent. There are no step-pools within the culvert, presumably to prevent accumulation of sediment.

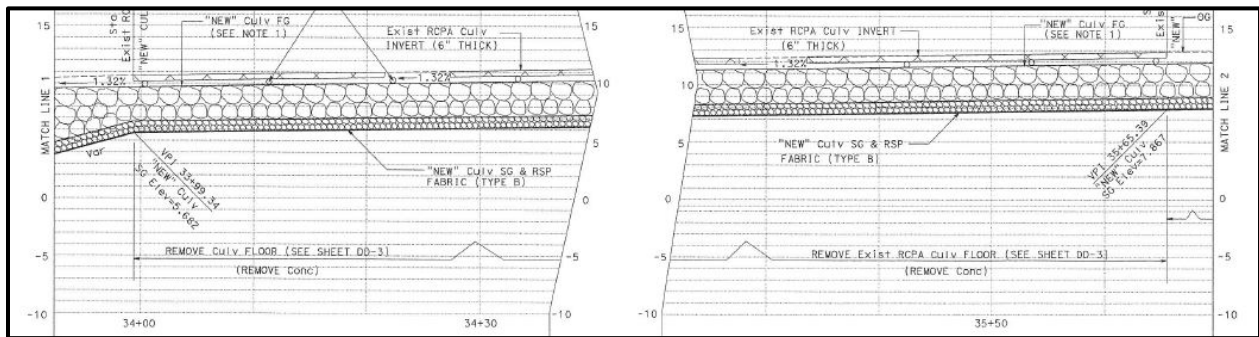


Figure 4-5. Longitudinal profile of proposed rock-lined channel from the downstream end of the culvert to the upstream end of the culvert.

A typical cross-section in the culvert is shown in Figure 4-6. Steel pipes would be installed to connect the bottom of the two sides of the culvert and provide structural integrity. The pipes would be spaced about 10 feet apart in the longitudinal direction. During construction, it is estimated that there will be 5 feet of excavation below the existing invert followed by 4 feet of fill.

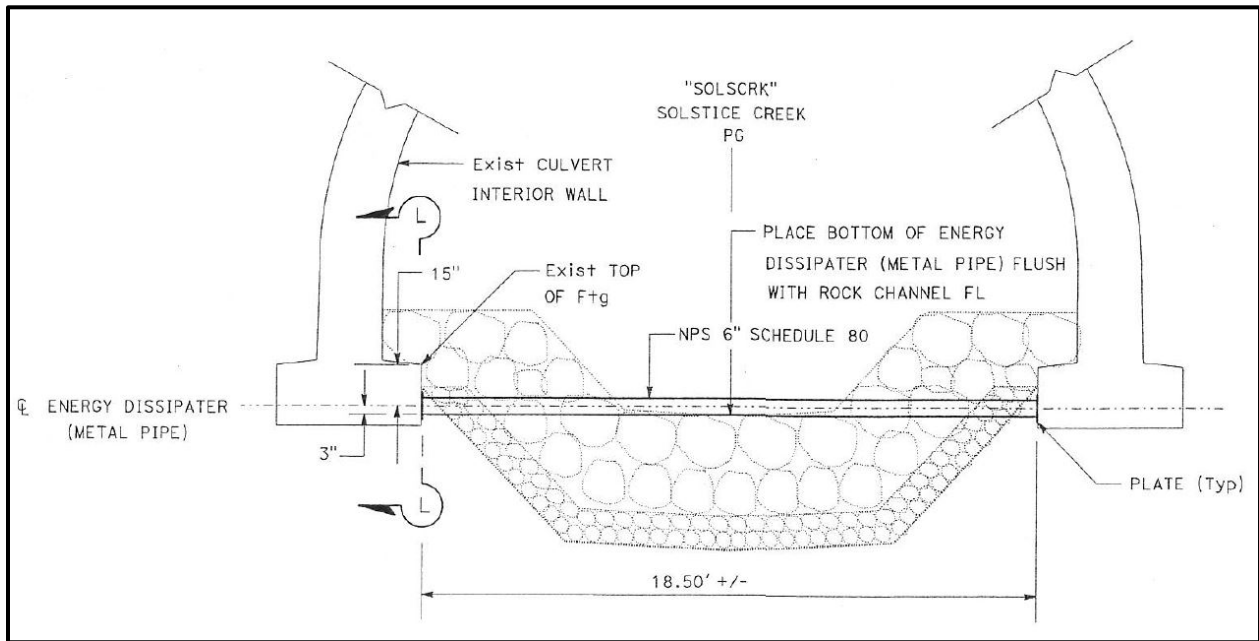


Figure 4-6. Typical cross-section within culvert. Structural support at the bottom of the culvert would be provided by six-inch steel pipes, spread 10 feet apart in the longitudinal direction.

A longitudinal profile of the proposed rock-lined channel from the upstream end of the culvert to the upstream end of the proposed rock-lined channel is shown in Figure 4-7. The gradient



through this reach is about 4.3 percent. This reach includes a sequence of step-pools with four weirs. The weirs are eight feet long and the drop from pool to pool is 1.13 feet.

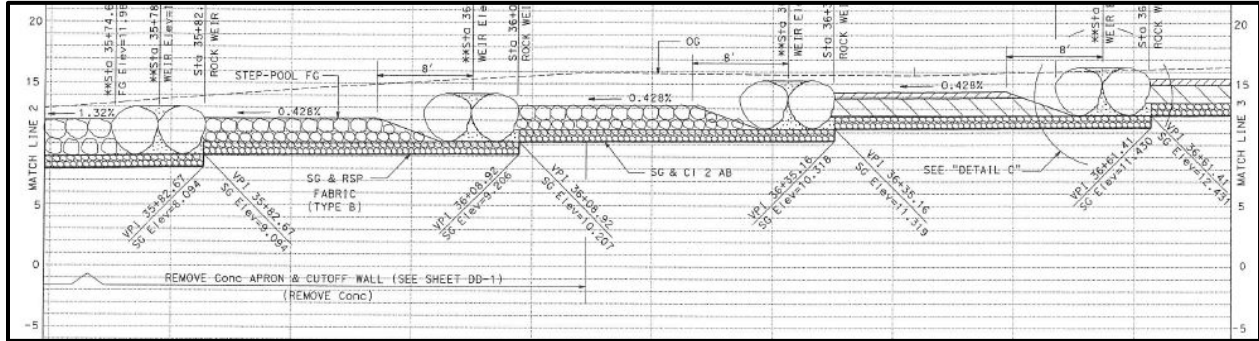


Figure 4-7. Longitudinal profile of proposed rock-lined channel from the upstream end of the culvert to the upstream end of the proposed rock-lined channel.

A typical cross-section in a pool between the upstream end of the culvert to the upstream end of the proposed rock-lined channel is shown in Figure 4-8. The rock weir is not shown in this cross-section.

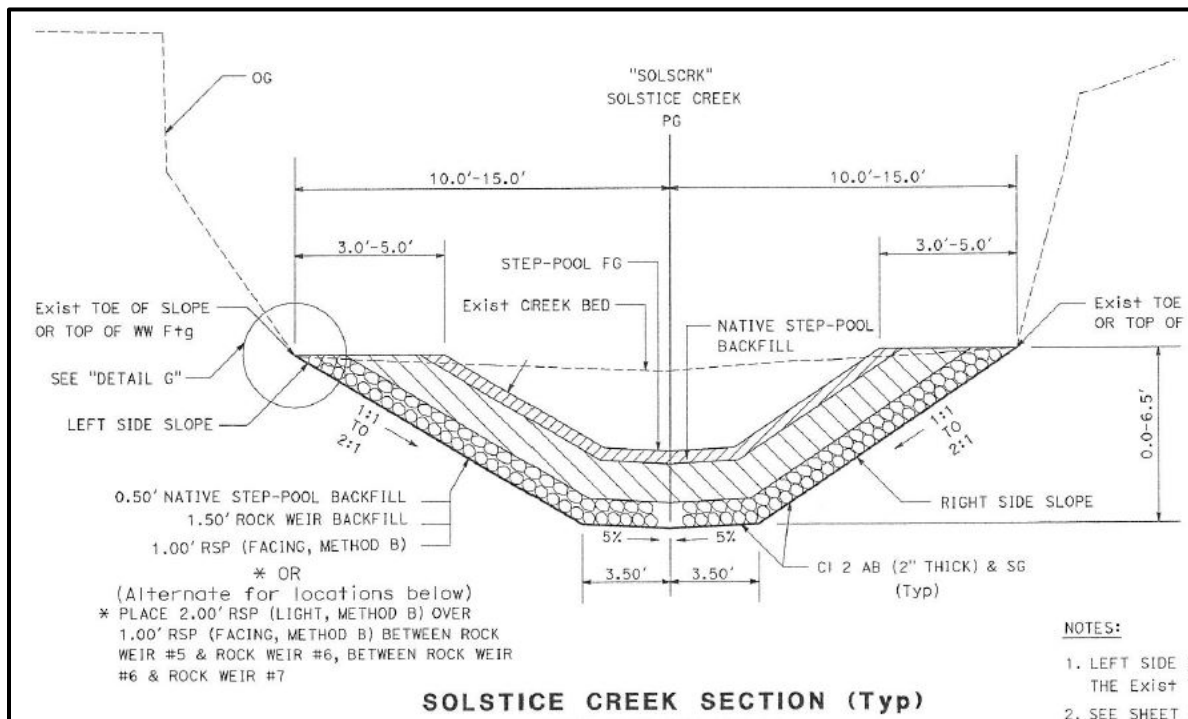


Figure 4-8. Typical cross-section in a pool between upstream end of culvert and upstream end of proposed rock-lined channel. The rock weir is not shown in this cross-section.

## 4.2 ASSESSMENT OF CALTRANS DESIGN

Caltrans (2016) provided a HEC-RAS model based on the proposed Caltrans design. This model was used to evaluate hydraulic conditions in the step pools and the culvert for 3 cfs, 8 cfs, 20 cfs, 50 cfs, and 129 cfs. This flow range encompasses the desired range for passage.

### 4.2.1 Step Pools

The weirs consist of two boulders. Each boulder has a diameter of four feet, and the combined length of the weir is eight feet. As discussed, in Section 2.4.7, the weir length would be too long for steelhead to pass upstream over the entire range of bursting velocities (13.7 fps to 26.5 fps).

The drop in head from pool to pool is 1.13 feet, slightly larger than the 1.0-foot head differential criteria. At the downstream end of each step pool configuration, flow depths would be too shallow for fish to leap over the first weir for flows ranging from 3 cfs to 50 cfs (Figure 4-9 and Figure 4-10).

Within the pools, flow depths are generally suitable for swimming (greater than 1.0 feet). However, they are too shallow for leaping (less than 2.0 feet deep) for flows ranging from 3 cfs to 20 cfs.

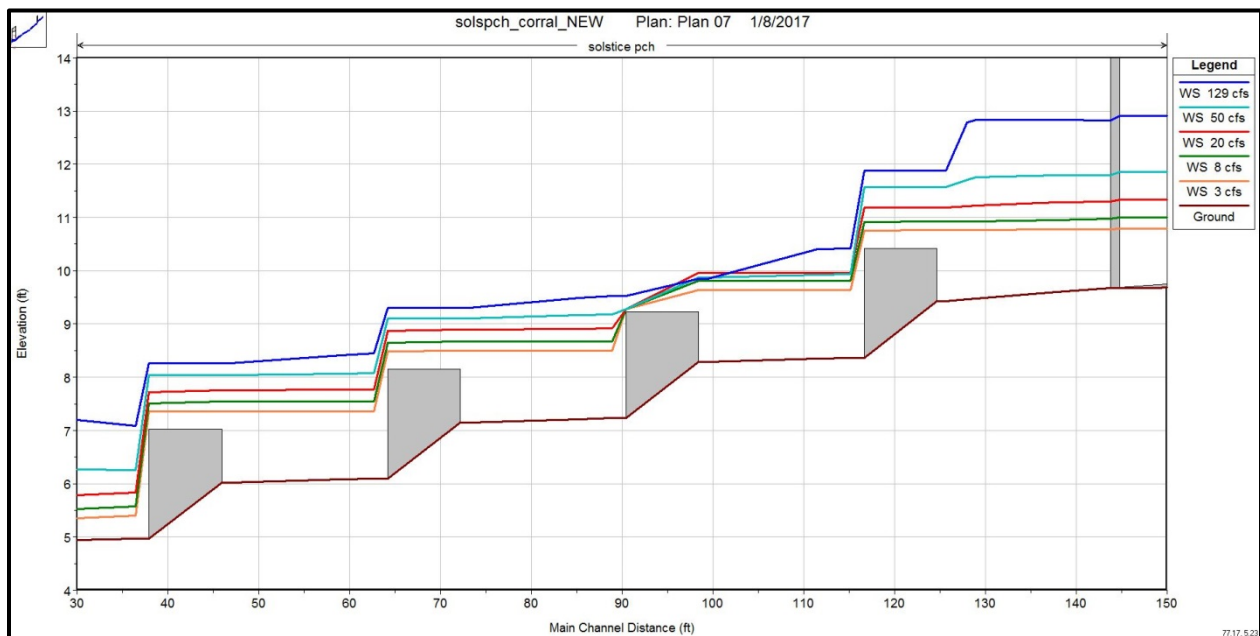


Figure 4-9. Longitudinal water surface profiles through step pools downstream from culvert with proposed Caltrans design for flows ranging from 3 cfs to 129 cfs.



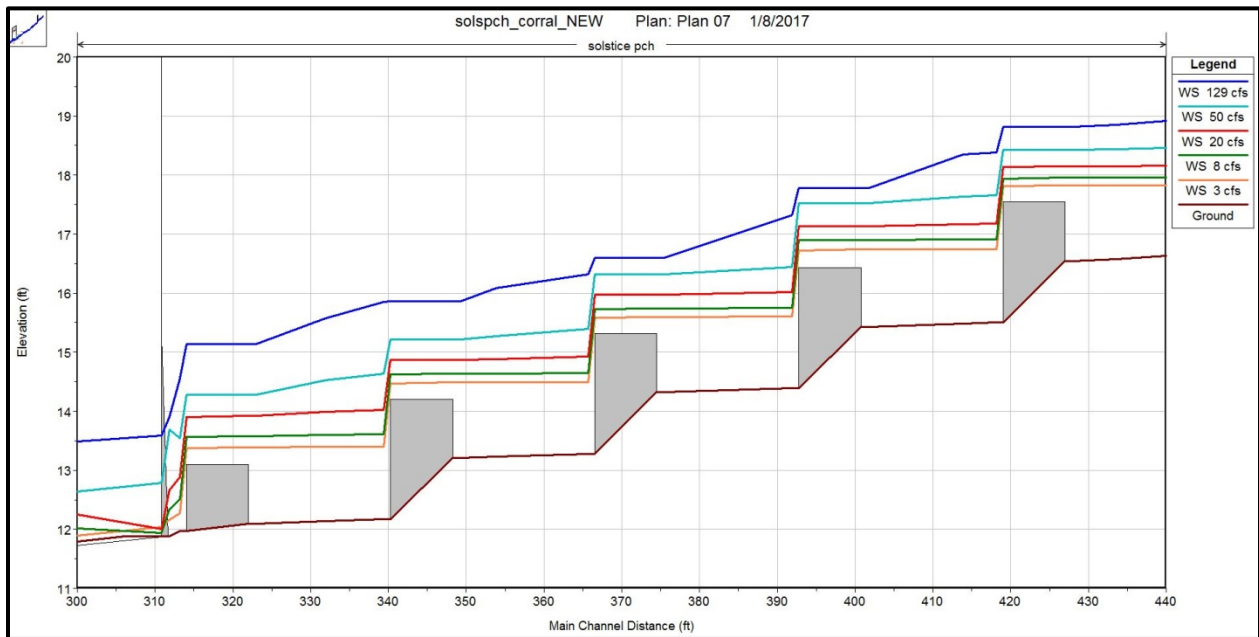


Figure 4-10. Longitudinal water surface profiles through step pools upstream from culvert with proposed Caltrans design for flows ranging from 3 cfs to 129 cfs.

Within the pools, energy dissipation factors are less than 4 ft-lbs per second per cubic foot for flows ranging from 3 cfs to 8 cfs, and are greater than 4 ft-lbs per second per cubic foot for flows ranging from 20 cfs to 129 cfs.

#### 4.2.2 Culvert

At the upstream end of the culvert, flow depths would be too shallow for swimming (less than 1.0 feet) for flows ranging from 3 cfs to 20 cfs (Figure 4-11).

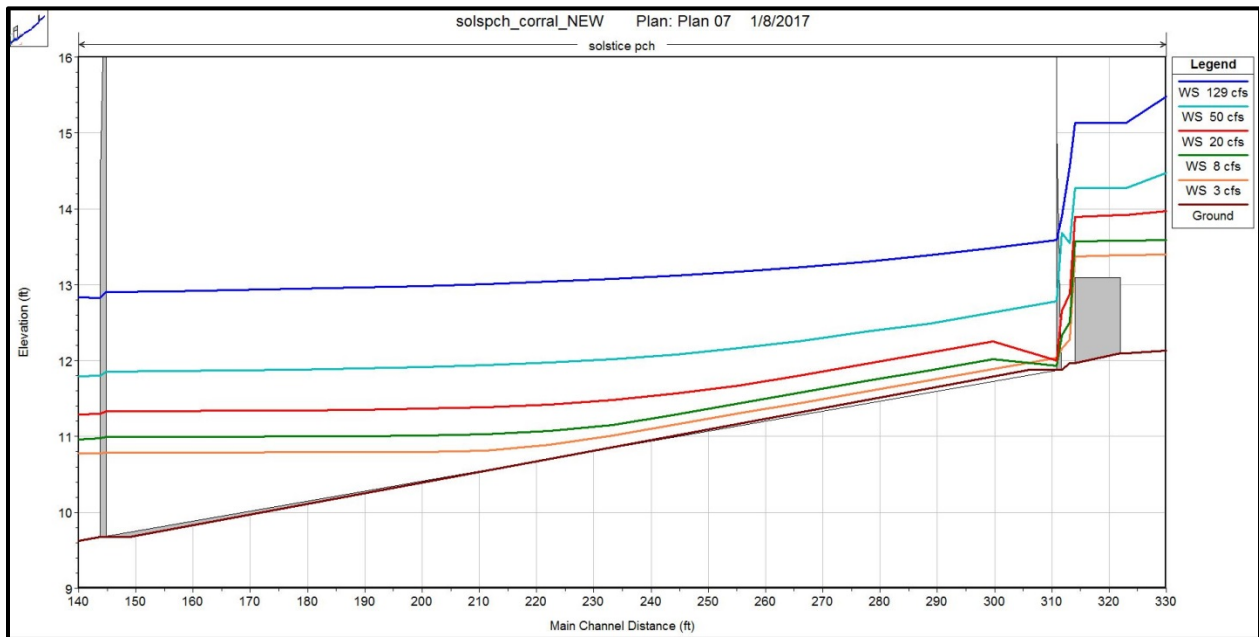


Figure 4-11. Longitudinal water surface profiles from the downstream end of the culvert to the upstream end of the culvert for fish passage flows ranging from 3 cfs to 129 cfs.

### 4.2.3 Sediment Transport

Solstice Creek is capable of transporting cobbles and boulders (Figure 2-5 and Figure 2-6). Under 2-year flood conditions, it is estimated that the creek can transport small to large cobbles. At higher flows, the creek will be capable of moving larger particles, and greater quantities of coarse sediment. These larger sediment sizes are likely to accumulate and fill in the pools within the step pool structure. Accumulation would begin in the most upstream pool in the step pool structure upstream from the culvert. The culvert and step pools would need to be inspected periodically. The pools would need to be maintained by excavating the accumulated sediment in the pools to maintain suitable passage conditions.

### 4.2.4 Scour

In the study performed by California Watershed Engineering (2011), it was estimated that scour could occur to a depth of four feet below MLLW (elevation minus 4.13 feet). The downstream end of the step pool rock structure (Figure 4-3) is above the potential scour depth. There may be some risk of the downstream end of the step pool structure becoming undermined by scour. The risk of scour may be greater when tide conditions are low and flows in Solstice Creek are high. The creek would have greater capacity to erode sediment from the steep (seven percent) slope between MHW and MLLW.

#### 4.2.5 Potential Constraints

Under existing conditions, Solstice Creek is an intermittent stream. During periods when there is no flow in the creek, the beach gets reworked by tide and wave action, and no channel can be detected on the beach (Figure 3-1). With the proposed Caltrans design, tide and wave action would likely act to deposit sand on the step pool structure downstream from the culvert.

Under existing conditions, Solstice Creek carves out a channel on the beach when flows are sufficient to transport sand. The creek does not follow the same alignment each time a new channel is formed (Figure 3-6, Figure 3-7, and Figure 3-8). There is some concern that the creek may bypass any step pool structures placed on the beach and create a channel in the sand adjacent to the step pool structure (Figure 4-12).

From a geomorphic and aesthetic perspective, the step pool structure downstream from the culvert would be an unnatural structure on a sand beach. River sediment deposition and sand buildup from longshore drift could create frequent maintenance issues. Observations at other, similar structures in southern California (Arroyo Hondo Creek and Santa Paula Creek) provide evidence that accumulation of river sediments following wet years into dry years can result in riparian growth in these sediments creating extensive maintenance issues in these pool structures (Figure 4-13). If maintenance is not properly implemented following large flow events, the creek can bypass the structure similar to what occurred in Santa Paula Creek (Figure 4-12) temporarily disrupting passage opportunities for steelhead until maintenance is complete. At Santa Paula Creek, the passage structure was out of commission during much of the migration season for that year.

Accumulation of sand from longshore drift could also inundate any structure placed on the beach, acting much like perpendicular beach groins that are common on many southern California beaches. A buildup of sand at this location could create problems at the adjacent property and temporarily compromise fish passage through the structure (Figure 4-14).



Figure 4-12. Sediment accumulation and pool damage at fish passage structure following 2004/2005 storm events in Santa Paula Creek. The creek bypassed the structure on the right bank (looking downstream).





Figure 4-13. Sediment accumulation and vegetation growth in the Arroyo Hondo Creek culvert in Santa Barbara County 2017. This culvert ends at the beach similar to Solstice Creek.



Figure 4-14. Property adjacent to culvert outlet that could be effected by increased sand buildup from any structure placed on the beach perpendicular to the ocean.

### 4.3 SUMMARY OF CALTRANS DESIGN ANALYSIS

Within this section, a summary of the analyses of the Caltrans Design is provided downstream from the Highway 1 culvert, within the Highway 1 culvert, and upstream from the Highway 1 culvert.

#### 4.3.1 Downstream from the Highway 1 Culvert

- There is a risk of scour at the downstream end of the rock-filled structure
- The weirs in the step pools are too long for steelhead to leap over
- The flow depth at the downstream end of the rock-filled channel would be too shallow for leaping at flows ranging from 3 cfs to 50 cfs.
- Within the step-pool structures, the flows depths would be too shallow for leaping at flows ranging from 3 cfs to 20 cfs
- The energy dissipation factors within the pools would exceed 4 ft-lbs per second per cubic foot at flows ranging from 20 cfs to 129 cfs.

- The head drop from pool to pool slightly exceeds the 1-foot standard for upstream passage.
- There is a risk of the creek bypassing the rock-filled structure where the creek exits the culvert
- The rock-filled structure would not look like a natural feature on the beach

#### **4.3.2 Within the Highway 1 Culvert**

- Flow depths would be too shallow for swimming at the upstream end of the culvert for flows ranging from 3 cfs to 20 cfs.
- During construction, the depth of excavation in the culvert is estimated to be about 5 feet, followed by 4 feet of fill. There are concerns about the structural integrity of the 70-year old culvert during and following construction

#### **4.3.3 Upstream from the Highway 1 Culvert**

- Within the step-pool structures, the flows depths would be too shallow for leaping for flows ranging from 3 cfs to 20 cfs
- The energy dissipation factors within the pools would exceed 4 ft-lbs per second per cubic foot for flows ranging from 20 cfs to 129 cfs.
- The head drop from pool to pool slightly exceeds the 1-foot standard for upstream passage.
- Coarse sediment (gravels and larger size particles) are likely to accumulate in the pools starting at the upstream end of the rock-filled structure. These accumulations of sediment would need to be periodically excavated to maintain passage conditions.



## 5. PROPOSED ALTERNATIVES

Within this section, three alternatives to the proposed Caltrans design are discussed. These alternatives consist of the following:

1. **Modified Caltrans Design** – the proposed Caltrans design would be modified to address concerns discussed in Section 4.2.
2. **Natural Slope Concept** – the bottom of the culvert would be removed, and the creek would be re-graded to mimic a natural slope through the culvert.
3. **Replace Culvert with Bridge** – the existing culvert was constructed 70 years ago. Depending on the current structural integrity of the culvert, replacement with a bridge may be worth considering.

### 5.1 MODIFIED CALTRANS DESIGN

To address concerns raised in Section 4.2 about the proposed Caltrans design, the proposed design was modified. A longitudinal profile of the modified Caltrans design is shown in Figure 5-1. The following modifications are proposed:

- **Weir length** – the two 4-foot diameter boulders (Figure 4-3 and Figure 4-7) would be replaced with a single five-foot diameter boulder (Figure 5-2). This would allow passage for the full range of steelhead bursting speeds (13.7 fps to 26.5 fps). In addition, two 2-foot diameter boulders (Figure 5-2) would be placed downstream from the weir to provide stability for the weir and to provide scour protection at the base of the drop. A scour depth analysis was performed of the configuration shown in Figure 5-2. The method developed by Thomas et al. (2000) and recommended by the Natural Resources Conservation Service (NRCS 2007) was used to perform this analysis. It was determined that there would be no scour on the downstream side of the 5-foot diameter boulders. The depths in the pool would be sufficient to dissipate the energy in the plunging flow.
- **Slope of step pool structures** – the head drop from pool to pool would be reduced from 1.13 feet to 1.00 feet. This would reduce the slope of the step pool structures from 4.3 percent to 3.8 percent.
- **Passage from the ocean to the first set of step pools** – to provide sufficient flow depths for leaping at the downstream end of the step pool structure, seven weirs (ranging in elevations from 4.88 feet to 10.88 feet) would be constructed (Figure 5-1). This would allow passage under MHW tide conditions. However, construction would extend beyond the current drainage easement and it would be necessary to obtain a permit for construction.



- **Passage from the culvert to the second set of step pools** – to provide sufficient flow depths for leaping from the culvert to the second set of step pools, the upstream end of the culvert would be lowered down to elevation 8.88 feet (two feet below the elevation of the weir just downstream from the culvert).
- **Upstream Weirs**- to accommodate the lower elevation of the Highway 1 culvert, the number of weirs upstream from the culvert would be increased to thirteen.
- **Passage from pool to pool** – to provide sufficient flow depths for passage from pool to pool, the bottom of each pool would be constructed two feet lower than the top of the downstream weir. This would also lower the energy dissipation factors in each pool, and provide suitable resting conditions.
- **Scour protection** – California Watershed Engineering (2011) has estimated a potential scour depth of four feet below MLLW. Scour protection should be provided down to this level at the downstream end of the step pool structure.
- **Training structures** – to ensure that the creek flows from the culvert into the step pool structure, training walls should be incorporated from the culvert to the downstream end of the step pool structure.

With these modifications, the accumulation of cobbles and boulders in the pools will remain an ongoing maintenance concern. Accumulation would initially occur in the most upstream pool. The culvert and step pools should be periodically inspected. Any accumulated coarse sediment in the pools would need to be excavated.

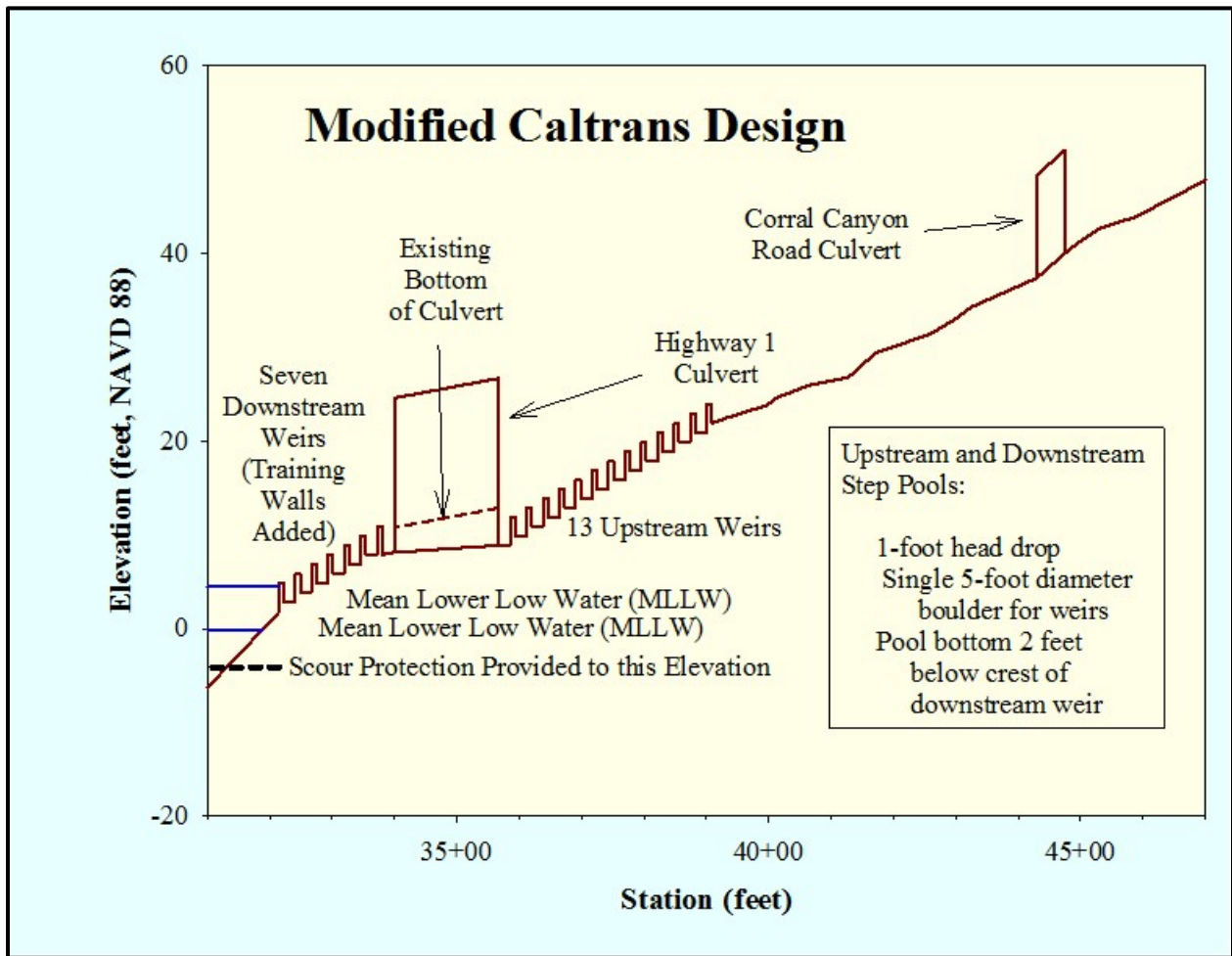


Figure 5-1. Longitudinal profile of Solstice Creek based on modified Caltrans proposal.

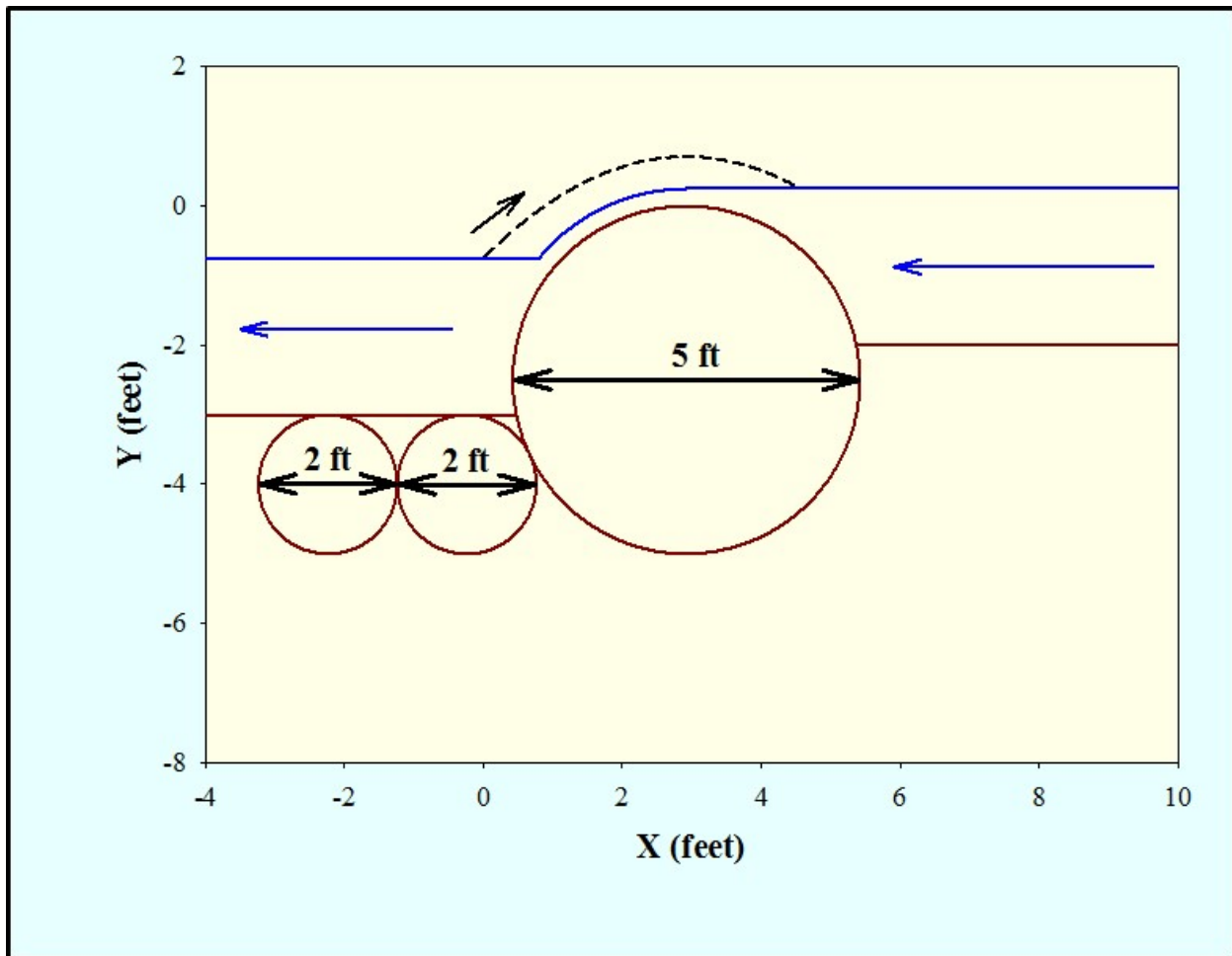


Figure 5-2. Single five-foot diameter weir configuration with two 2-foot diameter boulders placed downstream to provide stability for the five-foot diameter boulder and to provide scour protection.

## 5.2 SUMMARY OF MODIFIED CALTRANS DESIGN

Within this section, a summary of modifications to the Caltrans Design is provided downstream from the Highway 1 culvert, within the Highway 1 culvert, and upstream from the Highway 1 culvert.

### 5.2.1 Downstream from the Highway 1 Culvert

- Seven weirs would be constructed.
- At the downstream end of the structure, scour protection would be provided to and elevation of 4 feet below MLLW.
- The head drop from pool to pool would be 1 foot.

- Weirs would be constructed with a single row of 5-foot boulders.
- The bottom of each pool would be 2 feet below the crest elevation of the downstream weir. This will provide sufficient depths for leaping, and will reduce the energy dissipation factors.
- Training walls would be constructed along each side of the rock-filled structure to prevent the creek from bypassing the rock-filled structure.
- The rock-filled structure with training walls would not look like a natural feature on the beach.

### **5.2.2 Within the Highway 1 Culvert**

- The upstream end of the culvert would be lowered to Elevation 8.88 feet (2 feet below the crest elevation of the downstream weir. This will provide sufficient depth for leaping over the first weir encountered upstream from the culvert.
- During construction, the depth of excavation at the upstream end of the culvert is estimated to be about 8 feet, followed by 4 feet of fill. There are concerns about the structural integrity of the 70-year old culvert during and following construction.

### **5.2.3 Upstream from the Highway 1 Culvert**

- Thirteen weirs would be constructed.
- The head drop from pool to pool would be 1 foot.
- Weirs would be constructed with a single row of 5-foot boulders.
- The bottom of each pool would be 2 feet below the crest elevation of the downstream weir. This will provide sufficient depths for leaping, and will reduce the energy dissipation factors.
- Coarse sediment (gravels and larger size particles) are likely to accumulate in the pools starting at the upstream end of the rock-filled structure. These accumulations of sediment would need to be periodically excavated to maintain passage conditions.

## **5.3 NATURAL SLOPE CONCEPT**

Upstream from the culvert, Solstice Creek provides conditions that appear to be suitable for upstream passage (Figure 2-5, Figure 3-11, and Figure 3-12) even though the slope is relatively steep (3.7 percent, Figure 5-3). To mimic these conditions, the downstream end of the culvert could be lowered four feet below the current culvert invert. This would eliminate the four-foot head drop at the downstream end of the culvert.

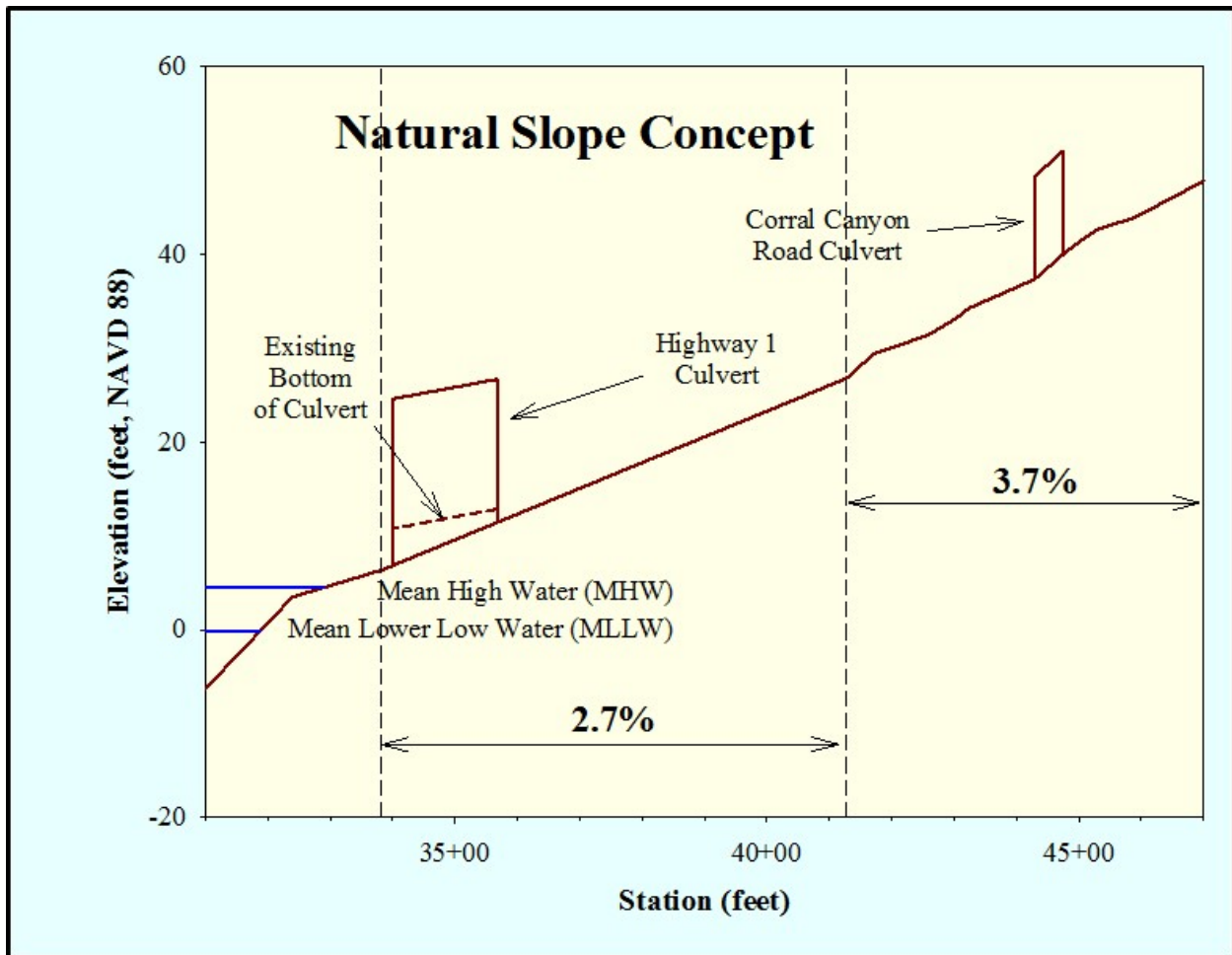


Figure 5-3. Longitudinal profile of Solstice Creek based on natural slope concept.

Through the culvert and upstream from the culvert, the creek could be excavated to provide a 2.7 percent slope until it intercepted the current stream grade (560 feet upstream from culvert, and shown in Figure 5-3). The excavated surface would need to be lined with cobbles and boulders, similar in size composition to Solstice Creek upstream from the culvert. High flows in Solstice Creek would shape the stream bottom in the excavated reach and help to provide hydraulic diversity needed for upstream passage.

Advantages of this concept include the following:

- There would be no need to place any structures in the sand beach downstream from the culvert. The creek, through natural geomorphic processes, would carve its own channel through the beach under high flow conditions and eliminate the need for maintenance.
- The four-foot head drop at the downstream end of the culvert would be eliminated.

- High flows through the creek would alter the morphology of the stream bed through the reaches with constructed slope of 2.7 percent, and naturally create pools for resting. There would be no need for maintenance excavation because the pools would be naturally maintained.

### 5.3.1 Summary of Natural Slope Concept

A summary of the Natural Slope concept is provided below:

- Downstream from the Highway 1 culvert
- No structural modifications to the creek are envisioned downstream from the culvert. The beach would maintain its natural appearance
- Within the Highway 1 culvert:
  - The downstream end of the culvert will be lowered four feet to eliminate the current head drop at that location, and allow passage.
  - The culvert will be lined with gravel, cobble, and boulders similar in size composition to Solstice Creek upstream from Highway 1 Culvert
  - During construction, the depth of excavation at the downstream end of the culvert is estimated to be about 8 feet, followed by 4 feet of fill. There are concerns about the structural integrity of the 70-year old culvert during and following construction
- Upstream from the Highway 1 culvert:
  - The streambed of the creek will be lowered to provide a smooth transition to the current streambed upstream from the culvert.
  - The streambed will be lined with gravel, cobble, and boulders similar in size composition to Solstice Creek upstream from Highway 1 Culvert.
  - There will be no deep pools to collect sediment like there would be with the step-pool structures.

## 5.4 REPLACE CULVERT WITH BRIDGE

The existing culvert was constructed 70 years ago, and it may have outlasted its original design life. Depending on the current structural integrity, it may be worth considering replacement of the culvert with a bridge. A bridge would have a smaller geomorphic footprint, and would allow a more natural channel to form at the crossing.

The bridge could span Solstice Creek, or it could span the width of the apparent alluvial fan (Figure 2-4). A significant disadvantage of this concept is that it would disrupt traffic for an extended period. It would be necessary to route traffic around the construction site.

#### **5.4.1 Summary of Culvert Replaced with Bridge**

A summary of the bridge alternative is provided below:

- Downstream from the bridge
  - No structural modifications to the creek are envisioned downstream from the bridge. The beach would maintain its natural appearance
- Within the Bridge footprint
  - There would be a major disruption to traffic during bridge construction
  - Concerns about the structural integrity of the 70-year old culvert would be relieved.
  - Over time, the creek may migrate from side to side within the footprint of the historic alluvial fan
- Upstream from the Highway 1 culvert
  - No structural modifications to the creek are envisioned upstream from the bridge. There will be no deep pools to collect sediment like there would be with the step-pool structures.

## 6. DISCUSSION AND RECOMMENDATIONS

Under existing conditions, the Highway 1 culvert is a barrier to upstream steelhead passage in Solstice Creek. There is a four-foot drop at the downstream end of the culvert, and flow conditions within the culvert are too shallow for steelhead passage at certain flows and velocities are too high at higher flows. Various structural modifications to the culvert have been considered to improve passage conditions.

Previous studies have considered the structural stability of modifications to the culvert. Within this study, hydraulic conditions for steelhead passage are also considered. Steelhead migrate upstream through a combination of swimming and leaping. Along their passage routes, steelhead will recover from fatigue in resting areas. To design structures for upstream passage, hydraulic conditions for swimming, leaping, and resting need to be considered. The following hydraulic conditions are considered adequate for steelhead swimming, leaping, and resting:

- **Swimming** – Minimum depth of one foot. Swimming velocities less than 4.6 fps are referred to as sustained swimming (steelhead can swim at these speeds without accumulation of fatigue). At higher velocities, steelhead will need to rest to recover from fatigue. Swimming velocities ranging from 4.6 fps to 13.7 fps are referred to as prolonged swimming. Swimming velocities ranging from 13.7 to 26.5 fps are referred to as burst swimming, and steelhead will swim at these speeds for leaping.
- **Leaping** – A minimum depth of two feet in the downstream pool. As previously discussed in this report, steelhead will be capable of leaping over a single seven-foot diameter boulder with burst swimming speeds, and a one-foot head drop from pool-to-pool.
- **Resting** – Energy dissipation factor less than 4 ft-lb per second per cubic foot.

Passage conditions are typically provided for low flow conditions (up to one half of the 2-year flood). The culvert must also be capable of passing large floods, and transporting sediment. The Highway 1 culvert has been in place for 70 years. The current culvert appears to be adequately sized to convey floods, and to transport sediment (including cobbles and boulders) without accumulation of sediment within the culvert.

An overall summary and comparison of existing conditions, Caltrans design, modified Caltrans design, natural slope concept, and replacement of culvert with bridge is provided in Table 6-1.



Table 6-1. Overall summary and comparison of existing conditions, Caltrans design, modified Caltrans design, natural slope concept, and replacement of culvert with bridge

|  | Existing Conditions  | Caltrans Design   | Modified Caltrans Design   | Natural Slope Concept   | Replace Culvert with Bridge  |
|--|--|---|--|---|--|
| <b>Downstream from the Highway 1 Culvert</b> | <ul style="list-style-type: none"> <li>Following dry periods, the waves and ocean currents rework the sand on the beach, and no channel can be detected (Figure 3-1)</li> <li>When flows increase from zero, the creek carves a new channel through the beach. When flows are high (9 to 11-year flood), the creek carves a relatively straight channel (Figure 3-8). When flows are lower (3 to 4-year flood), the creek carves a channel that curves to the right (looking downstream (Figure 3-6 and Figure 3-7).</li> <li>Just downstream from the culvert there is a four-foot drop that prevents upstream passage (Figure 2-6).</li> </ul> | <ul style="list-style-type: none"> <li>There is a risk of scour at the downstream end of the rock-filled structure</li> <li>The weirs in the step pools are too long for steelhead to leap over</li> <li>The flow depth at the downstream end of the rock-filled channel would be too shallow for leaping at flows ranging from 3 cfs to 50 cfs.</li> <li>Within the step-pool structures, the flows depths would be too shallow for leaping at flows ranging from 3 cfs to 20 cfs</li> <li>The energy dissipation factors within the pools would exceed 4 ft-lbs per second per cubic foot at flows ranging from 20 cfs to 129 cfs.</li> <li>The head drop from pool to pool slightly exceeds the 1-foot standard for upstream passage.</li> <li>There is a risk of the creek bypassing the rock-filled structure where the creek exits the culvert</li> <li>The rock-filled structure would not look like a natural feature on the beach</li> </ul> | <ul style="list-style-type: none"> <li>Seven weirs would be constructed</li> <li>At the downstream end of the structure, scour protection would be provided to an elevation of 4 feet below MLLW</li> <li>The head drop from pool to pool would be 1 foot</li> <li>Weirs would be constructed with a single row of 5-foot boulders</li> <li>The bottom of each pool would be 2 feet below the crest elevation of the downstream weir. This will provide sufficient depths for leaping, and will reduce the energy dissipation factors.</li> <li>Training walls would be constructed along each side of the rock-filled structure to prevent the creek from bypassing the rock-filled structure.</li> <li>The rock-filled structure with training walls would not look like a natural feature on the beach</li> </ul> | <ul style="list-style-type: none"> <li>No structural modifications to the creek are envisioned downstream from the culvert. The beach would maintain its natural appearance</li> </ul>  | <ul style="list-style-type: none"> <li>No structural modifications to the creek are envisioned downstream from the bridge. The beach would maintain its natural appearance</li> </ul>  |
| <b>Within the Highway 1 Culvert</b>          | <ul style="list-style-type: none"> <li>The flow will be wide and shallow (Figure 3-10). The depths will be too shallow for upstream passage.</li> </ul>  | <ul style="list-style-type: none"> <li>Flow depths would be too shallow for swimming at the upstream end of the culvert for flows ranging from 3 cfs to 20 cfs.</li> <li>During construction, the depth of excavation in the culvert is estimated to be about 5 feet, followed by 4 feet of fill. There are concerns about the structural integrity of the 70-year old culvert during and following construction</li> </ul>   | <ul style="list-style-type: none"> <li>The upstream end of the culvert would be lowered to Elevation 8.88 feet (2 feet below the crest elevation of the downstream weir). This will provide sufficient depth for leaping over the first weir encountered upstream from the culvert.</li> <li>During construction, the depth of excavation at the upstream end of the culvert is estimated to be about 8 feet, followed by 4 feet of fill. There are concerns about the structural integrity of the 70-year old culvert during and following construction</li> </ul>  | <ul style="list-style-type: none"> <li>The downstream end of the culvert will be lowered four feet to eliminate the current head drop at that location, and allow passage.</li> <li>The culvert will be lined with gravel, cobble, and boulders similar in size composition to Solstice Creek upstream from Highway 1 Culvert</li> <li>During construction, the depth of excavation at the downstream end of the culvert is estimated to be about 8 feet, followed by 4 feet of fill. There are concerns about the structural integrity of the 70-year old culvert during and following construction</li> </ul> | <ul style="list-style-type: none"> <li>There would be a major disruption to traffic during bridge construction</li> <li>Concerns about the structural integrity of the 70-year old culvert would be relieved.</li> <li>Over time, the creek may migrate from side to side within the footprint of the historic alluvial fan</li> </ul> |
| <b>Upstream from the Highway 1 Culvert</b>   | <ul style="list-style-type: none"> <li>Sediment may temporarily accumulate just upstream from the culvert (Figure 3-9). The creek will remove this deposit during high flows.</li> <li>Upstream from the Highway 1 culvert, the creek appears to be passable for adults when the flows are in the 20 to 25 cfs range (Figure 3-11 and Figure 3-12)</li> <li>Sediment accumulations were observed within the Corral Canyon culvert (Figure 3-13). The Corral Canyon culvert appeared passable for adults when flows are in the 20 to 25 cfs range.</li> </ul>   | <ul style="list-style-type: none"> <li>Within the step-pool structures, the flows depths would be too shallow for leaping for flows ranging from 3 cfs to 20 cfs</li> <li>The energy dissipation factors within the pools would exceed 4 ft-lbs per second per cubic foot for flows ranging from 20 cfs to 129 cfs.</li> <li>The head drop from pool to pool slightly exceeds the 1-foot standard for upstream passage.</li> <li>Coarse sediment (gravels and larger size particles) are likely to accumulate in the pools starting at the upstream end of the rock-filled structure. These accumulations of sediment would need to be periodically excavated to maintain passage conditions.</li> </ul>  | <ul style="list-style-type: none"> <li>Thirteen weirs would be constructed</li> <li>The head drop from pool to pool would be 1 foot</li> <li>Weirs would be constructed with a single row of 5-foot boulders</li> <li>The bottom of each pool would be 2 feet below the crest elevation of the downstream weir. This will provide sufficient depths for leaping, and will reduce the energy dissipation factors.</li> <li>Coarse sediment (gravels and larger size particles) are likely to accumulate in the pools starting at the upstream end of the rock-filled structure. These accumulations of sediment would need to be periodically excavated to maintain passage conditions.</li> </ul>  | <ul style="list-style-type: none"> <li>The streambed of the creek will be lowered to provide a smooth transition to the current streambed upstream from the culvert.</li> <li>The streambed will be lined with gravel, cobble, and boulders similar in size composition to Solstice Creek upstream from Highway 1 Culvert.</li> <li>There will be no deep pools to collect sediment like there would be with the step-pool structures.</li> </ul>   | <ul style="list-style-type: none"> <li>No structural modifications to the creek are envisioned upstream from the bridge. There will be no deep pools to collect sediment like there would be with the step-pool structures.</li> </ul>   |

Three of the alternatives considered (Proposed Caltrans Design, Modified Caltrans Design, and Natural Slope Concept) include removal of the bottom of the culvert, and excavation below the bottom of the culvert. It would be important to maintain the structural integrity of the culvert. The Proposed Caltrans Design includes the placement of pipes to connect the bottom sides of the culvert and prevent buckling. Stabilization of the exposed soil below the sidewalls of the culvert would need to be considered.

Two of the concepts (Proposed Caltrans Design and Modified Caltrans Design) include the construction of a step pool structure across the sand beach downstream from the culvert. This structure would look out of place from both a geomorphic and an aesthetic perspective. Under existing conditions, the creek does not follow the same alignment when it carves a channel in the beach (Figure 3-7, Figure 3-8, Figure 3-8, and Figure 6-1). There is some risk of the creek bypassing the step pool structure. This risk could be minimized by building training walls along the step pool structure as discussed in the Modified Caltrans Design.

These same two concepts (Proposed Caltrans Design and Modified Caltrans Design) would also have the potential to create significant maintenance issues from creek sediment and debris accumulation in the pools of the step pool structures and from sand buildup on the beach. Accumulation would initially occur at the most upstream pool. It would be necessary to periodically inspect the culvert and the step pools. In order to maintain suitable passage conditions, accumulated sediment in the pools would need to be excavated.

Given these considerations, we recommend the following:

- Review the results of the most recent inspection of the culvert. If necessary, perform an updated inspection.
- If the culvert is in good structural condition, then further consideration should be given to the Natural Slope Concept. Removal of the bottom of the culvert and excavation below the bottom of the culvert will require further structural analysis to ensure that this concept can be constructed while maintaining structural integrity.
- If the culvert is in poor structural conditions, then further consideration should be given to replacement of the culvert with a bridge.



Figure 6-1. Solstice Creek (unknown date). After exiting the culvert, the creek took a sharp left turn, followed the base of the highway embankment, and then took a sharp right turn towards the ocean.

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